

PLANNING AND DEVELOPMENT SERVICES STAFF REPORT

For Planning Commission Meeting of May 1, 2018

**SUBJECT: Lockwood of Ann Arbor PUD Zoning District and PUD Site Plan for City Council Approval
(3365 Jackson Avenue)
File No. SP17-0039 & Z17-014**

PROPOSED CITY PLANNING COMMISSION MOTION

The Ann Arbor City Planning Commission hereby recommends that the Mayor and City Council approve Lockwood of Ann Arbor Development Planned Unit Development (PUD) Zoning District and Supplemental Regulations, PUD Site Plan, and Development Agreement.

PROPOSED CITY PLANNING COMMISSION MOTION

The Ann Arbor City Planning Commission hereby recommends that the Mayor and City Council approve Lockwood of Ann Arbor Development Alternative Mitigation Plan for a maximum of 42% of required mitigation as monetary contribution to the City Of Ann Arbor's street tree planting fund.

STAFF RECOMMENDATION:

Staff recommends that the Lockwood of Ann Arbor PUD Zoning District and Supplemental Regulations be **approved** because the uses, physical characteristics, design features, and amenities proposed provide a beneficial effect for the City, could not be achieved under any other zoning classification, will not have a detrimental effect on public utilities or surrounding properties, provide adequate justification for deviation from the master plan, provide sufficient analysis and justification in the supplemental regulations, and provide acceptable vehicular and pedestrian circulation.

Staff recommends that the Lockwood of Ann Arbor Development PUD Site Plan be **approved** because the development would comply with the PUD Zoning District and Supplemental Regulations as well as all applicable local, state and federal laws, ordinances, standards and regulations, would limit the disturbance of natural features to the minimum necessary to allow reasonable use of the land, and would not cause a nuisance or a detrimental effect on the public health, safety and welfare.

LOCATION:

The site is located on the south side of Jackson Avenue, east of Wagner Road and adjacent to Dolph Park Nature Area.

SUMMARY:

A proposal to rezone a 3.52 acre vacant site from R1C (Single-Family Residential District) to PUD (Planned Unit Development), and to construct a three-story, 111,305 square foot residential building with a 65 space surface parking lot. The site plan proposes 95 independent senior apartments, 50 one-bedroom apartments and 45 two-bedroom units in a single building. The building will also contain a commercial kitchen and dining area, small barber shop, activity room, movie room, fitness room and small clinic. All facilities are for use only by the Lockwood residents and their guests.

REZONING PETITION:

Current Zoning – The site is currently zoned R1C which allows a maximum of 21 single-family homes.

Proposed Zoning -- The proposed Supplemental Regulations were drafted to allow the following uses and configuration of the site:

- Three stories of residential use and a maximum of 95 units, a minimum of 20%(19 units) of the units must be designated for households with income no higher than 50% of the Area Median Income.
- A total of 65 vehicle parking spaces, including one electric vehicle charging station(dual mounted for use by two cars) and two parking spaces for use by visitors to the adjacent Dolph Park.
- A maximum floor area of 112,000 square feet.
- Accessory uses for residents including: Commercial kitchen and dining area, barber shop, clinic, fitness room, and shuttle bus.

SITE PLAN PETITION:

Existing Conditions – The site is currently vacant, one single-family home occupied the site and was demolished in 2011.



Figure 1: Existing Conditions (2015)

Site Layout – The proposed site plan and additional color renderings show a X-shaped building in the center of the site with parking proposed along the southern and eastern property line.

Access and Parking – The site has a single access driveway off Jackson Avenue, leading to the parking lot which includes a small covered drop off area. This drive will also be the sole access for deliveries, trash and recycling pickup. Parking is provided in a 65 space parking lot which includes 53 regular and 12 compact spaces. The uses proposed in the building require 143 spaces (1 ½ spaces per unit) according to the parking requirements for multiple-family structures. The PUD zoning allows the modification of to reduce the parking required. Also included in the parking provided will be two spaces dedicated to electric vehicle charging and two spaces that designated for use by visitors to Dolph Park and the new public play area on the site. Six bicycle parking Class C spaces will be provided.

Currently no sidewalk exists along Jackson Avenue at this location. The petitioner will install 374 feet of public sidewalk along the frontage of the subject parcel as required by code. As a public benefit, the petitioner has agreed to install an additional 495 feet of public sidewalk from the western parcel boundary along Jackson Avenue to the bus stop at the Wagner Road intersection. The petitioner has also agreed to install 480 lineal feet of woodchip path along the eastern property line to link with the existing trail system within Dolph Park. Internal sidewalks are proposed within the site and provide a link from the Ferry Street terminus to the public play area at the northeast corner of the site.

Traffic Study – A traffic study has been prepared for the proposed development and has been reviewed by city traffic engineering staff. The traffic study used data specific to senior adult housing of similar nature and was based on 100 units (95 proposed). The study concluded that any additional trips generated by the proposed use will not have an impact on existing traffic on Jackson Avenue. This analysis was confirmed by the City's Traffic Engineer.

Natural Features – There are nine landmark trees located on the site along with numerous additional trees of smaller sizes, including invasive species. Three landmark trees (2 Northern Catalpa, 1 Black Walnut) will be removed for construction; these trees are located near the center of the site. Mitigation is proposed per City Code with a total of 179 new native Michigan trees provided on site. The petitioner is also proposing alternative mitigation as permitted by City Code for up to 42% of the total mitigation required. The petitioner is choosing a payment to the City's street tree fund of approximately \$21,000. There are no wetlands or steep slopes located on the site.

