

**CITY OF ANN ARBOR  
SOUTH STATE STREET  
CORRIDOR PLAN**

**DRAFT**

**December 20, 2012**

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## ACKNOWLEDGEMENTS

Document prepared by: Kristin Baja and Jill Thacher

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## RESOLUTION

## BACKGROUND

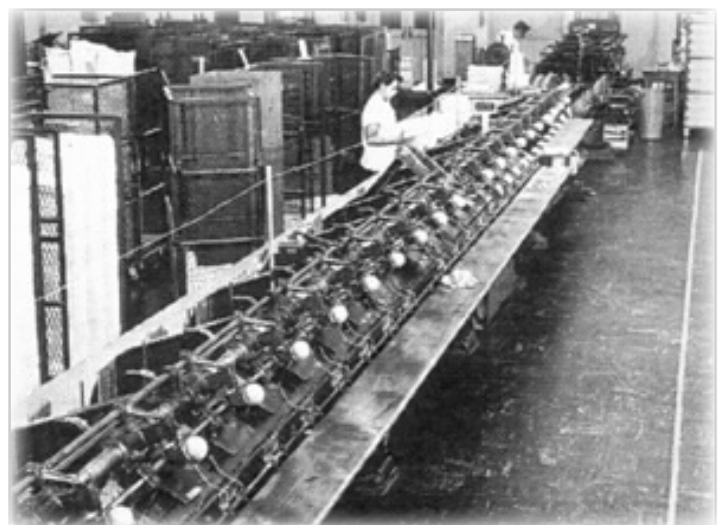
The South State Street Corridor project has developed a vision for the future of one of Ann Arbor's main corridors. This vision is the result of a collaborative planning effort by community members, businesses, the University of Michigan, and the City of Ann Arbor and was developed in 2012.

### State Street

The South State Street Corridor is a 2.15 mile stretch of office, retail, residential, research, and limited industrial uses from Stimson Street on the north to West Ellsworth Road on the south. This major employment center and retail destination is a highly active automobile-oriented corridor that connects Interstate 94 (I-94) to downtown Ann Arbor and Pittsfield Township.

Development since the 1950's has shaped South State Street to be Ann Arbor's primary office, research, and light industrial corridor. Today, this area contains over 1,000,000 sq. ft of retail space, approximately 900,000 sq. ft. of office space and approximately 580,000 sq. ft. of industrial and light manufacturing space, more than any other single area of the city. Retail and residential uses are also present in this corridor, but constitute a smaller percentage of the land use. Major land use influences in the area include the University of Michigan, Briarwood Mall, and I-94.

With its concentration of high-activity uses, proximity to downtown, the University of Michigan south athletic campus, and the highway, South State Street is poised for future growth and redevelopment. However, portions of the corridor lack attractive elements and a sense of place that truly represents and feels like Ann Arbor. There are substantial opportunities for transportation, land use, aesthetic, and environmental improvements.



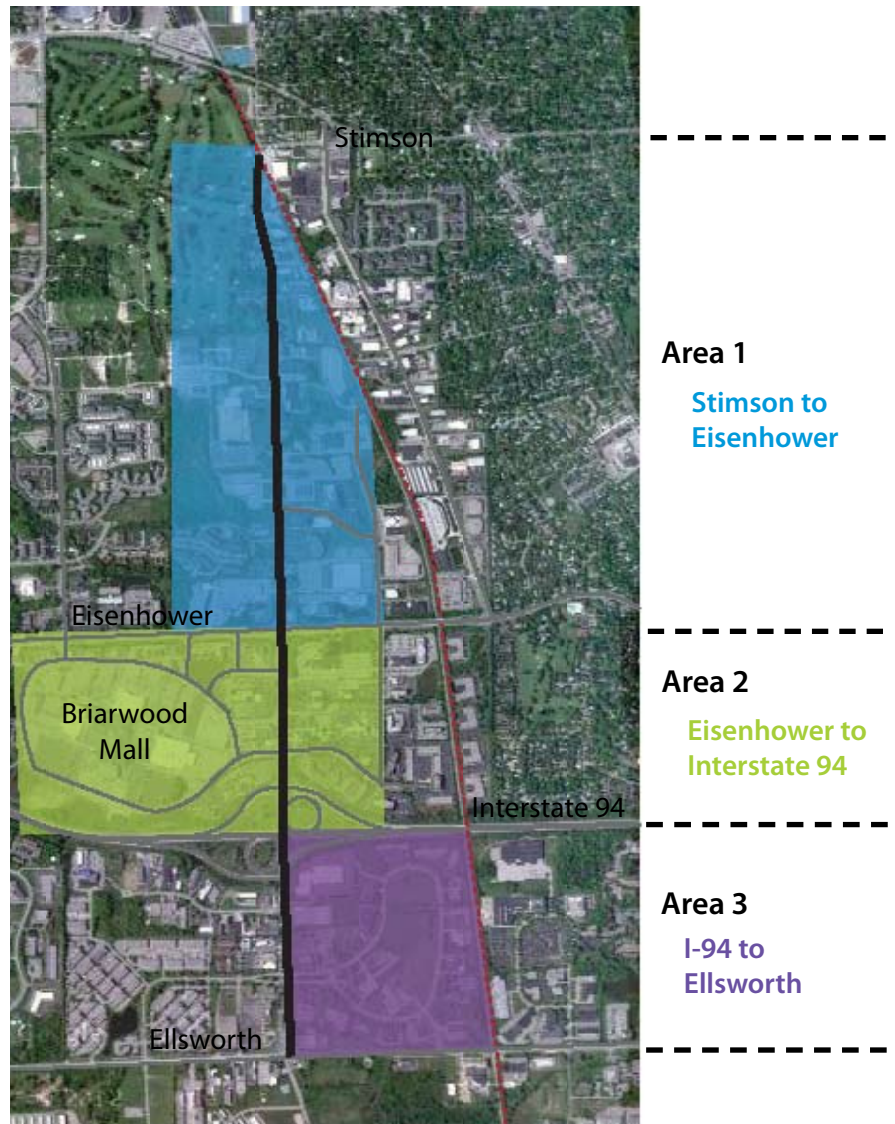
## Boundaries

For the purposes of this Plan, the corridor is divided into three sub-areas based on the character and specific challenges the each area faces.

**Area 1** extends from Stimson Street on the north to Eisenhower Parkway on the south. It contains a mix of commercial, office, residential, and long-standing industrial properties. The area also houses the University of Michigan south athletic campus, which is expected to continue expanding in the future. Area 1 is zoned primarily for office and light industrial uses.

**Area 2** extends from Eisenhower Parkway south to Interstate 94 (I-94). This sub-area encompasses a mix of office, commercial, and hotel uses. There are currently no industrial uses here, though the zoning for a large portion of this sub-area allows light industrial uses. This area also contains Briarwood mall, which is the largest regional shopping mall in Washtenaw County, and more than ten hotels that serve both short- and long-term visitors.

**Area 3** is south of I-94 and east of State Street. It includes Ann Arbor Research Park which is surrounded by Pittsfield Township to the west and south. This sub-area is zoned for research and office uses.



**Area 1**  
Stimson to  
Eisenhower

**Area 2**  
Eisenhower to  
Interstate 94

**Area 3**  
I-94 to  
Ellsworth

## Development History

Since the 1930's State Street has been home to a variety of manufacturing and light industrial uses. 1954 saw the construction of the Edwards Brothers building on the west side of South State t south of the University of Michigan Golf Course, but aside from a few commercial buildings south of present-day I-94, the area south of Edward Brothers remained predominately farmland. In the 60s and 70s, gas stations, professional offices, and financial institutions began to line the corridor, while larger developments such as Wolverine Tower and the 777 Building took their place at the burgeoning intersection of South State and Eisenhower. The construction of Briarwood Mall in the early 1970's brought continued growth along South State during the 1980s, including the Waterworks Plaza and the Wolverine Inn Motel at Victors Way. Development continued through the 1990s and early 2000s, and today nearly every parcel along the corridor is developed.

## The Plan

This Plan begins by looking at past planning efforts along the corridor and outlining what recommendations are present in existing city plans. It highlights the comprehensive public input process used to develop the vision and recommendations for the corridor.

## Sustainability Framework Connection

The key recommendations in this Plan are organized by the City of Ann Arbor Sustainability Framework (SF) goals, adopted in July 2012, which are intended to guide all city plans. Withing the SF structure, recommendations are arranged by area within the corridor and further divided into short-, mid-, and long-term recommendati8ons. These recommendations are intended to guide specific implementation methods and identify implementation leaders. [Note that some categories within the document may not be immediately relevant for the South State Street Corridor project.]

## Land Use and Access

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**Transportation Options**- Establish a physical and cultural environment that supports and encourages safe, comfortable, and efficient ways for pedestrians, bicyclists, and transit users to travel throughout the city and region



**Sustainable Systems**- Plan for and manage constructed and natural infrastructure systems to meet the current and future needs of our community



**Integrated Land Use**- Encourage a compact pattern of diverse development that maintains our unique sense of place, preserves our natural systems, and strengthens our neighborhoods, corridors, and downtown

## Community

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**Engaged Community**- Ensure our community is strongly connected through outreach, opportunities for engagement, and stewardship of community resources



**Diverse Housing**- Provide high quality, safe, efficient, and affordable housing choices to meet the current and future needs of our community, particularly for homeless and low-income households



**Human Services**- Provide services that meet basic human needs of impoverished and disenfranchised residents to maximize the health and well-being of the community



**Safe Community**- Minimize risk to public health and property from manmade and natural hazards



**Active Living and Learning**- Improve quality of life by providing diverse cultural, recreational, and educational opportunities for all members of our community



**Economic Vitality**- Develop a prosperous, resilient local economy that provides opportunity by creating jobs, retaining and attracting talent, supporting a diversity of businesses across all sectors, and rewarding investment in our community

## Climate and Energy

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**Sustainable Energy**- Improve access to and increase use of renewable energy by all members of our community



**Energy Conservation**- Reduce energy consumption and eliminate net greenhouse gas emissions in our community



**High Performance Buildings**- Increase efficiency in new and existing buildings within our community

## Resource Management

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**Clean Air and Water**- Eliminate pollutants in our air and water systems



**Healthy Ecosystems**- Conserve, protect, enhance, and restore our aquatic and terrestrial ecosystems



**Responsible Resource Use**- Produce zero waste and optimize the use and reuse of resources in our community



**Local Food**- Conserve, protect, enhance, and restore our local agriculture and aquaculture resources

## The Content of the Plan

This Plan will examine the problems facing the State Street corridor and propose solutions, so that future growth can occur in a thoughtful and sustainable manner. With this Plan, the City intends to support existing land uses and ensure future uses are compatible and complementary.

