PLANNING AND DEVELOPMENT SERVICES STAFF REPORT

For Planning Commission Meeting of October 1, 2013

SUBJECT: Ann Arbor Christian Reformed Church Special Exception Use and Site Plan for City Council Approval (1717 Broadway Street) File Nos. SEU13-003 and SP13-032

PROPOSED CITY PLANNING COMMISSION MOTION

The Ann Arbor City Planning Commission, after hearing all interested persons and reviewing all relevant information, finds the petition substantially meets the standards in Chapter 55 (Zoning Ordinance), Section 5:104 (Special Exceptions), and approves the Ann Arbor Christian Reformed Church Special Exception Use for a church use with a maximum capacity of 126.

PROPOSED CITY PLANNING COMMISSION MOTION

The Ann Arbor City Planning Commission hereby recommends that the Mayor and City Council approve the Ann Arbor Christian Reformed Church Site Plan, subject to satisfaction of all code requirements prior to issuance of building permits.

STAFF RECOMMENDATION

Staff recommends the special exception use be **approved** because the proposed use is of such location, size and character as to be compatible with the zoning district in which the site is situated; and the location and size of the proposed use, its nature and intensity, the site layout and access, and effect of the proposed use on public services would not be hazardous or inconvenient to the neighborhood nor unduly conflict with the normal traffic of the neighborhood.

Staff recommends **approval** of the site plan, because it complies with applicable local, state and federal laws, ordinances, standards and regulations; limits the disturbance of natural features to the minimum necessary to allow a reasonable use of the land; and does not cause a public or private nuisance and does not have a detrimental effect on the public health, safety or welfare.

LOCATION

The site is located on Broadway Street, just southwest of the intersection with Plymouth Road. This site is located in the Northeast planning area and the Traver Creek sub-watershed.

DESCRIPTION OF PETITION

The petitioner seeks site plan approval to remove five modular classroom buildings and construct a 12,850 square foot, two-story education wing to the rear of the existing church in place of the modular classrooms. The new addition will be of a style and proportion similar to the existing church structure, with reverse board-and-batten siding, a low-slung roof, and similar fenestration style. It will be used for the church's educational activities.

The petitioner also seeks special exception use approval to continue a church use in an existing church in an R1C (Single-Family Dwelling District) zoning district. The church currently has 126 seats, and will remain at that capacity. The site and existing building have been in use as a church for over 50 years.

The total number of parking spaces will remain the same as the current, though the lower (north) parking lot is being reconfigured to install landscape islands and reconfigure the barrier-free parking spaces. Class C bicycle parking spaces will be located near the two primary entrances to the building.

A new pedestrian walkway is proposed to provide direct access from the sidewalk in the Broadway right-of-way to the north side door of the church where the administrative offices are located. A small missing section of an existing walkway along the upper parking lot would be filled in to provide access to the sanctuary. The public sidewalk along Broadway Street, which stops short of the south property line, would be extended approximately 20 feet to the southwest. No public sidewalk exists in front of the three properties on Broadway west of this site and the commercial property frontage on the east of this site.

There are eight landmark trees on the site. One landmark tree, an 18" blue spruce in poor health, is proposed to be removed. An existing storm water detention basin on the northwest corner of the site, which is connected to the city storm water system, will be expanded slightly.

The estimated cost of construction is \$3,000,000, which also includes some interior space renovation and rearrangement.

CITIZEN PARTICIPATION

The petitioner mailed out 818 postcards to owners and addresses within 500 feet of the site, per the Citizen Participation Ordinance. As of September 24, no comments had been received.

	LAND USE	ZONING
NORTH	Multiple-family residential	R4B (Multiple-Family Dwelling District)
EAST	Retail shopping center	C1 Local Business District
SOUTH	Vacant (University of Michigan)	TWP Township
WEST	Multiple-family residential Single-family residential	R4B (Multiple-family Dwelling District) R1C (Single-family Dwelling District)

SURROUNDING LAND USES AND ZONING

COMPARISON CHART

		EXISTING	PROPOSED	REQUIRED
Zo	oning	R1C R1C		R1C (as a special exception use)
G	ross Lot Area	187,166 sf (4.3 acres)	187,166 sf (4.3 acres)	7,200 sf MIN
U	sable Floor Area	30,522 sf	37,474 sf	Not applicable
	Front (south)	200 ft	200 ft	25 ft MIN
Setbacks	Side (east)	173 ft	171 ft	5 ft MIN
Setb	Side (west)	28 ft	39 ft	5 ft MIN
	Rear (north)	173 ft	173 ft	30 ft MIN
н	eight	25 ft	22 ft (from average grade)	30 ft MAX
Parking - Automobiles		142 spaces	142 spaces	106 spaces MIN
Pa	arking – Bicycles	10 Class C	10 Class C	7 Class C MIN

HISTORY

The original sanctuary was constructed in 1962, with additions made in 1967. In 1991, Planning Commission approved a special exception use for a private school with a maximum of 80 students using four modular classrooms behind the church building. The site plan approved at that time included parking lot improvements and an addition to the church. The school moved to

a new location in 2003, and the modular classrooms have now reached the end of their life cycle. Site plans are on file.

PLANNING BACKGROUND

The site is located in the Northeast planning area. The City of Ann Arbor Master Plan: Land Use Element recommends multiple-family residential for this parcel, and for properties immediately to the north and west. The lot to the east that is home to Plymouth View retail plaza is recommended for commercial uses. The large parcel across Broadway that is owned by the University of Michigan is planned for public and quasi-public uses.

SPECIAL EXCEPTION USE STANDARDS

The Planning Commission, in arriving at its decision relative to any application for a special exception, shall apply the following standards (petitioner's response in regular type, *staff comments in italic type*):

Use and Specific Standards

The applicant requests special exception use approval to permit the following use(s): Church.

General Standards

The proposed use(s) shall be of such location, size and character as to be compatible with the appropriate and orderly development of the zoning district and adjacent zoning districts in which the site is situated. In applying this standard, the Planning Commission shall consider whether the proposed use:

1. Will be consistent with the general objectives of the City Master Plan.

Yes – current zoning is R1C and a church is an allowed Special Exception Use.

