PLANNING AND DEVELOPMENT SERVICES STAFF REPORT

For Planning Commission Meeting of October 15, 2013

SUBJECT: Briarwood Restaurants Rezoning and Site Plan for City Council Approval

700 Briarwood Circle File No. SP13-036

PROPOSED CITY PLANNING COMMISSION MOTION

The Ann Arbor City Planning Commission hereby recommends that the Mayor and City Council approve the Briarwood Restaurants rezoning from P (Parking District) to C2B (Business Service District).

PROPOSED CITY PLANNING COMMISSION MOTION

The Ann Arbor City Planning Commission hereby recommends that the Mayor and City Council approve the Briarwood Restaurants Site Plan, subject to approval of the plan by the Washtenaw County Water Resources Commissioner prior to City Council action on the site plan.

STAFF RECOMMENDATION

Staff recommends that this petition be **postponed** to allow the petitioner to address comments regarding zoning, landscaping, easements and utility comments.

LOCATION

The site is located on the south side of Briarwood Circle Drive, west of S. State Street. This site is located in the Malletts Creek Watershed.

DESCRIPTION OF PETITION

The petitioner, Simon Company, proposes to construct two single-story restaurants just east of the existing Macy's Department store. The northern building, Restaurant "A", would be 6,470 square feet with a 920 square foot covered patio area; and the southern building, Restaurant "B", would be 7,068 square feet with a 1,256 square foot open patio area. Landscaping and a pedestrian plaza with benches would be provided as a connector between the two restaurants.

To create the development site, the Macy's lot line would be shifted west of the proposed restaurants, with the restaurants being located on the extension of an adjacent parcel owned by the Simon Company that currently contains surface parking. This proposal includes rezoning a portion of the parking lot from P to C2B where the restaurants would be located.

Briarwood Restaurants Rezoning and Site Plan for City Council Approval October 15, 2013
Page 2

The parking lot on the expanded Simon Company parcel east of the new restaurants would be reconfigured to provide 115 parking spaces, including 4 barrier free spaces, a reduction of 108 spaces. Bicycle parking for the restaurants will be provided in the area between the two restaurants: 10 Class B bicycle parking spaces and 8 Class C bicycle parking spaces.

The Macy's parking lot would be reconfigured to include new landscaping and bio-swale islands. These modifications, along with the lot line shift, would result in 1,058 parking spaces, including 21 barrier free spaces, being provided, resulting in a loss of 179 parking spaces.

A landscaped island with a pedestrian path located perpendicular to Briarwood Circle and south of Plaza Drive would be provided to connect to the existing mall sidewalk just east of the restaurants. Two crosswalks at the northeast and southeast sides of the restaurants would be provided through the Macy's parking lot.

The proposed development would drain into the existing regional storm water system. A sedimentation basin is proposed at the north end of the Simon Company parcel to filter storm water runoff. There are no natural features on either parcels.

The project will be phased to provide ingress and egress to all existing entrances. Estimated construction cost is \$ 1,577,094.

CITIZEN PARTICIPATION

As required by the Citizen Participation Ordinance, the petitioner mailed out postcard notifications. A citizen participation meeting was held on Thursday, August 15, 2013 on the Briarwood Mall site. Many of the mall tenants attended the meeting. Their concerns included operation of shipping docks located near the proposed restaurants, access to the ring road during construction and compliance to the Americans with Disabilities Act (ADA) standards for patrons with disabilities. To date, staff has not received any other comments or concerns from the public.

SURROUNDING LAND USES AND ZONING

	LAND USE	ZONING
NORTH	Office	O (Office)
EAST	Parking, Office	PUD (Planned Unit Development) P (Parking)
SOUTH	Retail	C2B (Business Service)
WEST	Public Land & Residential	P (Parking

COMPARISON CHART – SIMON COMPANY PARCEL

		EXISTING	PROPOSED	REQUIRED
Zon	ing	P (Parking) & C2B (Business Service)	C2B (Business Service)	C2B
Gro	ss Lot Area	80,150 sq. ft. (1.84 acres)	126,760 sq.ft. (2.91 acres)	4,000 sf MIN
	or Area in centage of Lot Area	N/A	12% (15,714 sq.ft.)	200% MAX (253,520 sq. ft.)
S	Front (East)	Under Review	Under Review	10ft MIN 25ft MAX
Setbacks	Side (South)	Under Review	Under Review	None
S	Rear (West)	Under Review	Under Review	None
Heig	ght	N/A	25 ft.	55 ft. MAX
Parl	king - Automobiles	223 spaces	115 spaces	59 spaces MIN 67 spaces MAX
Parl	king – Bicycles	0	10 Class B spaces 8 Class C spaces	3 Class B MIN 3 Class C MIN

COMPARISON CHART – MACY'S PARCEL

		EXISTING	PROPOSED	REQUIRED
Zc	oning	P (Parking) & C2B (Business Service)	P & C2B	P & C2B
Gı	ross Lot Area	821,977 (18.87 acres)	775,368 sq.ft. (17.80 acres)	None (P) 4,000 sq.ft. MIN (C2B)
	oor Area in ercentage of Lot Area	23% (189,054 sq.ft.)	41% (189,054 sq.ft.)	200% MAX (C2B) (1,550,736 sq. ft.)
	Front (East)	Under Review	Under Review	10 ft (P) 10 ft MIN 25 ft MAX (C2B)
cks	Side (South)	Under Review	Under Review	2.5 ft (P) None (C2B)
Setba	Side (South) Rear (West)	Under Review	Under Review	2.5 ft (P) None (C2B)
Н	eight	None	None	55 ft. MAX (C2B)
Pa	arking - Automobiles	1,237 spaces	1,058 spaces	731 MIN 825 MAX
Pa	arking – Bicycles	0	Under Review	33 Class B MIN 33 Class B MIN

Briarwood Restaurants Rezoning and Site Plan for City Council Approval October 15, 2013
Page 4

HISTORY

Briarwood Shopping Mall was completed in 1973. When the mall was developed, the property was divided into X parcels, each with associated parking. The mall building was zoned C2B; the parking lots were zoned P. Several administrative amendments were completed to the Mall to allow for new retail stores, such as J.C. Penney's in 1972, Lord and Taylor in 1980, Jacobson's in 1993. In 1987, an administrative amendment was approved to allow for a 4,500-square foot storage mezzanine on the first floor of the former Hudson's Department Store.