## Past Planning Efforts

Though this is the first corridor plan specific to South State Street, several plans currently influence development along the corridor. These include three parts of the City of Ann Arbor Master Plan: Land Use Element, Capital Improvements Plan (CIP), and Transportation Plan. Major recommendations made in these plans include:

### Master Plan Land Use Element 2009 (referencing the 1990 South Area Plan):

- Oakbrook Drive, off South Main Street, should be extended east from its ending point to South State Street. Another street connection between South State and South Main is also recommended along the north portion. This street should connect with Main Street at the entrance to Woodland Plaza and with State Street north of Edwards Brothers.
- Rezone the 55-acre site located on the north, west, and south sides of Edwards Brothers to ORL to allow for greater flexibility in land use while maintaining consistent building placement and height limitations.
- Multiple-family residential at ten units per acre could be considered west of Edwards Brothers with access to Oakbrook Drive.
- Neighborhood parkland is needed as more residential uses are proposed.

- Another site for redevelopment includes both sides of State Street to the south end of the U of M Golf Course, and the north end of South Industrial Highway. As sites are annexed into the City, uses consistent with the light industrial district should be encouraged. Residential and commercial uses should be discouraged, except for the parcels adjacent to the Stimson and South Industrial commercial area. Sites on the west side of State Street should be office use. If ORL zoning is desired in this vicinity, the area zoned M1 and M2 south of the proposed deKoning Drive has large parcels and land uses that fit the intent of the district.

### Briarwood Subarea Recommendations (1995)

- Office or PUD south of Eisenhower, north of Mall Dr. (currently Fidelity/Mac Grill)
- No additional curb-cuts adjacent to Briarwood.
- Produce a South State Corridor Traffic Study from Eisenhower to Ellsworth.

### Non-motorized Transportation Plan (2007)

- There are many AATA stops along this corridor, which the Transportation Plan indicated was the corridor with the highest volume in Ann Arbor.
- Except for the area around the interchange, there are sidewalks along both sides of State Street. Sidewalks are proposed around the interchange.
- There are only three crosswalks between Stimson and I-94. A major mid-block crossing is proposed at Hilton/Victors Way.
- Shared-use paths or on-road bicycle facilities exist along almost the entire corridor.
- Narrower lanes are proposed between Eisenhower and Ellsworth, as well as a new road connecting Oakbrook Drive.



### Transportation Plan 2009

State Street is considered a high-priority corridor due to its position as a gateway to the city. To alleviate congestion in the short term, the plan recommends:

- Installing SCOOT traffic signals and optimizing signal timings at State Street and I-94
- Coordinating the lights at Victors Way/Hilton with adjacent signals
- Evaluating/constructing queue-jumping lanes (where preference is given to buses at intersections) between Eisenhower and I-94, and
- Creating a corridor study between Eisenhower and Stimson.
- Implementation of a boulevard between Ellsworth Road and Eisenhower Road with indirect (“Michigan”) lefts
- Research is needed for a complete reconstruction of the interchange

The plan indicates that further analysis of the corridor should be conducted in order to determine the feasibility of signature/high-quality transit improvements. These improvements could be completed within a mid-term timeframe. Because this corridor has some of the highest ridership of AATA and UM busses, and has redevelopment potential that could be encouraged by transit, the plan suggests that the feasibility of transit improvements would be high.

With 98 crashes, the intersection at State Street and Victors Way had more crashes from 2003 – 2005 than any other intersection in the City.

### Pittsfield Transportation and Land Use Plan (2010)

Pittsfield Township recognizes the State Street Corridor as a destination district that can support land use density and access to public transportation. This area is labeled as an activity/township center with proposed bus and non-motorized transportation improvements. The overall plan favors a mixed-use, transit-oriented approach.

### Capital Improvements Plan (2013-2018)

- Oakbrook Extension – constraints: partly owned by UM, UM needs water main, timeline: 2010 – 2012. Note: It has been in the CIP since 1999.
- Stimson to Ellsworth Corridor Study – scope: create modern boulevard designed as a complete street with indirect left turns; CPC looking to study land uses; Included in Transportation Plan Update to be further studied, 2015
- Storm Sewer Outlet – benefit: field crews will be able to access and maintain entire length of storm sewer from downstream outlet, timeline: 2014 – 2015
- Reconstruction of raw water interconnection – benefit: allow for access to well water in case of emergency, timeline: 2010

### Parks and Open Space Plan

There are several recommendations for parks in the South Area, though none of them border State Street. There are no parks along State between 94 and Stimson.

### Washtenaw Area Transportation Study (WATS) 2035 Recommendations

- Modernize signals at State/Hilton, 2011
- Connect Oakbrook to State Street 2012
- Ellsworth to Hilton SCOOT traffic signals, 2016
- Ellsworth to Eisenhower reconstruction, implement study recommendations, 2016
- Ellsworth to Eisenhower four lane boulevard, 2021

## PUBLIC INPUT PROCESS

### Introduction

As a basis for this Plan, the City of Ann Arbor Planning and Development Services conducted a planning study of the South State Street corridor from Stimson Street south to West Ellsworth Road in 2012. The study was conducted in five-phases: I Project Kick-off, II Community Input, III Information Analysis and Draft Plan, IV Review, and V Implementation.

Phase I involved gathering data, generating maps, and conducting background research of the corridor. Project leaders generated a list of parcel owners, business owners, and stakeholders along the corridor.

The core of the State Street Corridor project is built on public input. Phases II and III incorporated a variety of feedback opportunities including two public meetings, an online questionnaire (peak democracy), meetings with local business leaders, and over 50 individual stakeholder interviews.



*Planning Commission South State Street work session*

### Stakeholder Interviews

Over a three month timeframe, city staff conducted 58 individual interviews with stakeholders along the corridor. A wide range of stakeholders were represented including business owners, residents, property managers, city staff, and representatives from the University of Michigan. Interviews were recorded, transcribed, coded and then placed into a database that served as a guide for all corridor recommendations.

Interviewees were asked a series of eight questions focused on their perceived corridor strengths, weaknesses, and opportunities. Stakeholders were asked to identify changes they would like to see in the future and outline how the corridor should function within the context of the city as a whole.

Results from these interviews were very similar to the information gathered at public meetings. The “horrible aesthetics” of the corridor were cited as the biggest concern. Most respondents felt the corridor was “an eyesore with no character” and that the corridor “does not reflect Ann Arbor well.” The second most common response was the lack of safe and connected pedestrian and bicycle pathways. Poor signage and lack of character were also major concerns. When asked what improvements they would most like to see, responses focused on greening the corridor, improving aesthetics, increasing pedestrian and bicycle safety and access, and fixing dangerous intersections.

See pages 9-10 for the full spreadsheet

## Public Meetings

Two public meetings were held in May and July of 2012. The meetings provided residents, business owners, landowners, and other corridor users with an opportunity to learn about the corridor study, discuss their concerns and ideas, and identify changes they would like to see in the future. The first meeting was held on May 23, 2012 at the Malletts Creek Library. City planners provided background on the corridor and highlighted why the corridor project was a priority. Attendees were split into three groups and asked for their ideas and wishes for the future of South State Street. Participants were also given the opportunity to provide feedback on forms handed out at the end of the meeting.



*Public Input Process during July 25th Meeting*

The second public meeting was held on July 25, 2012 at a local hotel conference room along the corridor. City staff provided an update on the corridor study and reviewed draft recommendations for the corridor. Participants were given an opportunity to review the draft recommendations and to highlight specific areas where they would prefer change (on aerial maps of the corridor.) Feedback on these maps was divided into three categories: transportation, aesthetics, and land use. Participants were encouraged to draw their ideas directly on the maps and to provide additional thoughts on a handout of the draft recommendations.