Churches and church facilities are permitted uses in single and two-family districts with special exception use approval.

2. Will be designed, constructed, operated and maintained in a manner that is compatible with the existing and planned character of the general vicinity.

Yes – the site has been used as a church for over 50 years.

3. Will be consistent with the general character of the neighborhood considering population density, design, scale and bulk; and the intensity and character of activity.

Yes – surrounding uses are R4B zoning to the east, north, and south, C1 zoning to the east, and R1C to the west. The existing and proposed additions are a similar scale as the surrounding apartment buildings.

4. Will not be detrimental to the use, peaceful enjoyment, economic value or development of neighborhood property, or the neighborhood area in general.

The church has existed on the site for over 50 years and pre-dates the surrounding buildings.

5. Will not have a detrimental effect on the natural environment.

Minimal impact on the natural environment. One landmark tree is to be removed and mitigated.

The landmark tree proposed to be removed is an 18" blue spruce.

6. The location and access to off-street parking and the safe provision for pedestrian traffic.

The site has two separate parking lots and entrances, both on Broadway. Pedestrian access is by means of a sidewalk along Broadway and an interior sidewalk at the upper parking lot.

7. The relationship of the proposed use to main traffic thoroughfares and to streets and road intersections.

Both driveways access Broadway. Lower lot driveway is more than 500 feet from the Broadway/Plymouth Road intersection.

8. Vehicular turning movements in relation to traffic flow routes.

Broadway has a low traffic volume. At this location the predominant traffic flow is to and from the close by Plymouth intersection.

9. The intensity and character of traffic and parking conditions on the site and in the general area.

Typical peak traffic is generated on Sundays when surrounding traffic volumes are low. Weddings and funerals are occasional events that produce traffic for short increments but usually not during peak traffic times. Existing and proposed parking exceeds current City requirements.

10. The requirements for additional public services and facilities which will be created by the proposed use will not be detrimental to the social and economic welfare of the community.

A new fire hydrant and fire service line are proposed to service the proposed addition.

UNIT COMMENTS

<u>Systems Planning/Engineering</u> – A proposed sidewalk extension on Broadway Street must be reviewed at the construction plan stage, and every attempt must be made to bring the sidewalk into ADA compliance.

Prepared by: Jill Thacher, City Planner Reviewed by: Wendy Rampson, Planning Manager

- Attachments: Zoning/Parcel Map Aerial Photo Site Plan Elevations
- c: Petitioner/Owner: Ann Arbor Christian Reformed Church 1717 Broadway St. Ann Arbor, MI 48103

Petitioner's Representative: Midwestern Consulting, LLC 3815 Plaza Dr. Ann Arbor, MI 48108