PLANNING BACKGROUND

The recently adopted South State Street Corridor amendments to the <u>City of Ann Arbor Master Plan: Land Use Element</u> provide area-specific recommendations for Area 2, which includes Briarwood Mall/ The plan recommends working with Briarwood Mall to develop a safe designated pedestrian pathway from crosswalks to mall entrances through the parking lot. The plan also recommends evaluating innovative parking solutions to utilize land more efficiently.

Site-specific recommendations for the Briarwood Mall (site 2A) support rezoning of the P districts to C2B in coordination with redevelopment of the mall to increase its FAR.

UNIT COMMENTS

<u>Fire</u> - The entire footprint for Macy's does not meet the 250 foot hydrant radius requirement. The site plan shows two hydrants, one on the northwest and the other on the northeast of Macy's. However, the Fire Marshall has indicated that they are Post Indicator Values (PIV's) and not hydrants; they cannot be used to meet hydrant radius requirements. The proposed FDC for proposed restaurant A does not meet the minimum 100 foot distance from a supporting hydrant.

<u>Systems Planning – Engineering</u> - A permanent 30-foot wide, unobstructed easement for access and utilities must be provided for the parcels not fronting on a public street or right-of-way according to City Code Chapter 55, Section 5:77. The site plans did not provide a location for the easement.

The footing drains for the existing building must be disconnected from the sanitary sewer system if they are currently connected. Footing drains removed from any existing buildings may offset required mitigation for the restaurant site.

<u>Systems Planning – Natural Resources</u> - Per Chapter 62 5:602(2)(d), a maximum of 15 parking spaces are allowed in a row without a landscape island break. A maximum of 20 continuous spaces will be permitted if larger landscape islands have been combined and are used for bioretention. The parking lot has several rows that exceed 15 parking spaces in the row and the combined island requirement has not been met.

<u>Systems Planning - Solid Waste</u> - The dumpster areas for these restaurants need to be widened to 20 feet clear opening to allow space for a second dumpster for recycling.

Briarwood Restaurants Rezoning and Site Plan for City Council Approval October 15, 2013
Page 5

<u>Washtenaw County Water Resources Commission</u> – Staff has not received the final approval from the WCWRC. The site is located in the Mallets Creek Watershed and is part of a regional detention system and therefore must be approved by the WCWRC before going to the City Council for approval.

<u>Planning</u> – Outstanding issues are the extent of the requested rezoning; receipt of an authorization letter from Macy's; location of bicycle parking on the Macy's site; and bicycle parking details.

Prepared by: Angeline Lawrence Reviewed by: Wendy Rampson

Attachments: Zoning/Parcel Map

Aerial Photo Site Plan Elevations

Citizen Participation Report

c: Petitioner/Owner: Simon Company

225 W. Washington St. Indianapolis, IN 46204

Petitioner's Representative: Hubbell, Roth & Clark, Inc.

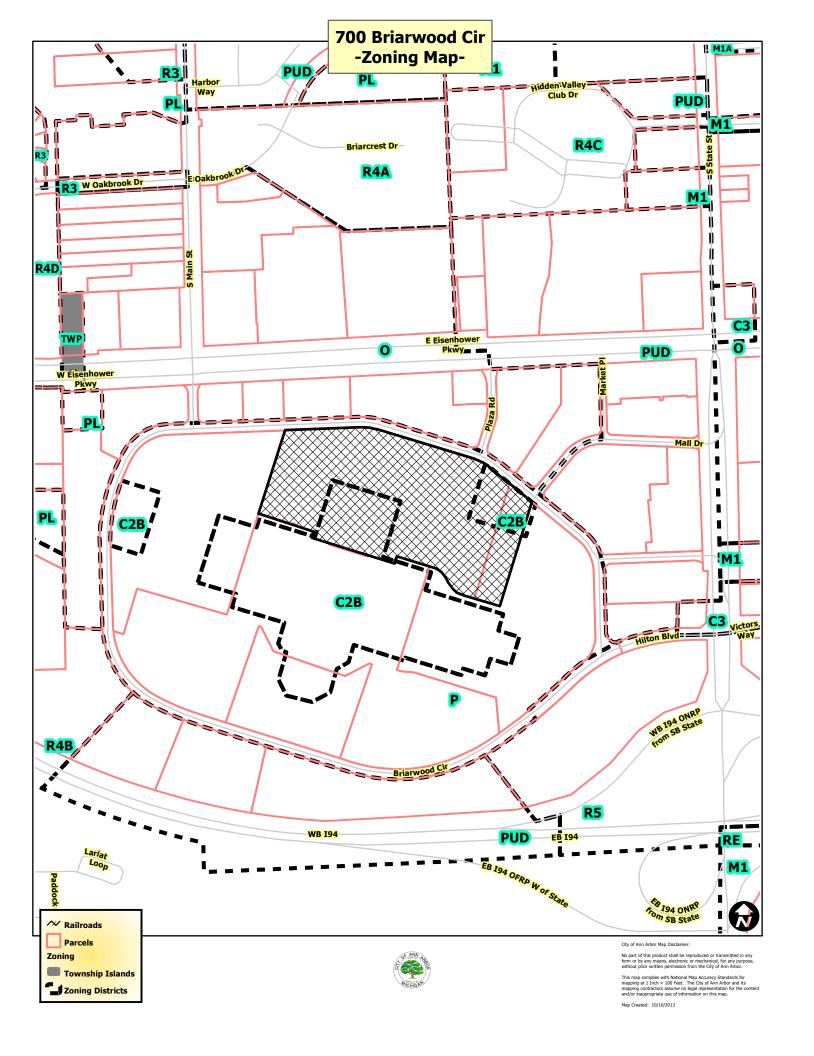
555 Hulet Dr.