Landscaping, Screening, Buffers – A 15 foot wide conflicting land use buffer (CLUB) is required for the east, west and south sides of the parcel. This requirement is being met with an increase in the number of evergreen trees along the west boundary adjacent to the single-family homes. All parking lot landscape islands and bio-retention areas are proposed as required by code.

Storm Water Management – Management of a 100-year storm event volume is proposed via the use of infiltration basins primarily in the northwest corner of the site. Bioretention basins are planned in parking lot landscape islands. All storm water in these basins will infiltrate, and as a result, will not increase off storm water flow off-site. A section of the development along the eastern side of the parcel adjacent to Dolph Park will be permitted to drain through bioretention islands into the existing wetlands. The water flow from this area will help maintain the water budget currently flowing to the adjacent wetlands.

Building Design and Materials – The site plan indicates a three-story building with a peaked roof measuring a total of 41.5 feet in height. The two-story base of the building will be composed of brick with stone accents, the third floor is composed of vinyl siding. A covered drop-off area is proposed for the east side of the building

Site Amenities – With the reduction of parking requested, the petitioner is able to dedicate significantly more area to open space that would otherwise be used by parking lots. Within this open space area there are proposed paths, gardening beds for residents, a small outdoor patio adjacent to the dining room and a wood chip path with a pergola and benches along the front of the building. A shuttle bus is also provided for residents. This shuttle provides scheduled trips to stores, doctors visits, local attractions and special field trips.

Park Contribution – As a public benefit, the petitioner is constructing an approximately 1600 square foot play area in the northwest area of the site. This play area will be dedicated for public use addressing an identified goal in the PROS plan for active playgrounds in this area. Final design of the playground will be coordinated directly with Park Planning staff.

The petitioner will also install a 480 lineal foot woodchip path along the eastern boundary of the site. The path will vary in location on both City Park property and the subject site following existing contours of the land. This path will provide a direct connection between the proposed new sidewalk along Jackson Road and the existing trail system within Dolph Park. Two parking spaces near Jackson Avenue will be signed specifically for use by Park visitors. This link was a priority goal of the Natural Areas Preservation (NAP) staff who worked with the petitioners team to identify the best location for the path.

SITE PLAN DATA ANALYSIS:

	REQUIRED	PROPOSED
Zoning District	R1C (Single-Family)	PUD
Lot Area	3.52 acres (153,331 sq ft)	3.52 acres (153,331 sq ft)
Density	7,200 sf per parcel or 21 single-family parcels	95 units
Setback: Front (Jackson Ave)	25 ft	26.8 ft
Setback: Side (East)	5 ft	66.9 ft
Setback: Side (West)	5 ft	42.5 ft
Setback: Rear (South)	30 ft	92.7 ft
Height	30 ft	41.5 ft MAX
Open Space	N/A	79,675 sf or 52%
Land Uses	Residential	Residential
Vehicle Parking	1 space per unit	65 spaces
Bicycle Parking	N/A	6 Class C spaces

LAND USE ANALYSIS (SURROUNDING LAND USES AND ZONING):

	LAND USE	ZONING
NORTH	Jackson Avenue	C3 (Fringe Commercial District)
EAST	Dolph Park Nature Area	PL (Public Land)
SOUTH	Dolph Park Nature Area	PL (Public Land)
WEST	Residential	R1D (Single-Family)

CITIZEN PARTICIPATION:

The applicant held a meeting for citizens regarding the proposed rezoning and site plan on May 17, 2017 and provided a summary report as required. There were a total of 436 notices mailed out and 16 people attended the meeting in addition to the project team. The petitioner also held an additional public meeting on April 19, 2018.

CITY MASTER PLAN:

Seven documents constitute the elements of the City Master Plan:

1. Sustainability Framework (2013)
2. Land Use Element (2009)
3. Downtown Plan (2009)
4. Transportation Plan Update (2009)
5. Non-motorized Transportation Plan (2007) and Update (2013)
6. Parks and Recreation Open Space Plan (2016-2020)
7. Natural Features Master Plan (2004)

Chapter Five (Land Use) of the Master Plan: Land Use Element identifies key issues the City wishes to address with new development. Affordable housing is a prominent goal of the City identified in different studies and plans. Lockwood will dedicate a minimum of 20% of units affordable for senior citizens. Diversity of housing types, mixed uses and land use balance are additional goals that are achieved by the housing type proposed. The site is also located on a main transit route of Jackson Avenue with new sidewalk to be installed leading to the bus stops along Jackson. The new sidewalk will also help the existing residential neighborhood have safer more convenient access to bus transportation as well as Dolph Park through use of the path link to Jackson.

Chapter Five (Land Use) also describes Land Use Goals, Objectives and Action Statements the Lockwood of Ann Arbor petition addresses several of the objectives/goals identified:

To ensure that development projects are designed and constructed in a way that preserves or enhances the integrity of natural systems.

Establish strong open space linkages with new development

Locate higher residential densities near mass transit routes and in proximity to commercial, employment and activity centers

Improve the safety, accessibility and desirability of walking, biking or using mass transit.

Improve transportation integration between neighborhoods

Encourage affordable housing units to be constructed as part of new development projects.

