PLANNING AND DEVELOPMENT SERVICES STAFF REPORT

For Planning Commission Meeting of March 2, 2010

SUBJECT: Michigan Islamic Academy Site Plan (2301 Plymouth Road)

File No. SP10-001

PROPOSED CITY PLANNING COMMISSION MOTION

The Ann Arbor City Planning Commission hereby recommends that the Mayor and City Council approve the Michigan Islamic Academy Site Plan and Development Agreement, subject to disconnection of two footing drains.

STAFF RECOMMENDATION

Staff recommends that the site plan be **approved** because it would comply with all local, state and federal laws and regulations; the development would limit the disturbance of natural features to the minimum necessary to allow a reasonable use of the land; and the development would not cause a public or private nuisance and would not have a detrimental effect on public health, safety or welfare.

LOCATION

The site is located north of Plymouth Road west of Traverwood Drive (Traver Creek Watershed).

DESCRIPTION OF PETITION

The 2.95-acre site currently contains a mosque and school space totaling 24,414 square feet. The petitioner proposes to remove an existing 3,263-square foot classroom trailer at the rear of the site and construct a three-story, 10,500-square foot addition in its place for a new total of 31,651 square feet. The new addition contains 3,500 square feet per floor and provides additional classroom space. The total number of students and employees is proposed to remain the same at 364 persons. The site is in the O (Office District) zoning district which allows private schools.

Access to the site will remain on Plymouth Road and leads to 133 surface parking spaces. A 15-foot wide conflicting land use buffer exists along the west property line screening the parking lot from the adjacent residential use. The minimum required vehicle parking for a place of worship is 121 parking spaces while the school use requires 45 spaces. The petitioner indicates prayer sessions occur five times per day and are open to students and staff only. There is no public use of the school spaces. Staff determined the higher parking requirement (worship use) for this site more closely meets the academy's needs. Students are not permitted to drive to the academy and do not typically live nearby.

Twenty-four Class C bicycle spaces (uncovered bicycle parking hoops) exist at the south and east entrances. The majority of students are transported by their parents and 24 spaces were deemed sufficient for the previous site plan approval with 14 parking spaces deferred.

There are three landmark trees on site and one landmark tree with a portion of its critical root zone on site. All trees will remain and no other natural features are impacted on the subject site. Storm water detention is underground and located in the northeast corner of the parking lot. The detention system is designed to allow for infiltration into the soil, any overflow will be discharged into the storm sewer.

SURROUNDING LAND USES AND ZONING

	LAND USE	ZONING	
NORTH	Offices	ORL (Office/Research/Limited Industrial District)	
EAST	Offices	O (Office District)	
SOUTH	University of Michigan Housing	PL (Public Land District)	
WEST	Apartments	R4A (Multiple-Family Dwelling District)	

COMPARISION CHART

		EXISTING	PROPOSED	REQUIRED/PERMITTED
Zoning		O (Office District)	0	0
Gross Lot Area		128,365 sq ft (2.95 acres)	128,365 sq ft	6,000 sq ft MIN
Lot Width		289.5 ft	289.5 ft	50 ft MIN
Setbacks	Front	118 ft	118 ft	25 ft MIN
	Side	72 ft – North 21 ft – South	72 ft – North 21 ft - South	0 ft 20 ft MIN *
	Rear	278 ft	179 ft	0 ft MIN
Height		2 stories (approximately 24.5 ft)	3 stories (approximately 40 ft)	3 stories/40 ft MAX
Vehicle Parking		133 spaces	133 spaces	121 spaces – Church 45 spaces - School
Bicycle Parking		24 spaces - Class C	24 spaces - Class C ** 14 spaces - Deferred	8 sps - Class C - Church 75 sps - Class C - School

* If abutting residentially-zoned land, the minimum side setback requirement is 20 feet.

PLANNING BACKGROUND AND HISTORY

The City of Ann Arbor Master Plan recommends office uses for the site. Multiple-family residential use is proposed to the west, public and quasi public uses to the south, and industrial and research uses to the north.