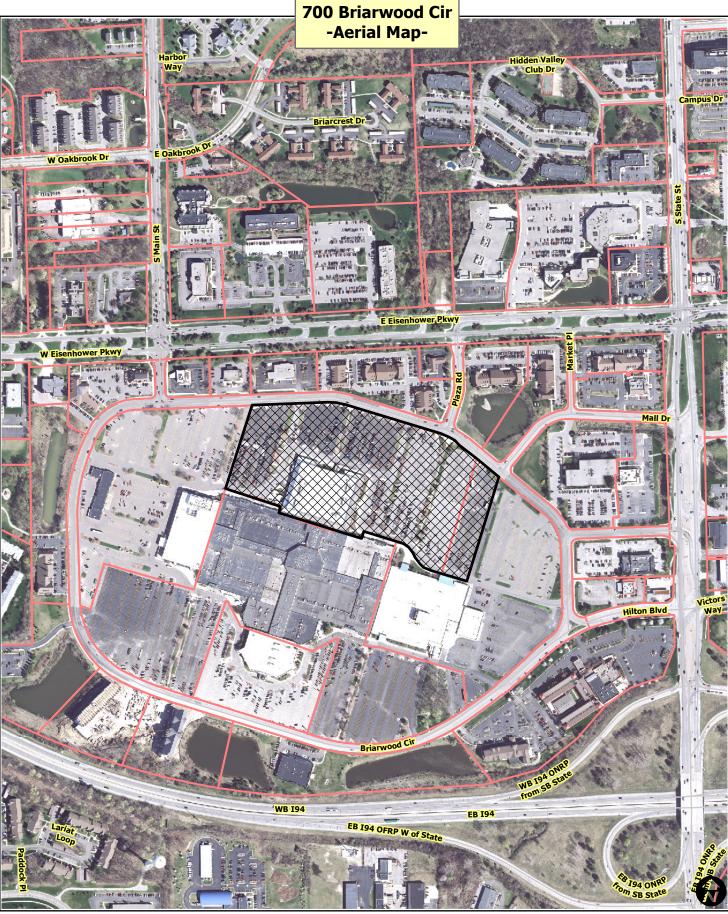
Bloomfield Hills, MI 48303

Fire

Systems Planning

File Nos. Z13-014 & SP13-036





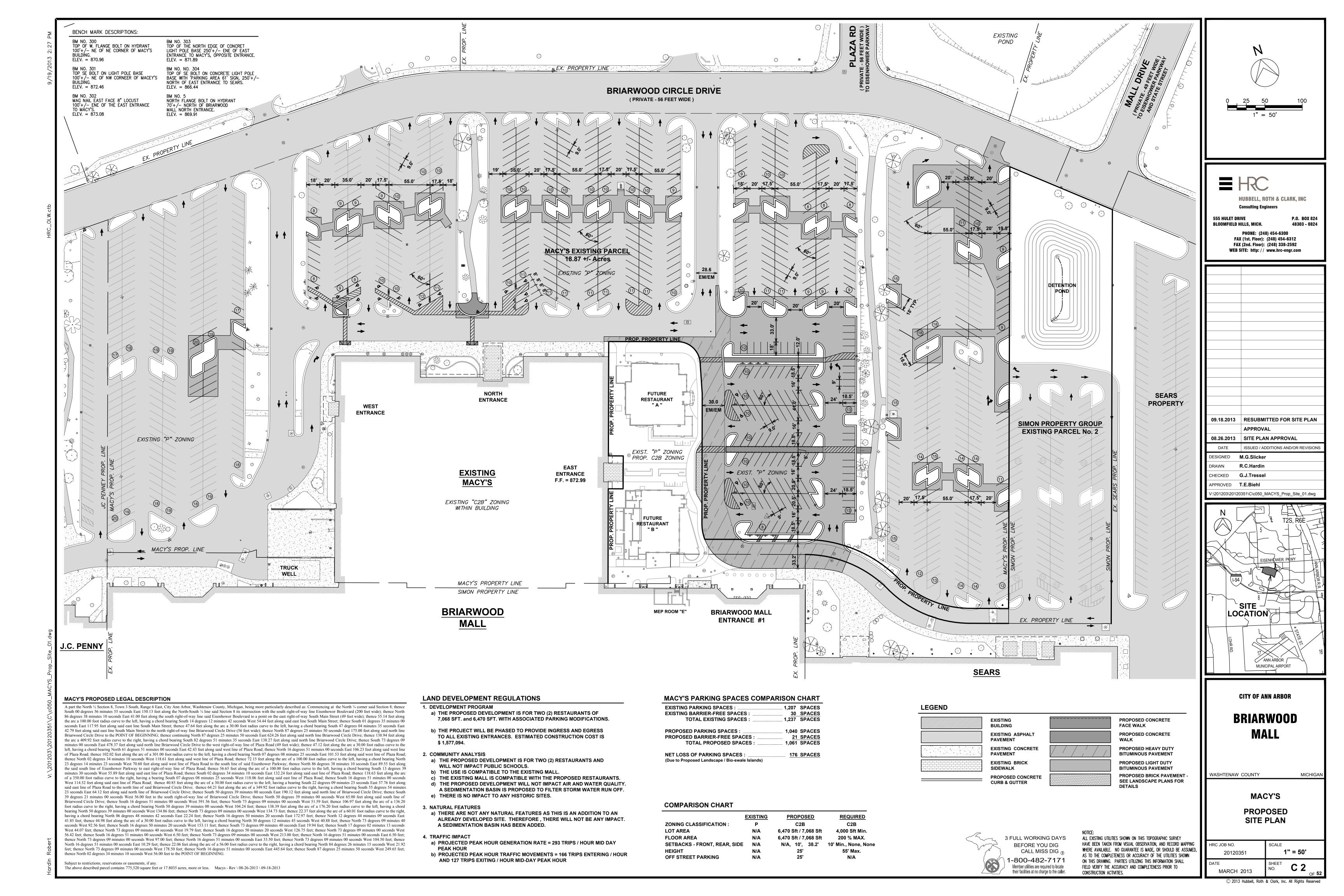


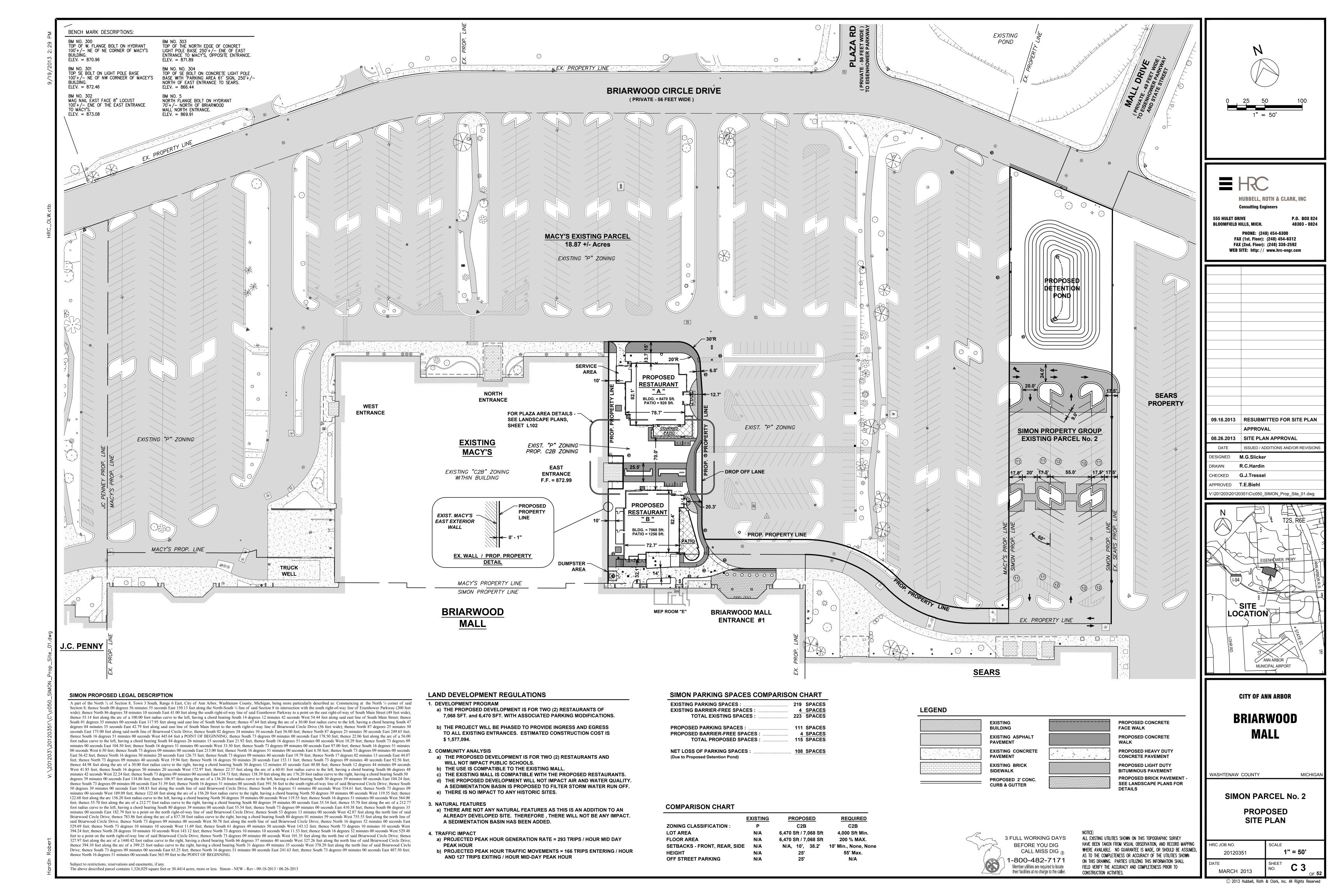


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his map complies with National Map Accuracy Standards for napping at 1 Inch = 100 Feet. The City of Ann Arbor and its napping contractors assume no legal representation for the content nd/or inappropriate use of information on this map.









(4- CLASS B BIKE RACKS)

(22) (4- CLASS C BIKE RACKS)

23) (6- CLASS B BIKE RACKS) (22) (4- CLASS C BIKE RACKS)

Chipotle

Future

Restaurant

Future Restaurant

Restaurant Pad / Plaza Hardscape - Landscape Plan

6

Macys East

Entrance

