

# MEMORANDUM

TO:Mayor and CouncilFROM:Howard S. Lazarus, City AdministratorDATE:May 12, 2017SUBJECT:City Council Priorities Final Report

I am pleased to forward the attached City of Ann Arbor City Council Priorities Report Update (April 28, 2017) as a close-out document for the two-year budget cycle which will end in June. The report notes the exceptional progress City staff has made on the Council's priorities, and identifies those initiatives that will carry over into FY18/FY19. Highlights of the report include the following:

- Staff completed all work on the *Accessory Dwelling Units* priority last year with the passage of the enabling ordinance.
- The *Allen Creek Greenway* team made significant progress, and will deliver the Master Plan on schedule in early 2018. Staff will continue to investigate appropriate financial and governance approaches with community stakeholders as the Master Plan nears completion.
- Council will consider adopting the funding necessary to **Rebuild the Forestry Program** with the adoption of the City's drainage fees for FY18/FY19. The increased revenues will support a proactive maintenance program for the existing urban forest, and continue efforts to plant 1,000 trees per year. City residents continue to volunteer for tree pruning at an amazing rate, already exceeding the goal of 100 volunteers by 2020 by 25%.
- City efforts to *Repair/Reconstruct Roads* are moving full speed ahead. The tasks to assess current conditions, deliver a State of Streets report, determine target levels of service, and establish a toolbox of permanent fixes are complete. The projected results of these efforts include a ten-fold increase in miles of pavement treated from FY14 to FY17.
- Staff has completed the inventory of the City's full active transportation assets to provide *Safe Systems for Auto, Pedestrian, and Bike Users*. FY17 has seen the launches of a comprehensive approach to improving safe routes to school and the community-wide A2 BE SAFE campaign. The City's collaboration with Western Michigan University *Changing Driver Behavior study* will continue into FY18.

Through these efforts, City staff has earned the positive acknowledgement of our elected officials and community. Kindly join me in celebrating their successes as we look forward to continuing to meet the

challenges facing our City. As always, please do not hesitate to contact me if I can be of further assistance on these or any other matters.

cc: Direct Reports Communications to Council



# City of Ann Arbor City Council Priorities Update Report -April 28, 2017

The City of Ann Arbor City Council 2014 Planning Session was held on December 8, 2014. At this session, City Council identified priorities connected to the City's Sustainability Framework. This update reports progress on City Council priorities through the lens of the 16 Sustainability Framework goals. A description of components in the report and a key is provided below.

# Priorities from December 2014 City Council Planning Work Session

| Accessory Dwelling Units              |               | р. З      |
|---------------------------------------|---------------|-----------|
| Allen Creek Greenway                  |               | p. 4      |
| Rebuild Forestry Program              |               | pp. 5-7   |
| Repairs/Reconstruction of Roads       |               | pp. 8-9   |
| Safe Systems for Auto, Pedestrian, an | ld Bike Users | pp. 10-11 |

**Components of Update Report:** 





Priority

Priority item identified by City Council.

| Problem(s)   | Problem statement that identifies need for action.   |
|--|--|
| Sustainability<br>Framework<br>Goal(s)<br>Impacted | Overview of sustainability framework goals impacted by the priority item.  |
| Target(s)  | Measureable short-term objective or tool to inform decision-making that furthers progress towards a goal.  |
| Action(s)  | Implementation tool or step needed to reach a target.<br>Section includes available funding sources and progress<br>updates.   |
| Indicator(s)                                       | Measure of progress towards meeting target. Section<br>includes information of current state of indicator (e.g.,<br>"where are we now") and directionality (e.g., "where are<br>we going"). Section also includes key milestones<br>reached and supporting data. |

April 28, 2017



Priority: Accessory Dwelling Units

Responsible Service Area(s): Community Services

Problem(s): Lack of affordable housing, hardship of aging in place, and lack of economic diversity in population

|                 | Climate and Energy    |   |
|-----------------|-----------------------|---|
| Sustainability  | Sustainable Energy    |   |
| Framework Goals | Energy Conservation   | • |
| Impacted:       | Sustainable Buildings |   |

# Community

Engaged Community Diverse Housing Human Services Safe Community Active Living and Learning Economic Vitality

# **Resource Management**

Land Use and Access

Clean Air and Water

Transportation Options

Sustainable Systems Integrated Land Use

- Healthy Ecosystems
- Responsible Resource Use Local Food

Target: Passage of a zoning ordinance that expands Accessory Dwelling Unit (ADU) options