*Public Meeting Result Maps: Aesthetics and Transportation*

**SOUTH STATE STREET CORRIDOR ST**

Categories	Stakeholder Interviews	Public Input Session- May 25	Public Input Session- July 25
STRENGTHS	<p>Efficient- functions well as a roadway Major opportunities for improvement Main connection to Ann Arbor Lack of retail Good transit service and bus route Convenience Heavily used corridor Good tenants and companies Amenities (proximity to) Proximity to I-94 and U of M Fewer land owners Nicer buildings on west side</p>	<p>Good AATA options and U of M bus</p>	
WEAKNESSES	<p>Aesthetics- it's an eyesore Horrible entrance into the city Does not represent Ann Arbor well Not pedestrian friendly Pedestrian and cyclist safety Lack of pedestrian crossings Poor signage, lighting, and access Sanitary capacity is lacking Traffic and congestion Poor stormwater management Too much commercial/industrial No trails or natural areas Traffic patterns are terrible No cohesiveness Islands in Area 2 are a disaster</p>	<p>Aesthetics Terrible first impression of A2 Interchange discourages pedestrians/cyclists Not a space for pedestrians Pedestrian and cyclist safety Boardwalk/Hotels need access and safe crossings Poor signage - to mall, hotels, U of M, etc...  Concrete visually dominates the area 1950's development- hodge podge  No brand identity for the gateway into our city</p>	<p>Victors Way intersection Entrance to Wolverine tower from State Street Mall drive from State Street- dangerous Terrible for pedestrian movement Dangerous for cyclists of any expertise No pedestrian crossings from east to west Signage and lighting  Stormwater at entrance to I-94 going west-bound</p>
DESIRED CHANGES	<p>The Corridor needs greening Put rain gardens in along Area 2 islands Add trees to the corridor Increase sanitary capacity Increase pedestrian and bicycle access Improve lighting, signage &amp; design Put in crosswalks &amp; pedestrian crossings Put in divided bicycle lanes Diversify corridor- add different uses Improve accessibility for all travel modes Improve building themes and facades Create a trail and natural areas system Focus on decreasing stormwater runoff Incorporate art into the gateway Improve traffic flow around mall Re-time traffic lights</p>	<p>Improve aesthetics throughout the corridor Upgrade medians and add green &amp; natives A higher standard of landscaping Needs to have amenities people need/want Pedestrian/cycling path along the railroad Improve lighting (like west stadium) Improve pedestrian and bicycling access Improve bicycling paths Focus on local business cultivation Want it to feel like a place- primary entrance Brand the corridor with visual unity Incorporate natural spaces and parks Better transportation Need art, color and better welcome to A2 Improve signage &amp; lighting along the corridor Conduct a traffic study if land uses change</p>	<p>Green the medians and entrances to mall Protect wetlands and consider native landscaping Year-round landscaping with little maintenance Need east- west connection in Area 2 Add bike (non-motorized) path along railroad Install pedestrian lighting Maintenance of sidewalks/medians is essential Need safer bicycle and pedestrian pathways  Prioritize sidewalk improvements over I-94  Native plants, trees, Build a bus station- a real station- like Blake Consider banners and welcome art Improve signage and lighting in all areas Consider HAWK or RRFB's for pedestrians</p>
FUNCTION	<p>Sustainable transportation corridor Redevelopment with transit Incorporate more businesses Modern clean theme- lighting &amp; signage Wayfinding Needs to have A2 tangible visual coolness Accessible, safe, walkable, &amp; bikeable Pedestrianize Add more residential and townhouses More destination retail- food based businesses like Biercamp Attractive entrance to our city Better stormwater options Easier modes of transportation Easier access to and from mall</p>	<p>Focus on mass transit development Buildings closer to the street with better design Make the entire corridor well integrated Eliminate confusion for motorists Safe pedestrian crossings and welcome sign Must visually appear to be important Safe bike routes and divided bike lanes Improve pedestrian movement I-94/Briarwood Mixed-use residential and townhouses  Allow more pocket retail- more interesting Incorporate wildlife and ecosystem restoration Bring in pocket parks and green spaces High density parking replacing sprawling lots More services for employees in area</p>	<p>Plan for mass transit options along corridor Need safe and divided bicycle lane over I-94 Connect Oakbrook Drive!!! Improve signage off I-94 and along State Street Need pedestrian bridge from hotels to Briarwood MDOT directional signs are needed Connect sidewalk at Stimson to State Street Link Boardwalk to South State Street New zoning designation opportunities (res/retail)  More commercial in area 1 (north-east portion) Put in trees, shrubs, flowers, &amp; gateway element Use landscaping to improve stormwater mgmt Please connect Oakbrook Drive No more turn left from Victors Way- too dangerous</p>
LAND USES	<p>Add parks Add walking trails Mixed-use development Add limited commercial (no fast food) Add residential to Area 1 Develop commercial around the mall Make it easier for start-ups/small businesses Increase density Reduce limited industrial Increase the number of restaurants Bike paths and pedestrian access Connect Oakbrook Focus on sustainability Spot zoning for small businesses</p>	<p>Incorporate green space and use Tree city image Improve walking and biking trails Mixed-use development Make it visually appealing- a place people want Incorporate residential along corridor Small business cultivation Create a "local and homegrown" retail area Avoid traditional suburban strip mall feel Don't let retail take over Add more restaurants Make it a bicycle friendly corridor- divided lanes Park and ride options by I-94 Want vibrancy in the area- cohesive area Bring zoning up to date Transportation Zone Financing (assessment district) TIF for the corridor? R4E</p>	<p>Develop feasible plan for pedestrians &amp; cyclists  Encourage smart land use and density Encourage small businesses in north Area 1  Allow retail/commercial at frontage in Area 3  Connect Oakbrook Drive!!! Community gardens in Research Park Opportunities for solar or wind generation- area 3</p>
COMMENTS	<p>Connector for all modes of transit Make cycling better Maintain efficiency</p>	<p>Consolidate retail around Briarwood Create an attractive entrance to the city Focus on sustainability and efficiency Consider a bus lane that skips Briarwood Conduct a traffic study- mall traffic w/out backup Include WBWC in cyclist/walker proposal</p>	<p>Bicycle access should be a top priority Pedestrian movement and access is essential Put waste containers along the corridor Corridor needs continuous maintenance/upkeep Require land owners to maintain their property</p>

**STAKEHOLDER COMMENTS AND INPUT**

Planning Commission	Press Comments from Chronicle/A2.com	Systems Planning & Planning	Key Words
<p>Good flow for automobiles                      Not too many overhead power lines                      Open space in research park pro for school                      Good landscaping by hotels                      Bike lane in hotel area on Boardwalk                      Good hotel node- comfortable as ped and bike</p>			<p>Efficient                      Opportunities                      Good Transit                      Proximity                      Used</p>
<p>Aesthetics- really ugly                      Corridor has no character                      Township islands are an issue- hard to upzone                      It's a suburban corridor                      Pedestrian and cyclist safety- need crosswalks                      Poor experience for visitors and pedestrians                      Overgrowth covers sidewalk I-94 to Eisenhower                      Lots of different uses- not cohesive at all                      Interchange configuration is big problem                      Businesses are all chains- non A2 feel                      Area is completely outdated                      Right-of-way doesn't bring things together                      Transportation in the area is peak sensitive                      1-94 creates huge connectivity issues                      No consistency to the area- PUD's all different</p>	<p>Fix the briarwood exit turning right I-94                      Traffic flow is a huge issue                      I-94 connection to corridor</p>	<p>Aesthetics                      Area needs more green/rain gardens                        Stormwater management                        Impervious surface</p>	<p>Aesthetics                      Bad impression                      Unfriendly                      Poor signage                      Poor experience                      No character                      Outdated                      Concrete                      Stormwater                      Poor sidewalks                      Poor bike lanes                      Poor signage                      Poor lighting                      Unsafe</p>
<p>Improve landscaping along corridor                      Upgrade medians in Area 2                      Make into adequate entrance to the city                      Plant trees all over the area- this is tree city                      Use railroad as connection downtown- pathway                      Improve signage                      Put in crosswalks along corridor                      Improve bicycling paths                      Commercial along Area 3 roadside                      Create gateway to the city                      Higher design standards- attractive buildings                        Add shuttle lot in Area 3 (use Miller as example)                      Engaged the art community during the process                      Boulevard the street                      Adjust traffic signals</p>	<p>Include environmental audit by RR tracks                        Infrastructure improvements first!!!                      Improve sanitary capacity                      Put greenway along railroad for bike/ped                      Aesthetics, lighting and signage come 2nd                      Improve sidewalks                      Improve bicycle pathways                        Install bike paths and pieces of art                      Plant trees and develop parks                      Improve trails and pathways                      Improve stormwater system                      Welcome to A2 sign                      Serious road and lighting upgrades                      Upgrade traffic signals to reduce congestion</p>	<p>Enhance aesthetics of area                      Upgrade medians with trees and green                      Add trees and rain gardens to landscaping                      Put trees in medians                      Greater connectivity                      Improve signage                      Pedestrian friendly                      Create bike lanes                        Branding is necessary                        Incorporate pervious surfaces/rain gardens                        Create a boulevard                      Increase LOS during lunch</p>	<p>Greening                      Landscaping                      Trees                      Access                      Bike paths                      Crosswalks                      Pedestrian friendly                      Median improvement                      Art                      Sanitary capacity                      Stormwater                      Signage                      Boulevard                      Gateway                      Local businesses                      Traffic study</p>
<p>The corridor study                      Add more buildings in Area 3                        Add wayfinding signage                      Look at interchange- work with MDOT                        Tax capture potential                        More services- more stores opening                        Lots of vacant land that can be utilized                      Reduce parking in the area or condense it</p>	<p>Renovate freeway crossing                      Don't use ugly signs like we currently have                      Put in pedestrian bridges                        Make area more bikeable                      Improve bike experience State over I-94                        Add trees, walking path, art and green                      Work on light timing along corridor                      Improve on and off exit ramps to I-94</p>	<p>Increased public transit                        Improve signals and crosswalks                        Safe bike and walking route over I-94                        Improve high collision areas                      Prioritize protection of floodplain                      Place high density parking structures                      Focus on pedestrian pathways on West</p>	<p>Sustainable                      Wayfinding                      Accessible                      Safe                      Pedestrianize                      Integrated                      Visual appeal                      Bikeable                      Reduce parking                        Pocket retail                      Entrance to A2                      Amenities                      Transit</p>
<p>Expand the Greenway                        There is room for residential                        Upzone specific areas of the corridor                        Vast open spaces = opportunities</p>		<p>Incorporate more green space and trees                      Improve bicyclist experience                            Possibly add restaurants                      More local amenities</p>	<p>Parks                      Trails                      Mixed-use                      Residential                      Small business                      Local                      Restaurants                      Update zoning                      Spot zoning                      TZF                      TIF                      Open spaces</p>
<p>There is no "wrong" thing to do                      Include Briarwood and Industrial Park in study area                      Funding through CIA                      Change is going to be slow- incremental changes                      Re-envision the entire corridor                      Access issues based on time of year or day</p>	<p>Put a flagman at Ellsworth and State                      Don't want State Street DDA</p>	<p>Put in large shade trees (Oak, London Planet)                      Put in small trees (Elm and red bud)                      100 trees between 94 and Eisenhower                        Create a "Downtown" out of briarwood</p>	<p>Efficiency                      Attractive                      Slow to change                      Re-envision                      Trees                      Mini downtown</p>

## Planning Commission

City planners worked very closely with representatives from the City of Ann Arbor and Planning Commission throughout the corridor study. In 2010, the Planning Commission identified South State Street as a high priority corridor. In 2012 planning and development staff organized a retreat for Planning Commissioners to tour the South State Street Corridor and experience all three areas firsthand. Commissioners then provided detailed feedback on the strengths, weaknesses, and opportunities for the corridor. The primary concerns focused on aesthetics and landscaping, pedestrian and bicyclist safety and access, land use recommendations, design standards, and making the corridor more cohesive for all users.