6

(21) (20)

- 1. FOR ALL PLANTING BEDS INSTALL 12" DEPTH NEW PLANTING MIX.
- 2. ALL WORK TO BE COORDINATED WITH MALL MANAGEMENT PRIOR TO CONSTRUCTION.
- CONTRACTOR TO VERIFY SITE CONDITIONS AND LAYOUT PRIOR TO CONSTRUCTION. ANY DISCREPANCIES SHALL BE BROUGHT TO THE ATTENTION OF THE LANDSCAPE ARCHITECT IMMEDIATELY PRIOR TO PROCEEDING, TYP.
- 4. A LANDSCAPE MAINTENANCE PROGRAM SHALL BE IMPLEMENTED THAT WILL INCLUDE ALL DISEASED, DAMAGED, OR DEAD MATERIAL TO BE REPLACED IN ACCORDANCE WITH CHAPTER 62 (OF THE CITY OF ANN ARBOR ZONING ORDINANCE) BY THE END OF THE FOLLOWING PLANTING SEASON, AS A CONTINUING OBLIGATION FOR THE DURATION OF THE SITE PLAN.
- SNOW SHALL NOT BE PUSHED ONTO INTERIOR LANDSCAPE ISLANDS UNLESS DESIGNED FOR SNOW STORAGE.