REZONING ANALYSIS:

Changes to the text or map of the Zoning Ordinance (Chapter 55 of the Ann Arbor City Code) may be made pursuant to Sections 5:107 and 5:108. To assist the Planning Commission and City Council with their decision, applicants provide a petition with justifications in support of the request. The petition addresses:

- The current zoning and history of the site.
- The objective, purpose, and beneficial effect of the PUD for the city.
- Why this beneficial effect cannot be achieved under any other zoning.
- Why the uses proposed will not have a detrimental effect on public utilities and surrounding properties.
- How the proposed PUD is consistent with the Master Plan Land Use Element recommendation
- Vehicular and pedestrian circulation.
- Disturbances to natural or historical features and why this disturbance is necessary.
- Proposed modifications to the City Code.

As condensed into the Supplemental Regulations, the PUD zoning petition says the district provides:

- New housing for the City, which addresses numerous housing goals of the Master plan including: A diverse housing type, Housing for Independent seniors, with a minimum of 20% (15% Required) of total units designated for affordable housing.
- Economical land use by reducing parking areas based on parking counts of similar facilities and demonstrated need of residents. This results in significantly less impervious surface, increased stormwater infiltration, and increased open space for residents and neighbors;
- Improvements to transportation options and pedestrian safety through the installation of new public sidewalks on site and almost 500 feet of a public sidewalk leading to a bus stop along Jackson Avenue. This satisfies goals in the Master Plan as well as the CIP; Connecting existing neighborhood to Jackson Avenue and Dolph Park through new park path from Jackson Avenue.
- A dedicated public park active play area open to all public and installed and maintained by Lockwood. This satisfies a goal of the PROS plan for an active playground in this area of the City.
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SERVICE UNIT COMMENTS:

Planning – The rezoning of this parcel from R1C to PUD zoning accomplishes many goals identified in the City’s Master Plan and supporting documents. The existing land use recommendation designates the site for single or two family residential use. While this proposed use does not meet this single-family land use designation, the proposed petitioner does accomplish several Goals, Objectives, and Action Statements City’s Master Plan:

- A reduction of impervious surface
- Diverse housing type
- Affordable housing
- Increased pedestrian connectivity
- Improved safety by the construction of almost 900 feet of public sidewalk, including street trees along Jackson Avenue
- Public trail link to Dolph Park
- Approximately 1,600 square foot active public play area that is addressing an identified need in the PROS plan.
- Density adjacent to public transit

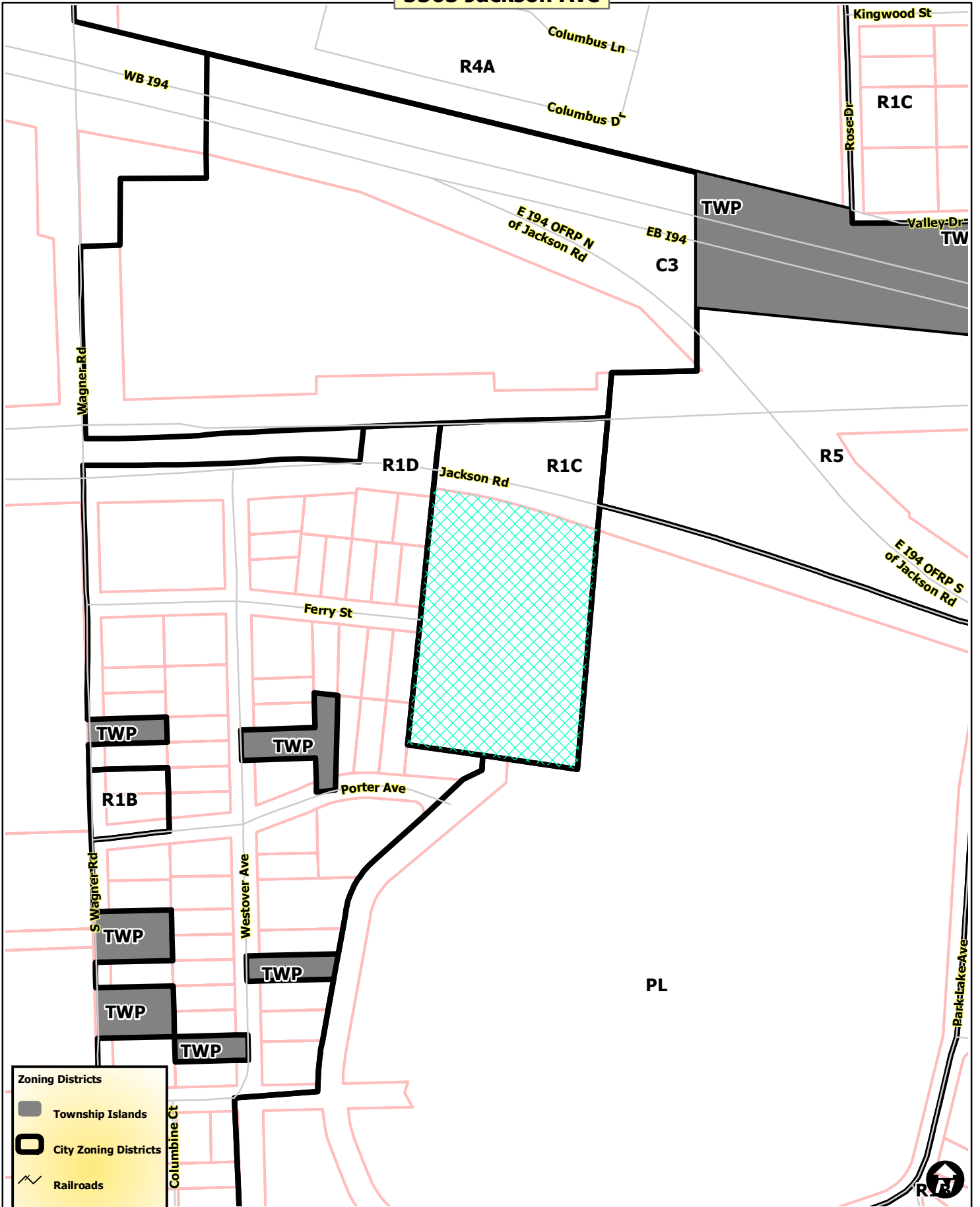
Regarding the final parking count, Planning staff has requested extensive background data and made independent visits to two similar facilities operated by this petitioner. Field visits and aerial photographs do verify that the majority of the parking lots at those locations were empty. The petitioner estimates approximately 18 workers during the day and one worker at night.