^{**} Bicycle parking is met under church use and not school use. The petitioner will install 14 additional spaces if needed.

The parcel was originally site planned in 1981 to include a mosque and three dormitories. The mosque was completed and the dorms never constructed. In 1990, a site plan was approved for classrooms, a gymnasium, a library and an administration wing. An administrative amendment was approved in 1998 to decrease the size of the building addition.

COMMENTS PENDING, DISMISSED OR UNRESOLVED

<u>Forestry</u> - The street tree escrow requirement for this site is \$376. This amount has been paid.

<u>Systems Planning</u> – Two footing drain disconnections will be required for this project. If footing drains for the existing building are connected to the sanitary sewer system, disconnection will be required in accordance with current City specifications. Footing drains removed from any existing buildings may offset required mitigation.

<u>Planning and Development Services (Planning)</u> – The petitioner indicated no comments were received from the public for the proposed project.

Prepared by Christopher Cheng Reviewed by Matt Kowalski and Jeff Kahan jsj/2/25/10

Attachments: Parcel/Zoning Map

Aerial Photo Site Plan

Landscape Plan Building Elevations

Citizen Participation Summary

c: Petitioner: David A. Kubiske, P.E.

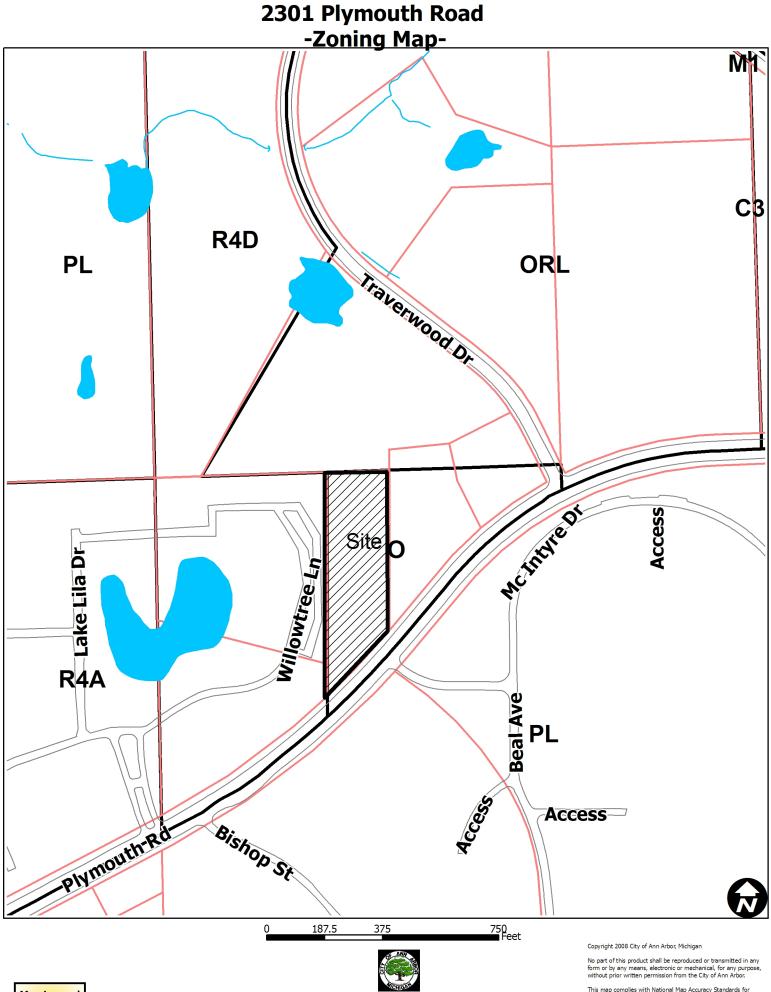
David Arthur Consultants, Inc.

