## PLANNING AND DEVELOPMENT SERVICES STAFF REPORT

## For Planning Commission Meeting of October 15, 2013

## SUBJECT: Briarwood Restaurants Rezoning and Site Plan for City Council Approval 700 Briarwood Circle

File No. SP13-036

## PROPOSED CITY PLANNING COMMISSION MOTION

The Ann Arbor City Planning Commission hereby recommends that the Mayor and City Council approve the Briarwood Restaurants rezoning from P (Parking District) to C2B (Business Service District).

## PROPOSED CITY PLANNING COMMISSION MOTION

The Ann Arbor City Planning Commission hereby recommends that the Mayor and City Council approve the Briarwood Restaurants Site Plan, subject to approval of the plan by the Washtenaw County Water Resources Commissioner prior to City Council action on the site plan.

## STAFF RECOMMENDATION

Staff recommends that this petition be postponed to allow the petitioner to address comments regarding zoning, landscaping, easements and utility comments.

## LOCATION

The site is located on the south side of Briarwood Circle Drive, west of S . State Street. This site is located in the Malletts Creek Watershed.

## DESCRIPTION OF PETITION

The petitioner, Simon Company, proposes to construct two single-story restaurants just east of the existing Macy's Department store. The northern building, Restaurant " A ", would be 6,470 square feet with a 920 square foot covered patio area; and the southern building, Restaurant " B ", would be 7,068 square feet with a 1,256 square foot open patio area. Landscaping and a pedestrian plaza with benches would be provided as a connector between the two restaurants.

To create the development site, the Macy's lot line would be shifted west of the proposed restaurants, with the restaurants being located on the extension of an adjacent parcel owned by the Simon Company that currently contains surface parking. This proposal includes rezoning a portion of the parking lot from P to C2B where the restaurants would be located.

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The parking lot on the expanded Simon Company parcel east of the new restaurants would be reconfigured to provide 115 parking spaces, including 4 barrier free spaces, a reduction of 108 spaces. Bicycle parking for the restaurants will be provided in the area between the two restaurants: 10 Class B bicycle parking spaces and 8 Class $C$ bicycle parking spaces.

The Macy's parking lot would be reconfigured to include new landscaping and bio-swale islands. These modifications, along with the lot line shift, would result in 1,058 parking spaces, including 21 barrier free spaces, being provided, resulting in a loss of 179 parking spaces.

A landscaped island with a pedestrian path located perpendicular to Briarwood Circle and south of Plaza Drive would be provided to connect to the existing mall sidewalk just east of the restaurants. Two crosswalks at the northeast and southeast sides of the restaurants would be provided through the Macy's parking lot.

The proposed development would drain into the existing regional storm water system. A sedimentation basin is proposed at the north end of the Simon Company parcel to filter storm water runoff. There are no natural features on either parcels.

The project will be phased to provide ingress and egress to all existing entrances. Estimated construction cost is $\$ 1,577,094$.

## CITIZEN PARTICIPATION

As required by the Citizen Participation Ordinance, the petitioner mailed out postcard notifications. A citizen participation meeting was held on Thursday, August 15, 2013 on the Briarwood Mall site. Many of the mall tenants attended the meeting. Their concerns included operation of shipping docks located near the proposed restaurants, access to the ring road during construction and compliance to the Americans with Disabilities Act (ADA) standards for patrons with disabilities. To date, staff has not received any other comments or concerns from the public.

## SURROUNDING LAND USES AND ZONING

|  | LAND USE | ZONING |
| :--- | :--- | :--- |
| NORTH | Office | O (Office) |
| EAST | Parking, Office | PUD (Planned Unit Development) <br> P (Parking) |
| SOUTH | Retail | C2B (Business Service) |
| WEST | Public Land \& Residential | P (Parking |