Planning staff requested data on deliveries and solid waste activities for the building. Petitioner has responded with data based on similar facilities. Trash will be picked up two to three times per week. Food and produce deliveries will be once per week with occasional moving trucks and UPS/Mail deliveries. Due to noted concerns, the location of the dumpster was adjusted to the center of the south side of the site, which is 130 feet from the adjacent residential property line.

Attachments: Zoning Map
 Aerial Photo
 Draft Development Agreement
 DRAFT Supplemental Regulations

c: Mark Korinek, Lockwood Companies, LLC (Owner)
 Joe Maynard, Washtenaw Engineering, LLC (Project Engineer)
 Jordan London, Edmund London & Associates
 Systems Planning
 Project No. SP17-014, Z17-014

3365 Jackson Ave



Zoning Districts




- Township Islands
- City Zoning Districts
- Railroads
- Parcels
- Huron River



Map date 5/17/2016
 Any aerial imagery is circa 2015
 unless otherwise noted
 Terms of use: www.a2gov.org/terms

3365 Jackson Ave



-  Railroads
-  Parcels
-  Huron River



Map date 5/17/2016
Any aerial imagery is circa 2015 unless otherwise noted
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3365 Jackson Ave

Jackson Rd

Ferry St

Porter Ave

-  Railroads
-  Parcels
-  Huron River



Map date 5/17/2016
Any aerial imagery is circa 2015
unless otherwise noted
Terms of use: www.a2gov.org/terms

LOCKWOOD OF ANN ARBOR DEVELOPMENT AGREEMENT

THIS AGREEMENT, made this ____ day of _____, 2018, by and between the City of Ann Arbor, a Michigan Municipal Corporation, with principal address at 301 East Huron Street, Ann Arbor, Michigan 48107, hereinafter called the CITY; and Lockwood Development Company, LLC, a Michigan Limited Liability Company, with principal address at 27777 Franklin Road, Suite 1410, Southfield, MI. 48034 hereinafter called the PROPRIETOR, witnesses that:

WHEREAS, the PROPRIETOR owns certain land in the City of Ann Arbor, described below and site planned as *Lockwood of Ann Arbor* and

WHEREAS, the PROPRIETOR has caused certain land in the City of Ann Arbor, described below to be surveyed, mapped and site planned as *Lockwood of Ann Arbor as above*, and desires *site plan* and development agreement approval thereof, and

WHEREAS, the PROPRIETOR desires to build or use certain improvements with and without the necessity of special assessments by the CITY, and

WHEREAS, the CITY desires to ensure that all of the improvements required by pertinent CITY ordinances and regulations be properly made, and that the PROPRIETOR will install these improvements prior to any permits being issued.

THE PROPRIETOR(S) HEREBY AGREE(S):

(P-1) To prepare and submit to the CITY for approval plans and specifications ("the Plans") prepared by a registered professional engineer for construction of public water, private storm water management systems, and sidewalks ("the Improvements") provided that no work on said Improvements shall be commenced until the Plans have been approved by the City Administrator or designee, and until such other relevant information to CITY service areas as shall be reasonably required has been provided.

(P-2) To construct all improvements set forth in Paragraph P-1 of this Agreement in accordance with the approved Plans and to repair all defects in the improvements that occur within one year from the date of acceptance of the Improvements by the CITY, commencing on the latest date of the acceptance of any Improvements by the CITY. If the PROPRIETOR fails to construct the improvements, the CITY may send notice via first class mail to the PROPRIETOR at the address listed above requiring it to commence and complete the improvements in the notice within the time set forth in the notice. The CITY may cause the work to be completed at the expense of the PROPRIETOR, if the PROPRIETOR does not complete the work within the time set forth in the notice. Every owner of a portion of the property, including co-owners of condominium units, shall pay a pro-rata share of the cost of the work. That portion of the cost of the work attributable to each condominium unit shall be a lien on that

Property and may be collected as a single tax parcel assessment as provided in Chapter 13 of the Ann Arbor City Code.

(P-3) To furnish, within 30 days of completion, an engineer's certificate that the construction of the public improvements set forth in Paragraph P-1 above have been completed in accordance with the specifications of the CITY in accordance with the approved plans. The engineer's certificate will cover only those items the PROPRIETOR'S engineer inspects.