Systems Planning File Nos. SEU13-003 and SP13-032



Map Created: 6/26/2013

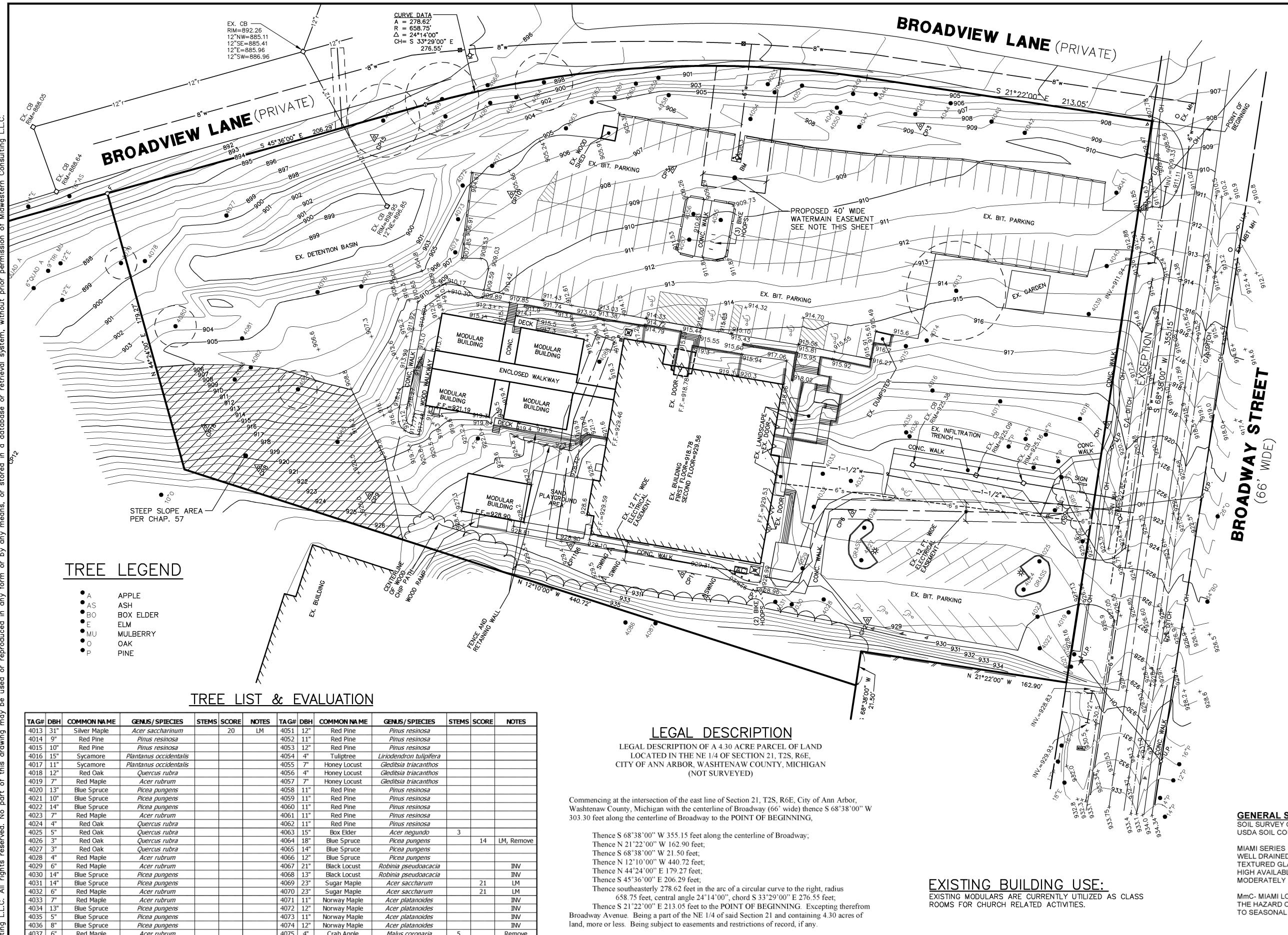


Railroads
Parcel Property



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TAG#	DBH	COMMON NA ME	GENUS/SPIECIES	STEMS	SCORE	NOTES	TAG#	DBH	COMMON NA ME	GENUS/SPIECIES	STEMS	SCORE	NOTES
4013	31"	Silver Maple	Acer saccharinum		20	LM	4051	12"	Red Pine	Pinus resinosa			
4014	9"	Red Pine	Pinus resinosa				4052	11"	Red Pine	Pinus resinosa			
4015	10"	Red Pine	Pinus resinosa				4053	12"	Red Pine	Pinus resinosa			
4016	15"	Sycamore	Plantanus occidentalis				4054	4"	Tuliptree	Liriodendron tulipifera			
4017	11"	Sycamore	Plantanus occidentalis				4055	7"	Honey Locust	Gleditsia triacanthos			
4018	12"	Red Oak	Quercus rubra				4056	4"	Honey Locust	Gleditsia triacanthos			
4019	7"	Red Maple	Acer rubrum				4057	7"	Honey Locust	Gleditsia triacanthos			
4020	13"	Blue Spruce	Picea pungens				4058	11"	Red Pine	Pinus resinosa			
4021	10"	Blue Spruce	Picea pungens				4059	11"	Red Pine	Pinus resinosa			
4022	14"	Blue Spruce	Picea pungens				4060	11"	Red Pine	Pinus resinosa			
4023	7"	Red Maple	Acer rubrum				4061	11"	Red Pine	Pinus resinosa			
4024	4"	Red Oak	Quercus rubra				4062	11"	Red Pine	Pinus resinosa			
4025	5"	Red Oak	Quercus rubra				4063	15"	Box Elder	Acer negundo	3		
4026	3"	Red Oak	Quercus rubra				4064	18"	Blue Spruce	Picea pungens		14	LM, Remov
4027	3"	Red Oak	Quercus rubra				4065	14"	Blue Spruce	Picea pungens			
4028	4"	Red Maple	Acer rubrum				4066	12"	Blue Spruce	Picea pungens			
4029	6"	Red Maple	Acer rubrum				4067	21"	Black Locust	Robinia pseudoacacia			INV
4030	14"	Blue Spruce	Picea pungens				4068	13"	Black Locust	Robinia pseudoacacia			INV
4031	14"	Blue Spruce	Picea pungens				4069	23"	Sugar Maple	Acer saccharum		21	LM
4032	6"	Red Maple	Acer rubrum				4070	23"	Sugar Maple	Acer saccharum		21	LM
4033	7"	Red Maple	Acer rubrum				4071	11"	Norway Maple	Acer platanoides			INV
4034	13"	Blue Spruce	Picea pungens				4072	12"	Norway Maple	Acer platanoides			INV
4035	5"	Blue Spruce	Picea pungens				4073	11"	Norway Maple	Acer platanoides			INV
4036	8"	Blue Spruce	Picea pungens				4074	12"	Norway Maple	Acer platanoides	***************************************		IWV
4037	6"	Red Maple	Acer rubrum				4075	4"	Crab Apple	Malus coronaria	5		Remove
4038	6"	Red Maple	Acer rubrum				4076	13"	Black Cherry	Prunus serotina			Remove
4039	5"	Red Oak	Quercus rubra				4077	8"	Common Apple	Malus pumila	3		
4040	10"	Red Maple	Acer rubrum				4078	18"	Black Cherry	Prunus serotina		19	LM
4041	5"	Red Maple	Acer rubrum				4079	10"	Common Pear	Pyrus communis	2	19	LM
4042	5"	Horsechestnut	Aesculus hippocastanum			INV	4080	13"	Black Cherry	Prunus serotina	3	21	LM
4043	11"	Black Pine	Pinus nigra				4081	17"	White Mulberry	Morus alba	2		INV, Remov
4044	13"	Red Pine	Pinus resinosa				4082	11"	Black Cherry	Prunus serotina	3		
4045	11"	Red Pine	Pinus resinosa				4083	9"	Black Cherry	Prunus serotina			
4046		Red Pine	Pinus resinosa				4084		American Elm	Ulmus americana	3	22	LM
4047	11"	Norway Maple	Acer platanoides			INV	4085	12"	White Mulberry	Morus alba			INV
4048	10"	Norway Maple	Acer platanoides			INV	4086	17"	Red Pine	Pinus resinosa			
4049		Red Pine	Pinus resinosa				4087	12"	Black Cherry	Prunus serotina	-		
4050		Red Pine	Pinus resinosa				4088	i i i i i i i i i i i i i i i i i i i	Higan Cherry	Prunus subhirtella			Remove

Landmark, Protected, and Woodland trees that are proposed to be removed, require mitigation at the rate of 50% DBH

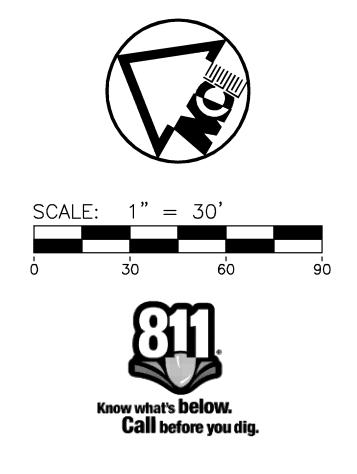
BENCH MARK

BM - TOP OF WEST VALVE OF A FIRE HYDRANT LOCATED ±100' EAST OF CHURCH BUILDING AND ±300' NORTH OF BROADWAY STREET. ELEV. = 909.83 NAVD88

NOTE: EXACT LOCATIONS OF EXISTING SANITARY SEWER LEAD AND EXISTING DOMESTIC WATER SERVICE LEADS ARE UNKNOWN.