110 Main Street Dundee, MI 48131

Owner: Michigan Islamic Center of Ann Arbor

2301 Plymouth Road Ann Arbor, MI 48108

City Attorney Systems Planning File No. SP10-001

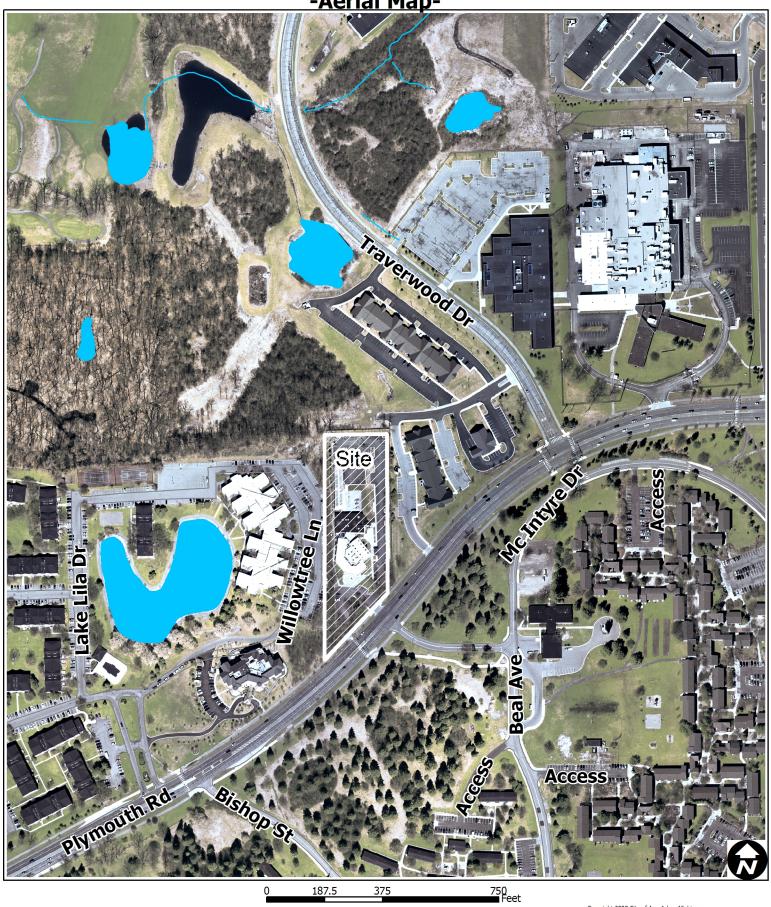


Map Legend

→ Railroads

Maps available online: http://gisweb.ewashtenaw.org/website/mapwashtenaw/ This map complies with National Map Accuracy Standards for mapping at 1 Inch = 100 Feet. The City of Ann Arbor and its mapping contractors assume no legal representation for the content and/or inappropriate use of information on this map.

