

City of Ann Arbor

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Legislation Text

File #: 20-0540, Version: 1

Resolution to Amend the Administrative Plan Regarding HUD Statutory and Regulatory Waivers Related to COVID-19

The Ann Arbor Housing Commission's Housing Choice Voucher Administrative Plan details its policies and procedures for the management of its Housing Choice Voucher (HCV) Program.

On April 10, 2020, HUD issued PIH Notice 20-05 called COVID-19 Statutory and Regulatory Waivers for Housing Choice Voucher, Indian Housing Block Grant and Indian Community Development Block Grant programs, Suspension of Public Housing Assessment System and Section Eight Management Assessment Program. The Notice states:

"Pursuant to the authority provided under the Coronavirus Aid, Relief and Economic Security (CARES) Act (Public Law 116-136), HUD is waiving and establishing alternative requirements for numerous statutory and regulatory requirements for the Public Housing program, Housing Choice Voucher (HCV) program, Indian Housing Block Grant (IHBG) program, and Indian Community Development Block Grant (ICDBG) program. These waivers provide administrative flexibilities and relief to public housing agencies (PHAs), Indian tribes, and tribally designated housing entities (TDHEs) in response to the COVID-19 national emergency. With respect to the Public Housing and HCV programs, use of these waivers is at the discretion of the PHA; however, HUD strongly encourages PHAs to utilize any and all waivers and alternative requirements as necessary to keep public housing and HCV programs operational to the extent practicable."

"This notice also provides information on additional actions HUD is taking, including the temporary suspension of the Public Housing Assessment System (PHAS) and the Section Eight Management Assessment Program (SEMAP)."

Ann Arbor Housing Commission management staff have reviewed the Notice and are recommending that all of the waivers that are applicable to the AAHC be adopted by the Board. The Notice indicates that these waivers are effective as of the date of the Notice, April 10, 2020. The AAHC Executive Director, Jennifer Hall, directed her staff to implement nearly all of the HUD waivers on or about March 13, 2020 prior to the HUD Notice based on Governor Whitmer's Stay Home Stay Safe Order and the decision by the City of Ann Arbor to order all essential City employees to telework if they had the capacity to telework.

The AAHC shut its offices to the public on March 13, 2020 and communicated the impact and processes to its tenants via mail, website and notices left on the front door of AAHC offices. In addition, AAHC staff contacted tenants directly by phone and email who were impacted by the state shut-down through income loss or because they were in the middle of leasing a new unit

or were in the process of completing an annual or interim income certification. The actions taken by AAHC staff beginning in mid-March in response to the pandemic are no different than the waivers approved by HUD on April 10th and will not negatively impact tenants. On the contrary, these actions were taken to benefit tenants and staff recommend that the board adopt HUD's waivers retroactively to March 13, 2020.

| Item | Statutory and regulatory waivers | <u> </u> | Availability Period Ends |
|---|--|--|---|
| PH and HCV-1 PHA 5-Year and Annual Plan | Statutory Authority Section 5A(a)(1), Section 5A(b)(1), Section 5A(g), Section 5A(h) Regulatory Authority § 903.5(a)(3), 903.5(b)(3), 903.21 | submission • Changes to | Varies based on FYE 7/31/20 |
| | Statutory Authority Section 3(a)(1) Regulatory Authority § 982.516(a)(1), § 960.257 (a) | • Permits the PHA to delay the annual reexamination of income and family composition • HCV PHAs must implement HCV-7 for impacted families if they implement this waiver | • 12/31/20 |
| PH and HCV-3 Annual | Regulatory Authority § 5.233(a)(2) | • Waives the requirements to use the income | • 7/31/20 |

| | _ | Availability Period Ends |
|--------------------|---|---|
| PIH Notice 2018-18 | EIV, and will allow PHAs to consider self-certification as the highest form of income verification • PHAs that implement this waiver will be responsible for addressing material income discrepancies | |
| | waivers Sub-regulatory Guidance PIH Notice 2018-18 | waivers requirements Sub-regulatory Guidance PIH Notice 2018-18 hierarchy, including the use of EIV, and will allow PHAs to consider self-certification as the highest form of income verification • PHAs that |

| Interim reexaminations | Section 3(a)(1) <u>Regulatory Authority</u> § 5.233(a)(2), 982.516(c) | • Waives the requirement to use the income verification requirements, including the use of EIV, for interim reexaminations | • 7/31/20 |
|---------------------------|---|--|-----------|
| | | Waives the mandatory EIV monitoring requirements. | • 7/31/20 |