WATERMAIN EASEMENT: CURRENT TITLE WORK INDICATES THERE IS NO EASEMENT FOR THE EXISTING FIRE HYDRANT. PETITIONER WILL GRANT EASEMENT PER CITY REQUIREMENTS.





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EXIST. WATER MAIN EXIST. HYDRANT
EXIST. GATE VALVE IN BOX
EXIST. GATE VALVE IN WELL
EXIST. CURB STOP & BOX
EXIST. STORM SEWER
EXIST. CATCH BASIN OR INLET
EXIST. ROOF DRAIN
EXIST. SANITARY SEWER
EXIST. CLEANOUT
SIGN
PARKING METER
TELEPHONE RISER
TRAFFIC SIGNAL CONTROL BOX
ELECTRIC METER
WATER METER
GAS METER
POST
SINGLE TREE
FENCE
TREE OR BRUSH LIMIT
CRITICAL ROOT ZONE FOR LANDMARK TREE
SECTION CORNER
FOUND IRON PIPE
FOUND P.K.
FOUND IRON ROD
CONTROL PT.

GENERAL SOILS DESCRIPTION SOIL SURVEY OF WASHTENAW COUNTY

USDA SOIL CONSERVATION SERVICE, 1977

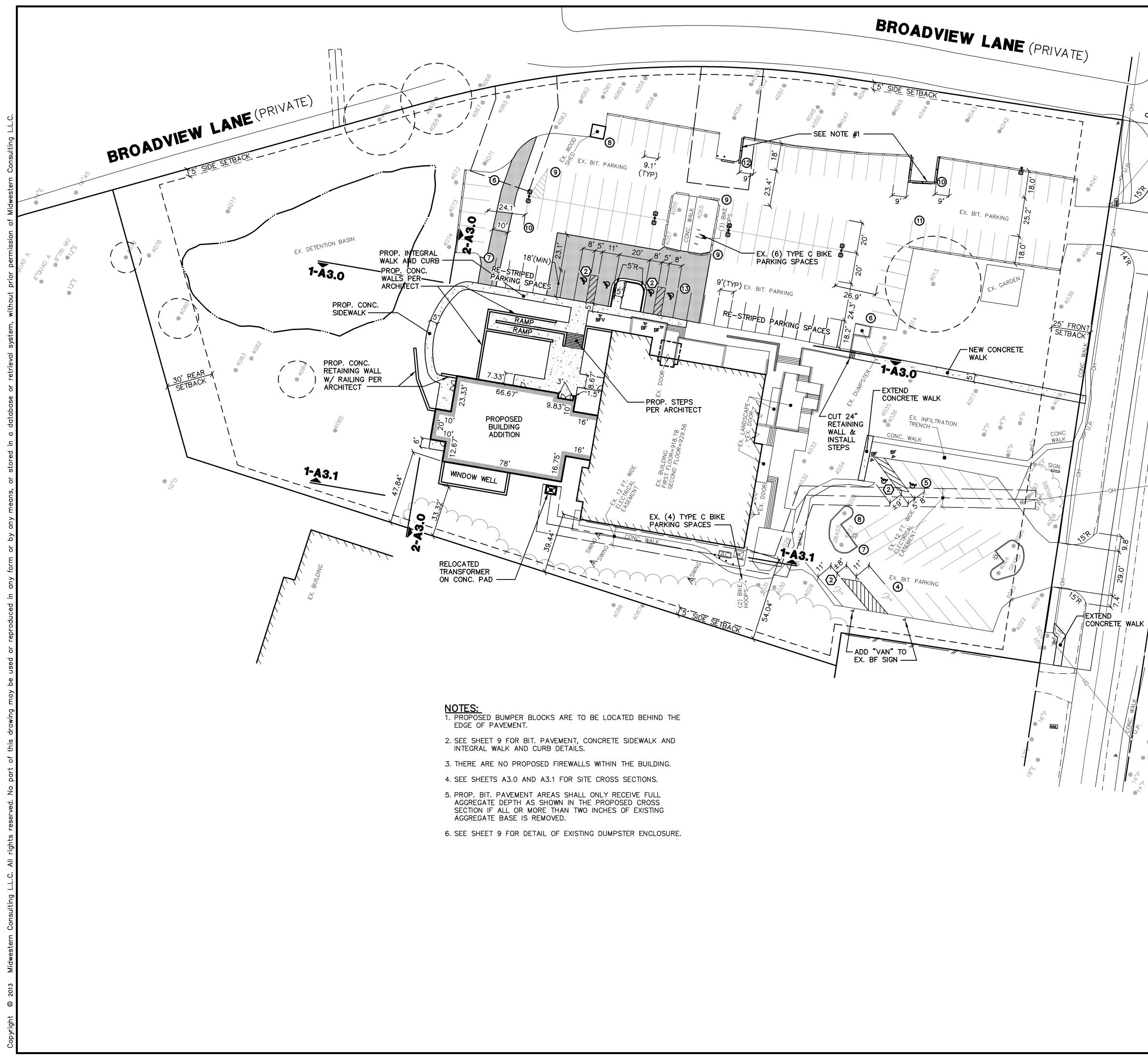
WELL DRAINED, GENTLY SLOPING TO VER STEEP SOILS FORMED IN LOAMY TEXTURED GLACIAL TILL. THESE SOILS ARE ON TILL PLAINS AND MORAINES. HIGH AVAILABLE WATER CAPACITY AND PERMEABILITY IS MODERATE OR MODERATELY SLOW.

MmC- MIAMI LOAM, 6 TO 12 PERCENT SLOPES. THE HAZARD OF EROSION IS MODERATE AND THE RUNOFF IS MEDIUM. DEPTH TO SEASONAL HIGH WATER TABLE IS >5 FEET.

PREPARED BY: MIDWESTERN CONSULTING, L.L.C.

