PLANNING AND DEVELOPMENT SERVICES STAFF REPORT

For Planning Commission Meeting of December 6, 2016

SUBJECT: Hillside Memory Care Site Plan for City Council Approval

(312 Glendale Drive) File No. SP16-085

PROPOSED CITY PLANNING COMMISSION MOTION

The Ann Arbor City Planning Commission hereby recommends that the Mayor and City Council approve the Hillside Memory Care Site Plan, subject to obtaining off-site water main and access easements prior to the issuance of any Building permits.

STAFF RECOMMENDATION

Staff recommends that this petition be **approved**, because, the development would limit the disturbance of natural features to the minimum necessary to allow a reasonable use of the land; comply with local, state and federal laws and regulations; would not cause a public or private nuisance; and would not have a detrimental effect on public health, safety or welfare.

LOCATION

The site is located on the west side of Glendale Drive, just south of Jackson Road (West Area, Allen Creek Watershed, Ward 5).

SUMMARY

The Hillside Memory Care Site Plan was postponed by the Planning Commission at the November 15, 2016 meeting to allow for the petitioner to address Planning Commission comments regarding storm water, landscaping and view shed from Glendale. The petitioner has submitted revised plans and staff has coordinated with the Washtenaw County Water Resources Commission (WCWRC) office that performed the review.

There has been only minor change to the site plan which is the addition of landscaping along the east (Glendale) façade of the building. Additional architectural drawings and perspectives from the street have been submitted by the petitioner. In addition, staff has arranged for a representative of the WCWRC will be present at the Planning Commission meeting to discuss concerns regarding stormwater treatment on the site. There have been no other changes to the site plan presented at the last meeting.

Additional question raised by Planning Commission:

<u>Hillside Terrace Site Plan Requirement</u> – Questions were raised regarding ownership of this site in relation to the ownership of Hillside Terrace, and if any common ownership between the sites would require the Hillside Terrace site to be site planned. The two sites are separate distinct parcels. Since no changes to the Terrace site are proposed that require site plan approval in

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Chapter 57 (Subdivision and Land Use Control) This review is limited to improvements on the development parcel.

City codes do require site planning of the entire site even if only a portion of the site is being developed. For example, an addition to any existing building on a site requires the whole site to brought up to current development codes (e.g. the Zion Church property).

STAFF COMMENTS

Repeated from the 11/15 Planning Commission Staff Report:

<u>Systems Planning</u> – Petitioner needs to obtain off-site easements for water main prior to issuance of any permits. Easements will also need to be granted for utilities on the subject site. A total of 3 footing drains or the equivalent alternative mitigation will be required for sanitary mitigation. The City's hydraulic model was used to analyze impacts to the downstream sanitary sewer. Results indicate that sufficient capacity exists in the downstream local sanitary system.

<u>Planning</u> – Planning staff supports the project as proposed. The project will help provide a diversity of housing product in the City and is consistent with the City's Land Use Element. The low-scale residential design of the building and low intensity of the use help to make the project compatible with the adjacent single-family neighborhood to the east. The building is accessed only from the existing Hillside Terrace senior living complex and serves as a good transition to the lower intensity residential use to the east. A public sidewalk path will be provided on the southern part of the site to allow pedestrian traffic to pass through the site and promote neighborhood connectivity with the neighborhood to the west. Staff has requested, and the petitioner has agreed, to add additional landscaping to the eastern side of the project to help screen the building from Glendale.

Prepared by Matt Kowalski Reviewed by Brett Lenart

Attachments: 11/15/16 Planning Staff Report

Landscape Plan

Architectural Elevations Glendale perspective

Grading Plan

c: Petitioner: Hillside Terrace Holdings, LLC

230 Huronview Blvd. Ann Arbor, MI 48103

Petitioner's Representative: Scott Bowers

Bowers + Associates, Inc. 2400 S Huron Parkway Ann Arbor, MI 48104

City Attorney Systems Planning File Nos. SP16-085

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STAFF RECOMMENDATION

Staff recommends that this petition be **approved**, because, the development would limit the disturbance of natural features to the minimum necessary to allow a reasonable use of the land; comply with local, state and federal laws and regulations; would not cause a public or private nuisance; and would not have a detrimental effect on public health, safety or welfare.