(P-4) Prior to the issuance of building permits to deposit with a mutually acceptable escrow agent fully executed documents in a form acceptable to the CITY, which will convey, upon delivery to the CITY, easements for the construction and maintenance of public utilities. The escrow agreement shall provide for delivery of the documents to the CITY solely upon the condition that the CITY has accepted the public Improvement to be conveyed by the easement.

(P-5) To provide, prior to the issuance of building permits, a signing plan to the Fire Department and install all signs according to CITY specifications and to provide and install such temporary warning signs during the construction period as are appropriate to protect the health, safety and welfare of the public.

(P-6) To install all water mains, storm sewers, and the private driveway, through the first course of asphalt, pursuant to CITY approved plans and specifications, necessary to connect the site with existing CITY systems adjacent to the site prior to the issuance of any building permits.

(P-7) To be included in a future special assessment district, along with other benefiting property, for the construction of additional improvements to Jackson Avenue, such as street widening, storm sewers, curb and gutter, sidewalks, bike paths, street lights, and the planting of trees along Jackson Avenue frontage when such improvements are determined by the CITY to be necessary.

(P-8) To convey to the CITY, prior to the issuance of Building permits and subject to acceptance by the Ann Arbor City Council, 60 feet for dedication of Jackson Road Right of Way

(P-9) Prior to request for any Certificate of Occupancy, to design and construct after review and approval by the City Administrator or designee public sidewalk from the western property boundary of the site along Jackson Avenue to the terminus of the existing public sidewalk near the Wagner Road intersection as shown on the approved site plan.

(P-10) To indemnify and hold the CITY harmless from any claims, losses, liabilities, damages or expenses (including reasonable attorney fees) suffered or incurred by the CITY based upon or resulting from any acts or omissions of the PROPRIETOR, its employees, agents, subcontractors, invitees, or licensees in the design, construction, maintenance or repair of any of the Improvements required under this Agreement and the approved site plan.

(P-11) To cause to be maintained General Liability Insurance and Property Damage Insurance in the minimum amount of \$1,000,000 per occurrence and naming the CITY as named insured to protect and indemnify the CITY against any claims for damage due to public use of the public improvement(s) in the development prior to final written acceptance of the public improvement(s) by the CITY. Evidence of such insurance shall be produced prior to any construction of improvement and a copy filed with the City Clerk's Office and shall remain in full

force and effect during construction of the public improvement(s) and until notice of acceptance by the CITY of the Improvements.

(P-12) Existing landmark trees shown on the site plan as trees to be saved shall be maintained by the PROPRIETOR in good condition for a minimum of three years after acceptance of the public improvements by the CITY or granting of Certificate of Occupancy Existing landmark trees that are determined by the CITY to be dead, dying or severely damaged due to construction activity within three years after acceptance of the public improvements or granting of Certificate of Occupancy shall be replaced by the PROPRIETOR as provided by Chapter 57 of the Ann Arbor City Code.

(P-13) For the benefit of the residents of the PROPRIETOR'S development and residents of the City of Ann Arbor, to grant a public access easement for the public playground in the northwest corner of the site as shown on the approved site plan prior to the request for or issuance of any certificate of occupancy.

(P-14) For the benefit of the residents of the PROPRIETOR'S development and residents of the City of Ann Arbor, install a woodchip path along the eastern property boundary, as shown on the approved site plan, prior to request for or issuance of any certificate of occupancy. This work shall be performed in consultation and with approval of the City of Ann Arbor's designated staff.

(P-15) To deposit, prior to the issuance of any building permits, a street tree planting escrow account with the Parks and Recreation Services Unit in the form of a check payable to the City of Ann Arbor. The escrow amount shall be based on the CITY policy in effect at that time and is to include all on-site public streets. The City Administrator may authorize the PROPRIETOR to install the street trees if planted in accordance with CITY standards and specifications. If the street trees are found to be acceptable by the CITY, the escrow amount will be returned to the PROPRIETOR one year after the date of acceptance by the CITY.

(P-16) To provide a minimum of 20 percent of the total housing units in this Project leased at or below 50 percent of the City of Ann Arbor median household income, as defined by the United States Department of Housing and Urban Development (HUD) in perpetuity. The PROPRIETOR or its designee shall verify the income eligibility of the tenant using a form approved by the CITY and the CITY or its designee shall certify that the renter is income eligible. The affordable units shall remain available to individuals and families with income at or below 50 percent of the City median income in perpetuity. The PROPRIETOR agrees to execute a Housing Affordability Covenant with the CITY, and to record such covenant prior to recording of the Master Deed.

(P-17) To construct, repair and/or adequately maintain on-site storm water management system. If the PROPRIETOR fails to construct, repair and/or maintain the private storm water management system, the CITY may send notice via first class mail to the PROPRIETOR at the address listed above, requiring it to commence and complete the items stated in the notice within the time set forth in the notice. The CITY may cause the work to be completed at the expense of the PROPRIETOR if the PROPRIETOR does not complete the work within the time set forth in the notice.

(P-18) After construction of the private on-site storm water management system, to commission an annual inspection of the system by a registered professional engineer evaluating

its operation and stating required maintenance or repairs, and to provide a written copy of this evaluation to the CITY Public Services Area.