PATRICK L. HASTINGS P.S. #37277

The underground utilities shown have been located from field survey information and existing records. The surveyor makes no guarantees that the underground utilities shown comprise all such utilities in the area, either in—service or abandoned. The surveyor further does not warrant that the underground utilities shown are in the exact location indicated. Although the surveyor does certify that they are located as accurately as possible from the information available.

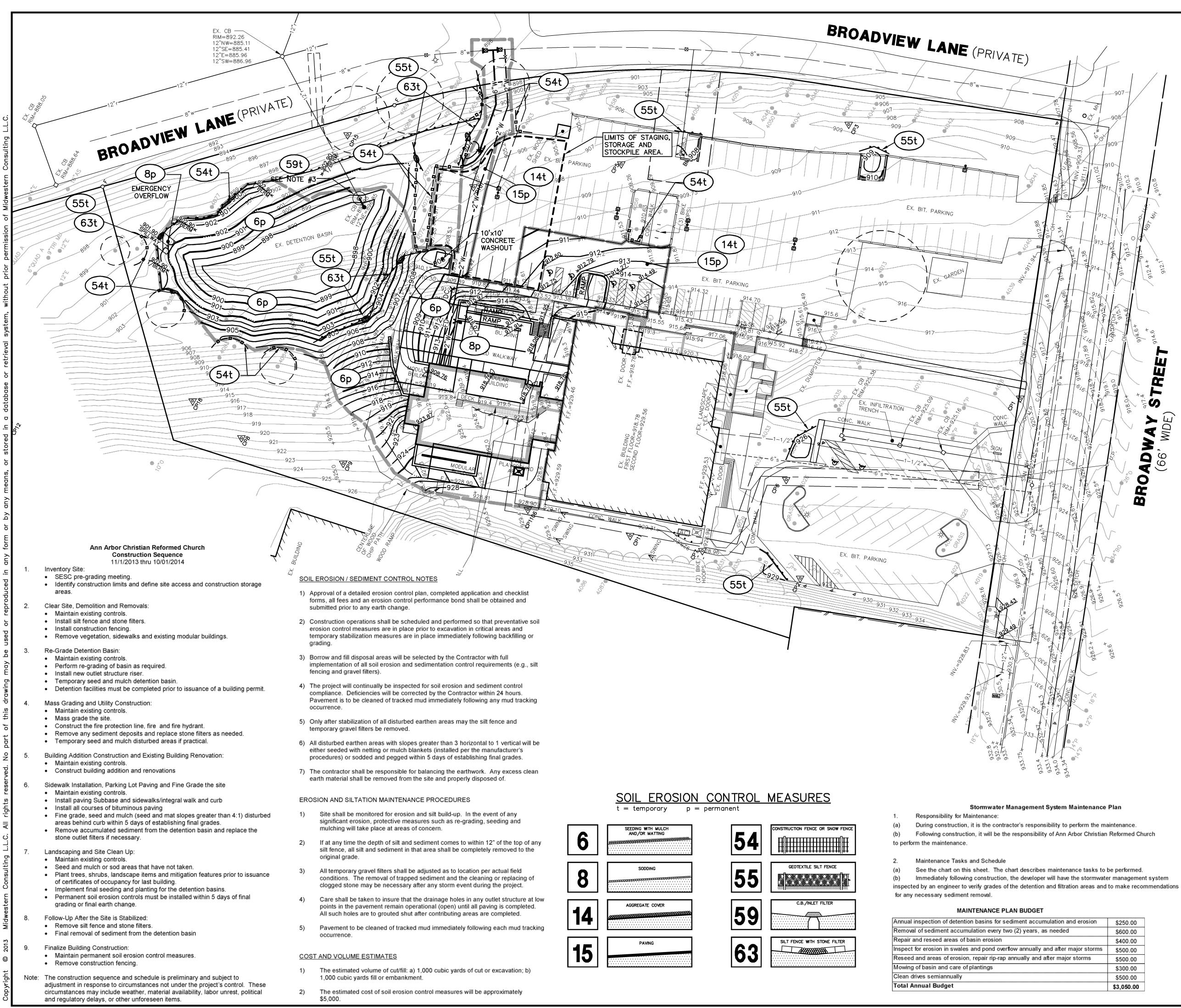


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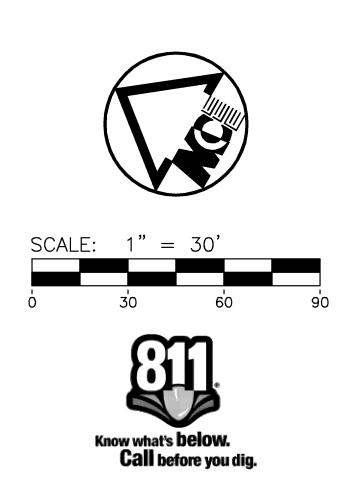
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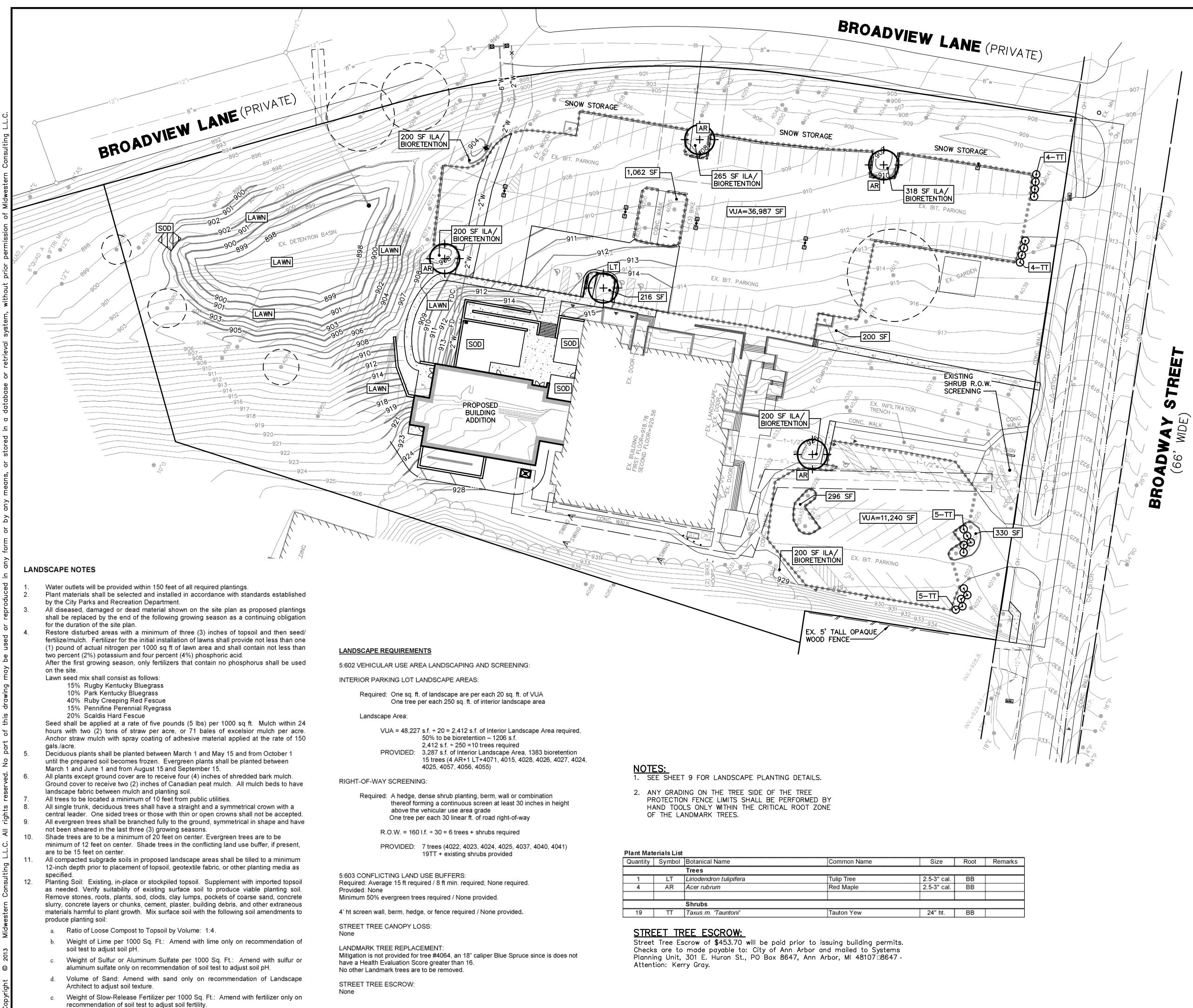
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PROP. TREE PROTECTION FENCE
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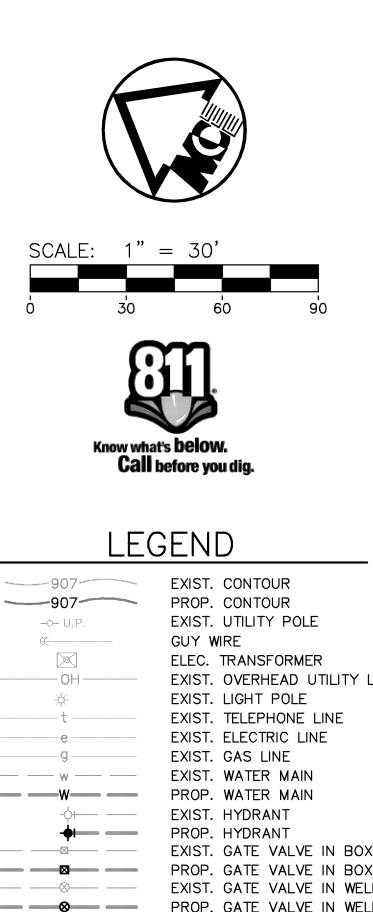
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- 1. PROPOSED PAVEMENT AND SIDEWALK TO MATCH EXISTING PAVEMENT/ SIDEWALK GRADE AT REMOVAL LIMITS.