LOCATION

The site is located on the west side of Glendale Drive, just south of Jackson Road (West Area, Allen Creek Watershed, Ward 5).

DESCRIPTION OF PETITION

The subject site is 2.64 acres and is zoned R4B (Multiple-Family Dwelling District). The site is currently vacant except for two small single-family homes located on the south end of the property. These homes will remain on the site and will continue to be rented for residential use. The petitioner is requesting site plan approval in order to construct a 16,743 single-story memory care facility with 24 rooms and 21 surface parking spaces. The facility will operate in conjunction with the Hillside Terrace Senior Living Facility directly adjacent to the west. Access to the parking lot will be from the adjacent Hillside Terrace site and there will be no vehicular connection to Glendale Drive. Rooms will be single occupancy and reserved for memory care patients. There will be two small patios provided for residents, one on the east side of the building and one on the south side. The patios will not have direct access to the adjacent open area and will be fenced for the safety of the residents.

A new 5 foot wide public sidewalk will be installed along the entire Glendale street frontage. This new sidewalk will be linked to a crushed granite path that will be constructed on the south side of the site. This path will connect the existing neighborhood to the east through the Hillside Terrace property to Charlton Avenue to the west, and a public access easement will be provided. Solid waste and recycling facilities will be provided adjacent to the Hillside Terrace site away from the neighborhood to the east.

Storm water management is under the jurisdiction of the Washtenaw County Water Resources Commissioner (WCWRC) and will be provided in an underground storm water detention/retention system near the east and south side of the proposed building. Due to the fact that the soils on the site are not conducive to infiltration the systems is designed to hold 120% of the 100 year storm event per the rules of the WCWRC. Storm water will be discharged to the City Storm water system at a much reduced rate than existing. Currently no storm water treatment exists for the site.

There are 11 landmark trees located on the site. The site plan indicates 4 will be removed for construction of the building or site elements such as parking or detention. All landmark trees removed will be mitigated onsite as required by City Code. The petitioner will plant 13 trees with a total of 39 caliper inches on the site for mitigation.

There is also a small area of steep slopes located in the northeast corner of the site. This area will not be disturbed by construction on the site.

The estimated cost of construction is \$2,010,000.

CITIZEN PARTICIPATION

The petitioner held a meeting for interested citizens on June 8, 2016. Invitations were sent to all residents and property owners within 1,000 feet of the site as well as all subscribers to the GovDelivery planning update service. Twenty-six people attended the meeting. The attendees asked questions about storm water management, parcel zoning, and building elevations. The full report provided by the petitioner is attached.

SURROUNDING LAND USES AND ZONING

	LAND USE	ZONING	
NORTH	Residential	R2A (Two-Family Dwelling District)	
EAST	Commercial	R1D (Single-Family Residential District)	
SOUTH	Residential	R1D (Single-Family Residential District)	
WEST	Residential	R4B (Multiple-Family Residential District)	

COMPARISON CHART

		EXISTING	PROPOSED	REQUIRED
Zoning		R4B (Multiple-Family Residential District)	R4B	R4B
Gross Lot Area		2.64 acre	2.64 acre	.50 acre (21,780 sf MIN)
Setbacks	Front	N/A	40 ft	15 ft MIN 40 ft MAX
	Side(s)	N/A	245 ft (South) 85 ft 3 in (North)	16 ft 6 in MIN (North)* 16 ft 6 in MIN (North) *
	Rear	N/A	82 ft 11 in	30 ft MIN
Minimum Useable Open Space		N/A	69%	55% MIN
Height		N/A	20 ft	45 ft MAX (for buildings with parking underneath at least 35% of building)
Parking - Automobiles		2 in garage for houses	21 spaces (for proposed) 2 spaces (existing for houses)	6 spaces MIN (1 space per 6 beds) plus 2 for existing residential
Parking – Bicycles		N/A	4 spaces Class B	1 space MIN Class B

^{*}Required side setback shall be increased 1 ½ inches for each foot of building length over 50 feet.