2301 Plymouth Road -Aerial Map-

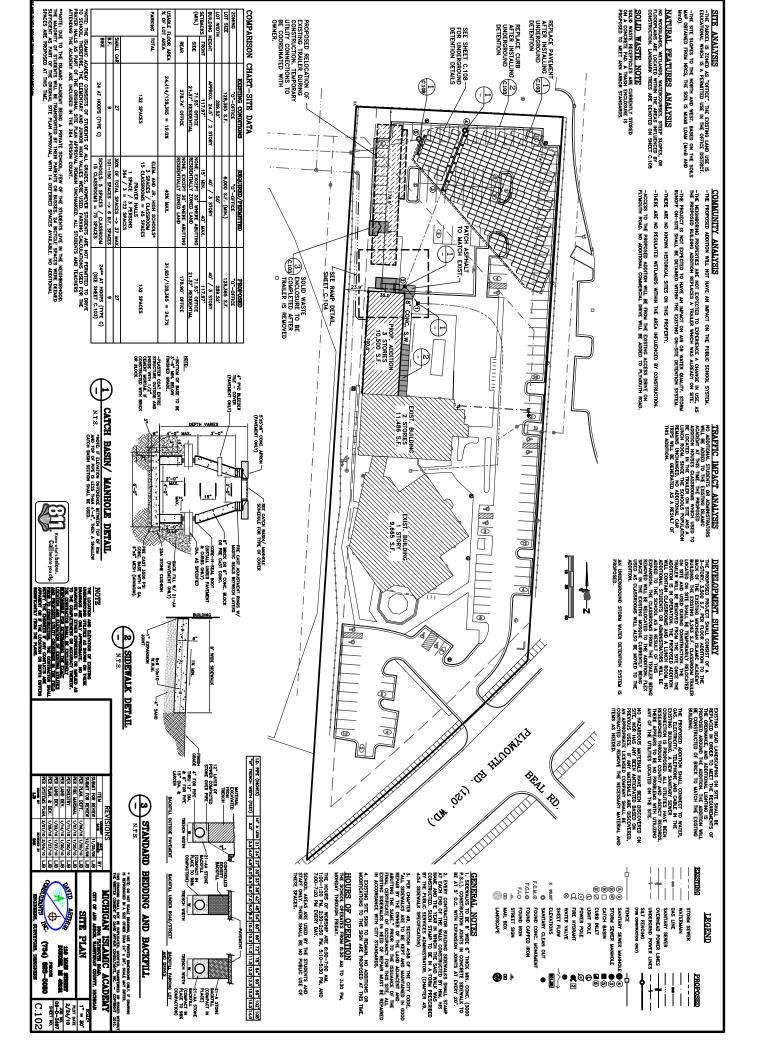


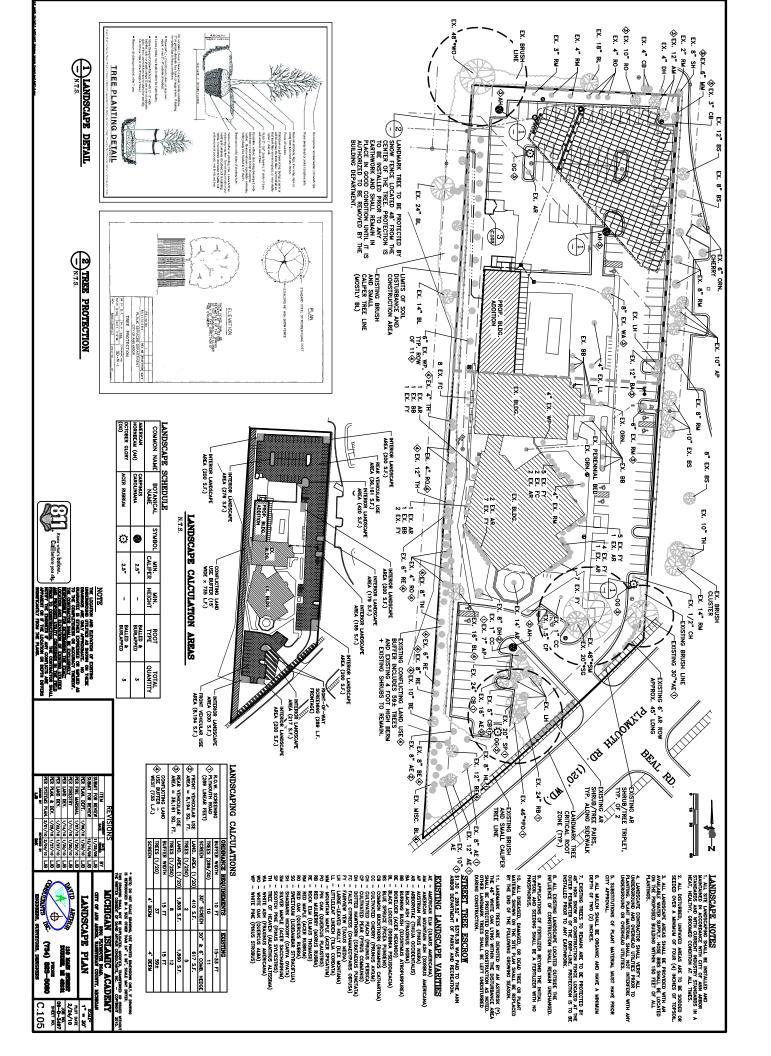


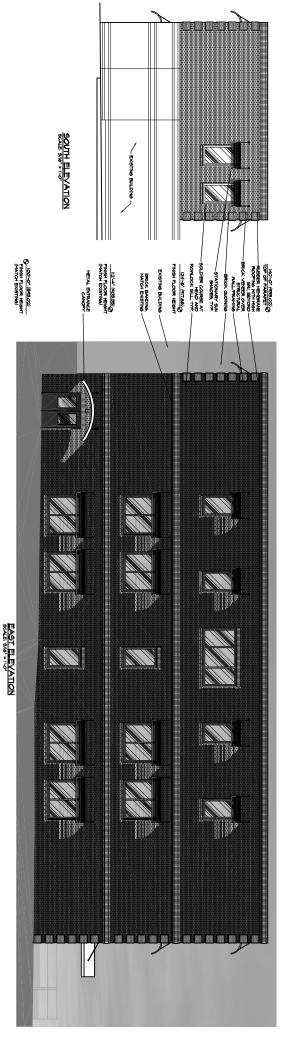
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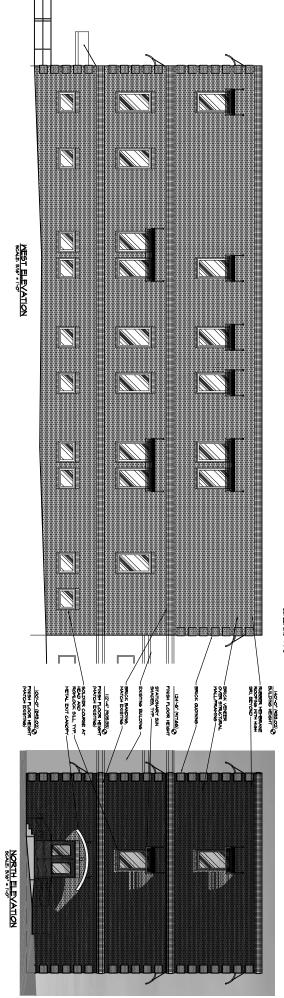
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Michigan ISIEMIC Academy



Ann Arbor, Michigan

Citizen Participation Ordinance



The Islamic Academy of Michigan, located at 2301 Plymouth Road, has submitted a petition, as described to the right, to the City of Ann Arbor. You are receiving this postcard as a property owner or person living within 500 feet of the petition site.

Please contact David Arthur Consultants, Inc. by phone at (734) 823-5080, or mail at 110 Main St., Dundee, MI 48131 within 30 days of receiving this postcard to discuss any concerns, issues, or problems you may have with the petition.

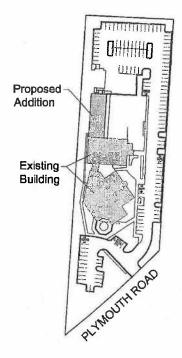
Your comments will be provided to the City of Ann Arbor to be used during the petition review process.

The Petition

The petition consists of the construction of a 3-story addition to the existing Islamic Academy building. Each floor covers 3,500 s.f.

This addition will replace the existing portable trailer, which is currently housing classes, and will be located approximately where the existing trailer is sitting (see drawing on reverse). The existing trailer will be relocated during construction and ultimately removed from the site upon completion of construction.

An enclosure will be built to contain trash. No other parking, landscaping, or site changes are planned at this time.