### Planning Commission Feedback:

#### Strengths:

- Good flow for automobiles
- Not too many overhead power lines
- Open space in research park is good for school
- Attractive landscaping and bike lane by hotels

#### Weaknesses:

- Aesthetics- the corridor is really ugly
- The corridor has no character and is outdated
- Township islands are an issue- hard to upzone
- Pedestrian and cyclist safety- need crosswalks
- Poor experience for visitors and pedestrians
- Overgrowth covers sidewalk I-94 to Eisenhower
- Lots of different uses- not cohesive at all
- Interchange configuration is big problem
- Right-of-way doesn't bring things together
- 1-94 creates huge connectivity issues

#### Opportunities:

- Improve landscaping and upgrade medians
- Plant trees all over the area- this is tree city
- Use railroad as connection to downtown- pathway
- Improve signage and bicycling paths
- Put in crosswalks along corridor + boulevard street
- Allow commercial land use along Area 3 roadside
- Create a gateway to the city
- Higher design standards- attractive buildings
- Adjust traffic signals

## Ongoing Public Involvement

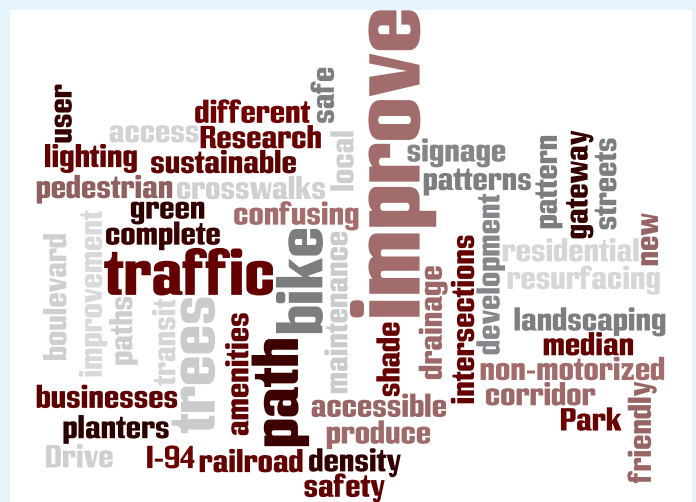
In August, 2012 the City of Ann Arbor launched Ann Arbor Open City Hall, an online forum that allows members of the community to provide feedback on city projects. The South State Street Corridor project was the first topic posted on this site. The City asked residents "What changes would you like to see along the South State Street Corridor (Stimson Street to W. Ellsworth Road)?" The site also provided detailed information about the corridor project.

As of September 17, 2012 over 267 people read about the project and 56 people provided feedback. Of those responses, the main concerns were poor traffic patterns in Area 3, confusing signage or lack of signage throughout the corridor, a need for better pedestrian and bicycle access, and a need to green and improve the aesthetics of the corridor.

### Ann Arbor Open City Hall

#### Word Cloud Representation of Feedback:

A word cloud is a visual representation of the most prominent terms in a list of text.



In addition, many people provided feedback through local online news media. The most common criticism was the poor aesthetic appearance of the corridor. The second most common response was the need to focus on incorporating safe pedestrian and bicycling access throughout the corridor. Respondents also cited major intersections that need traffic improvements such as Victors Way and Research Park Drive.

Members of the community will continue to have access to Ann Arbor Open City Hall throughout the duration of the project.

Phase III concluded with a draft of the plan and recommendations for the corridor. Phase IV provided an opportunity for members of the community, Planning Commission, and city staff to review the plan and provide feedback on all recommendations and actions. Comments were incorporated into the final plan and a final draft was taken to Planning Commission and City Council for approval at the end of 2012.



*Concrete medians dominate the landscape in Area 2*



*Sidewalks and pedestrian crosswalks are deteriorated*



*Intersections such as Research Park Drive and State Street need signal, signage, and pattern improvements*

## VISION FOR THE CORRIDOR

The vision for the South State Street Corridor embodies the combined efforts of residents, business leaders, land owners, corridor users, the University of Michigan, Planning Commission, AATA, Pittsfield Township, and the City of Ann Arbor. These stakeholders are unified in the desire to revitalize the corridor and **develop a welcoming gateway that reflects the character of Ann Arbor.**

### Vision

The South State Street Corridor will be

1. **Interconnected**- Planning decisions will be based, in part, on the interconnectedness of natural, transportation, and land use systems. The corridor connects people to downtown, the University, important places in the City and throughout the region. The corridor will enable users to move safely, comfortably, and seamlessly by foot, bike, transit, and/or car.
2. **Diverse**- A vibrant and diverse corridor that is made up of a mix of services, offices, housing, and amenities that meet the needs of all age groups, income levels, household types, ability levels, and cultures. (Land use systems will be compatible and complementary, and will include residential, commercial, office, industrial, and mixed uses.)
3. **Sustainable**- We will use land, energy and resources efficiently and in a way that promotes healthy lifestyles and high quality of life for present and future generations
4. **Attractive**- A high quality entryway with attractive buildings, public spaces, landscapes, and streetscapes that provide places where people want to work, live, visit, and play. Streets are safe, and accessible for all users.
5. **Invigorated**- Sustained, diverse economic vitality of the corridor will stimulate new investment and employment opportunities. The character of the corridor will be enhanced through renewal of buildings and businesses and supports new development, services, and amenities.





## STRUCTURE FOR RECOMMENDATIONS AND ACTIONS

The key recommendations for the State Street Corridor are organized in the following structure:

- Overall Corridor Recommendations and Actions
- Area 1 Recommendations, Background, and Actions
- Area 2 Recommendations, Background, and Actions
- Area 3 Recommendations, Background, and Actions
- Site Specific Recommendations




Within each section recommendations are categorized using the City of Ann Arbor Sustainability Framework (SF) goals, which are intended to guide all city plans. Each recommendation is accompanied by a symbol that indicates the subcategory of the Sustainability Framework in which the recommendation falls. These subcategories are provided on page two of this document.

Corridor recommendations were given a code and a number to help with organization.

- CE-Climate and Energy
- CM- Community
- LU- Land Use & Access
- RM- Resource Management

A spreadsheet of the actions is also provided to document the timeframe, stakeholders, and cost associated with each recommendation (see page \_\_). These recommendations are intended to guide specific implementation methods and identify implementation leaders.

### Symbology

-  Directly relates to a recommendation from the City's Climate Action Plan (CAP)
-  Directly relates to a recommendation from the City's Urban Forestry Plan
-  Directly relates to a recommendation from the City's Capital Improvements Plan (CIP)

# OVERALL CORRIDOR RECOMMENDATIONS

## CLIMATE AND ENERGY



### **CE-1: Evaluate the feasibility of utilizing vacant parcels for alternative energy generation**

1. Develop partnerships with local private businesses interested in pursuing renewable energy generation
2. Work with the Energy Office and local utility to determine feasibility of energy generation on vacant parcels. An average solar plant requires five to 10 acres for every megawatt (MW) of generating capacity.
3. Research State and Federal requirements



### **CE-2: Incentivize more stringent energy efficiency standards that encourage all new buildings to have solar ready rooftops**

1. Work with Energy Office and Energy Commission to develop incentives for new buildings.
2. Research State and Federal requirements

## COMMUNITY



### **CM-1: Cultivate South State Street's Identity**

1. Develop conceptual images for public space improvements, streetscape changes, signage, and lighting
2. Identify characteristics that distinguish this corridor and highlight destinations and themes that connect to the city at large
3. Develop a South State Street logo and color template



### **CM-2: Evaluate the feasibility of integrating public art along the corridor**

1. Set clear goals and expected outcomes of incorporating public art along the corridor
2. Ensure that public art incorporates Ann Arbor themes/character as a welcome to the city
3. Meet with Project Management to determine height, width, material, citing restrictions and preferences
4. Work with arts commission to determine a theme and engage the public
5. Encourage arts commission to identify the artistic value, social value, environmental value, and economic value of each proposal.
6. Select public art locations along the corridor that (a) maximize public interaction; (b) highlight the corridor as a destination; and (c) represent Ann Arbor



*Philadelphia's free standing "green wall" sculpture design was based on the Schuylkill River's role as a natural gateway and reflector of the city's culture, history and heritage.*



### **CM-3: Evaluate utilizing open land for community gardens**

1. Identify appropriate parcels for community gardens
2. Conduct preliminary soil tests for contamination and needed enhancements
3. Identify local organizations and stakeholders interested in utilizing land for urban agriculture and committed to on-going maintenance
4. Research potential funding opportunities and implementation support
5. Determine suitability, accessibility, management and operation of identified parcels



### **CM-4: As housing is integrated into mixed use areas, encourage the expansion of affordable housing options**

1. Analyze residential market data that will inform neighborhood housing markets and develop housing strategies for the corridor
2. Consider supporting an ordinance that requires 20 percent of all new housing be permanently affordable and integrated into market-rate housing within the same project
3. Determine whether tools, such as voluntary agreements with subsidies or density bonus incentives, will result in more affordable rental housing as development occurs along the corridor
4. Promote policies and development that assure a mix of housing options
5. Promote market-rate housing options
6. Avoid economic segregation by encouraging incorporation of a mix of units with varying costs in market rate developments



### **CM-5: Assess and improve high crash areas along the corridor**

1. Identify the location of hazardous intersections along the corridor
2. Rank intersections based on the number and severity of crashes
3. Develop a variety of improvement options for high crash areas such as consideration of roundabouts, inclusion of new traffic signals, new traffic signal timing patterns, new pavement markings, new turning lanes, or improved signage.



### **CM-6: Develop safe non-motorized systems**

1. Evaluate and modify existing interstate crossing options for both pedestrians and bicyclists
2. Complete non-motorized connections throughout corridor
3. Develop continuous, connected, and maintained bikeways
4. Partner with local non-motorized organizations to assist with non-motorized path planning, implementation, and maintenance
5. Redevelop and maintain sidewalks throughout the corridor to meet American with Disabilities Act (ADA) requirements. Incorporate marked crosswalks, and signal timing for pedestrian crossings
6. Connect existing sidewalks and fill in areas where sidewalk connections end



**CM-7: Utilize lighting and signage improvements to help define the character of the corridor**

1. Introduce uniform and simple signage that supports both existing and future local businesses
2. Consider connection to existing signage in downtown Ann Arbor by utilizing similar design and wayfinding techniques under a different color scheme.
3. Introduce uniform and attractive LED pedestrian lighting



**CM-8: Boulevard State Street between Eisenhower and I-94 to enable safer automobile, bicycle, and pedestrian movement**

1. Work with transportation planners and project managers to redesign boulevard concept between Eisenhower and I-94
2. Ensure safe bicycle and pedestrian pathways are integrated into any boulevard concept



**CM-9: Assess traffic circle options for high crash areas along the corridor**

1. Consider how a roundabout may impact the overall corridor
2. Evaluate signal timings, phasing, and coordination with other signals along the corridor
3. Ensure roundabout option increases safety, increases capacity, improves mobility, and incorporates access management



**CM-10: Establish high visibility pedestrian crossings throughout the corridor**

1. Install pedestrian warning signs, high-visibility crosswalk, accessible sidewalk ramps, and street lights after determining their optimal locations
2. Provide landscaped medians for pedestrian refuge
3. Improve pedestrian movement and safety along I-94 overpass



**CM-11: Consider utilizing vacant parcels for athletic fields and recreation facilities**

1. Work with Parks and Recreation to determine feasibility and assess demand
2. Encourage partnerships between local athletic groups interested in pursuing athletic field development and private land owners



**CM-12: Preserve appropriate parcels of land for public open space, parks, and walking paths**

1. Assess feasibility of using Malletts Creek as a natural trail connection throughout the corridor
2. Partner with local land owners to determine possible use of private land for parks and walking paths