HISTORY

The property was annexed into the city in 1987, and remained un-zoned until 1994. At that time a site plan was approved for a 69,363 square foot, 64-unit addition to the Hillside Terrace "convalescent home" along with the current R4B zoning. The site plan expired in 1999. In 2014, a proposal to construct six duplexes and demolish the existing houses was tabled by the Planning Commission. The petitioner did not resubmit plans and the site plan file was closed.

PLANNING BACKGROUND

The <u>City of Ann Arbor Master Plan: Land Use Element</u> recommends multiple-family residential use for the site. The project site plan does meet many of the goals and objectives outlined in the plan including:

- Encourage new development and redevelopment within established residential areas to complement the design elements of the neighborhood, including size and height.
- To provide a full range of housing choices (size, price, design, accessibility, etc) that meets the existing and anticipated needs of all City residents.
- Support design techniques, such as clustered developments and storm water best management practices, which would minimize impacts to natural systems on and off a site.

STAFF COMMENTS

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Environmental – The site is located 300 feet east of the former location of the Barnard Plating Company building at 1943 Jackson Avenue. Hillside Terrace lies between the two parcels. Barnard ceased operations in 1981, and a 1989 environmental site assessment report identified heavy metal soil contamination on that site. There is no identified path of travel for environmental contaminants from 1943 Jackson to 312 Glendale, such as a creek or visible soil erosion. The soil at 312 Glendale may also contain pesticides used on the orchard. It is the property owner's responsibility to follow MDEQ rules and test soils that are being removed from the site for contaminants so that they may be disposed of properly. The City does not regulate soil contamination testing, remediation, or removal.

Prepared by Matt Kowalski Reviewed by Brett Lenart

Attachments: Parcel/Zoning Map

Aerial Photo Site Plan Landscape Plan

Architectural Elevations color Architectural Elevations details Architectural Floor plans

Architectural Floor plans
Citizen Participation Report

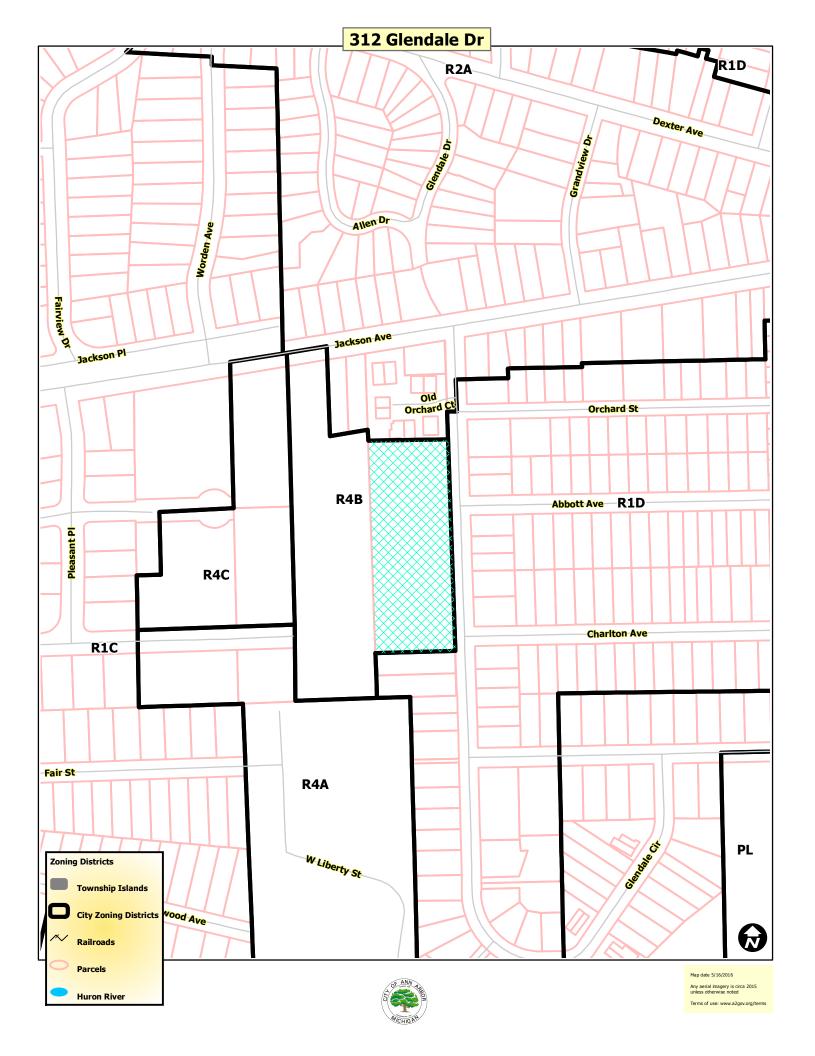
c: Petitioner: Hillside Terrace Holdings, LLC