MICHIGAN ISLAMIC ACADEMY DEVELOPMENT AGREEMENT

THIS AGREEMENT, made this day of, 2010, by and between the City of Ann Arbor, a Michigan Municipal Corporation, with principal address at 100 North Fifth Avenue, Ann Arbor, Michigan 48107, hereinafter called the CITY; and Michigan Islamic Center of Ann Arbor, with principal address at 2301 Plymouth Road, Ann Arbor, Michigan 48103, hereinafter called the PROPRIETOR, witnesses that:
WHEREAS, the PROPRIETOR owns certain land in the City of Ann Arbor, described below and site planned as Michigan Islamic Academy, and
WHEREAS, the PROPRIETOR has caused certain land in the City of Ann Arbor, described below to be surveyed, mapped and site planned as Michigan Islamic Academy, and desires site plan and development agreement approval thereof, and
WHEREAS, the PROPRIETOR desires to build or use certain improvements with and without the necessity of special assessments by the CITY, and
WHEREAS, the CITY desires to insure that all of the improvements required by pertinent CITY ordinances and regulations be properly made, and that the PROPRIETOR will install these improvements prior to any permits being issued, and
WHEREAS, on, 2010, City Council approved the Site Plan ("Site Plan") for Michigan Islamic Academy pursuant to a resolution adopted on that date.

THE PROPRIETOR HEREBY AGREES:

- (P-1) To prepare and submit to the CITY for approval plans and specifications ("the Plans") prepared by a registered professional engineer for construction of water and sanitary sewer leads, and private storm water management systems, sidewalks as shown on the Site Plan approved by the City, or as necessary to connect to existing City or other facilities either on or adjacent to the site ("the Improvements") provided that no work on said Improvements shall be commenced until the Plans have been approved by the City Administrator or designee, and until such other relevant information to CITY service areas as shall be reasonably required has been provided.
- (P-2) Should the PROPRIETOR proceed with the project, to construct all Improvements set forth in Paragraph P-1 of this Agreement in accordance with the approved Plans and to repair all defects in the improvements that occur within one year from the date of acceptance of the Improvements by the CITY, commencing on the latest date of the acceptance of any Improvements by the CITY. If the PROPRIETOR fails to construct the improvements, the CITY may send notice via first class mail to the PROPRIETOR at the address listed above requiring it to commence and complete the improvements in the notice within the time set forth in the notice. The CITY may cause the work to be completed at the expense of the PROPRIETOR, if the PROPRIETOR does not complete the work within the time set forth in the notice.