(P-19) To design, construct, repair and maintain this development in accordance with the provisions of Chapter 119 (Noise Control) to ensure that any noise emanating from said development will not impact nearby residents or businesses. In addition, PROPRIETOR shall review existing noise sources surrounding said development and incorporate necessary design and construction techniques to ensure that future tenants will not be exposed to noise sources in violation of Chapter 119.

(P-20) To include the elevation drawings, as submitted to City Council, as part of the approved site plan and to construct all buildings consistent with said elevation drawings. If the PROPRIETOR proposes any substantive changes to the approved building elevations, setbacks, aesthetics, or materials, that those changes be brought back to the City Council for consideration. The PROPRIETOR is required to submit signed and sealed drawings to staff reflecting the elevations, setbacks, aesthetics, materials and site plan approved by City Council.

(P-21) To remove all discarded building materials and rubbish from the development at least once each month during construction of the development improvements, and within one month after completion or abandonment of construction.

(P-22) PROPRIETOR is the sole title holder in fee simple of the land described below except for any mortgage, easements and deed restrictions of record and that the person(s) signing below on behalf of PROPRIETOR has (have) legal authority and capacity to enter into this agreement for PROPRIETOR.

(P-23) Failure to construct, repair and/or maintain the site pursuant to the approved site plan and/or failure to comply with any of this approved development agreement's terms and conditions shall constitute a material breach of the Agreement and the CITY shall have all remedies in law and/or in equity necessary to ensure that the PROPRIETOR complies with the approved site plan and/or the terms and conditions of the approved development agreement. The PROPRIETOR shall be responsible for all costs and expenses including reasonable attorney fees incurred by the CITY in enforcing the terms and conditions of the approved site plan and/or development agreement.

(P-24) In addition to any other remedy set forth in this Agreement or in law or equity, if PROPRIETOR fails to make a timely or full payments to the CITY as set forth elsewhere in the Agreement to the CITY in the agreed upon manner, any unpaid amount(s) shall become a lien, as provided under Ann Arbor City Code and recorded with the Washtenaw County Register of Deeds, against the land described below and may be placed on the CITY tax roll as a single lot assessment, or if the development is converted to condominium ownership, every owner of a portion of the property shall pay a pro-rata share of the amount of the payments attributable to each condominium unit. If the unpaid amount(s), in whole or in part, has been recorded as a lien on the CITY'S tax roll and with the Washtenaw County Register of Deeds, upon payment of the amount in full along with any penalties and interest, the CITY, upon request, will execute an instrument in recordable form acknowledging full satisfaction of this condition. *(or against that portion of the cost of the work)*

(P-25) To pay for the cost of recording this Agreement with the Washtenaw County Register of Deeds, and to pay for the cost of recording all documents granting easements to the CITY.

THE CITY HEREBY AGREES:

(C-1) In consideration of the above undertakings, to approve the *Lockwood of Ann Arbor PUD Site Plan*.

(C-2) To provide timely and reasonable CITY inspections as may be required during construction.

(C-3) To record this agreement with the Washtenaw County Register of Deeds.

GENERAL TERMS

Both the PROPRIETOR and the CITY agree as follows:

(T-1) This agreement is not intended to create a contractual right for third parties.

(T-2) This Agreement and any of its terms, conditions, or provisions cannot be modified, amended, or waived unless in writing and unless executed by both parties to this Agreement. Any representations or statements, whether oral or in writing, not contained in this Agreement shall not be binding on either party.

(T-3) This Agreement and any of its terms or conditions shall not be assigned or transferred to any other individual or entity unless prior approval of the CITY is received. Such approval shall not be withheld unreasonably.

(T-4) The obligations and conditions on the PROPRIETOR, as set forth above in this Agreement and in the approved site plan, shall be binding on any successors and assigns in ownership of the following described parcel:

Commencing at the Northwest corner of Section 25, T2S, R5E, City of Ann Arbor, Washtenaw County, Michigan; thence N8r48'27"E 701.33 feet (recorded as 702.00 feet) along the North line of said Section; thence S08°57'38"W 51.80 feet along the Easterly line of WESTOVER HILLS as recorded in Liber 5 of Plats, Page 32, Washtenaw County records to the POINT OF BEGINNING; thence Easterly along the centerline of Jackson Road 310.52 feet along the arc of a 1910.00 foot radius circular curve to the right, through a central angle of 09°18'54", having a chord that bears S72°53'59"E 310.18 feet; thence continuing along said centerline S68°14'32"E 35.72 feet; thence S09°02'28"W 478.40 feet; thence N81°00'19"W 137.54 feet along the Northerly line of said WESTOVER HILLS to a concrete monument; thence continuing along said Northerly line N80°55'43"W 204.34 feet; thence N09°07'33"E 232.21 feet along the Easterly line of said WESTOVER HILLS to the centerline of Ferry Street; thence continuing along said Easterly line N08°57'38"E 297.55 feet to the Point of Beginning. Being a part of the Northwest 1/4 of Section 25, T2S, R5E, City of Ann Arbor, Washtenaw County, Michigan and containing 4.00 acres of land, more or less. Being subject to the rights of the public over Jackson Road as occupied. Also being subject to easements and restrictions of record, if any.

(T-5) In addition to any other remedy in law or in equity failure to comply with all of the above paragraphs on the part of the PROPRIETOR, or any part of the approved site plan, in part or in whole, shall give the CITY adequate basis and cause to issue a stop work order for any previously-issued building permits and shall be an adequate basis and cause for the CITY to deny the issuance of any building permits, certificates of occupancy, or any other permits unless and until the CITY has notified the PROPRIETOR in writing that the PROPRIETOR has satisfactorily corrected the item(s) the PROPRIETOR has failed to perform.