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Petitioner's Representative: Scott Bowers

Bowers + Associates, Inc. 2400 S Huron Parkway Ann Arbor, MI 48104

City Attorney Systems Planning File Nos. SP16-085







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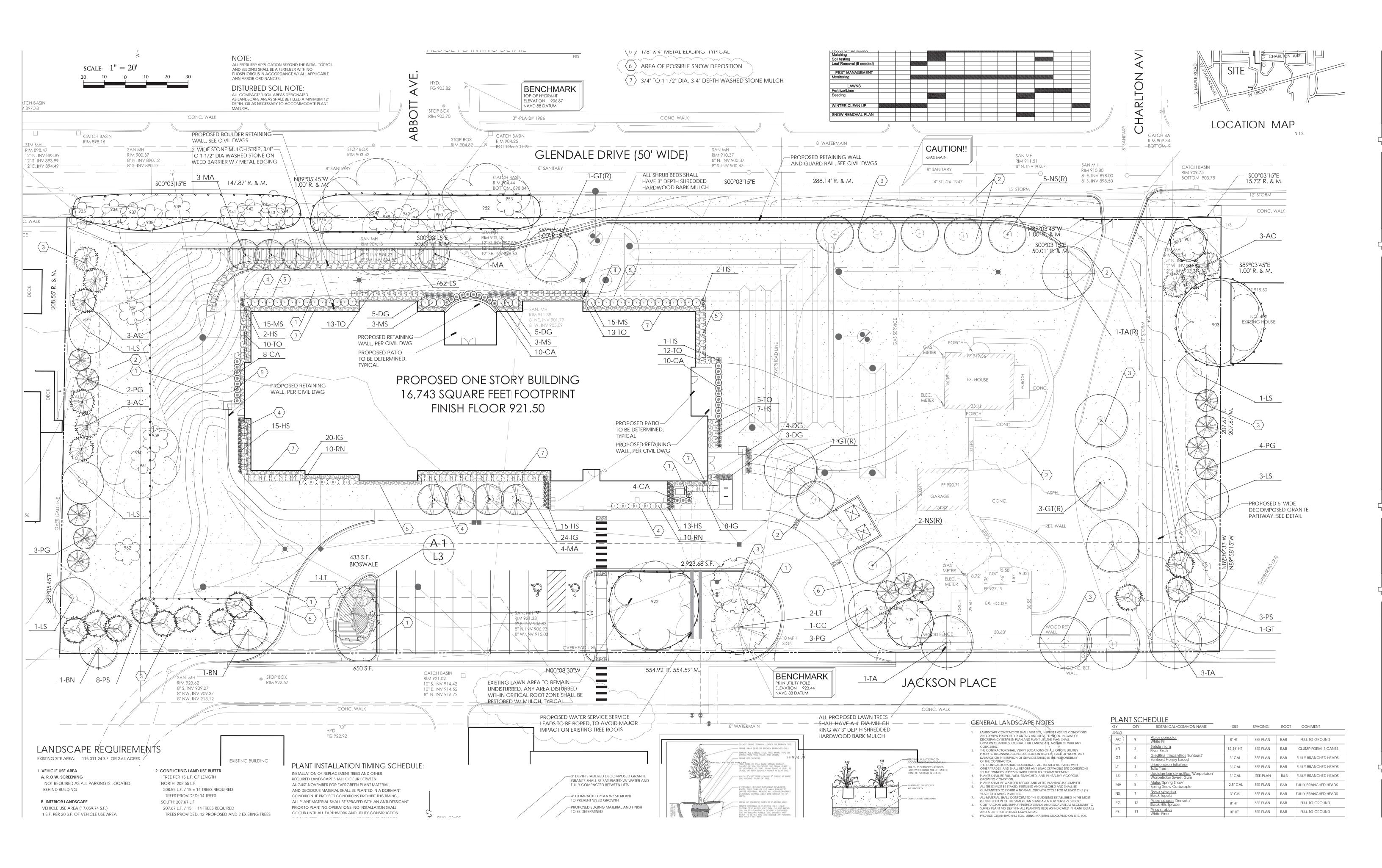
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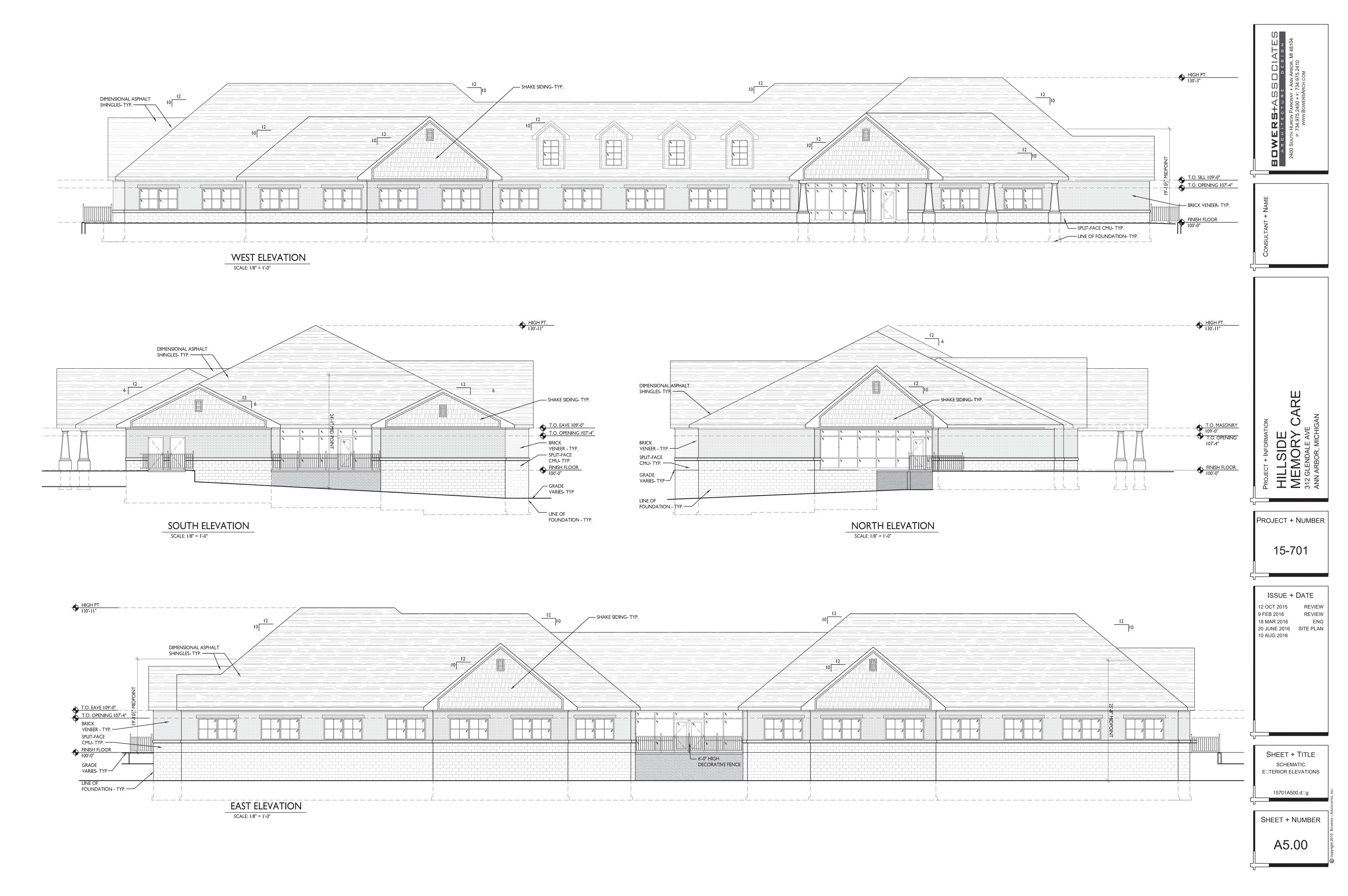