California Pizza Kitchen

Mall Entrance # 1

- (3) CROSSWALK (REFER TO CIVIL DRAWINGS)
- (4) DECORATIVE PAVING
- (5) INSTALL STEEL EDGING BETWEEN LAWN AND PLANTING BEDS, TYP.
- (6) 3" DEPTH DOUBLE-PROCESSED SHREDDED MULCH SET ON NON-WOVEN FILTER FABRIC
- T) EXISTING PATIO TO REMAIN

- (10) UPLIGHTS, TYP. 2- PER TREE (8-TOTAL)

- (13) LITTER RECEPTACLE (2-TOTAL)
- (16) EXISTING COLUMNS TO REMAIN, TYP.

- (19) INSTALL 3" DEPTH SHREDDED BARK MULCH IN ALL SHRUB BEDS,
- 20) DUMPSTER (REFER TO CIVIL DRAWINGS)
- (23) BIKE RACK SHELTER PER CITY OF ANN ARBOR STANDARDS
- (24) TRUNCATED DOME PADS, TYP. (FIBERGLASS PAD SYSTEM, COLOR TO BE RED.)
- (25) PROPOSED MACY'S MONUMENT SIGN

CODE	<u>QTY</u>	DESCRIPTION	SIZE	COMMENTS
Trees				
AC	5	Abies concolor	10' ht.	B&B, branched full to groun
		Concolor Fir		unsheared
AR	7	Acer rubrum 'Marmo'	4" cal.	B&B, matched
	·	Marmo Red Maple		Dab, materioa
BN	4	Betula nigra	12'-14' ht.	B&B, matched, min. 4 trunk
		River Birch		
PD8	2	Picea glauca 'Densata'	8' ht.	B&B, branched full to ground
. 20	_	Black Hills Spruce	J	unsheared
PD10	2	Picea glauca 'Densata'	10' ht.	B&B, branched full to ground
1 010		Black Hills Spruce	TO TIL.	unsheared
Shrubs				
DM	100	Busin Croon Volume	40" 04" 54	DOD plant Odli
BM	106	Buxus 'Green Velvet' Green Velvet Boxwood	18"-24" ht.	B&B, plant 24" o.c.
ID		haringana (Dha Daird	401 h	DOD amonimus
JB	1	Juniperus 'Blue Point' Blue Point Juniper	10' ht.	B&B, specimen unsheared
DII				
RN	40	Rosa 'Nearly Wild' Nearly Wild Rose	3-gal.	Cont., plant 30" o.c.
TD	242	Taxus 'Densiformis' Dense Yew	30" height x 30" spread	B&B, matched, plant 30" o.c., unsheared
		Deline 16M	ou spreau	piant 50 0.0., unsneared
TO	160	Thuja occidentalis ' Nigra'	10' ht.	B&B, matched, unsheared, plant 36" o.c.
		Nigra Arborvitae		piant 30 0.0.
Perennials	& Grou	indcovers		
HM	251	Hemerocallis 'Pardon Me'	1 gal.	Cont., plant 16" o.c.
		Pardon Me Daylily	Ŭ	,,
PA	130	Pennisetum alopercuroides 'Hameln'	1 gal.	Cont., plant 24" o.c.
	. 30	Halemn Dwarf Fountain Grass	. 3	, p 2
TC	215	Thymus praecox 'Ruby Glow'	1 gal.	Cont., plant 14" o.c.
-	0	Ruby Glow Thyme	. 5	, p
Mulch				
	50 cv	Double Processed Shreaded Mulch		
	-,			
Turf	67F	Louin Aron		
	675 sy	Lawn Area		

Restaurant Pad / Plaza Hardscape / Landscape Plan Note Key:

- 1) IRRIGATED SODDED LAWN ON 4" DEPTH TOPSOIL, TYP.
- 2) NEW CONCRETE SIDEWALK

- 8) LIGHTED BOLLARDS, TYP. (10-TOTAL)
- 9 BENCH, TYP. (8-TOTAL)
- (11) TENANT CONCRETE PATIO
- (12) CRUSHED DECOMPOSED GRANITE
- (14) PEDESTRIAN LIGHT POLES, TYP. (4-TOTAL)
- (15) CONCRETE PLANTERS WITH SEASONAL FLOWERS, TYP. (1-TOTAL)
- (17) EXISTING PAVERS TO REMAIN
- (18) 4" HT. X 6" WIDE CONCRETE PLANTER CURB, TYP.
- 1 1 DEPTH FOR PERENNIALS / GROUNDCOVER
- (21) DUMPSTER ENCLOSURE (REFER TO CIVIL DRAWINGS)
- (22) LOOP-TYPE BIKE RACKS (2 BIKES PER RACK)

Restaurant Pad / Plaza & Overall Landsacpe Plant List:

CODE	QTY	DESCRIPTION	SIZE	COMMENTS
Trees				
AC	5	Abies concolor	10' ht.	B&B, branched full to ground
AC	3	Concolor Fir	TO TIL.	unsheared
AR	7	Acer rubrum 'Marmo'	4" cal.	B&B, matched
		Marmo Red Maple		Das, maiorios
BN	4	Betula nigra	12'-14' ht.	B&B, matched, min. 4 trunks
		River Birch		
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		Black Hills Spruce		unsheared
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		Black Hills Spruce		unsheared
Shrubs				
BM	106	Buxus 'Green Velvet'	18"-24" ht.	B&B, plant 24" o.c.
		Green Velvet Boxwood		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
JB	1	Juniperus 'Blue Point'	10' ht.	B&B, specimen
		Blue Point Juniper		unsheared
RN	40	Rosa 'Nearly Wild'	3-gal.	Cont., plant 30" o.c.
		Nearly Wild Rose		
TD	242	Taxus 'Densiformis'	30" height x	B&B, matched,
		Dense Yew	30" spread	plant 30" o.c., unsheared
ТО	160	Thuja occidentalis ' Nigra'	10' ht.	B&B, matched, unsheared,
		Nigra Arborvitae		plant 36" o.c.
Perennia	ls & Grou	undcovers		
НМ	251	Hemerocallis 'Pardon Me'	1 gal.	Cont., plant 16" o.c.
		Pardon Me Daylily	Ŭ.	
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		Halemn Dwarf Fountain Grass		
TC	215	Thymus praecox 'Ruby Glow'	1 gal.	Cont., plant 14" o.c.
		Ruby Glow Thyme		
Mulch				
	50 cy	Double Processed Shreaded Mulch		
Turf				
	675 sv	Lawn Area		

HUBBELL, ROTH & CLARK, INC

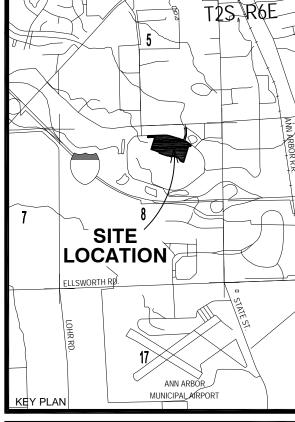
300 East Cady Street Ph: 248-347-7010 Northville, MI 48167 Fax: 248-347-7005

BLOOMFIELD HILLS, MICH.

P.O. BOX 824 48303 - 0824 FAX (1st. Floor): (248) 454-6312

FAX (2nd. Floor): (248) 338-2592 WEB SITE: http://www.hrc-engr.com

9/18/13 PER ANN ARBOR PC REVIEW 8/26/13 SITE PLAN APPROVAL 8/19/13 OWNER REVIEW ADDITIONS AND/OR REVISIONS DATE DESIGNED SRB DRAWN CHECKED SRB/RKM APPROVED **RKM**