# Actions:

|   | Funding Source | Progress             |
|---|----------------|----------------------|
| Finalize scope of services for Washtenaw County Office of<br>Community and Economic Development (OCED) for<br>ordinance development |                | Completed<br>11/2015 |
| Meet with Ordinance Revision Committee (ORC) of<br>Planning Commission to develop outreach and<br>communication strategy            |                | Completed<br>12/2015 |
| Develop draft ordinance language  |                | Completed<br>12/2015 |
| ORC's review of draft ordinance language and recommendation to Planning Commission  |                | Completed<br>3/2016  |
| Planning Commission review including Public Hearing and<br>recommendations to City Council  |                | Completed<br>4/2016  |
| First Reading of Ordinance at City Council  |                | Completed<br>7/2016  |
| Public Hearing and Second Reading of Ordinance at City Council  |                | Completed<br>8/2016  |

# Indicator(s):

This priority does not have indicators. The target will be reached when a zoning ordinance that expands ADU options is passed.

# **City Council Priorities Update**

April 28, 2017



# Priority: Allen Creek Greenway

Responsible Service Area(s): Public Services, Community Services

Problem(s): Inadequate non-motorized connections within the community and to the Huron River

| Sustainability<br>Framework Goals<br>Impacted: | Climate and EnergySustainable EnergyEnergy ConservationSustainable Buildings | Land Use and Access<br>Transportation Options<br>Sustainable Systems<br>Integrated Land Use | • |
|--|--|---|---|
|  | Community  | <b>Resource Management</b>  |   |

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- Clean Air and Water Healthy Ecosystems
- Responsible Resource Use Local Food

Target: Develop a Master Plan for the Allen Creek Greenway

# Actions:

|   | Funding Source  | Progress                                  |
|---|---|---|
| Convene a Technical Advisory Committee and a Citizens<br>Advisory Committee to guide the master plan development                          |   | Completed 1 <sup>st</sup><br>quarter 2016 |
| Hire a consultant to assist with the master plan development  | \$200,000 in the current budget for consulting services | Completed<br>February<br>2016             |
| Initiate project: Review existing information; develop an existing conditions analysis and an issues and opportunities analysis           |   | Completed<br>July 2016                    |
| Planning Options & Cost Impacts: Formulate planning objectives and planning option scenarios. Prepare a cost impact analysis of scenarios |   | Completed<br>February<br>2017             |
| Develop Master Plan recommendations and implementation strategies   |   | In Progress                               |
| Prepare final documentation and plan adoption   |   | Not yet                                   |

# Indicator(s):

This priority does not have indicators. The target will be reached when a master plan for the Allen Creek Greenway is adopted as an element of the City's Master Plan. The project is expected to be a 24-month effort and began in February 2016.

# **City Council Priorities Update**

April 28, 2017



Priority: Rebuild Forestry Program

Responsible Service Area(s): Public Services

Problem(s): Decline of urban forest

|                 | Climate and Energy    |   | Land Use and Access    |   |
|-----------------|-----------------------|---|------------------------|---|
| Sustainability  | Sustainable Energy    |   | Transportation Options |   |
| Framework Goals | Energy Conservation   | • | Sustainable Systems    | • |
| Impacted:       | Sustainable Buildings |   | Integrated Land Use    |   |
|                 |                       |   |                        |   |

# Community

Engaged Community Diverse Housing Human Services Safe Community Active Living and Learning Economic Vitality

# **Resource Management**

- Clean Air and Water Healthy Ecosystems •
- Responsible Resource Use
- Local Food

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# Target: Rebuild the Forestry Program

# Actions:

|   | Funding Source  | Progress          |
|---|---|-------------------|
| Review current and potential funding mechanisms for<br>Forestry   | Currently Stormwater Utility<br>and Park Millage                    | In progress       |
| Develop an annual work plan for Forestry to transition<br>program from reactive maintenance to proactive<br>maintenance | Stormwater Utility  | In progress       |
| Develop and initiate a 7-year routine pruning cycle for all<br>city-managed street and park trees                       | Currently unfunded  | Not yet<br>funded |
| Evaluate, expand and improve upon current forestry volunteer programs   | Stormwater Utility (street<br>trees) / Park Millage (park<br>trees) | Ongoing           |

# Indicator(s):



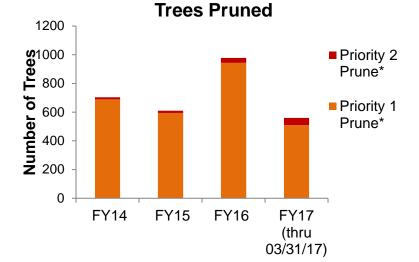
# Number of trees pruned per year through routine pruning cycle

# **Milestones:**

- Complete a full routine tree pruning cycle for all city-managed street and park trees by 2023 and maintain a 7-year pruning cycle thereafter. (Target #3 Urban & Community Forest Management Plan)
  - A routine tree pruning cycle has not yet been developed. Current Forestry Pruning activities are focused on reducing the backlog of trees requiring immediate pruning, primarily those listed as Priority 1 and 2 Prune in the tree inventory.

