PLANNING AND DEVELOPMENT SERVICES STAFF REPORT

For Planning Commission Meeting of November 18, 2014

SUBJECT: Plum Market Rezoning and Site Plan for City Council Approval

3601 Plymouth Road

File No. Z14-026 & SP14-050

PROPOSED CITY PLANNING COMMISSION MOTION

The Ann Arbor City Planning Commission hereby recommends that the Mayor and City Council approve the Plum Market Site Plan, subject to granting of easements for existing public utilities and public access for the sidewalk along Plymouth Road before issuance of building permits.

UPDATED STAFF REPORT

After the Planning staff report was completed, the petitioner continued to work with City staff to resolve remaining traffic and storm water detention issues. As a result, staff recommends that the petition be **approved** because the contemplated development would comply with all applicable state, local and federal law, ordinances, standards and regulations; the development would not cause a public or private nuisance and would not have a detrimental effect on the public health, safety or welfare.

Outstanding comments have been addressed as follows:

<u>Stormwater Detention</u> – Final calculations for the proposed underground stormwater detention basin have been provided to Systems Planning to ensure adequate capacity exists. Capacity and design of the facility have been reviewed and approved.

<u>Traffic</u> – The petitioner's traffic consultant submitted documentation of the crash history for the intersection of Plymouth Road and the shared driveway for the proposed Plum Market development. The analysis was requested by Project Management to determine if there is a left turning crash issue at this intersection. A review of 2009-2013 crashes within 1,000 feet of the Green Road and Plymouth Road intersection were reviewed and found only one crash occurred at the proposed Plum Market driveway and Plymouth Road in that timeframe. The Traffic Engineer has concluded there should be adequate queuing for vehicles entering this drive based on the information provided by the Flagstar Bank traffic impact analysis and the assumption that this intersection will function similarly.

Prepared by Chris Cheng 11/18/14

c: Project Management – Traffic Systems Planning - Stormwater

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PROPOSED CITY PLANNING COMMISSION MOTION

The Ann Arbor City Planning Commission hereby recommends that the Mayor and City Council approve the Plum Market rezoning from PUD (Planned Unit Development District) to C3 (Fringe Commercial District).

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STAFF RECOMMENDATION

Staff recommends that the petition be **postponed** to allow the petitioner additional time to address stormwater and traffic review comments. If these comments are addressed prior to the November 18, 2014 meeting, staff will provide an updated staff report and recommendation.

LOCATION

The site is located on the north side of Plymouth Road, west of US-23 Highway (Northeast Area, Millers Creek Watershed).

DESCRIPTION OF PETITION

The petitioner proposes rezoning this 2.96 acre parcel from PUD (Planned Unit Development) to C3 (Fringe Commercial) to allow use of the existing 20,500 sf educational building as a grocery store. The site plan proposes construction of a 4,639 sf one-story addition to the north side of the building and an outdoor patio on the south side, to be constructed in one phase. The parking lot will be reconfigured while retaining the same number of parking spaces. The total construction cost is estimated to be \$300,000.

Access to this site will continue to be provided by a single curb cut on Plymouth Road. The parking lot will be accessed in four locations from a shared service drive that loops around this

site and connects to Green Road on the west. The additional traffic from the proposed use did not trigger the need for a traffic impact study.

An outdoor patio/seating area is proposed on the south side of the building. The existing sidewalk, which connects walkways located to the east and west of this site, is proposed to be relocated to accommodate the proposed patio. The petitioner has agreed to provide a public access easement for this sidewalk, which cannot be located in the Plymouth Road right-of-way due to the existing steep slopes. An new walkway bisecting the parking lot is proposed and will allow pedestrians from the hotel site to access this site.

The retail center requires a minimum of 82 automobile parking spaces, and this requirement is met with 82 reconfigured parking spaces located on the interior of this site (23 spaces are small car), along with ten covered bicycle spaces near the eastern entrance.

100-year storm water detention is required and will be provided underground on the southwestern corner of the parking lot. This system is designed to allow for infiltration into the soil. No landmark trees are impacted from this proposal. Three new bio-retention islands are proposed in the parking lot for a total of 979 sf, which exceeds the requirement of 916 sf.

The petitioner held a neighborhood meeting on September 17, 2014 to present the proposal, and the report of the meeting is attached. The neighborhood feedback was addressed and staff has not received concerns regarding this development at the time this report was written.