| Item | Statutory and regulatory waivers | Summary of alternative requirements | Availability Period Ends |
|---|--|--|-----------------------------|
| | PIH Notice 2018-18 | | |
| PH and HCV-6 FSS Contract of Participation | Regulatory Authority § 984.303(d) | • Provides for extensions to FSS contract of participation | • 12/31/20 |
| PH and HCV-7 Waiting List | Regulatory Authority § 982.206(a)(2) PIH Notice 2012-34 | • Waives public notice requirements for opening and closing waiting list • Requires alternative process | • 7/31/20 |
| HQS-1 Initial inspection | Statutory Authority Section 8(o)(8)(A)(i), Section 8(o)(8)(C) Regulatory Authority § 982.305(a), 982.305(b), 982.405 | • Changes initial inspection requirements, allowing for owner certification that there are no life-threatening deficiencies • Where self-certification was used, PHA must inspect the unit no later than October 31, 2020. | • 7/31/20 • 10/31/20 |
| HQS-2: PBV Pre- HAP Contract Inspections, PHA acceptance of completed units | Statutory Authority: Section 8(0)(8)(A) Regulatory Authority: §§ 983.301(b), 983.156(a)(1) | • Changes inspection requirements, allowing for owner certification that there are no life- threatening deficiencies • Where self-certification was used, PHA must inspect the unit no later than October 31, 2020. | • 7/31/20 • 10/31/20 |

| Item | Statutory and regulatory waivers | • | Availability Period Ends |
|---|---|--|-----------------------------|
| HQS-3 Non-Life Threatening HQS - Initial Unit Approval | Statutory Authority Section 8(0)(8)(A)(ii) Regulatory Authority HOTMA HCV Federal Register Notice January 18, 2017 | • Allows for extension of up to 30 days for owner repairs of non-life threatening conditions | • 7/31/20 |
| HQS-4 Initial HQS - Alternative Inspections | Statutory Authority Section 8(0)(8)(A)(iii) Regulatory Authority HOTMA HCV Federal Register Notice January 18, 2017 | • Under Initial HQS Alternative Inspection Option - allows for commencement of assistance payments based on owner certification there are no life-threatening deficiencies • Where self- certification was used, PHA must inspect the unit no later than October 31, 2020. | • 7/31/20 10/31/20 |
| HQS-5 Biennial Inspections | Statutory Authority Section 8(0)(D) Regulatory Authority §§ 982.405(a), 983.103(d) | • Allows for delay in biennial inspections • All delayed biennial inspections must be completed as soon as reasonably possible but by no later than October 31, 2020. | • 10/31/20 |

| Item | Statutory and regulatory waivers | Summary of alternative requirements | Availability Period Ends |
|------------------------------|---|--|-----------------------------|
| | | by no later than October 31, 2020. | |
| HQS-6 Interim Inspections | Section 8(o)(8)(F) <u>Regulatory Authority</u> §§ 982.405(g), § 983.103(e) | • Waives the requirement for the PHA to conduct interim inspection and requires alternative method • Allows for repairs to be verified by alternative methods | • 7/31/20 |

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| HQS-7 PBV Turnover Inspections | Regulatory Authority § 983.103(c) | units to be filled besed on | • 7/31/20 10/31/20 | • |
|---|---|-----------------------------|-----------------------|---|
| HQS-8: <u>PBV</u> HAP Contract - HQS Inspections to Add or Substitute Units | Statutory Authority Section 8(o)(8)(A) Regulatory Authority §§ 983.207(a), 983.207(b) | 11 1 1 1 1 1 | • 7/31/20 10/31/20 | • |

| Item | Statutory and regulatory waivers | Summary of alternative requirements | Availability Period Ends |
|---------------------------------|---|--|---|
| HQS-9 HQS QC Inspections | Regulatory Authority § 982.405(b) | Provides for a suspension of the requirement for QC sampling inspections | |
| HQS10 HQS Space and Security | Regulatory Authority § 982.401(d) | least 1 bedroom or | Remains in effect one year from lease term or date of notice, whichever is longer |
| HQS-11 Homeownership HQS | Statutory Authority Section 8(o)(8)(A)(i), Section 8(y)(3)(B) Regulatory Authority § 982.631(a) | • Waives the requirement to perform an initial HQS inspection in order to begin making homeownership assistance payments • Requires family to obtain independent professional inspection • | • 7/31/20 |
| HCV-1 Administrative Plan | Regulatory Authority § 982.54 (a) | • Waives the requirement to adopt revisions to the admin plan | • 7/31/20 |