- 2. SEE SHEET 9 FOR ALL SOIL EROSION AND SEDIMENTATION CONTROL AND CONCRETE WASHOUT DETAILS.
- 3. INLET FILTER TO BE INSTALLED AT THE BEGINNING OF CONSTRUCTION AND SHALL BE REMOVED AFTER THE PERMANENT OUTLET STRUCTURE HAS BEEN INSTALLED.
- 4. ALL GRAVEL FILTERS SHALL BE 1.5 CY OF MDOT 6A WASHED STONE AND LOCATED AS REQUIRED AT LOW POINTS ALONG THE SILT FENCE.

MIDWESTERN CONSULTING	Transportation Engineers Ann Arbor, Michigan 48108	Landscape Architects Fax 734.995.0200	
ANN ARBOR CHRISTIAN REFORMED CHURCH CLIENT ANN ARBOR CHRISTIAN REFORMED CHURCH	SITE PLAN ANN ARBOR, MI 48104	GRADING AND SOIL EROSION CONTROL PLAN	
	6		
DATE: 7/29/13 SHEET 6 OF 16 REV. DATE	09-10-13 CAUU: 36F 09-24-13 ENG: AG PM: AG	TECH: SITE\13085GP1 FB#:	
JOB No. 13085 REVISIONS:	PER CITY REVIEW PER CITY REVIEW		



Quantity	Symbol	Botanical Name	Common Name	Size	Root	Remarks
		Trees				
1	LT	Liriodendron tulipifera	Tulip Tree	2.5-3" cal.	BB	
4	AR	Acer rubrum	Red Maple	2.5-3" cal.	BB	
		Shrubs				
19	TT	Taxus m. 'Tauntoni'	Tauton Yew	24" ht.	BB	