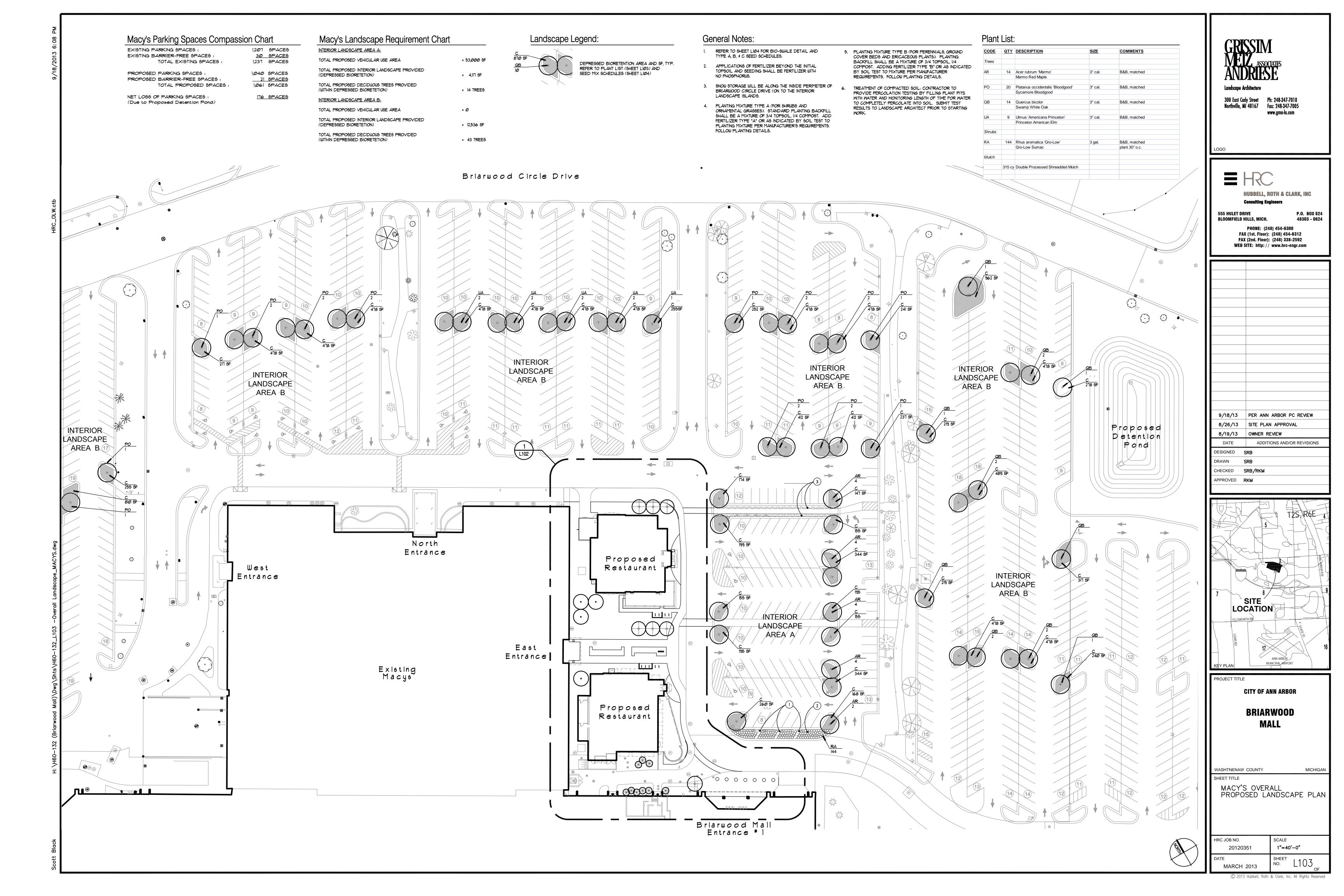
CITY OF ANN ARBOR

BRIARWOOD MALL

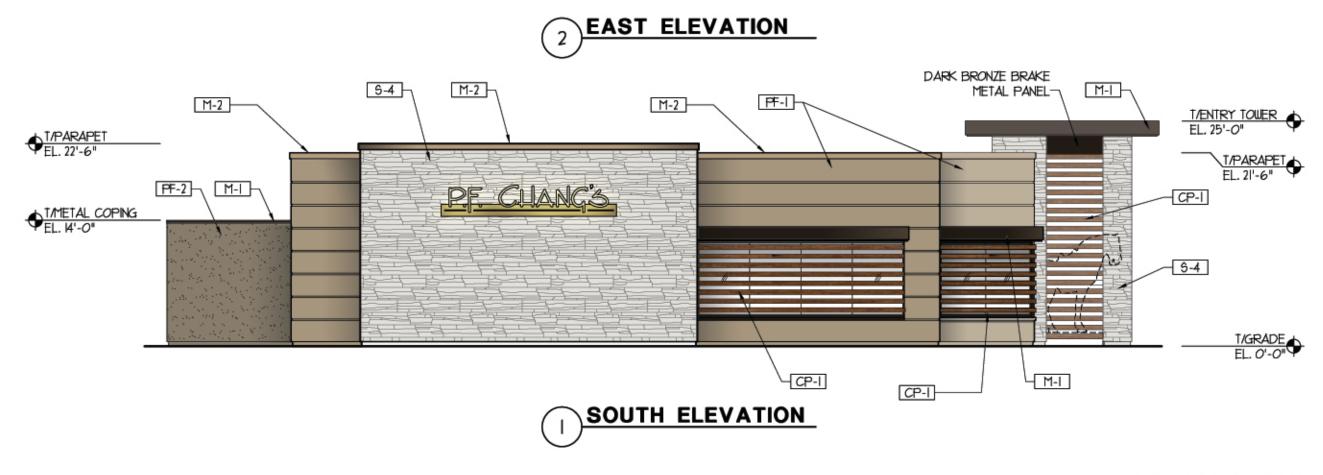
WASHTNENAW COUNTY SHEET TITLE

SIMON PARCEL NO.2 PLAZA HARDSCAPE AND LANDSCAPE PLAN

1"=20'-0" 20120351





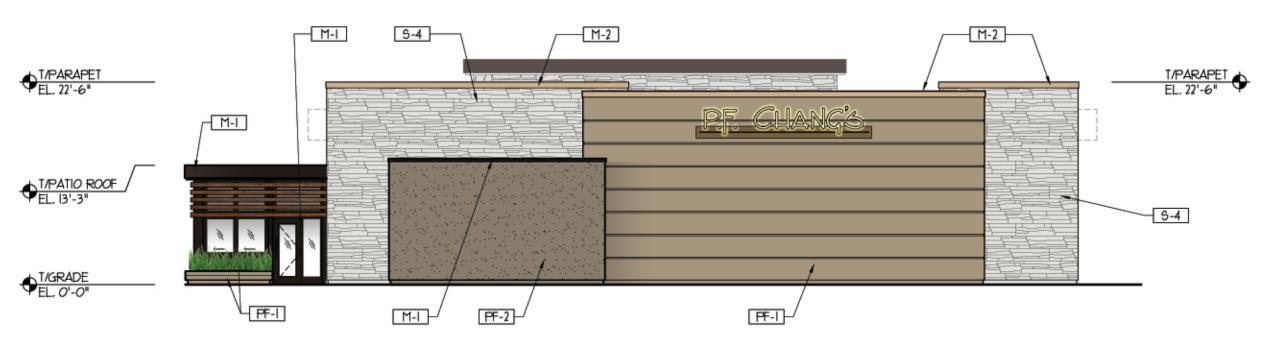




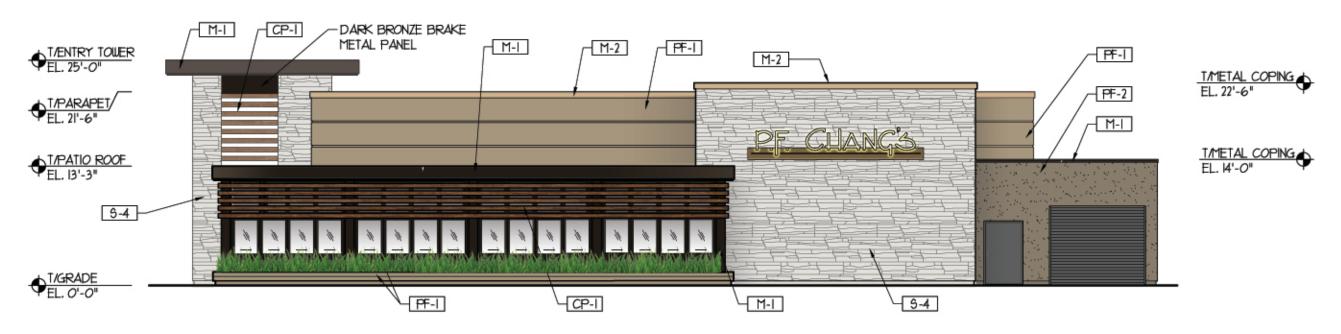
EXTERIOR ELEVATIONS

SCALE: 3/32" = 1'-0"