**CM-13: Develop a pedestrian and bicycle path along the Ann Arbor railroad that will connect the planned Allen Creek bikeway to Pittsfield Township through the corridor**

1. Conduct initial meetings with Ann Arbor Railroad to determine project feasibility
2. Develop partnerships with local stakeholder groups interested in funding, management, and project assistance
3. Connect a pathway to the University sports center through the City water main easement



**CM-14: Maintain and enhance the commercial corridor, for property owners, visitors, members of the community, and the University**

1. Encourage beautification of existing buildings and parcels
2. Encourage new construction to be configured in a manner that supports non-motorized access



**CM-15: Incorporate consistent “gateway” treatments into all improvement efforts along the corridor**

1. Improve landscaping in the public right of way and increase the number of trees
2. Utilize landscaping to help define the character and boundaries of the corridor
3. Implement landscape and streetscape standards that enhance the overall aesthetic qualities of the corridor
4. Develop simple and easy to read gateway signs that define the entrances to the corridor and city
5. Consider introducing monument signs and historical markers along the corridor
6. Replace DTE street lights with high efficiency LEDs
7. Improve lighting along pedestrian pathways



**CM-16: Identify and apply for grants that will bring financial support to projects that improve the streetscape, including street lights and signage**

1. Research beautification and landscaping grants
2. Examine and utilize any State or Federal funding
3. Work with Systems Planning to identify funds for streetlight and signage upgrades



**CM-17: Preserve economic development potential by creating opportunities for high quality, attractive development and redevelopment**

1. Partner with SPARK to help facilitate development and redevelopment along the corridor
2. Provide opportunities for more local services such as restaurants, pharmacies, salons, etc
3. Bolster services along corridor to accommodate the needs of visitors and residents



**CM-18: Explore the development of a Business Improvement District (BID) that allows businesses along the corridor to pay additional fees to fund improvements along South State**

1. Work with local businesses and economic development groups to coordinate this effort
2. Partner with SPARK to help facilitate the BID

## LAND USE AND ACCESS



### **LU-1: Enhance non-motorized transportation access throughout the corridor**

1. Incorporate designated non-motorized paths throughout the corridor
2. Provide a buffer along non-motorized paths to separate higher travel speeds and traffic volumes



### **LU-2: Prioritize pedestrian, cyclist, and public transportation improvements along the corridor**

1. Narrow motor vehicle lanes and pave shoulders to provide protected bicycle lanes
2. Improve maintenance of existing sidewalks and connect sidewalks that abruptly end (LU-2)
3. Partner with AATA to reevaluate the state street route and ridership and effectiveness
4. Integrate pedestrian-level lighting



### **LU-3: Anticipate and plan for future light rail transit or Bus Rapid Transit along the corridor**

1. Continue to track the Connector Feasibility Study and assist in identifying transit alternatives for the corridor



### **LU-4: Consider amending City Code by adding comprehensive access management language**

1. Establish protocol for an access management study to be conducted
2. Identify specific access management improvement opportunities to support a safer and more efficient transit
3. Incorporate access management opportunities into street design



### **LU-5: Increase sanitary sewer capacity throughout the corridor as necessary to**

1. Incorporate sanitary sewer improvements as other infrastructure improvements are made
2. Work with the University of Michigan to identify capacity needs based on anticipated development



**LU-8: Improve stormwater management and drainage along the corridor (see RM-1)**

1. Incorporate stormwater management techniques and design into all median upgrades
2. Reduce the volume and improve the quality of stormwater runoff
3. Utilize landscaping opportunities that include recreated wetlands, bioswales, raingardens, and street trees
4. Support a comprehensive regional stormwater management study to examine ways to reduce flooding and develop best stormwater management practices



**LU-9: Conduct a detailed traffic analysis of the corridor**

1. Identify high priority intersection improvements (C-3)
2. Address operating conditions with the I-94 interchange and exit/entrance ramps
3. Evaluate and improve signal timing at all intersections to improve overall operation and reduce incidents
4. Develop detailed access management recommendations (LU-6)



**LU-10: Enhance street systems operations including light timing, turn lanes, and signage**

1. Develop informative and tasteful signage to help guide users
2. Evaluate replacing "Michigan lefts" with designated left turn lanes
3. Analyze light timing at intersections



**LU-11: Evaluate innovative parking solutions to decrease congestion and utilize land more efficiently**

1. Evaluate the feasibility of building multi-level parking decks in designated locations
2. Encourage new parking infrastructure systems that support cleaner vehicles



**LU-12: Resurface roads in the corridor**

1. Improve the driving surface
2. Address aesthetic and safety concerns with new striping and markings



**LU-13: Annex remaining township parcels along the corridor**

1. Determine properties eligible for annexation
2. Initiate annexation process with property owners to reduce duplication of services



**LU-14: Encourage the incubation of small businesses**

1. Identify area best suited for small business incubation
2. Re-zone the incubator district to allow for commercial local business



**LU-15: Promote mixed land uses (residential and office or residential and ancillary retail) along the corridor**

1. Encourage mixed land uses where feasible
2. Ensure infrastructure is in place to support more intense mixed use development



**LU-16: Promote commercial development in specific areas along State Street**

1. Encourage commercial land uses where feasible that can provide services to nearby residents and employees



#### **LU-17: Promote Office, Research and Limited Industrial land uses in Research Park**

1. Encourage Office, Research and Limited Industrial land uses throughout Research Park
2. Ensure infrastructure is in place to support further development in the area



#### **LU-18: Encourage better utilization of urban land through infill and reuse**

1. Evaluate the development of a park and ride lot in the research park area
2. Support infill development that uses land and infrastructure more efficiently and supports public transit



#### **LU-18: Allow historical land uses to continue**

1. Support existing light industrial and office uses along the corridor

## **RESOURCE MANAGEMENT**



#### **RM-1: Integrated better stormwater management and drainage throughout the corridor (LU-8)**

1. Utilize rain gardens and native plants in the medians, islands, and right-of-way to reduce the volume of stormwater runoff and improve the visual appeal of the corridor
2. Convert turf to low maintenance landscaping
3. Utilize landscaping opportunities that include recreated wetlands, bioswales, raingardens, and street trees
4. Support a comprehensive regional stormwater management study to examine ways to reduce flooding and develop best stormwater management practices
5. Incorporate stormwater management techniques and design into all median upgrades
6. Reduce the volume and improve the quality of stormwater runoff



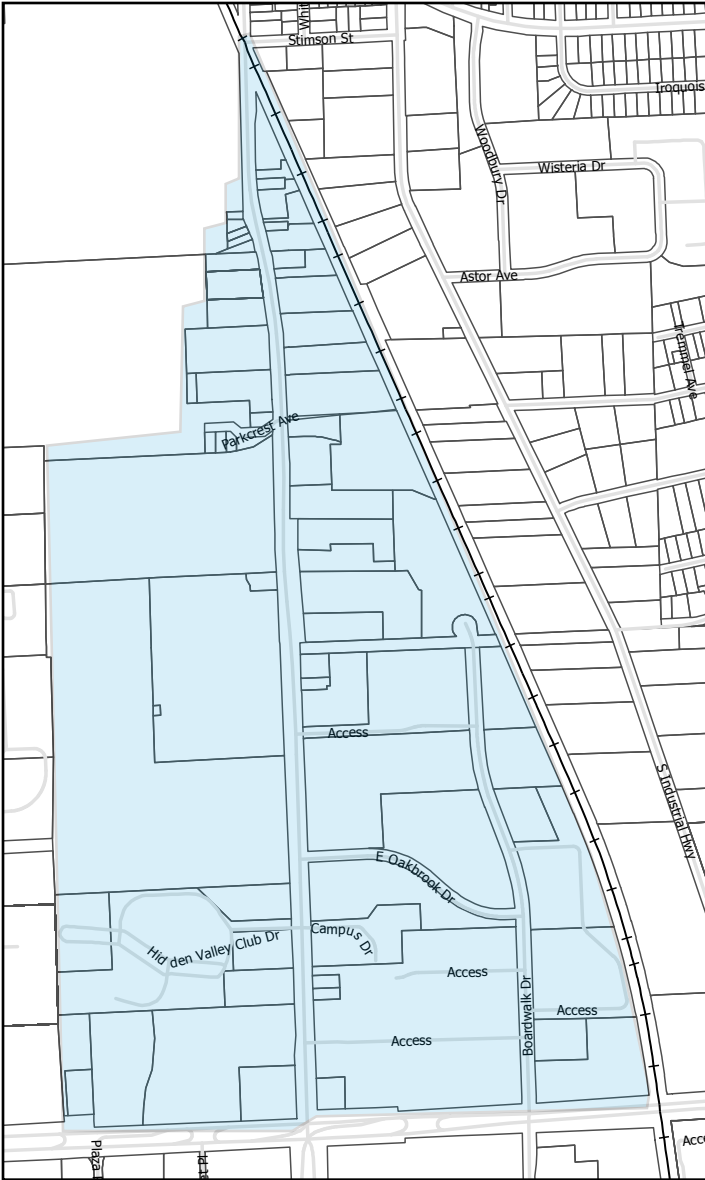
#### **RM-2: Evaluate utilizing open land for community gardens (CM-3)**

1. Identify appropriate parcels for community gardens
2. Conduct preliminary soil tests to determine any contamination and enhance soil fertility
3. Identify local organizations and stakeholders interested in utilizing land for urban agriculture and committed to on-going maintenance
4. Research potential funding opportunities and implementation support
5. Determine suitability, accessibility, management and operation of identified parcels





## AREA 1 RECOMMENDATIONS



### COMMUNITY



#### **CM-2: Evaluate the feasibility of integrating public art along the corridor**

**Background:** Public art improves the aesthetic quality of public spaces and helps stimulate the local economy. Improving the aesthetic quality of the corridor and corridor cohesiveness are two major priorities outlined by stakeholders. Planning for and incorporating public art into improvements to Area 1 will help improve the character of the corridor and provide cohesiveness.

#### **Area Specific Actions:**

1. Incorporate public art at the corner of Stimson and State Street that signifies the entry into and out of the corridor
2. Partner with the Ann Arbor Public Art Commission (AAPAC) to determine location, identify funds, and generate a timeline for implementation
3. Connect public art projects in Area 1 with public art in Area 2 and the roundabout in Area 3



#### **CM-4: As housing is integrated into mixed use areas, encourage the expansion of affordable housing options**

**Background:** The City of Ann Arbor currently has two strategies for promoting affordable housing through the site plan process:

- 1) An ordinance requiring some new Planned Unit Developments (PUD's) to have an affordable housing component
- 2) Developers of PUDs may make a payment in lieu of providing affordable housing units which is deposited into the affordable housing trust fund.