EXIST. CONTOUR
PROP. CONTOUR
EXIST. UTILITY POLE
GUY WIRE
ELEC. TRANSFORMER
EXIST. OVERHEAD UTILITY LINE
EXIST. LIGHT POLE
EXIST. TELEPHONE LINE
EXIST. ELECTRIC LINE
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EXIST. SANITARY SEWER
PROP. SANITARY SEWER
ENCLOSED TRASH AREA
SIGN
MAILBOX
TELEPHONE RISER
CABLE TELEVISION RISER
ELECTRIC METER
WATER METER
GAS METER
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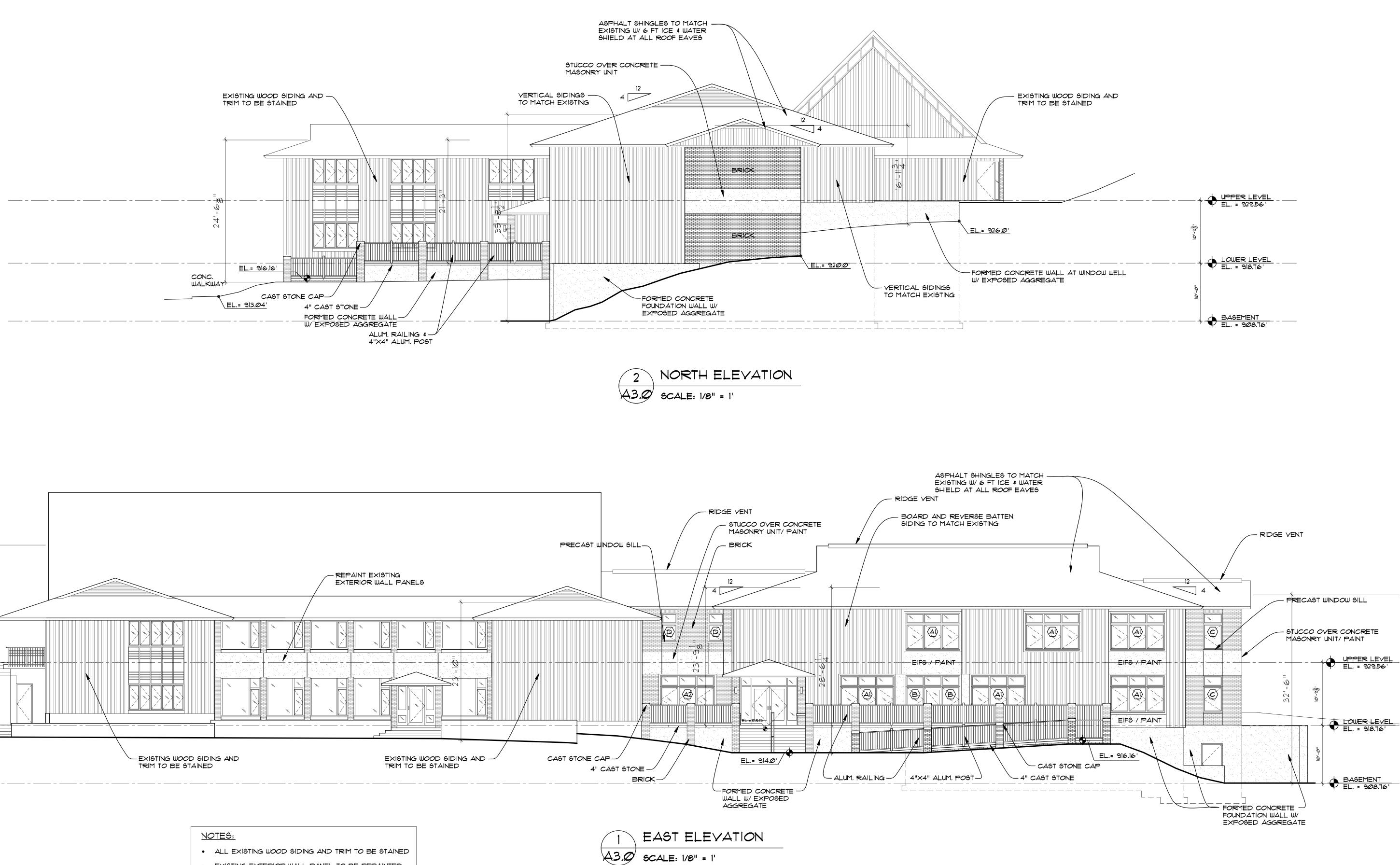
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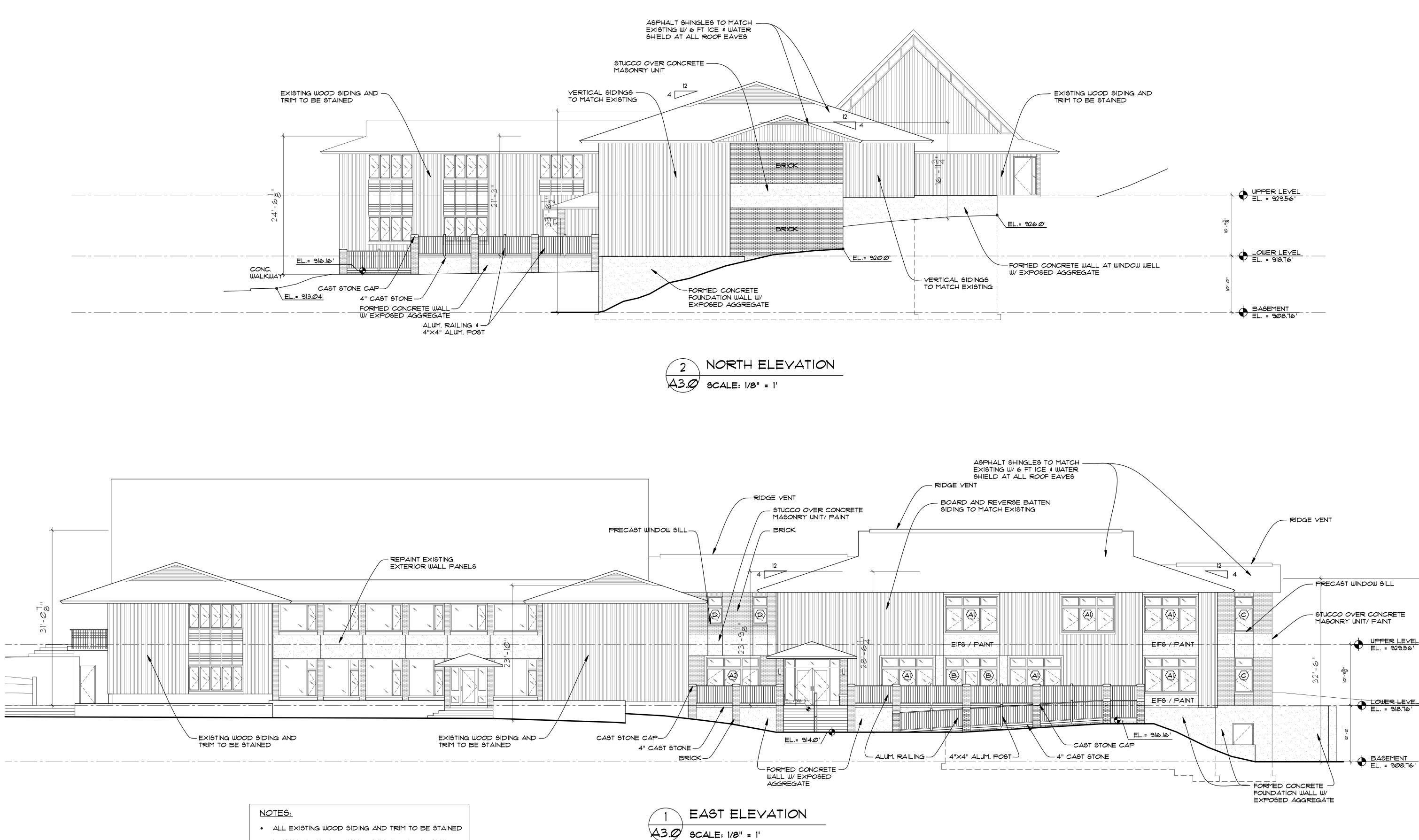
LANDSCAPE LEGEND