COMPARISON CHART

	EXISTING	PROPOSED	REQUIRED/PERMITTED			
Zoning	PUD (Planned Unit Development)	C3 (Fringe Commercial District)	C3			
Gross Lot Area	128,938 sq ft	128,938 sq ft	6,000 sq ft MIN			
Maximum Usable Floor Area in Percentage of Lot Area	20,595 sq ft (16%)	25,305 sq ft (19.6%)	257,876 sq ft MAX (200% MAX)			
Setback – Front	39.5 ft – Plymouth Rd	39.5 feet –Plymouth Rd	10 ft MIN* 25 ft MAX			
Setback – Side(s)	12.9 ft	12.9 feet	0 ft MIN			
Setback – Rear	98.2 ft	60.5 ft	0 ft MIN			
Height	18.5 (1 story)	26.6 ft (1 story)	55 ft MAX			
Parking – Automobile	82 spaces	82 spaces	82 spaces MIN 95 spaces MAX			
Parking – Bicycle	None	Class B – 10 spaces	Class B – 5 spaces MIN Class C – 4 spaces MIN			

^{*}For new freestanding buildings constructed or site planned after 2010, otherwise none

SURROUNDING LAND USES AND ZONING

	LAND USE	ZONING
NORTH	Hotel	PUD (Planned Unit Development)
EAST	Highway and Restaurant	PUD (Planned Unit Development)
SOUTH	Hotel and Service Station	R5 (Hotel & Motel) & C3 (Fringe Commercial)
WEST	Pharmacy and Financial Services	C1 (Local Business)

HISTORY

This site was part of a larger site that was annexed and zoned RE (Research District) in 1967. The larger property was rezoned in 1978 to the Bolgos Property PUD and a hotel, restaurant and furniture store were constructed. The PUD was divided into three parcels in 1980, and the PUD was amended in 1982 to allow indoor retail sales except restaurant or single-tenant office use in the existing 20,500-square foot building (the proposed Plum Market building).

When the PUD was approved in 1982, the Planning Commission was attempting to encourage retail use in this building by limiting the office use in its approval. It was suggested in the staff report and CPC minutes that the office use would be considered a temporary use which would be converted to retail use when the economic climate for retail use improved.

In 1987, the PUD was amended again to allow the building at 3601 Plymouth to be used as indoor retail sales, except restaurants, and/or office use for four tenants, except banks and offices of physicians, dentists and other health practitioners.

PLANNING BACKGROUND

The <u>Master Plan: Land Use Element</u> supports mixed uses for this site. The Plan recommends that retail centers be designed with pedestrian access as a primary goal. It also helps encourage mass transit and reduce the demand for parking. Surface parking should be placed at the rear of the building and should not be a dominant element along public streets.

The <u>Non-Motorized Plan</u> recommends bicycle lanes and sidewalks on both sides of the street for Plymouth Road.

The <u>Transportation Plan</u> Short-term Recommendations identifies Plymouth Road as a signature transportation corridor. Plymouth Road is currently contemplated as part of the Ann Arbor Connector Study, which establishes high capacity service from the Plymouth corridor through downtown and the southern part of the City.

ZONING/REZONING JUSTIFICATION

Per Chapter 55 Section 5:107(1), the Zoning Ordinance and Zoning Map shall not be amended except "because of changed or changing conditions in a particular area or in the municipality generally, to rezone an area, extend the boundary of an existing Zoning District or to change the regulations and restrictions thereof."

The petitioner's <u>Petition For Changes In Or Additions To The Zoning Chapter</u>, a form provided by the Planning Department to assist petitioners in providing the required information per Chapter 55 Section 5:108(2)(a)-(g), is reprinted below. The questions are not standards for approval, rather guides to providing sufficient evidence of changed or changing conditions.

• The extent to which the zoning/rezoning requested is necessary:

The site is currently part of an older existing PUD. The current PUD is obsolete and updating to the C3, Fringe Commercial, classification would offer the land owner greater flexibility.

• This zoning/rezoning will affect the public welfare and property right of persons located in the vicinity in the following ways:

The requested C3 rezoning will bring the property into conformance with the surrounding adjacent properties which are similarly zoned C3 and share similar uses to that proposed on the subject property. There is no anticipated negative impact to adjacent land owners. There are no residential zones adjacent to or within the immediate area of the site.