Money from the City's affordable housing trust fund has been used to develop 399 units of affordable housing as of September, 2012. As housing is integrated into mixed use areas along the State Street Corridor, city planners will need to encourage the expansion of affordable housing options.

**Area Specific Actions:**

1. If Edwards Brothers ever moves, consider supporting residential and office uses on the site
2. Work closely with the community and economic development entities to identify potential locations and developments where affordable housing should be integrated in Area 1



## LAND USE AND ACCESS



### **LU-10: Enhance street systems operations including light timing, turn lanes, and signage**

**Background:** The Oakbrook connection has been in various planning documents for decades. Connecting this road would provide an east-west corridor between Stadium and Eisenhower. This connection will provide multiple routes to reduce vehicular congestion and provide non-motorized connections between South Main Street and South State. The theory is consistent with new urbanist philosophy that seeks to break up superblocks and provide multiple access routes. It also can provide emergency crews with better access to emergencies.

**Area Specific Actions:**

1. Initiate discussion with the University about use of the property to connect Oakbrook Drive



### **LU-13: Annex remaining township parcels along the corridor**

**Background:** Development pressures after World War II resulted in the City expanding its jurisdiction into surrounding areas and providing water and sewer services to newly developing neighborhoods and commercial districts. Most annexations occurred after owners requested annexation and the city services that accompanied it. This expansion resulted in a number of "islands" of township parcels whose owners did not request annexation. Currently there are 12 parcels in Area 1 that are still under township jurisdiction. The City currently provides multiple services to residents of township islands without collecting revenue from those properties. Additionally, many services are duplicated by Ann Arbor and Pittsfield Townships. It is in the best interest of the City to begin annexing township properties along State Street to end the duplication of services provision.



**Area Specific Actions:**

1. Determine properties eligible for annexation
2. Obtain accurate legal descriptions for each parcel
3. Initiate annexation process with property owners
4. Determine possible outstanding special assessment charges for past City constructed improvements other than water and sanitary sewer



**LU-14: Encourage the incubation of small businesses**

**Background:** The northeast portion of Area 1 has a number of small businesses that provide services to the surrounding residential area. The City can encourage the development of new business within the local community by supporting a zoning district that allows only small businesses. Promoting new small businesses will help contribute to corridor revitalization, increase support for small businesses, and provide additional services to the surrounding residential area.

**Area Specific Actions:**

1. Rezone the seven north-most parcels of the corridor to enable small commercial development [businesses of less than 8,000 square feet in size, consistent with the development standards of the C1 (Local Business) zoning district]
2. Support and assist small business entrepreneurs
3. Partner with SPARK to help facilitate small business growth in the area



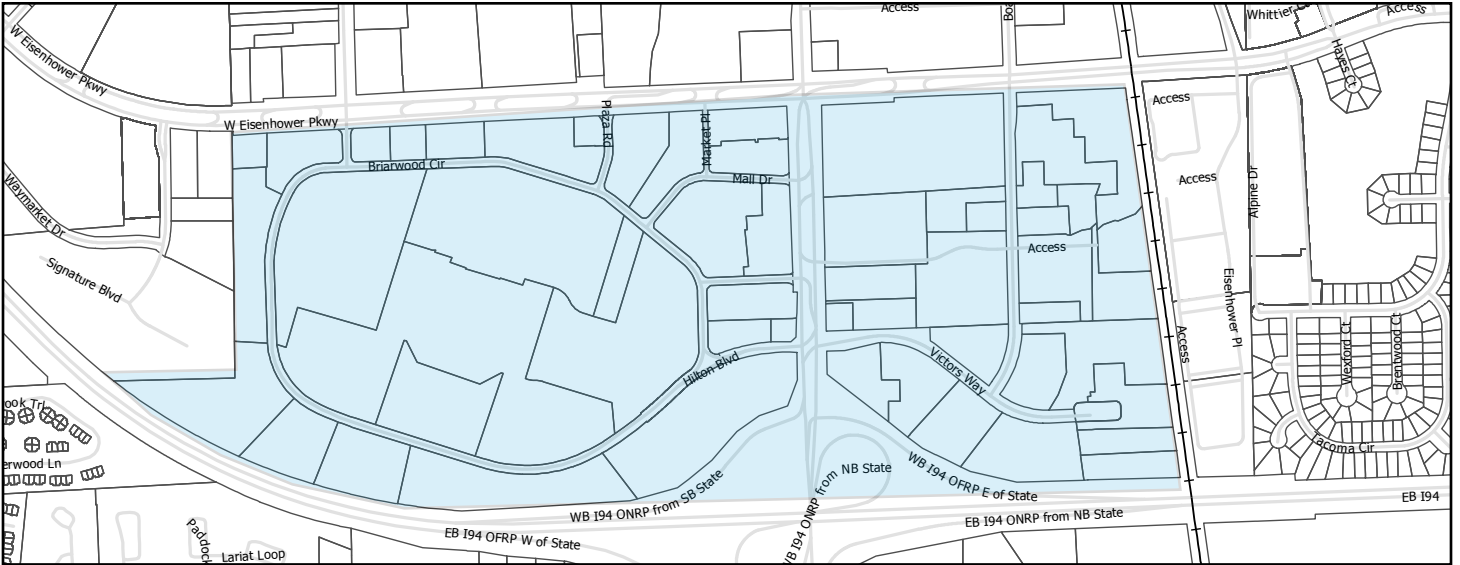
**LU-15: Promote mixed land uses (residential and office or residential and ancillary retail) along the corridor**

**Background:** People are more likely to be physically active and engaged in their community when their homes, jobs, and retail activities are located close together. Mixed land uses can help promote non-motorized transportation options, encourage street-scale design, revitalize portions of the corridor, and extend housing options. The proximity of Area 1 to existing residential land uses makes it ideal for promoting mixed use development in the future..

**Area Specific Actions:**

1. Promote mixed-use office and residential land uses for all parcels between the old township line and Stimson Street
2. If Edwards Brothers decides to relocate, promote mixed-use residential and office uses on that site
3. Encourage mixed-use residential and office uses along both the north-west and north-east portion of the corridor in designated parcels (see site specific land use recommendations map on page \_\_)

## AREA 2 RECOMMENDATIONS



### COMMUNITY



#### **CM-2: Evaluate the feasibility of integrating public art along the corridor**

**Background:** Public art improves the aesthetic quality of public spaces and helps stimulate the local economy. Improving the aesthetic quality of the corridor and corridor cohesiveness are two major priorities outlined by stakeholders. Planning for and incorporating public art into improvements to Area 2 will help develop the character of the corridor and provide cohesiveness. It can also be used as an introduction to Ann Arbor for visitors entering the City from I-94.

#### **Area Specific Actions:**

1. Consider placement of public art along medians between Eisenhower and I-94
2. Incorporate a gateway/welcome to Ann Arbor element for visitors entering corridor from I-94
3. Partner with the Ann Arbor Public Art Commission (AAPAC) to determine ideal location, identify funds, and generate a timeline for implementation

4. Connect public art projects in Area 2 with public art in Areas 1 and 3



#### **CM-5: Assess and improve high crash areas along the corridor**

**Background:** South State Street has two intersections with some of the highest crash incidences in Ann Arbor. In Area 2, the intersection of Victors Way, Hilton Boulevard, and State Street generate a high number of vehicle conflicts. The City will work to develop and implement strategies that maximize safety for users of the roadway including non-motorized users. Improvements must incorporate engineering, access management and public awareness.

### **Area Specific Actions:**

1. Work with city transportation planners and assess benefits of turning Area 2 into a boulevard
2. Consider closing Hilton Blvd egress from Briarwood Mall
3. Consider removing left turn option from Victors Way onto State Street
4. Support improvements of the I-94/State Street eastbound off-ramp
5. Support improvements to the I-94/State Street westbound off-ramp



### **CM-6: Develop safe non-motorized systems**

**Background:** Improving pedestrian and bicycling access in Area 2 was identified as a top priority by stakeholders. Corridors with safe non-motorized access help create a positive sense of place and enhances the quality of life for all stakeholders. Presently, the sidewalks in Area 2 are rundown, lacking curb cuts, or don't exist at all in certain portions of the corridor. Additionally there is no safe way for cyclists to move through the corridor since automobiles dominate the roadways and bike lanes are lacking. It is important for the City to develop, improve, and maintain both pedestrian and bicycle pathways throughout Area 2.

### **Area Specific Actions:**

1. Conduct a technical study of existing conditions as well as the challenges and opportunities facing bicycle and pedestrian transportation along the corridor

2. Evaluate best location for refuge islands, crosswalks, and pedestrian activated High-intensity Activated crosswalk (HAWK) signals in two east-west locations in Area 2
3. Consider installing a SCOOT traffic signal at State Street and Victors Way/Hilton Blvd.
4. Create a divided bicycle pathway (with bollards and paint) from Eisenhower to Airport Blvd.
5. Enhance existing interstate crossing options for both pedestrians and cyclists
6. Complete sidewalk connections on east side of State from Ellsworth to Eisenhower
7. Redevelop and maintain sidewalks on the west side of Area 2 to meet American with Disabilities Act (ADA) requirements. Incorporate marked crosswalks and signal timing for pedestrian crossings



### **CM-9: Assess traffic circle options for high crash areas along the corridor**

**Background:** (From the City of Ann Arbor Transportation Plan) The intersection of State Street at Victors Way is an unsignalized intersection that provides access to a dense commercial area. This intersection is categorized as a critical crash location based on both crash rate and crash frequency. A total of 98 crashes occurred at this intersection during a three-year study period. Over 50% of these crashes are rear-end type crashes with the majority of them occurring along the eastbound approach. This intersection is operating at a failing level of service during both AM and PM peak hours.

### **Area Specific Actions:**

1. Work with city transportation planners to assess traffic circle viability at the Victors Way and State Street intersection
2. Consider closing Hilton Boulevard egress from Briarwood Mall
3. Meet with project management, transportation planners, and intersection designers to evaluate other intersection options and designs



### **CM-10: Establish high visibility pedestrian crossings throughout the corridor**

**Background:** Currently State Street between Eisenhower and I-94 does not have any pedestrian crossings. There is a high demand for safe crosswalks due to the number of hotels and offices on the east side of State Street and the amenities located on the west side of the street. Crossing State Street should be safe and convenient for pedestrians.