Status





\*Based on work order category.

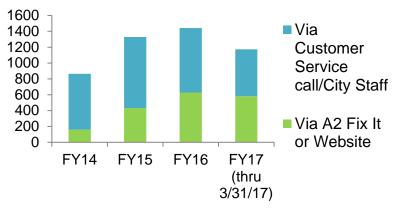
# **Resident service requests**

# **Milestones:**

 Reduce tree maintenance request 50% by 2023. (Target #6 Urban & Community Forest Management Plan)



Status



\*In FY 2015 Forestry changed how service requests are entered and tracked in CityWorks. The numbers provided in FY 2014 are only the service requests that were entered into CityWorks and do not include all of the forestry service requests received.



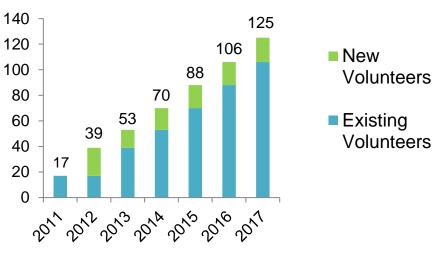
#### Status

### Number of volunteers participating in Citizen Pruner Program

### **Milestones:**

 Increase and sustain the number of volunteers assisting with tree care and planting to 100 people per year by 2020. (Target #5 Urban and Community Forest Management Plan).

# **Volunteers Trained as Citizen Pruners**

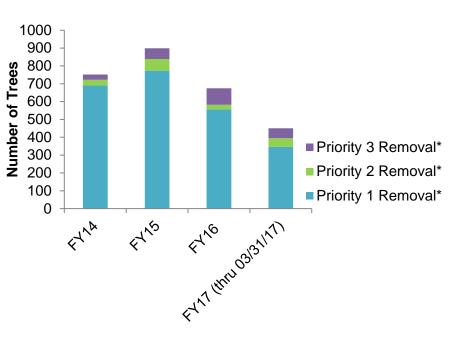


Status

# **Trees Removed**

#### **Milestones:**

Forestry's street tree removal activities are currently focused on reducing the backlog of removals as described in the Urban and Community Forest Management Plan. As the backlog in street tree removals is addressed, Forestry's removal activities will focus on addressing annual tree loss. In a typical year, an estimated 450 street trees, or approximately 1% of the street tree population, will die and require removal. The status of this indicator shows green as the backlog is being addressed; and an upward arrow as the number of trees that will be removed annually will decrease, and removals will occur in a more proactive manner.



**Trees Removed** 



**Priority:** Repairs/Reconstruction of Roads

Responsible Service Area(s): Public Services

**Problem(s):** Deteriorated Road Infrastructure

|                 | Climate and Energy    | Land Use and Access    |  |
|-----------------|-----------------------|------------------------|--|
| Sustainability  | Sustainable Energy    | Transportation Options |  |
| Framework Goals | Energy Conservation   | Sustainable Systems    |  |
| Impacted:       | Sustainable Buildings | Integrated Land Use •  |  |
|                 |                       |                        |  |
|                 | Community             | Resource Management    |  |

# Engaged Community Diverse Housing Human Services Safe Community Active Living and Learning Economic Vitality

Clean Air and Water Healthy Ecosystems Responsible Resource Use

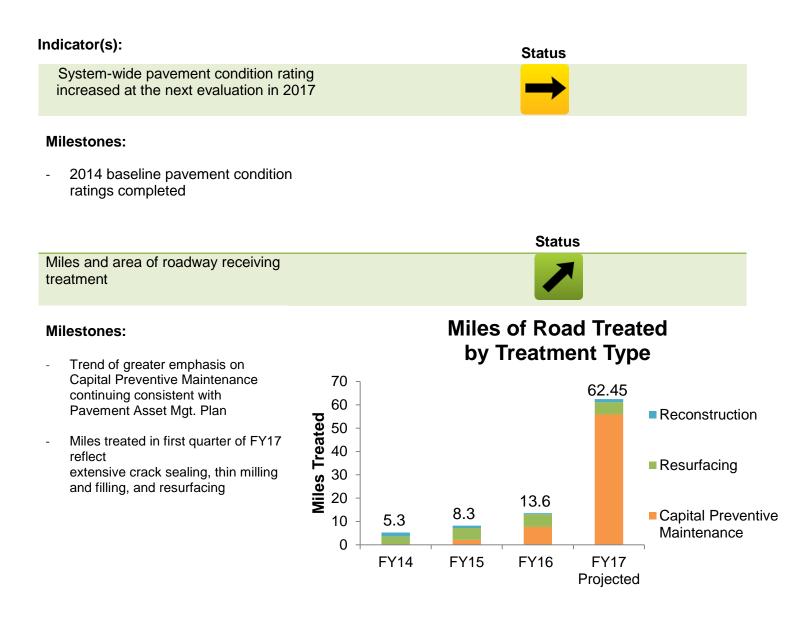
Local Food

**Target:** Establish a target level of service for pavement condition and develop a plan of action to achieve that target