- (P-3) To furnish, within 30 days of completion, an engineer's certificate that the construction of the public improvements set forth in Paragraph P-1 above have been completed in accordance with the specifications of the CITY in accordance with the approved plans. The engineer's certificate will cover only those items the PROPRIETOR'S engineer inspects.
- (P-4) To install all water mains, storm sewers and sanitary sewers, through the first course of asphalt, pursuant to CITY approved plans and specifications, necessary to connect the site with existing CITY systems adjacent to the site prior to the issuance of any building permits.
- (P-5) To indemnify and hold the CITY harmless from any claims, losses, liabilities, damages or expenses (including reasonable attorney fees) suffered or incurred by the CITY based upon or resulting from any acts or omissions of the PROPRIETOR, its employees, agents, subcontractors, invitees, or licensees in the design, construction, maintenance or repair of any of the Improvements required under this Agreement and the approved site plan.
- (P-6) To cause to be maintained General Liability Insurance and Property Damage Insurance in the minimum amount of \$1,000,000 per occurrence and naming the CITY as named insured to protect and indemnify the CITY against any claims for damage due to public use of the public improvement(s) in the development prior to final written acceptance of the public improvement(s) by the CITY. Evidence of such insurance shall be produced prior to any construction of improvement and a copy filed with the City Clerk's Office and shall remain in full force and effect during construction of the public improvement(s) and until notice of acceptance by the CITY of the Improvements.
- (P-7) To construct, repair and/or adequately maintain the private on-site storm water management system. If the PROPRIETOR fails to construct, repair and/or maintain the private storm water management system, the CITY may send notice via first class mail to the PROPRIETOR at the address listed above, requiring it to commence and complete the items stated in the notice within the time set forth in the notice. The CITY may cause the work to be completed at the expense of the PROPRIETOR if the PROPRIETOR does not complete the work within the time set forth in the notice.
- (P-8) After construction of the private on-site storm water management system, to maintain it in good working order. Any proposed changes to the private on-site storm water management system must be approved by the City of Ann Arbor Systems Planning and Planning and Development Services Units. If the PROPRIETOR fails to maintain any portion of the system, the CITY may send notice via first class mail to the PROPRIETOR, at the address listed above, requiring it to commence and complete the maintenance stated in the notice within the time set forth in the notice. The CITY may cause the work to be completed at the expense of the PROPRIETOR if the PROPRIETOR does not complete the work, as appropriate, within the time set forth in the notice. If the CITY completes the work, and the costs remain unpaid by the PROPRIETOR for 60 days after notice via first class mail, the CITY may bill the PROPRIETOR for the total cost, or assess those costs as provided in Chapter 13 of Ann Arbor City Code.
- (P-9) After construction of the private on-site storm water management system, to commission an annual inspection of the system by a registered professional engineer evaluating its operation and stating required maintenance or repairs, and to provide a written copy of this evaluation to the CITY Public Services Area.
- (P-10) To design, construct, repair and maintain this development in accordance with the provisions of Chapter 119 (Noise Control) to ensure that any noise emanating from said development will not impact nearby residents or businesses. In addition, PROPRIETOR shall review existing noise sources surrounding said development and incorporate necessary design and construction techniques to ensure that future tenants will not be exposed to noise sources in violation of Chapter 119.
- (P-11) To include the elevation drawings, as submitted to City Council, as part of the approved site plan and to construct all buildings consistent with said elevation drawings. If the PROPRIETOR proposes any material changes to the approved building elevations, setbacks, aesthetics, or materials, as determined by the Planning and Development Services Manager or designee, that those changes be

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brought back to the City Council for consideration. The PROPRIETOR is required to submit signed and sealed drawings to staff reflecting the elevations, setbacks, aesthetics, materials and site plan approved by City Council.

- (P-12) To remove all discarded building materials and rubbish from the development at least once each month during construction of the development improvements, and within one month after completion or abandonment of construction.
 - (P-13) No lot may be divided such that an additional building parcel is created.
- (P-14) Prior to application for and issuance of certificates of occupancy, to disconnect 2 footing drains from the sanitary sewer system in accordance with the *Guidelines for Completion of Footing Drain Disconnections, City of Ann Arbor Development Offset-Mitigation Program* (November 2005 edition, as amended). CITY agrees to provide PROPRIETOR with a certificate of completion upon PROPRIETOR'S submittal of approved and final closed-out permits to the CITY Public Services Area.
- (P-15) PROPRIETOR is the sole title holder in fee simple of the land described below except for any mortgage, easements and deed restrictions of record and that the person(s) signing below on behalf of PROPRIETOR has (have) legal authority and capacity to enter into this agreement for PROPRIETOR.
- (P-16) Failure to construct, repair and/or maintain the site pursuant to the approved site plan and/or failure to comply with any of this approved development agreement's terms and conditions shall constitute a material breach of the Agreement and the CITY shall have all remedies in law and/or in equity necessary to ensure that the PROPRIETOR complies with the approved site plan and/or the terms and conditions of the approved development agreement. The PROPRIETOR shall be responsible for all costs and expenses including reasonable attorney fees incurred by the CITY in enforcing the terms and conditions of the approved site plan and/or development agreement.
- (P-17) In addition to any other remedy set forth in this Agreement or in law or equity, if PROPRIETOR fails to make a timely or full payments to the CITY as set forth elsewhere in the Agreement to the CITY in the agreed upon manner, any unpaid amount(s) shall become a lien, as provided under Ann Arbor City Code and recorded with the Washtenaw County Register of Deeds, against the land described below and may be placed on the CITY tax roll as a single lot assessment, or if the development is converted to condominium ownership, every owner of a portion of the property shall pay a pro-rata share of the amount of the payments attributable to each condominium unit. If the unpaid amount(s), in whole or in part, has been recorded as a lien on the CITY'S tax roll and with the Washtenaw County Register of Deeds, upon payment of the amount in full along with any penalties and interest, the CITY, upon request, will execute an instrument in recordable form acknowledging full satisfaction of this condition.
- (P-18) To pay for the cost of recording this Agreement with the Washtenaw County Register of Deeds, and to pay for the cost of recording all documents granting easements to the CITY.