### **Area Specific Actions:**

1. Meet with project management, transportation planners, and intersection designers to evaluate other intersection options and designs
2. Install high-visibility crosswalks from Briarwood Mall to Hotels on Boardwalk
3. Provide landscaped medians for pedestrian refuge between Eisenhower and I-94
4. Consider enhancements such as textured or colored pavement, pedestrian level lighting, landscaping and sidewalk bulb-outs

## LAND USE AND ACCESS



### **LU-2: Enhance pedestrian movement and access throughout the corridor**

**Background:** Sidewalks are a fundamental component of the non-motorized transportation network. In order to create a comprehensive sidewalk system, the City must ensure that all sidewalk gaps and bring existing sidewalks up to ADA minimum standards. Currently the east side of Area 2 has sidewalks that abruptly end or lack sidewalks entirely. The west side sidewalks have been poorly maintained and are impassible in some areas. Improving pedestrian movement and access in this area is essential to developing a safe and well connected corridor. As the City designs reconstruction of major streets, mid-block crossings and pedestrian islands must be considered.

### **Area Specific Actions:**

1. Design and provide safe pedestrian crosswalks between hotels and Briarwood mall in two designated places along Area 2
2. Connect existing sidewalks and fill in areas where sidewalk connections end
3. Improve sidewalk on west side of State and bring to ADA minimum standards
4. Work with Briarwood Mall to develop a safe designated pedestrian pathway from crosswalks to mall entrance through parking lot
5. Improve pedestrian movement and safety along I-94 overpass
6. Work with MDOT to improve sidewalks and pedestrian movement over I-94



### **LU-5: Anticipate and plan for future light rail transit or Bus Rapid Transit along the corridor**

**Background:** The State Street corridor is one of two corridors that have the “best potential to support signature transit.” State Street has some of the highest ridership in the AATA and UM bus systems and connects to high-use activity centers such as Briarwood mall. Planners will need to work closely with transportation planners and project management to ensure buildings, streets, and enhancements along the corridor support the potential development of public transit.

#### **Area Specific Actions:**

1. Continue to track the Connector Feasibility Study and assist in identifying transit alternatives for the corridor
2. Ensure parking is never placed between a building and the sidewalk
3. Design right-of-way landscaping for active use
4. Encourage development near potential transit stops



### **LU-11: Evaluate innovative parking solutions to decrease congestion and utilize land more efficiently**

**Background:** Currently, much of the parking along the corridor consists of large surface lots that are only filled during the holiday shopping season or for special events. These large surface lots make up valuable real estate that can be used for innovative transportation systems or developed in a manner that uses land more efficiently.

#### **Area Specific Actions:**

1. Evaluate the feasibility of building multi-level parking decks in Briarwood Mall area
2. Work with Briarwood Mall to develop design and determine possible incentives
3. Consider innovative multi-story parking solutions that integrate the “tree city” theme and feel (see Miami’s Ballet Valet Parking Garage)
4. Evaluate use of solar canopies in existing parking lots



### **LU-12: Resurface roads in the corridor**

**Background:** State Street acts as one of the main entrances into the City and is a heavily used corridor. Weather, salt, high traffic volume, and time all negatively affect pavement. Presently the condition of the surface in Area 2 is poor and needs to be resurfaced in collaboration with boulevard and landscaping improvements.

#### **Area Specific Actions:**

1. Improve the driving surface between Eisenhower and I-94 when median upgrades are made





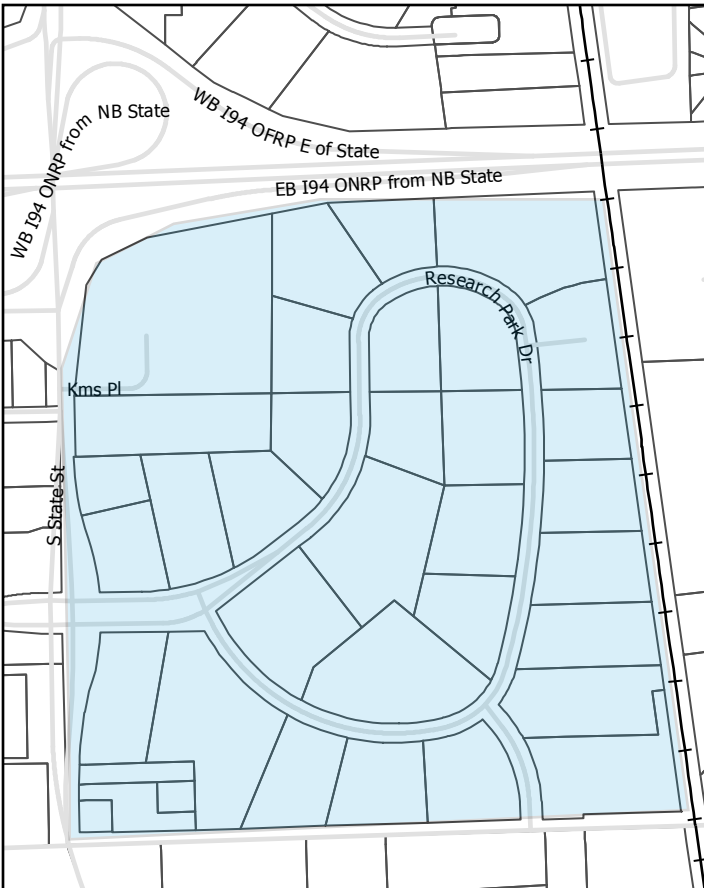
**LU-15: Promote mixed land uses (residential and office or residential and ancillary retail) along the corridor**

**Background:** Mixed land use policy interventions can help revitalize portions of the corridor, expand amenity options, and provide cohesiveness. The majority of Area 2 is made up of office and commercial/retail land uses. Continuing to promote these uses south of Briarwood mall will maintain the character of the area and retain consistency.

**Area Specific Actions:**

1. Promote mixed use (commercial, office, and residential) land uses along the east, south, and west sections of Briarwood Mall to use land more efficiently and encourage non-motorized opportunities

## AREA 3 RECOMMENDATIONS



### CLIMATE AND ENERGY



#### **CE-1: Evaluate utilizing vacant parcels for alternative energy generation**

**Background:** As of 2012, Research Park consists of a mixture of office and research uses as well as large vacant parcels of open land. These parcels may be utilized for renewable energy development projects that help the City of Ann Arbor and its residents generate their own electricity using solar, geothermal, or wind. This action would help the city in its goal to implement community renewable energy projects (Climate Action Plan EB-24). Advantages of utilizing this land for renewable energy include the fact that infrastructure such as transmission lines, roads, and water are already onsite.

#### **Area Specific Actions:**

1. Conduct a site-specific analysis to identify and/or prioritize the best sites for developing renewable energy facilities based on technical and economic potential
2. Consider strategies in Area 3 to allow for small scale renewable energy generation projects



#### **CE-2: Incentivize more stringent energy efficiency standards that encourage all new buildings to have solar ready rooftops**

**Background:** Buildings in Research Park have traditionally been large one or two story facilities with large parking lots. These buildings have large underutilized rooftops that have the potential to generate energy. Solar panels on buildings can either be integrated into the buildings or mounted onto the roof.

**Area Specific Actions:**

1. Promote the Property Assessed Clean Energy (PACE) program to existing building owners
2. Help facilitate connections between building owners and independent developers interested in leasing rooftops for energy generation.
3. Develop incentives that promote new buildings to have solar ready rooftops

**Area Specific Actions:**

1. Identify vacant parcels within Research Park
2. Conduct preliminary soil tests to determine if there is any contamination on site
3. Partner with local schools to identify opportunities for education and on-going maintenance
4. Identify local organizations interested in utilizing land for urban agriculture and committed to on-going maintenance
5. Determine suitability, accessibility, management and operation of identified parcels

## COMMUNITY



**CM-2: Evaluate the feasibility of integrating public art along the corridor**

**Background:** Public art improves the aesthetic quality of public spaces and helps stimulate the local economy. Improving the aesthetic quality of the corridor and corridor cohesiveness are two major priorities outlined by stakeholders. Planning for and incorporating public art into improvements to Area 3 will help develop the character of the corridor and provide cohesiveness.

**Area Specific Actions:**

1. Encourage public art projects near I-94 with the roundabout project at Ellsworth and State Street



**CM-3: Evaluate utilizing open land for community gardens**

**Background:** As of 2012, Research Park consists of a mixture of office and research uses as well as large vacant parcels of open land. These parcels may be utilized for community gardens and small scale urban agriculture.



**CM-5: Assess and improve high crash areas along the corridor**

**Background:** The intersection of State Street at Airport Blvd/Research Park Drive is a signalized intersection that provides access to a office buildings to the east and commercial uses to the west. This intersection is categorized as a critical crash location based on both crash rate and crash frequency. This intersection was upgraded in early 2012 and new traffic patterns and signage have led to confusion for many motorists.

**Area Specific Actions:**

1. Re-evaluate signage and traffic signal timing at Research Park Drive and South State intersection
2. Meet with project management, transportation planners, and intersection designers to evaluate other intersection options and designs



### **CM-11: Consider utilizing vacant parcels for athletic fields and recreation facilities**

**Background:** “Office space in the suburbs has been a hard sell since the financial crisis struck in 2007 and entwined with the collapse of the housing market”. Currently Research Park consists of a mixture of office and research uses as well as large vacant parcels of open land. These parcels may be temporarily utilized for athletic fields and outdoor recreation facilities.

#### **Area Specific Actions:**

1. Work with Parks and Recreation department to determine feasibility and assess demand
2. Develop partnerships with local athletic groups interested in pursuing athletic field development
3. Develop partnership with the local school to assist with development and maintenance of fields



### **LU-16: Promote commercial development in specific areas along State Street**

**Background:** Rezoning Research Park to the ORL zoning district is recommended to allow greater flexibility in the land uses while maintaining consistent building placement limitations. Three parcels directly located on State Street are perfectly situated to support commercial land uses.

#### **Area Specific Actions:**

1. Support commercial and mixed use land uses on the three parcels along Research Park Drive and South State

## **LAND USE AND ACCESS**



### **LU-12: Resurface roads in the corridor**

**Background:** State Street acts as one of the connections to Pittsfield Township and Research Park and is a heavily used corridor during morning and evening rush hour. Weather, salt, high traffic volume, and time all negatively affect pavement. Presently, the condition of the surface in Area 3 is poor and needs to be resurfaced in collaboration with intersection and non-motorized transportation improvements.