 This zoning/rezoning will be advantageous to the City of Ann Arbor in the following ways:

The requested C3 rezoning will bring the property into conformance with the surrounding adjacent properties, update the obsolete PUD zoning, and improve the site to bring it into compliance with current City of Ann Arbor ordinance and Land Development Regulations.

 This particular location will meet the convenience and service requirements of potential users or occupants in the following ways:

Plum Market is committed to offering the very best selections of natural, organic, local, and specialty itemsin a full service shopping experience. They will offer only the freshest produce, emphasizing local and organic products. Plum Market partners with the best brands that embrace quality, sustainability, and local roots. House chefs will offer a collection of restaurant-caliber cuisine items made fresh daily. Plum Market's wine department will continue to offer the best selections, the best service, and best values in the state.

 Any changed or changing conditions in any particular area, or in the municipality generally which may have bearing on the proposed zoning/rezoning are:

There are no known changing conditions that would negatively impact the petition to rezone the property to C3.

Other circumstances which will further justify the requested zoning/rezoning are:

City of Ann Arbor planning and zoning staff recommend updating the current zoning from the existing PUD to C3 rather than updating the current PUD. Straight zoning meets the proposed use and supplemental regulations would not be required.

STAFF COMMENTS

<u>Stormwater</u> – The petitioner's response letter acknowledges the required stormwater detention volumes, but it unclear how this has been addressed on the revised plans. The calculations must be updated to ensure that all figures are consistent with the results of the worksheets within the "WCWRC Stormwater Management Calculations".

<u>Systems Planning</u> – Zero footing drain disconnections are required to mitigate sanitary flow as part of this development.

An easement must be provided to the city for the sidewalk that serves as a path from the east end of the property to the west end. City records do not indicate an easement for the existing off-site 12-inch water main, or on-site 8-inch water main. Legal descriptions for the existing on- and off-site water mains shall be submitted for review and approval for the city's use in preparing an easement document.

<u>Traffic</u> – The applicant needs to verify safe conditions will exist at the Plymouth Road and private drive intersection exist and will be expected to exist after construction. This location is similar to the Plymouth Green Crossings site where the city required a right-in/right-out only driveway on Plymouth Road. The applicant needs to verify clear sight lines at the intersections of the private drive with Plymouth Road and with Green Road. If any sight obstructions are identified, the applicant will need to work with the City to develop a plan for addressing those obstructions.

<u>Planning</u> – Staff supports the the C3 zoning for this site as it is surrounded by similar zoning and uses with US-23 highway located to the east. The <u>Master Plan: Land Use Element</u> recommends mixed-uses along this stretch of Plymouth Road. The rezoning will provide retail services closer to Plymouth Road and provide a transition of fringe commercial zoning to local business zoning moving westward. Additional retail services will be provided to the hotel and surrounding neighborhood.

Per Chapter 55, The Zoning Ordinance, A change to the a PUD zoning district may be accomplished by amending the PUD zoning district by the process provided for establishment for a PUD zoning district or by rezoning to a different zoning district pursuant to the procedures of the Zoning Ordinance for zoning ordinance amendments. This rezoning does not trigger supplemental regulations or revisions to the established PUD surrounding this site.

Prepared by Christopher Cheng Reviewed by Wendy Rampson 11/14/14

Attachments: 9/17/14 Citizen Participation Meeting Minutes

Traffic Summary
Zoning/Parcel Maps

Aerial Photo Site Plan

Landscape Plan

Elevations

Plum Market Page 6

c: Petitioner: Matt Jonna

Green Road Retail, LLC

30777 Northwestern Hwy, Suite 301

Famington Hills, MI 48334

Petitioners Agent: Matt Bush, PE, LEED AP

Atwell LLC

123 N. Ashley, Suite 105 Ann Arbor, MI 48104

Owner: Cleary College

3601 Plymouth Road Ann Arbor, MI 48105

Project Management Systems Planning File Nos. Z14-026 & SP14-050

Citizen Participation Meeting Report



Project: Plum Market at 3601 Plymouth Road

Purpose of Meeting: Petition to re-zone the property from PUD to C3

Number of post card notices mailed: 114 (property owners within 1000 feet of site)

Date of the postcard mailings: September 5, 2014
Date of Citizen Participation Meeting: September 17, 2014

Location of Citizen Participation Meeting: Cleary University, Washtenaw Campus, 3601 Plymouth