(T-6) This agreement shall be interpreted, enforced and governed under the laws of the State of Michigan and Ann Arbor City Code.

IN WITNESS WHEREOF, the parties hereto have set their hands and seals the day first above written.

Witnesses:

CITY OF ANN ARBOR, MICHIGAN
301 East Huron Street
Ann Arbor, Michigan 48107

By: _____
Christopher Taylor, Mayor

By: _____
Jacqueline Beaudry, City Clerk

Approved as to Substance:

Howard Lazarus, City Administrator

Approved as to Form:

Stephen K. Postema, City Attorney

Witness:

By: _____
Name, Title

STATE OF MICHIGAN)
) ss:
County of Washtenaw)

On this _____ day of _____, 20____, before me personally appeared Christopher Taylor, Mayor, and Jacqueline Beaudry, Clerk of the City of Ann Arbor, a Michigan Municipal Corporation, to me known to be the persons who executed this foregoing instrument, and to me known to be such Mayor and Clerk of said Corporation, and acknowledged that they executed the foregoing instrument as such officers as the free act and deed of said Corporation by its authority.

NOTARY PUBLIC
County of Washtenaw, State of Michigan
My Commission Expires: _____
Acting in the County of Washtenaw

STATE OF MICHIGAN)
) ss:
County of Washtenaw)

On this _____ day of _____, 20____, before me personally appeared _____, to me known to be the person who executed the foregoing instrument, and acknowledged that he executed the foregoing instrument as his free act and deed.

NOTARY PUBLIC
County of Washtenaw, State of Michigan
My Commission Expires: _____
Acting in the County of Washtenaw

DRAFTED BY AND AFTER RECORDING RETURN TO:
Ann Arbor Planning & Development Services
Post Office Box 8647
Ann Arbor, Michigan 48107
(734) 794-6265

Lockwood of Ann Arbor Supplemental Regulations

Section 1: Purpose

It is the purpose of the City Council in adopting these regulations to provide for the coordinated and unified development of these five parcels in harmonious integration with the surrounding neighborhood and presenting a unified development of mixed-uses.

These regulations seek to promote development of a mix of desirable uses arranged in an innovative and efficient manner that advances the City's land use plans and policies, and revitalizes and provides service to the neighborhood and the City as a whole.

Section 2: Applicability

The provisions of these regulations shall apply to the property described as follows ("Property"):

Commencing at the Northwest corner of Section 25, T2S, R5E, City of Ann Arbor, Washtenaw County, Michigan; thence N8r48'27"E 701.33 feet (recorded as 702.00 feet) along the North line of said Section; thence S08°57'38"W 51.80 feet along the Easterly line of WESTOVER HILLS as recorded in Liber 5 of Plats, Page 32, Washtenaw County records to the POINT OF BEGINNING; thence Easterly along the centerline of Jackson Road 310.52 feet along the arc of a 1910.00 foot radius circular curve to the right, through a central angle of 09°18'54", having a chord that bears S72°53'59"E310.18 feet; thence continuing along said centerline S68°14'32"E 35.72 feet; thence S09°02'28"W 478.40 feet; thence N81°00'19"W 137.54 feet along the Northerly line of said WESTOVER HILLS to a concrete monument; thence continuing along said Northerly line N80°55'43"W 204.34 feet; thence N09°07'33"E 232.21 feet along the Easterly line of said WESTOVER HILLS to the centerline of Ferry Street; thence continuing along said Easterly line N08°57'38"E 297.55 feet to the Point of Beginning. Being a part of the Northwest 1/4 of Section 25, T2S, R5E, City of Ann Arbor, Washtenaw County, Michigan and containing 4.00 acres of land, more or less. Being subject to the rights of the public over Jackson Road as occupied. Also being subject to easements and restrictions of record, if any.

Further, the provisions of these regulations shall be adopted and incorporated into Lockwood of Ann Arbor Planned Unit Development Zoning District. These regulations, however, are intended to supplement only those provisions in the City Codes that may be modified as a part of a PUD and shall not be construed to replace or modify other provisions or regulations in the City Codes.

Section 3: Findings

During the public hearings on this Planned Unit Development Amendment, the Planning Commission and City Council determined that:

- (A) It is desirable to develop the property described above for a 95 unit three-story independent senior living facility
- (B) The surrounding neighborhood contains Dolph Park to the east and to the south, and abuts Jackson Avenue to the north and an existing single-family neighborhood to the west.
- (C) It is in the best interest of the City of Ann Arbor that the developer reduce impervious surface and provide high quality independent senior living facility with designated affordable housing units, increased open space, public playground, off-site public sidewalk connection to a bus stop, and public path to the existing park adjacent. The project will have a beneficial effect on, and will not adversely affect, the surrounding properties or the City, in terms of public health, safety, or welfare.
- (D) The PUD zoning district provides:
 - Senior independent housing with a minimum of 20% affordable housing designated for households with income no higher than 50% of the Area Median Income;
 - Economical land use by reducing the need for unnecessary impervious surface by reducing the parking provided and increasing useable open space;
 - Increased pedestrian safety and convenience by constructing 495 feet of public sidewalk from the boundary of the site west to Wagner Road; Developer will also construct 480 feet of public path along the east of the site to connect with existing trails in Dolph Park.
 - Increased public recreation opportunities by providing an approximately 1600 square foot public playground designed by Parks Staff, constructed, and maintained by the developer.
- (E) The parcel described above meets the standards for approval as a Planned Unit Development, and the regulations contained herein do not constitute the granting of special privilege nor deprivation of property rights.