#### **Area Specific Actions:**

1. Repave Research Park Drive
2. Fix massive pot holes at entrance to Research Park Drive and State Street



## SITE SPECIFIC RECOMMENDATIONS

**Site 1-A** – This 3.6 acre area on the east side of South State Street consists of six lots, four of which currently are in Ann Arbor Township’s jurisdiction. Current uses are primarily industrial and office in nature, with the exception of the retail grocery store at the Stimson/Ann Arbor Railroad intersection, which is zoned C3 (Fringe Commercial) and P (Parking). Many of the buildings in this area are one story and located at the rear adjacent to the Ann Arbor Railroad, with parking in front of the buildings and little landscaping. There are no storm water detention facilities in this area.

Area 1-A is envisioned as a future mixed-use neighborhood retail center serving the Yost and Burns Parks neighborhoods, expanding upon the existing convenience commercial offerings located near the Stimson/South Industrial intersection. As parcels are annexed or redeveloped in this area, they should be zoned C1 (Local Business) zoning district to support the development of this center. The C1 zoning limits the size of businesses to a maximum 8,000 square feet and does not allow drive-through windows. New development in this area should provide pedestrian and vehicular connections to neighboring properties. New buildings should be fronted along South State Street to encourage non-motorized and transit access. Design of new developments should be consistent with the recommendations for mixed use neighborhood retail centers found in Chapter 5.

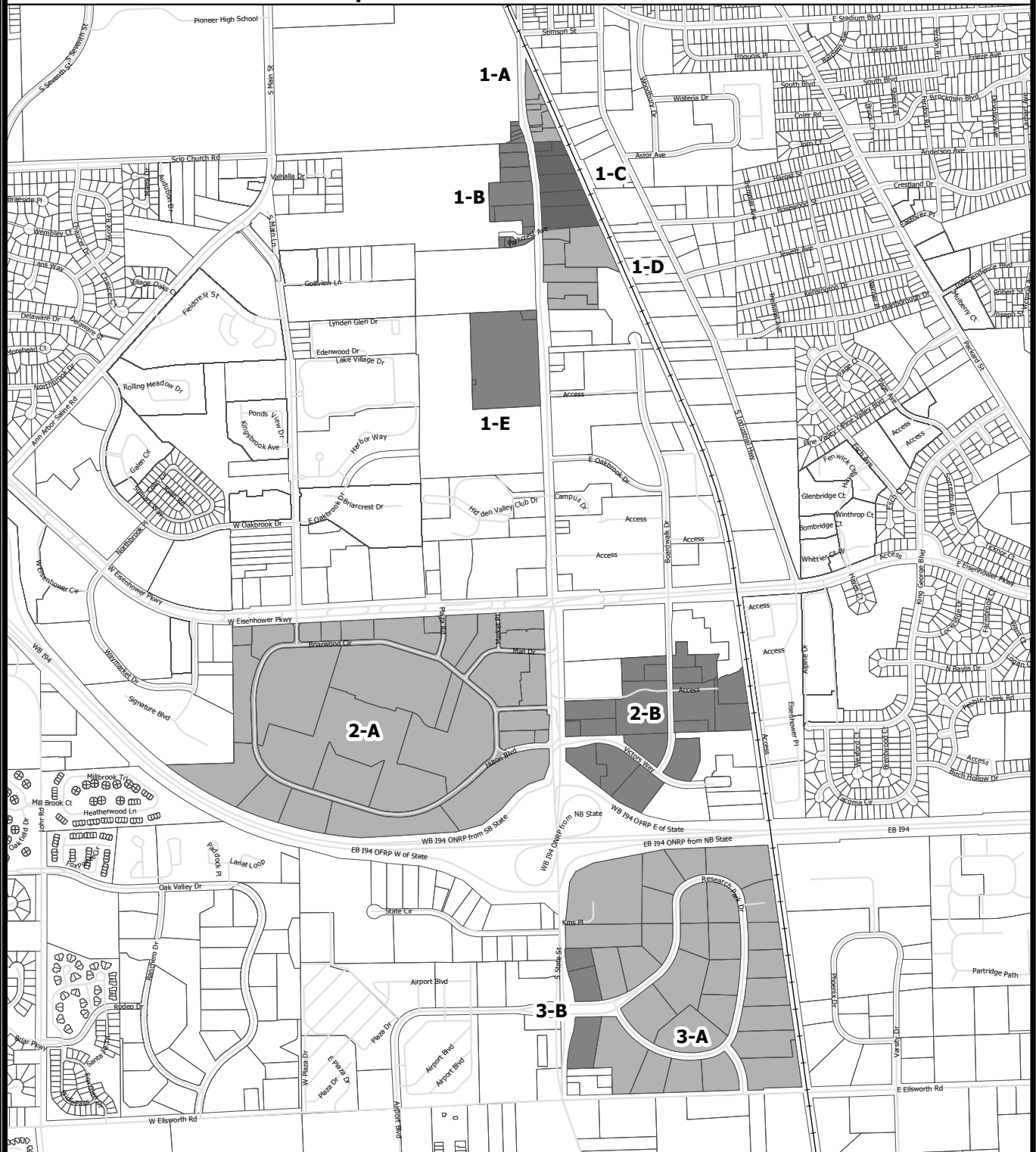
**Site 1-B** This 9.3 acre area contains 14 parcels on the west side of South State Street, five of which are in Pittsfield Township’s jurisdiction. This area contains a mix of office uses and single-family residential, in addition to an undeveloped public right of way (Parkcrest Avenue). As parcels in this area are annexed or redeveloped, O (Office) zoning continues to be the most appropriate zoning to support a mix of residential and office uses.




**Site 1-C** – This 9 acre area contains six parcels on the east side of South State Street, four of which currently are in Pittsfield Township’s jurisdiction. These parcels contain established light industrial and vehicle repair uses, and the two parcels within the City’s jurisdiction are zoned M1 and M1A (Limited Industrial). As parcels are annexed or redeveloped in this area, M1 or M1A zoning is recommended to support the continued use of this area for light industrial uses.

**Site 1-D**– This 12.5 acre site consists of 6 lots on the east side of South State Street across the street from the main entrance to the University of Michigan’s South Athletic Campus. Current uses include a mixture of office uses and low-intensity businesses on land that is generally underutilized. The current zoning is MI (Limited Industrial) and O (Office). Office, residential and a mixture of office and residential uses are recommended for parcels in Area 1-D. New buildings should be fronted along South State Street to encourage non-motorized and transit access. As parcels in this area are redeveloped, the O (Office) zoning is the most appropriate zoning to support the future residential/office mix.

**Site 1-E**– This 16.7 acre site is located on the west side of South State Street and is surrounded on three sides by land owned by the University of Michigan. The site is currently being used as a book manufacturing facility. This use and similar light industrial uses, in addition to office uses, are consistent with the existing M1 (Limited Industrial) zoning and should be allowed to continue. If this parcel is redeveloped in the future, residential and a mixture of office and residential uses would be appropriate for this site. Office uses would be consistent with existing office uses along South State Street just north of the site. Residential uses would support the expansion of the University of Michigan’s South Athletic Campus as well as provide housing opportunities for students and employees working at nearby office uses. The O (Office) zoning designation would be the most appropriate zoning designation to support these future land uses.

# South State Street Corridor Study Site Specific Land Use Recommendations



-  Railroads
-  Sites
-  County Parcels

0 500 1,000 2,000 Feet

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**Site 2-A** – This 169 acre area consists of the Briarwood regional shopping mall (6 parcels) and residual properties on the periphery of the mall (22 parcels) that primarily front on Briarwood Circle and Hilton Boulevard. Briarwood Mall is the largest shopping center in Washtenaw County. Current uses along the outer edge of Briarwood Circle and Hilton Boulevard include hotels, office, and limited restaurant and retail uses, in addition to a string of regional detention ponds in the Mallett's Creek watershed. These parcels are zoned O (Office), R4B (Multiple-Family), R5 (Hotel) and PUD (Planned Unit Development). Continuation of this mix of low traffic-generating uses is appropriate for these for these residual parcels. Improved pedestrian and transit access should be incorporated into any redevelopment of these parcels.

The Briarwood Mall buildings are zoned C2B (Business Service) and the surface parking lots surrounding the mall are zoned P (Parking). The mall, which was built in the early 1970's, has a low floor area to lot area ratio (FAR). Rezoning of the P districts to C2B is recommended in coordination with redevelopment of the mall to increase its FAR. Redevelopment should incorporate non-motorized and transit facilities to expand access to the site and temper increased traffic and parking demand that may result from expanding the commercial uses on site. Converting surface parking to structured parking allow portions of the existing parking lots to be used as additional retail, restaurant, and hospitality uses. More intense uses will help use land more efficiently and can promote greater vitality at the mall.

**Site 2-B** – This 42.5 acre site contains 16 parcels that front on Victors Way and Broadway. This area contains a mix of hotel and restaurant uses, surrounded by multi-tenant office buildings and the University of Michigan's Wolverine Tower office building. This area contains R5 (Hotel), C3 (Fringe Commercial), P (Parking), O (Office) and M1 (Limited Industrial) zoning.

Area 2-B has developed into an important hospitality district, with lodging and restaurant options located within walking distance of each other. This area also provides convenience food options for nearby employees with two drive-thru restaurant options. As parcels in Area 2-B redevelop, recommended zoning designations include C1B (Community Convenience) or C2B (Business Service) to support convenience commercial uses for employees and hotel guests in the immediate vicinity. New uses should be designed to encourage convenient non-motorized and transit access and connect driveways and sidewalks to adjacent sites. Connection to the private east-west drive connecting South State Street and Boardwalk is encouraged. Additional drive openings onto State Street are discouraged.

**Site 3-A** - This 120.9 acre research park was a joint project between the City and the Ann Arbor Chamber of Commerce in the early 1960's. There are 29 parcels in Area 3-B, six of which are vacant. This area currently is zoned RE (Research), which limits uses to research and prototype manufacturing. Current uses in the area include research, office, storage and a charter elementary school. Uses consistent with the Office/Research/Limited Industrial (ORL) zoning district are recommended for those parcels along Research Park Drive, as shown on the future land use map.



**Site 3-B** - This 8.29 acre area contains three parcels fronting South State Street at Research Park Drive that are zoned O (Office). Two of the parcels contain a multi-story office buildings; the third parcel is vacant. As these parcels redevelop, retail uses are recommended. The retail uses should be consistent with those permitted in the C1 (Local Business) zoning district where the size of businesses are limited to a maximum 8,000 square feet and no drive-through windows are allowed. For the two properties that front Research Park Drive, access should be provided from Research Park Drive in order to limit the number of curb cuts along South State Street to improve safety. The new retail buildings should front South State Street to provide direct non-motorized access to this transit corridor.