Road, Ann Arbor, MI 48105 (on-site)

Project Team Attendees: Matt Jonna – Plum Market

Jennifer Bolanos – Plum Market

Mark Ehgotz, AIA, LEED AP – Saroki Architecture

Matthew Bush, PE, LEED AP – Atwell

Number of citizen attendees: 3 (See enclosed sign-in sheet)

Meeting Summary

The meeting started at 6:10pm as the development team waited for more attendees to show. The discussion opened with an introduction of the project by Matt Jonna of Plum Market discussing of the Michigan based market chain, the commitment to local sourcing, and the excitement of this particular project. The introduction was followed up by Mark Ehgotz of Saroki Architecture discussing the improvements that will be proposed with the impending site plan submittal.

The floor was then opened up for attendee questions.

Q: There tends to be a significant amount of "cut-through" traffic on the shared driveway. Will there be anything done to mitigate this.

A: Plum Market cannot approach any adjacent land owners until the project is approved and they own the property, but they would be open to discussing with the neighbors that utilize the drive to portion share in an upgrade and repaving of the drive in the future. There is not a lot Plum market can do to deter cut-through traffic. There is already a sign installed stating no cut-through traffic. A traffic engineer was employed to run an anticipated trip generation calculation for the proposed use in comparison to the existing use on the property. It was determined by this calculation that there would not be a significant increase in traffic and in most cases there would a reduction in peak hour trips. Plum Market is typically busier on weekends and off business hours. If it were the case that Plum Market did not move forward with this project, another higher-intensity use could potentially update the PUD and move in. Plum market will be committed to working together with its neighbors toward the same goals.

- **Q:** What would the C3 zoning potentially allow in the future?
- **A:** The same type retail as adjacent developments in the area.
- **Q:** Will there be any bicycle parking proposed?
- **A:** Yes. There will be 10 bicycle parking spaces proposed at the front entrance of the proposed market. All of these spaces will be covered.

There was a lull in questions and the development team asked if there were any additional questions?

- **Q:** How many parking spaces will be taken up by employees?
- **A:** A lot of the employees are projected to take public transportation and many of the employees are expected to be students. At typical locations with larger stores that the proposed project, there are about 50 spaces used by employees.
- **Q:** Is the 82 parking spaces requirement a minimum or maximum requirement by the City.
- A: Minimum.
- **Q:** What will be the hours of operation?
- **A:** Anticipated hours for this store are 8am to 10pm. Employees typically show up at 5am for setup. The internal Zimmerman's store would likely be open at 6am.
- **Q:** Will bus passes be given to staff?
- **A:** No, but this is something Plum Market would be potentially interested in pursuing.

With no more questions on the floor, the project team thanked the attendees for coming. The meeting concluded at 6:28pm. The attendees broke into smaller groups to discuss and carry on casual conversation.

plummarket

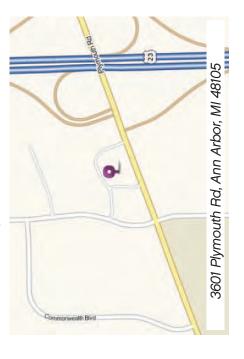
Citizen Participation Meeting Sign In

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NOTICE OF CITIZEN PARTICIPATION MEETING: 3601 Plymouth Rd

Citizen Participation Meeting

submitted to the City of Ann Arbor on September 29, 2014. A citizen the project site to give notice that a development petition will be Postcards are being sent to all property owners within 1,000 ft of review plans, ask questions, and provide comments that will be participation meeting will be held to give you an opportunity to incorporated into a report for the City Planning Commission. considered by the developer to finalize plans and then



Project Description

The property owner is proposing to rezone 3601 Plymouth Road from PUD, Common and Municipal Usage, to C3, "Commercial Fringe Development." The proposed site plan would expand the current square footage of 19,262 ft2 to 25,485 ft2.

Meeting Logistics

)ate: Wednesday, September 17th, 2014

Time: 6:00 pm

Cleary University: Washtenaw Campus, at 3601 Plymouth Rd, Ann Arbor, MI 48105 Place:

Questions or Comments

Questions or comments may be directed to Mark Ehgotz at mehgotz@sarokiarchitecture.com or during business hours at 248.258.5707.

Persons with disabilities are encouraged to participate. Accommodations may be arranged by contacting petitioner's name. Requests need to be received at least 24 hours in advance of the meeting.