Section 4: PUD Regulations

- (A) Permitted Principal Uses of the development as depicted in the attached Site Plan shall be:
 - Multiple-Family Residential
- (B) Permitted Accessory Uses shall be:
 1. Shuttle transportation for residents only.
 2. Food preparation for residents only
 3. Personal salon services for residents only
 4. Medical Clinic for residents only
 5. Chapel Room for residents only

6. Fitness Room for residents only

(C) Setbacks

North (Jackson Avenue): 26 feet

East (Dolph Park): 66 feet

South (Dolph Park): 92 feet

West (Single-Family): 42 feet

(D) Height. Maximum of three-stories, not to exceed 42 feet, as measured to the midpoint of the proposed roof.

(E) Lot Size. 153,331 square feet (3.52 acres).

(F) Floor Area. Maximum 112,000 square feet.

(G) Parking. 65 vehicle spaces and 6 Class C bicycle parking spaces. Parking shall include dual charging station for two electric vehicles and two spaces designated for use by Dolph Park and the onsite public playground.

(H) Off-Site Sidewalks. Installation of 495 feet of public sidewalk from the boundary of the subject site to the Wagner Road intersection

(I) Park Path. Installation of 480 feet of a three-foot wide public woodchip path from the Jackson Road sidewalk to the existing path systems within Dolph Park.

(J) Public Playground. Installation and maintenance of minimum 1,500 square foot public playground. Petitioner shall dedicate an easement for public use and access.

(K) Site Access. One curb cut shall be permitted on Jackson Road.

(L) Architectural Design.

1. Exterior Materials -- Principle building materials shall be brick, stone, cast stone, precast concrete, vinyl and glass as shown on the approved site plan. Panel brick and EIFS are not permitted.

2. Screening -- All mechanical units and solid waste shall be screened from view from adjacent properties.

(M) A minimum of 20 percent of the total residential dwelling units in the PUD zoning district shall be affordable to lower income households, as defined in Chapter 55 of Ann Arbor City Code, and shall be made available for lease to eligible households under such negotiated terms reasonably acceptable to the City and the petitioner, in a separately approved affordability agreement or similar document.

Ann Arbor City Council may approve payment of an affordable housing contribution in lieu of providing some or all of the required residential dwelling units affordable to lower

income households on-site. Payment shall be made for up to 20 percent of the units constructed on-site to the City of Ann Arbor Affordable Housing Trust Fund, based on Chapter 55, Section 5:80, of Ann Arbor City Code and the formula approved annually by City Council.

(N) Affordable Housing for Lower Income Households

Provisions to assure the affordability and availability of such housing shall be as follows:

At all times, 20 percent of the bedroom units shall not exceed the housing expense limit for lower income (50 percent of median) single-person households. The housing expense limit shall be based on the Ann Arbor Primary Metropolitan Statistical Area (PMSA) Housing Expense Limits, which is produced annually by the U.S. Department of Housing and Urban Development.

Prepared by Matt Kowalski

ANN ARBOR HOUSING COMMISSION

727 Miller Avenue, Ann Arbor, Michigan 48103
Phone (734) 794-6720 • Fax (734) 994-0781 • www.a2gov.org

April 25, 2018

Matt Kowalski, City Planner
Ann Arbor Planning Department
301 E. Huron Street
Ann Arbor, MI 48104

Dear Mr. Kowalski,

I would like to express my support for the Lockwood Senior Living project proposed on Jackson Road. The 2015 Washtenaw County Affordability and Economic Equity Analysis found that the city of Ann Arbor is becoming increasingly economically and racially segregated, along with other Washtenaw County jurisdictions. The Equity study recommended and the City adopted a goal of increasing the affordable housing stock in the city by 140 units/year between 2015 – 2035.

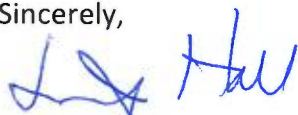
The Ann Arbor Housing Commission is the largest provider of rent and income restricted housing in the City of Ann Arbor. Since, 2015, the AAHC has developed 26 new units of affordable housing, Avalon Housing has developed 6 units and the community lost over 100 units of affordable housing. Developing new affordable housing is extremely challenging in the City. In order to reach this goal, it will require both public and private, non-profit and for-profit developers to increase the rent and income-restricted housing stock in the city.

Senior Housing is a critical need in the community and especially senior housing for low-income households. This project will help address some of the inequity by providing low-income rental units within a mixed-income property. The project will set-aside 20% of the units at 50% of the Area Median Income, based on state published rental limits for our community.

The property is ideally located on a bus-line and according to the owner, the residents will also have access to a complimentary shuttle van for doctor appointments and grocery shopping. As a senior housing project, on-site services are important for the quality of life of the residents. The project will include an activities director and a home health care provider as well as a commercial kitchen and on-site activities.

This project addresses a number of housing needs in the City including senior housing, rental housing, and low-income housing.

Sincerely,



Jennifer Hall
Executive Director