BAYBROOK MALL HOUSTON, TX



WEST ELEVATION



NORTH ELEVATION



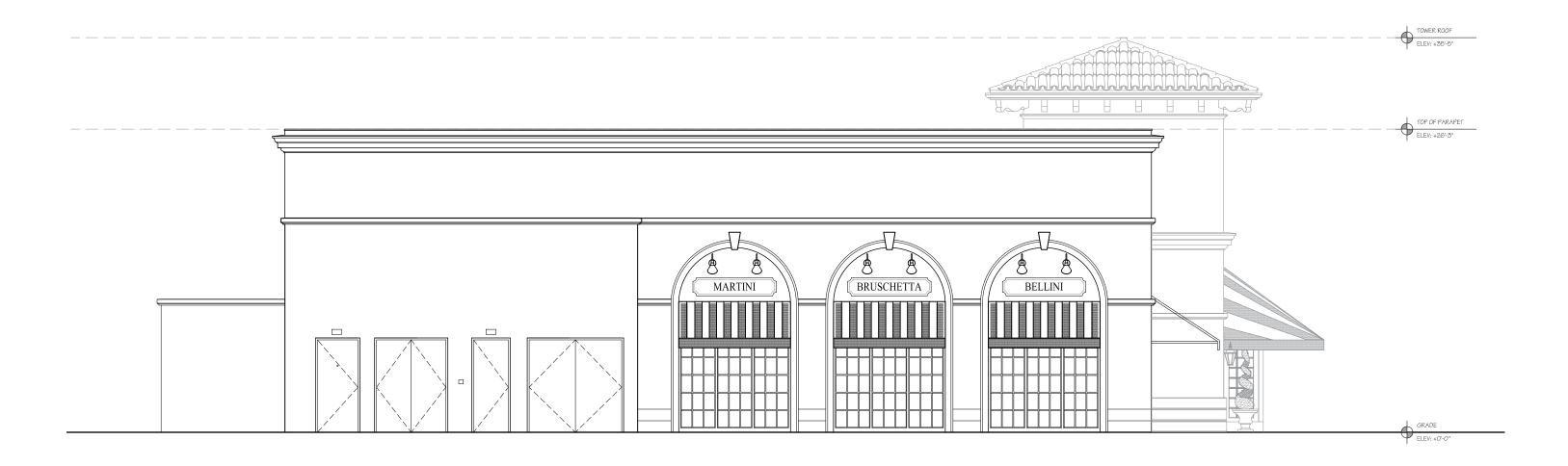
EXTERIOR ELEVATIONS

SCALE: 3/32" = 1'-0"

HOUSTON, TX







Briarwood Mall Expansion Citizen Participation Meeting Meeting Minutes

Meeting Date: Thursday, August 15, 2013

Meeting Time: 5:00 PM

Meeting Location: Briarwood Mall Community Room

Meeting Purpose: To announce Briarwood Mall expansion plans which include the addition of two restaurants and to address citizen concerns and answer questions

pertaining to the proposed project Record By: Yehmien Chou

Concern: Williams-Sonoma Stock Associate was concerned that with the restaurant build out, it would ultimately block E Dock along with the E Back Corridor. According to the Stock Associate, Williams-Sonoma receives approximately 200 to 300 boxes per delivery and that number is close to 1000 during the holiday season. Delivery vehicles need to park as closest to the dock as possible.

Response: During construction, the dock will be inaccessible and the mall staff will work with individual stores to accommodate as much as possible. Contractors will be on board to keep the Dock open as much as possible and well aware that it will be an inconvenience, but hopefully, will only be for short term. Possible solutions may include using D Dock and to deliver through the mall.

Concern: Will landscape/parking lot improvements close down Ring Rd.?

Response: There will be slight traffic delays but no road closures are planned.

Concern: Was there a public hearing held for which restaurants to bid for?

Response: No, permanent leasing/development is done out of corporate office.

Concern: Why is it up close to the mall and not attached to the mall?

Response: Macy's wasn't interested in expanding.

Concern: Ann Arbor Center for Independent Living Director was concerned that shoppers will disabilities come to the mall and already have plenty of difficulties with the current layout. Will the major changes be in code with the ADA 2010 Standard? Will all handicap spaces be Van Accessible? Current spaces aren't wide enough to let people exit their vehicles. Will the website be updated with current maps including entrances, exits, walkways, etc.?

Response: New construction plans will be in code with the ADA 2010 Standard and handicapped space enhancements are included in the parking lot improvement projects. We will be putting in more Van Accessible handicap spaces along with the mall website being updated with all the appropriate, up-to-date information.

Citizen Participation Meeting Sign In Sheet - Briarwood Expansion - Thursday, August 15, 2013

NAME	ORGANIZATION	ADDRESS
Kovan Arnet	Citizen	4540 Blogson Hill Trail
RAMESH M. GANNTER	MATERIALS TESTING CONSULTANTS	NSCUTANTS NON ARROR
CODI SIMPSINI	ASSISTANCO GALANDO	PO RES SIOS AND AND AND MI 48107
MARK WINNIE	OLU FINANCAL	400 Town Center In De 40 Bown 48/126
Brew Lovse	Red Pobin	485 Burwood arch
Villy ack	annangov.com	4301Elliperry 444 STON
Brok Fachie		314 Balon C. 118c 18
Greeky AUTH		4117 BROOKVIEW OT. 48108
Jen Wilson	Peavle Vision	(1951) Brianwood Civole \$2 46109
Carolyn Grawi	Any Arbor CIL	3941 Research Park Drie
,		134 971-0277 XB