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www.plummarket.com

Proposed Project e.g. Site Plan Review

In accordance with the City of Ann Arbor's Citizen Participation Ordinance, you are being notified that a proposal for **3601 Plymouth Road** will be submitted to the City of Ann Arbor's Planning Department. Details about a citizen participation meeting designed for you to learn about this project are described on the opposite side of this card.

Visit www.a2gov.org/participation for more information about citizen participation in Ann Arbor.













South Elevation Scale: 1/8" = 1'=0"



A-200



VILWELL.

WASHTENAW COUNTY, MICHIGAN

CITY OF ANN ARBOR TOWN 2 SOUTH, RANGE 6 EAST SECTION 14

PLUM MARKET SITE PLAN



August 18, 2014

Traffic Engineering Associates, Inc.

517/627-6028 FAX: 517/627-6040

PO Box 100 Saranac, Michigan 48881

Mr. Matthew W. Bush, PE Project Coordinator/Engineer Atwell-Group, LLC 4750 Venture Drive, Suite 101 Ann Arbor, MI 48108

Dear Mr. Bush:

Traffic Engineering Associates, Inc. (TEA) conducted a trip generation review for the proposed Plum Market development at 3601 Plymouth Road in the City of Ann Arbor, Washtenaw County, Michigan.

The purpose of this review is to determine if the Plum Market development will meet the City of Ann Arbor's requirements in their rezoning and site plan petitions to require a traffic study. The existing building is currently occupied by Cleary University. This review will determine if the traffic generated by the proposed new Plum Market, after subtracting the existing traffic generated by Cleary University, will meet the need for a traffic assessment or a traffic impact study.

In accordance with the City's requirements, a traffic assessment study is required when submitting a rezoning and site plan petition if the proposed development will generate 50 to 99 directional trips during a peak hour of traffic; or, a traffic impact study is required if the proposed development will generate 100 directional trips or more during a peak hour of traffic, or over 750 trips on an average day.

Using the 9th edition of the Trip Generation Manual, Land Use Code 850 – Supermarket, was selected as representing the proposed Plum Market development. A Supermarket is described as follows:

Supermarkets are free-standing retail stores selling a complete assortment of food, food preparation and wrapping materials, and household cleaning items. Supermarkets may also contain the following products and services; ATMs, automobile supplies, bakeries, books and magazines, dry cleaning, floral arrangements, greeting cards, limited-service banks, photo centers, pharmacies and video rental areas. Some facilities may be open 24 hours a day.

It is projected that proposed Plum Market will generate eighty eight (88) vehicle trips in the AM peak hour, two hundred and forty five (245) vehicle trips during the PM peak hour, and a weekday total of two thousand six hundred and forty four (2,644) vehicle trips.



Using the 9th edition of the Trip Generation Manual, Land Use Code 550 – University/College, was selected as representing the existing Cleary University. A University/College is described as follows:

This land use includes four-year universities or colleges that may or may not offer graduate programs.

It is projected that the Cleary University generates one hundred and sixty two (162) vehicle trips in the AM peak hour, two hundred and seventy eight (278) vehicle trips during the PM peak hour, and a weekday total of one thousand nine hundred and thirty seven (1,937) vehicle trips.