# Actions:

|  | Funding Source | Progress             |
|--|----------------|----------------------|
| Assess current condition of pavement on all City controlled roads  | Act 51         | Completed<br>FY15    |
| Develop and deliver a State of the Streets report which sets forth average current baseline pavement ratings                               | Act 51         | Completed<br>10/2015 |
| Determine Target Level of Service for pavement   | Act 51         | Completed 2/2016     |
| Establish toolbox of pavement fixes including average cost of each fix   | Act 51         | Completed<br>1/2016  |
| Utilize the Pavement Asset Management model to make<br>the best use of available funds using the "right mix of fixes<br>at the right time" | Act 51         | Ongoing              |







Priority: Safe Systems for Auto, Pedestrian, and Bike Users

Responsible Service Area(s): Public Services, Safety Services

Problem(s): Mismatch between design for auto transport system and desire for more walkable/bikeable community

|                 | Climate and Energy    |   | Land Use and Access    |   |
|-----------------|-----------------------|---|------------------------|---|
| Sustainability  | Sustainable Energy    |   | Transportation Options | • |
| Framework Goals | Energy Conservation   | • | Sustainable Systems    | • |
| Impacted:       | Sustainable Buildings |   | Integrated Land Use    | • |
|                 |                       |   |                        |   |

# Community

| Engaged Community          |
|----------------------------|
| Diverse Housing            |
| Human Services             |
| Safe Community             |
| Active Living and Learning |
| Economic Vitality          |

**Resource Management** 

- Clean Air and Water Healthy Ecosystems
- Responsible Resource Use
- Local Food
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Target: Expand the on-street bike lane and sidewalk systems while enhancing safety for users of both systems

# Actions:

|   | Funding Source   | Progress            |
|---|--|---------------------|
| Complete inventory of City's full pedestrian and non-<br>motorized infrastructure systems   | Alt Trans Fund   | Completed<br>8/2016 |
| Expand the City's bike lane and sidewalk systems through<br>the City's complete street policy and capital improvements<br>program | Alt Trans Fund<br>General Fund<br>Parks Fund<br>STPU<br>Act 51<br>SRTS Grant | In progress         |
| Monitor and document accidents involving pedestrians and bicyclists within the City   | General Fund   | In progress         |

# **City Council Priorities Update**

April 28, 2017

# Indicator(s):

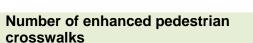


# Status

# Miles of bike lane and sidewalk added

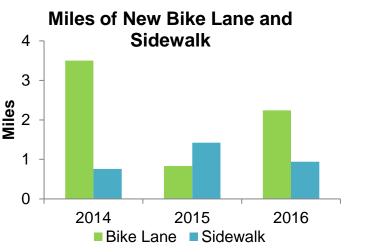
# **Milestones:**

- In 2016, .32 miles of bike lane was built on Observatory, .58 miles on Miller, 1.15 miles on Geddes, and .19 miles on Depot. In total it there was 1.66 miles of new bike lanes installed last year.
- In 2016, .94 miles of new sidewalk was installed on Ellsworth
- Over 19% of Ann Arbor residents walk or bike to work (2015 American Community Survey, 5-year estimates)



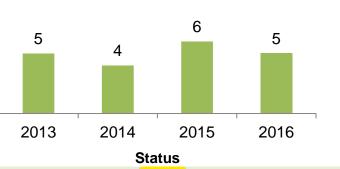
# Milestones:

In 2016, 5 crosswalks were installed; 1 on Depot, 1 on Ellsworth, 2 on Birch Hollow Drive, and 1 on Pebble Creek Road.



Status

Improved/Enhanced Crosswalks



# **Reduction in crashes involving** bicyclists and pedestrians

# Milestones:

After a steady decline from 2013-2015, crash rates for both pedestrians and bicyclists rose in 2016 to 85 bicycle crashes and 75 pedestrian crashes. The increase in crashes is part of a larger regional trend as noted by SEMCOG.

**Crashes Involving Bicycles or Pedestrians** 2013 100 85 2014 75 72 80 <sup>59</sup> 50 59<sup>61</sup>53 2015 60 2016 40 19 10 20 2017 (thru 4/10/2017) 0 **Bicycles** Pedestrians 11