(+)	PROPOSED CANOPY TREE
(+)	PROPOSED FLOWERING TREE
\bigotimes	PROPOSED EVERGREEN TREE
00000	PROPOSED DECIDUOUS SHRUBS PROPOSED EVERGREEN SHRUBS
\bigcirc	STREET TREE CANOPY LOSS (MITIGATION PLANTING)
	PROPOSED GRAVEL
	PROPOSED BRICK PAVERS (SEE ARCHITECTURAL PLANS)
++++++++++++++++++++++++++++++++++++	PROPOSED ANNUAL BED (BY OTHERS)
•••••	PROPOSED EDGING

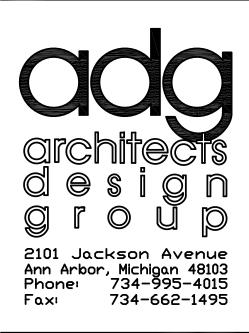
					Transportation Engineers Ann Arbor, Michigan 48108 Internet 2008	Planners, Surveyors Phone: 734.995.0200	Landscape Architects Fax 734.995.0599		
CLIENT		ANN ARBOR CHRISTIAN REFORMED CHURCH	1717 BRAADWAY STREFT		ANN ARBOR, MI 48104				
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		REVISIONS:	PER CITY REVIEW	PER CITY REVIEW					

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EXISTING EXTERIOR WALL PANEL TO BE REPAINTED



ANN ARBOR CHRISTIAN REFORMED CHURCH

ITIT BROADWAY ST., ANN ARBOR, MI 48105

13013

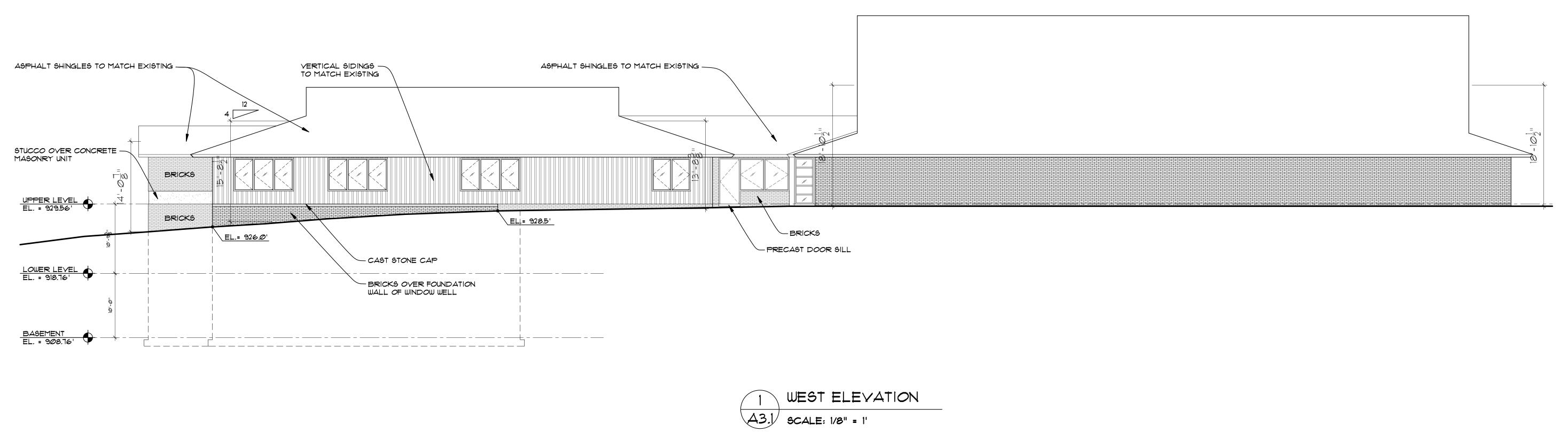
EXTERIOR ELEVATIONS

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Rev	Date 7/19/13 8/28/13 9/11/13	Issued For <u>8ITE PLAN</u> <u>PRICING</u> <u>REVISED</u>
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ANN ARBOR CHRISTIAN REFORMED CHURCH

1717 BROADWAY ST., ANN ARBOR, MI 48105

13013

EXTERIOR ELEVATIONS

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