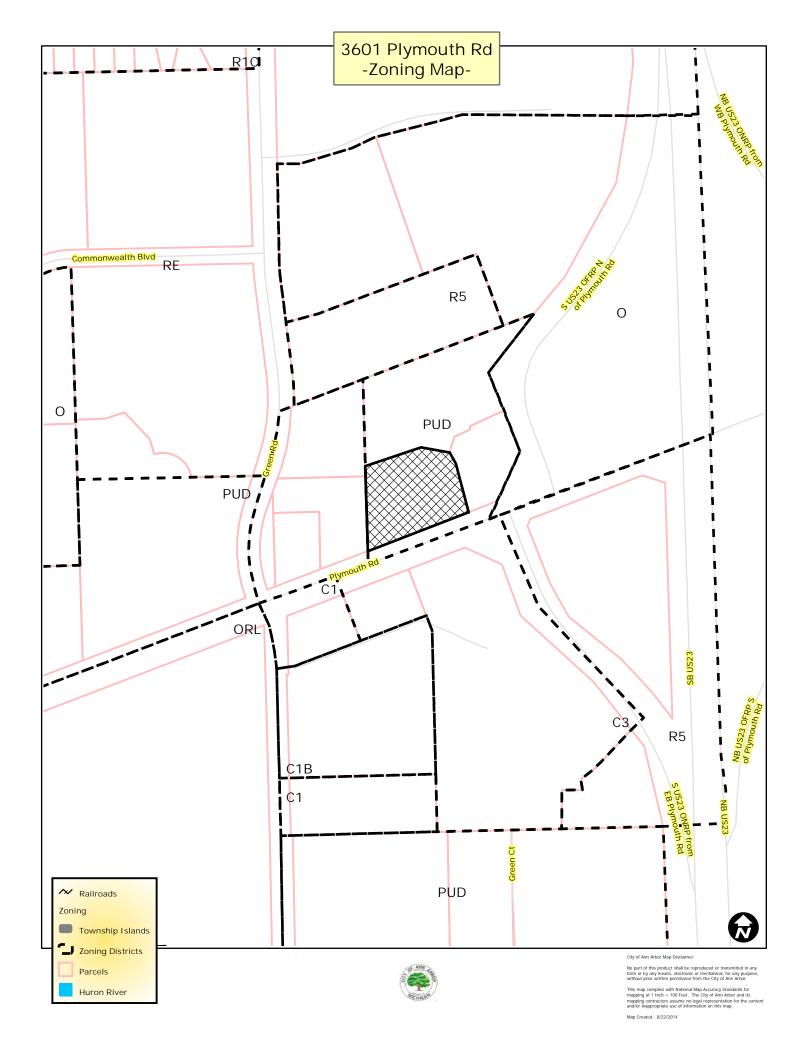
Description	Size	AM	Peak	Hour	PM	Peak	Weekday		
Description	Size	In	Out	Total	In	Out	Total	Weekday	
Plum Market	25,860 Sq. Ft.	55	33	88	125	120	245	2,644	
Cleary University	704 Students	126	36	162	89	189	278	1,937	
Total New Trips Generated By Plum Market		-71	-3	-74	+36	-69	-33	+707	

The difference in the trip generation between the existing Cleary University and the proposed Plum Market development will not generate enough vehicle trips to warrant a traffic assessment or a traffic impact study.

If you have any questions, please write or call.