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Citizen Participation Meeting Report

Proposed Hillside Memory Care 312 Glendale Drive Ann Arbor, MI 48103

Prepared by: Bowers + Associates, Inc. 2400 S. Huron Parkway Ann Arbor, MI 48104 Ph: 734-975-2400 Fax: 734-975-2410

Date: June 8, 2016 Time: 7:00 pm - 8:15 pmLocation: Haisley Elementary

Citizen Participants/Attendees:

Diane Robins Priscilla Kim Sarah Chamberlain lan Hubert Fred & Sally Knight Kathy Boris Mary Bentley Ruthann M. Wild Lisa Hirsch/Tom McDonough Aron Lozo Chip Smith Susan Agler Cathy Krasny Thomas O'Connell Erik Austin Kathryn O'Brien Chuck Warpehoski Andrea Stevenson Lynn Borset/Charles Compton 322 Virginia Ave 48103 David Friedman Margaret Erickson Rita & Vincent Caruso

1900 Old Orchard Ct 48103 1906 Old Orchard Ct. 48103 402 Glendale Drive 48103 1916 Old Orchard Ct. 48103 305 Glendale Dr.48103 1726 Chamberlain 48103 1806 Charlton 48103 1727 Charlton 48103 303 Glendale Dr 48103 408 Glendale Dr 48103 517 Krause 48103 405 S. Revena Blvd. 48103 1715 Orchard 48103 1805 Orchard 48103 205 Glendale Dr 48103 1405 Charlton 48103 2020Winewood 1812 Abbott Ave 48103 1912 Old Orchard Ct 48103 1910 Old Orchard Ct. 48103 556 Glendale Circle 48103

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Citizen participation Meeting Report

There were 26 attendees at the meeting. Scott Bowers opened the meeting at 7:00 pm with a brief summary of the proposed development. Then Scott took comments and questions.

Citizen Concerns:

- 1) New Use is too much for the site
 - a. Per request from last project submitted the use is now linked to Hillside Terrace.
- 2) Storm water management concerns(run off to road is currently causing flooding).
 - a. Scott Bowers responded with meeting Washtenaw County's requirements for pre-post development.
- 3) Asked if Steep Slopes were being graded
 - a. Not grading in steep slopes
- 4) Concern about above grade retention pond on site as an attractive nuisance for children
 - a. We have eliminated the attractive nuisance.
- 5) Questioned amount of parking required verses parking provided. Neighbors felt it was too many spaces more impervious surface.
 - a. We removed 2 parking spaces. We have provided parking based on the required staff and visitors for the facility.
- 6) Rear- East Elevation wanted more variance.
 - a. We have added peaked roofs and material relief
- 7) Wanted site to be purchased by the city for a park and storm water relief.
- 8) Neighbors stated that zoning was wrong and that the city changed it without notifying the neighbors
 - a. Current zoning is correct
- 9) Neighbors questioned the sidewalk and retaining wall along Glendale.
 - a. Sidewalk is required by the City of Ann Arbor
- 10) Concerned about the Landmark Butternut Tree
 - a. Tree is being saved and protected.
- 11) Timeline for Construction.
 - a. Project will begin construction as we receive all government approvals.

Meeting ended.

Bowers + told citizens they would be receiving the report via email again. For those signed in.