THE CITY HEREBY AGREES:

- (C-1) In consideration of the above undertakings, to approve the Michigan Islamic Academy Site Plan.
- (C-2) To provide timely and reasonable CITY inspections as may be required during construction.
 - (C-3) To record this agreement with the Washtenaw County Register of Deeds.

GENERAL TERMS

Both the PROPRIETOR and the CITY agree as follows:

- (T-1) This agreement is not intended to create a contractual right for third parties.
- (T-2) This Agreement and any of its terms, conditions, or provisions cannot be modified, amended, or waived unless in writing and unless executed by both parties to this Agreement. Any representations or statements, whether oral or in writing, not contained in this Agreement shall not be binding on either party.
- (T-3) This Agreement and any of its terms or conditions shall not be assigned or transferred to any other individual or entity unless prior approval of the CITY is received. Such approval shall not be withheld unreasonably.
- (T-4) The obligations and conditions on the PROPRIETOR, as set forth above in this Agreement and in the approved site plan, shall be binding on any successors and assigns in ownership of the following described parcel:

LEGAL DESCRIPTION

- (T-5) In addition to any other remedy in law or in equity failure to comply with all of the above paragraphs on the part of the PROPRIETOR, or any part of the approved site plan, in part or in whole, shall give the CITY adequate basis and cause to issue a stop work order for any previously-issued building permits and shall be an adequate basis and cause for the CITY to deny the issuance of any building permits, certificates of occupancy, or any other permits unless and until the CITY has notified the PROPRIETOR in writing that the PROPRIETOR has satisfactorily corrected the item(s) the PROPRIETOR has failed to perform.
- (T-6) This agreement shall be interpreted, enforced and governed under the laws of the State of Michigan and Ann Arbor City Code.
- (T-7) The recitals discussed above are true and accurate and are incorporated into and made a part of this Agreement.

IN WITNESS WHEREOF, the parties hereto have set their hands and seals the day first above written.

Witnesses:	CITY OF ANN ARBOR, MICHIGAN 100 North Fifth Avenue Ann Arbor, Michigan 48107
	By: John Hieftje, Mayor
	By:
Approved as to Substance:	
Roger W. Fraser, City Administrator	

Approved as to Form:	
Stephen K. Postema, City Attorney	
Witness:	Michigan Islamic Center of Ann Arbor 2301 Plymouth Road Ann Arbor, Michigan 48108 By: Tarek Nahlawi
STATE OF MICHIGAN)) ss: County of Washtenaw)	
and Jacqueline Beaudry, Clerk of the City to be the persons who executed this foreg	_, 2010, before me personally appeared John Hieftje, Mayor, of Ann Arbor, a Michigan Municipal Corporation, to me known going instrument, and to me known to be such Mayor and Clerk at they executed the foregoing instrument as such officers as by its authority.
	NOTARY PUBLIC County of Washtenaw, State of Michigan My Commission Expires: Acting in the County of Washtenaw
STATE OF)) ss: County of)	
Islamic Center of Ann Arbor, to me known	, 2010, before me personally appeared Tarek Nahlawi, Michigan to be the person who executed the foregoing instrument, and oing instrument as his free act and deed.
	NOTARY PUBLIC County of, State of My Commission Expires: Acting in the County of Washtenaw

DRAFTED BY AND AFTER RECORDING RETURN TO: Wendy Rampson, Planning Manager Ann Arbor Planning & Development Services Post Office Box 8647 Ann Arbor, Michigan 48107 (734) 994-6000 x42606