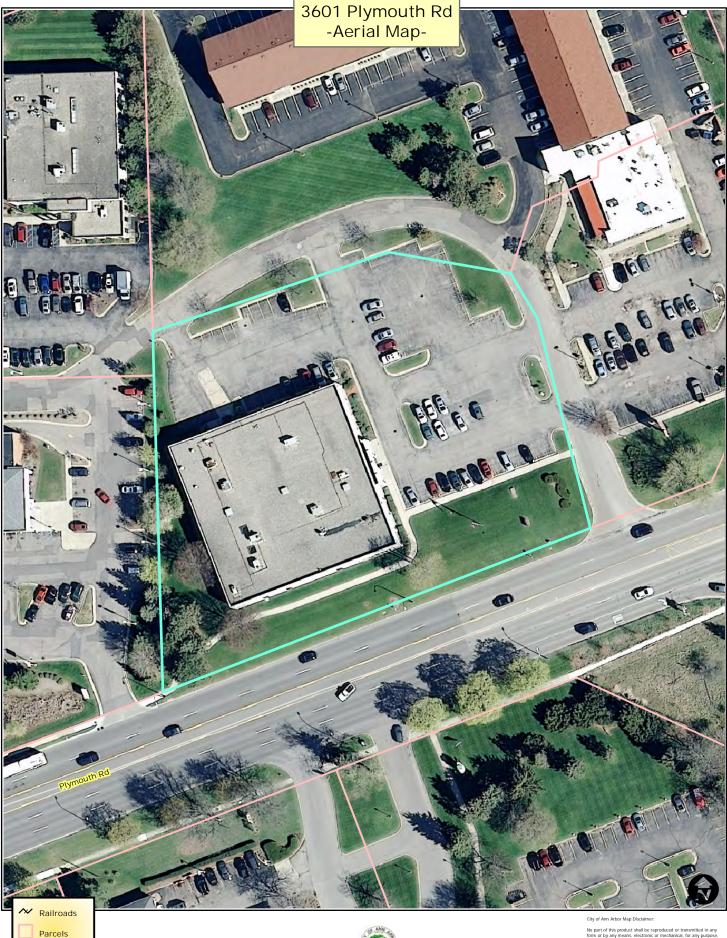
Sincerely,





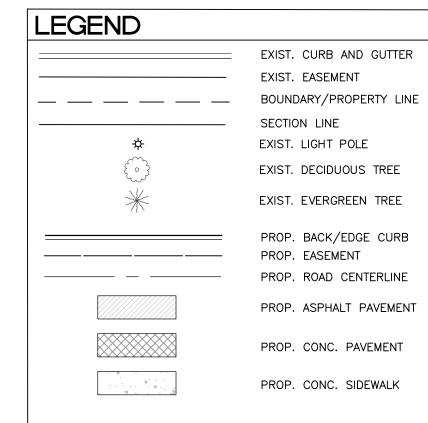


Map Created: 8/22/2014



Huron River





GENERAL LAYOUT NOTES

- 1. LINEAR DIMENSIONS MEASURED FROM THE FACE OF CURB, UNLESS OTHERWISE NOTED.
- 2. RADII DIMNESIONS MEASURED FROM THE BACK OF CURB UNLESS OTHERWISE NOTED.
- 3. AN EASEMENT SHALL BE GRANTED TO THE CITY IN A MANNER TO BE DETERMINED BY THE CITY ATTORNEY'S OFFICE FOR THE SIDEWALK THAT SERVES AS A PATH FROM THE EAST END OF THE PROPERTY TO THE WEST END.

SIDEWALK REPAIR AND MAINTENANCE NOTE

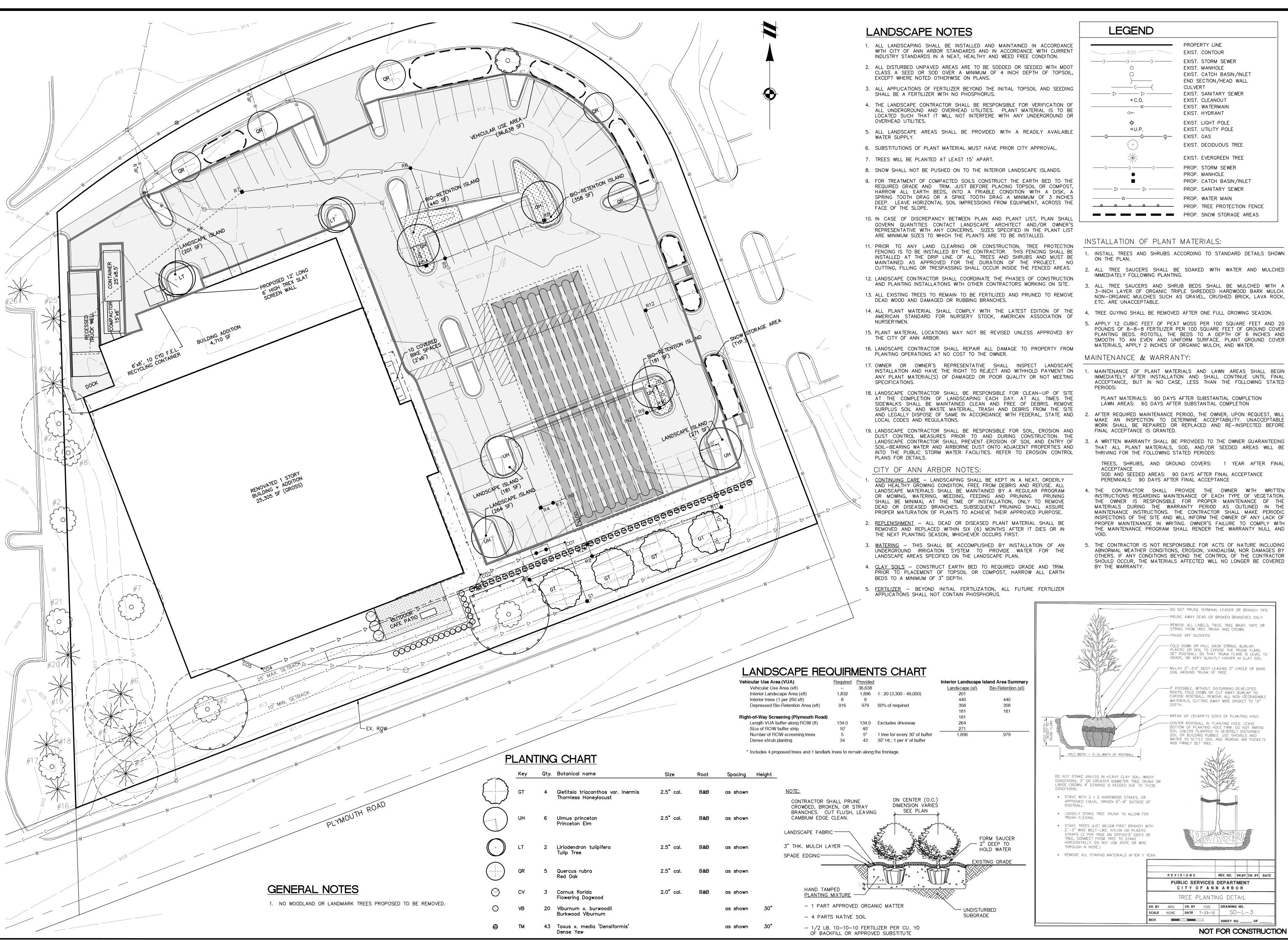
1. ALL SIDEWALKS AREA TO BE KEPT AND MAINTAINED IN GOOD REPAIR BY THE OWNER OF THE LAND ADJACENT TO AND ABUTTING THE SAME. PRIOR TO THE ISSUANCE OF THE FINAL CERTIFICATE OF OCCUPANCY FOR THIS SITE, ALL EXISTING SIDEWALKS IN NEED OF REPAIR MUST BE REPAIRED IN ACCORDANCE WITH CITY STANDARDS.