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COMPARISON CHART -SIMON COMPANY PARCEL

|  |  | EXISTING | PROPOSED | REQUIRED |
| :---: | :---: | :---: | :---: | :---: |
| Zoning |  |  <br> C2B (Business Service) | C2B (Business Service) | C2B |
| Gross Lot Area |  | $\begin{aligned} & 80,150 \text { sq. } \mathrm{ft} . \\ & \text { (1.84 acres) } \end{aligned}$ | $\begin{array}{\|l} \hline 126,760 \text { sq.ft. } \\ \text { (2.91 acres) } \end{array}$ | 4,000 sf MIN |
| Floor Area in Percentage of Lot Area |  | N/A | $\begin{array}{\|l\|} \hline 12 \% \\ \text { (15,714 sq.ft.) } \end{array}$ | 200\% MAX (253,520 sq. ft.) |
| $\begin{aligned} & \frac{0}{0} \\ & 0 \\ & 0 \\ & \stackrel{0}{\omega} \\ & 0 \end{aligned}$ | Front (East) | Under Review | Under Review | 10ft MIN 25ft MAX |
|  | Side (South) | Under Review | Under Review | None |
|  | Rear (West) | Under Review | Under Review | None |
| Height |  | N/A | 25 ft . | 55 ft . MAX |
| Parking - Automobiles |  | 223 spaces | 115 spaces | 59 spaces MIN 67 spaces MAX |
| Parking - Bicycles |  | 0 | 10 Class B spaces 8 Class C spaces | 3 Class B MIN <br> 3 Class C MIN |

COMPARISON CHART - MACY'S PARCEL

|  | EXISTING | PROPOSED | REQUIRED |
| :---: | :---: | :---: | :---: |
| Zoning | P (Parking) \& C2B (Business Service) | P \& C2B | P \& C2B |
| Gross Lot Area | $\begin{aligned} & 821,977 \\ & \text { (18.87 acres) } \end{aligned}$ | $\begin{aligned} & 775,368 \text { sq.ft. } \\ & \text { (17.80 acres) } \end{aligned}$ | None (P) <br> 4,000 sq.ft. MIN (C2B) |
| Floor Area in Percentage of Lot Area | $\begin{aligned} & 23 \% \\ & (189,054 \text { sq.ft. }) \end{aligned}$ | $\begin{aligned} & \begin{array}{l} 41 \% \\ (189,054 \text { sq.ft.) } \end{array} \end{aligned}$ | $\begin{aligned} & \text { 200\% MAX (C2B) } \\ & (1,550,736 \text { sq. ft.) } \end{aligned}$ |
| Front (East) | Under Review | Under Review | 10 ft (P) <br> 10 ft MIN 25 ft MAX (C2B) |
| O Side (South) | Under Review | Under Review | $\begin{aligned} & \hline 2.5 \mathrm{ft}(\mathrm{P}) \\ & \text { None (C2B) } \end{aligned}$ |
| P/ <br> $\stackrel{\sim}{\sim}$ <br> $\sim$ | Under Review | Under Review | $\begin{aligned} & \hline 2.5 \mathrm{ft}(\mathrm{P}) \\ & \text { None (C2B) } \end{aligned}$ |
| Height | None | None | 55 ft . MAX (C2B) |
| Parking - Automobiles | 1,237 spaces | 1,058 spaces | $\begin{aligned} & 731 \text { MIN } \\ & 825 \text { MAX } \end{aligned}$ |
| Parking - Bicycles | 0 | Under Review | 33 Class B MIN 33 Class B MIN |

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## HISTORY

Briarwood Shopping Mall was completed in 1973. When the mall was developed, the property was divided into $X$ parcels, each with associated parking. The mall building was zoned C2B; the parking lots were zoned $P$. Several administrative amendments were completed to the Mall to allow for new retail stores, such as J.C. Penney's in 1972, Lord and Taylor in 1980, Jacobson's in 1993. In 1987, an administrative amendment was approved to allow for a 4,500square foot storage mezzanine on the first floor of the former Hudson's Department Store.

## PLANNING BACKGROUND

The recently adopted South State Street Corridor amendments to the City of Ann Arbor Master Plan: Land Use Element provide area-specific recommendations for Area 2, which includes Briarwood Mall/ The plan recommends working with Briarwood Mall to develop a safe designated pedestrian pathway from crosswalks to mall entrances through the parking lot. The plan also recommends evaluating innovative parking solutions to utilize land more efficiently.

Site-specific recommendations for the Briarwood Mall (site 2A) support rezoning of the $P$ districts to C2B in coordination with redevelopment of the mall to increase its FAR.