| HCV-2 PHA Oral | Regulatory Authority § | • Waives the requirement for | • 7/31/20 |
|----------------|-------------------------|---------------------------------|-----------|
| Briefing | 982.301(a)(3) § 983.252 | an oral briefing • Provides for | |
| | (a) | alternative methods to | |
| | | conduct required voucher | |
| | | briefing | |

| Item | Statutory and regulatory waivers | • | Availability Period Ends |
|---|--------------------------------------|---|-----------------------------|
| HCV-3 Term of Voucher - Extensions of Term | Regulatory Authority § 982.303(b)(1) | Allows PHAs to provide voucher extensions regardless of current PHA policy | • 7/31/20 |
| HCV-4 PHA Approval of Assisted Tenancy | Regulatory Authority § 982.305(c) | • Provides for HAP payments for contracts not executed within 60 days • PHA must not pay HAP to owner until HAP contract is executed | • 7/31/20 |
| HCV-5 Absence from unit | Regulatory Authority § 982.312 | • Allows for PHA discretion on absences from units longer than 180 days • PHAs must not make HAP payments beyond 12/31/20 for units vacant more than 180 consecutive days | • 12/31/20 |
| HCV-6 Automatic Termination of the HAP Contract | Regulatory Authority § 982.455 | • Allows PHA to extend the period of time after the last HAP payment is made before the HAP contract terminates automatically. | • 12/31/20 |

| Item | Statutory and regulatory | Summary of alternative | Availability Period |
|------|--------------------------|------------------------|---------------------|
| | waivers | requirements | Ends |

| HCV-7 Increase in Payment Standard | Regulatory Authority § 982.505(c)(4) | • Provides PHAs with the option to increase the payment standard for the family at any time after the effective date of the increase, rather than waiting for the next regular reexamination to do so. | • 12/31/20 |
|--|---|--|--|
| HCV-8 Utility Allowance Schedule | Regulatory Authority § 982.517 | • Provides for delay in updating utility allowance schedule | • 12/31/20 |
| HCV-9 Homeownership Counseling | Statutory Authority Section 8(y)(1)(D) Regulatory Authority § 982.630, 982.636(d) | Waives the requirement for the family to obtain pre- assistance counseling | • 7/31/20 |
| HCV-10 FUP | Statutory Authority Section 8(x)(2) | • Allows PHAs to increase age to 26 for foster youth initial lease up | • 12/31/20 |
| | | | |
| PH-8 Resident Council Elections | Regulatory Authority § 964.130(a)(1) | • Provides for delay in resident council elections | • 7/31/20 |
| PH-9 Utility Allowance | Regulatory Authority § 965.507 | • Provides for delay in updating utility allowance schedule | • 12/31/20 |
| PH-10 Tenant notifications | Regulatory Authority § 966.5 | • Advance notice not required except for policies related to tenant charges | • 7/31/20 |
| | | | |
| Item | Statutory and regulatory waivers | Summary of alternative requirements | Availability Period Ends |
| | | | |
| 11b SEMAP | Regulatory Authority 24 CFR Part 985 | • PHA to retain prior year SEMAP score unless requests otherwise | HUD will resume issuing new SEMAP scores starting with |

PHAs with FYE dates

of 3/31/21

| 12a Form HUD | Regulatory Authority 24 | • Waives the requirement to | • 12/31/20 |
|--------------|-------------------------|------------------------------|------------|
| 50058 | CFR Part 908, § 982.158 | submit 50058 within 60 days | |
| | Sub-regulatory Guidance | • Alternative requirement to | |
| | DITI 31 | submit within 90 days of the | |
| | | effective date of action | |

...Staff

Prepared and approved by: Jennifer Hall, Executive Director Ann Arbor Housing Commission

WHEREAS, The Ann Arbor Housing Commission's Housing Choice Voucher Administrative Plan details its policies and procedures for the management of its Housing Choice Voucher (HCV) Program; and

WHEREAS, HUD issued PIH Notice 2020-05 on April 10, 2020 which includes COVID-19 regulatory and statutory waivers for Public and Indian Housing programs, including the Housing Choice Voucher program; and

WHEREAS, The AAHC implemented most of the authorized HUD waivers on March 13, 2020 when Governor Whitmer issued a Stay Home Stay Safe Order and the City of Ann Arbor ordered all essential City employees to telework if they had the capacity to telework; and

WHEREAS, The regulatory and statutory waivers are intended to assist tenants and the AAHC to stay in compliance during the pandemic; and

RESOLVED, that the Board of the Ann Arbor Housing Commission approves all of the waivers listed in the memorandum above to take effect March 13, 2020.