DATE SEPTEMBER 29, 2014 11-10-2014 PER CITY

SCALE 0 10 20 1" = 20' MB CH. SS

CAD FILE: 14001313SP-03-L.DWG

JOB 14001313 FILE CODE: SP SHEET NO.



PROPERTY LINE EXIST. CONTOUR EXIST. STORM SEWER

EXIST. MANHOLE

EXIST. CLEANOUT

EXIST. WATERMAIN

EXIST. LIGHT POLE

EXIST. UTILITY POLE

EXIST. DECIDUOUS TREE

EXIST. EVERGREEN TREE

PROP. CATCH BASIN/INLET

- PRUNE AWAY DEAD OR BROKEN BRANCHES ONLY. — REMOVE ALL LABELS, TAGS, TREE WRAP, TAPE OR STRING FROM TREE TRUNK AND CROWN.

FOLD DOWN OR PULL BACK STRING, BURLAP, PLASTIC OR SOIL TO EXPOSE THE TRUNK FLARE. SET ROOTBALL SO THAT TRUNK FLARE IS LEVEL TO

GRADE, OR VERY SLIGHTLY HIGHER IN CLAY SOIL

- MULCH 2"-3.5" DEEP LEAVING 3" CIRCLE OF BARE SOIL AROUND TRUNK OF TREE.

IF POSSIBLE, WITHOUT DISTURBING DEVELOPED ROOTS, FOLD DOWN OR CUT AWAY BURLAP TO EXPOSE ROOTBALL. REMOVE ALL NON-DEGRADABLE

MATERIALS, CUTTING AWAY WIRE BASKET TO 10"

BREAK UP (SCARIFY) SIDES OF PLANTING HOLE.

CENTER ROOTBALL IN PLANTING HOLE. LEAVE BOTTOM OF PLANTING HOLE FIRM. DO NOT AMEND SOIL UNLESS PLANTING IN SEVERELY DISTURBED SOIL OR BUILDING RUBBLE. USE SHOVELS AND

REV. NO. DR.BY CH. BY DAT

REVISIONS

CITY OF ANN ARBOR

TREE PLANTING DETAIL

PROP. SANITARY SEWER

PROP. WATER MAIN

PROP. STORM SEWER

PROP. MANHOLE

EXIST. HYDRANT

EXIST. GAS

CULVERT

EXIST. CATCH BASIN/INLET

END SECTION/HEAD WALL

EXIST. SANITARY SEWER

SEPTEMBER 29, 201 11-10-2014 PER CITY

1" = 20'MB | CH. SS

P.M. MB B00K --CAD FILE:

14001313SP-06-LS.DWG 14001313 FILE CODE: SP

NOT FOR CONSTRUCTION