## UNIT COMMENTS

Fire - The entire footprint for Macy's does not meet the 250 foot hydrant radius requirement. The site plan shows two hydrants, one on the northwest and the other on the northeast of Macy's. However, the Fire Marshall has indicated that they are Post Indicator Values (PIV's) and not hydrants; they cannot be used to meet hydrant radius requirements. The proposed FDC for proposed restaurant A does not meet the minimum 100 foot distance from a supporting hydrant.

Systems Planning - Engineering - A permanent 30-foot wide, unobstructed easement for access and utilities must be provided for the parcels not fronting on a public street or right-ofway according to City Code Chapter 55 , Section $5: 77$. The site plans did not provide a location for the easement.

The footing drains for the existing building must be disconnected from the sanitary sewer system if they are currently connected. Footing drains removed from any existing buildings may offset required mitigation for the restaurant site.

Systems Planning - Natural Resources - Per Chapter 62 5:602(2)(d), a maximum of 15 parking spaces are allowed in a row without a landscape island break. A maximum of 20 continuous spaces will be permitted if larger landscape islands have been combined and are used for bioretention. The parking lot has several rows that exceed 15 parking spaces in the row and the combined island requirement has not been met.

Systems Planning - Solid Waste - The dumpster areas for these restaurants need to be widened to 20 feet clear opening to allow space for a second dumpster for recycling.

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Washtenaw County Water Resources Commission - Staff has not received the final approval from the WCWRC. The site is located in the Mallets Creek Watershed and is part of a regional detention system and therefore must be approved by the WCWRC before going to the City Council for approval.

Planning - Outstanding issues are the extent of the requested rezoning; receipt of an authorization letter from Macy's; location of bicycle parking on the Macy's site; and bicycle parking details.

Prepared by: Angeline Lawrence
Reviewed by: Wendy Rampson
Attachments: Zoning/Parcel Map
Aerial Photo
Site Plan
Elevations
Citizen Participation Report
c: Petitioner/Owner: Simon Company
225 W. Washington St.
Indianapolis, IN 46204
Petitioner's Representative: Hubbell, Roth \& Clark, Inc.
555 Hulet Dr.
Bloomfield Hills, MI 48303
Fire
Systems Planning
File Nos. Z13-014 \& SP13-036



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Briarwood Mall Expansion Citizen Participation Meeting
Meeting Minutes
Meeting Date: Thursday, August 15, 2013
Meeting Time: 5:00 PM
Meeting Location: Briarwood Mall Community Room
Meeting Purpose: To announce Briarwood Mall expansion plans which include the addition of two restaurants and to address citizen concerns and answer questions pertaining to the proposed project
Record By: Yehmien Chou


Concern: Williams-Sonoma Stock Associate was concerned that with the restaurant build out, it would ultimately block E Dock along with the E Back Corridor. According to the Stock Associate, Williams-Sonoma receives approximately 200 to 300 boxes per delivery and that number is close to 1000 during the holiday season. Delivery vehicles need to park as closest to the dock as possible.

Response: During construction, the dock will be inaccessible and the mall staff will work with individual stores to accommodate as much as possible. Contractors will be on board to keep the Dock open as much as possible and well aware that it will be an inconvenience, but hopefully, will only be for short term. Possible solutions may include using D Dock and to deliver through the mall.

Concern: Will landscape/parking lot improvements close down Ring Rd.?
Response: There will be slight traffic delays but no road closures are planned.
Concern: Was there a public hearing held for which restaurants to bid for?
Response: No, permanent leasing/development is done out of corporate office.
Concern: Why is it up close to the mall and not attached to the mall?
Response: Macy's wasn't interested in expanding.
Concern: Ann Arbor Center for Independent Living Director was concerned that shoppers will disabilities come to the mall and already have plenty of difficulties with the current layout. Will the major changes be in code with the ADA 2010 Standard? Will all handicap spaces be Van Accessible? Current spaces aren't wide enough to let people exit their vehicles. Will the website be updated with current maps including entrances, exits, walkways, etc.?

Response: New construction plans will be in code with the ADA 2010 Standard and handicapped space enhancements are included in the parking lot improvement projects. We will be putting in more Van Accessible handicap spaces along with the mall website being updated with all the appropriate, up-to-date information.
Citizen Participation Meeting Sign In Sheet - Briarwood Expansion - Thursday, August 15, 2013


