

APPROVED MINUTES OF THE REGULAR MEETING OF THE ZONING BOARD OF APPEALS OF THE CITY OF ANN ARBOR July 28, 2010

The Regular Session of the Zoning Board of Appeals was held on Wednesday, July 28, 2010 at 6:00 p.m. in City Council Chambers, 100 N. Fifth Avenue, A2, MI The meeting was called to order at 6:00 p.m. by Chairperson Carol Kuhnke

ROLL CALL

Members Present: (6) D. Gregorka, S. Briere, J. Carlberg,

D. Tope, C. Kuhnke & W. Carman (arr. @ 6:07 pm.)

Members Absent: (3) C. Briere, K. Loomis & One Vacancy

Staff Present: (1) M. Kowalski

A - APPROVAL OF AGENDA

A-1 - The Agenda was approved as presented.

On a VOICE VOTE - MOTION TO APPROVE - PASSED - UNANIMOUSLY

B - APPROVAL OF MINUTES -

- **B-1** March 24, 2010 Moved by Tope/Seconded by Gregorka No changes Unanimous **APPROVED**
- **B-2** April 28, 2010 Moved by Tope/Seconded by S. Briere No changes Unanimous **APPROVED**
- **B-3** June 23, 2010 Moved by Carlberg/Seconded by Tope No changes Unanimous **APPROVED**

C - APPEALS & ACTION

C-1 ZBA10-005 – 1020 Westaire Way

Larry Nisson is requesting Permission to Alter a Non-Conforming Structure and one Variance from **Chapter 55 (Zoning), Section 5:29**: a variance of 2 feet 6 inches for expansion of an existing residential structure into the front setback. (25 feet is required.)

Description and Discussion

The petitioner is requesting the variance in order to legally permit two small previously constructed additions (44 sq ft and 35 sq ft) to the front of the house. The house is 936 square feet (before the additions) and was built in 1956. The additions were constructed in approximately 2000 by the previous owner without permits and never finished. The petitioner would like to keep the additions and finish the interior space in accordance with all applicable City regulations. The house is non-conforming for the covered deck on the south side of the house which encroaches into the front setback of South Circle Drive. Aerial photos indicate the deck has existed for at least 20 years. The original front of the house was setback 26.9 feet

54 and the additions were constructed to extend 4.4 feet away from the front façade of the house. 55

The additions encroach 2.4 feet into the Westaire front setback.

If the front variance is approved, the structure will be consistent with some of the houses in the neighborhood. Although the additions extend into the front setback, they are minimal in total size (79 sq ft) and are supported by piers at the front of the house (one foot over the ground level). The additions provide architectural detail to the house and the front vard contains large trees and mature landscaping, this should minimize the impact to the surrounding neighborhood. The petitioner has submitted a letter signed by 19 neighbors in support of the variance request.

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Questions to Staff by the Board

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D. Gregorka (To M. Kowalski) - Matt, are we basing the setback on an average? (Yes, the setback average on this one is about 25 ft. on this one). The existing addition space, although we're going back to make this official, how do we know what is existing and what was built without code? (The Building Official inspected this and said that it is in conformance with code - and this was caught when the current owner filed for a legitimate building permit, and would meet code from here out as well. This was caught when it was evaluated for that permit.) (The petitioner can comment later, but I believe the interior is only roughed out as well, and all

future inspections on this work will have to be code compliant).

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J. Carlberg – The petitioner states that removing this work would be difficult due to the original construction of the house. Can staff verify that? (M. Kowalski – I cannot).

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Presentation by the Petitioner

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Mr. Larry Nisson, owner of this property was present to speak on behalf of the appeal. He stated that he had hired an architect to look at this and that this can be completed in compliance with the building code. "I've hired him to do the drawings and make this compliant." When I purchased the home, I visited the neighbors and they stated that for the last ten years the house had been an eyesore on the block. The former owner started this, never finished it, and the neighbors stated that they would like to see it finished.

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The home is a modular type home, and the contractor stated that this will cause problems in trying to disassemble this from the original structure. (The petitioner couldn't substantiate exactly what that entailed).

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Questions to the Petitioner by the Board

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D. Tope – When did you purchase the property? (May or June of this year. When I looked at the neighborhood. I noticed another home two doors down that has a portion that sticks out a foot further than mine, and I assumed incorrectly that this was ok).

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Public Comment - None. The chair mentioned that there were two pages of signatures from neighbors which support the petition.

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Discussion by the Board

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D. Gregorka – This is tough – he ended up with this situation because he did the right thing and submitted for a legal permit and then found that there was an encroachment into the front setback, which is pretty minimal. This is just information for discussion.

D. Tope (To M. Kowalski) - Did you do the hypothetical exercise that "if the petitioner had come to you as if this addition didn't exist, and you based it on the current request of adding this portion, would you have suggested that this had a unique situation and/or had a basis for qualifying for a variance? (*M. Kowalski – I did not*)

D. Tope – Do you have any prior experience with other people who have come before the ZBA you with similar cases?

M. Kowalski – No. Every case is unique. If you look at the neighborhood, it's a minimal encroachment. If you say, "is it necessary to the functionality of the home? No, probably not, but it's there now and the parcel itself is not that unique.

D. Tope – Would the practical difficulty standard have any impact on a petition to add these structures? (Yes, it's one of the standards). Substantial justice being done? This one bothers me the most. All of the people that come before us with a request to be able to build into the front setback have to meet a practical difficulty – have to meet a uniqueness standard – can't be judged on financial profit or loss. My quandary in this is that substantial justice is not being met as I don't see any of the standards that we use in approving requests like this.

C. Kuhnke – I'll draw up some comments without signaling that I actually support this, as I haven't decided yet, but this is a modest, small house that is set toward the back of the lot, and the most practical place to add on is in the front setback. It is a minimal encroachment, and according to the applicants contractor, it would ruin the integrity of the home to remove this, so, and this is one of the things that we would have discussed, had he not built it yet.

D. Gregorka – (To M. Kowalski) – Do you guys go out and measure this? (No. We use averaging and GIS aerial photos.

S. Briere – I looked at the subdivision, and want to ask staff if these are all modular homes? (I didn't look at that). Due to the shape of the homes on the aerial view, it would imply that it started out as a neighborhood that started out as small rectangular homes that have been altered at some point. If that's the case and we're talking about substantial justice, we would need to know that.

J. Carlberg – This neighborhood has considerable variety which would support the statement that this is not out of line with the rest of the neighborhood. I find that someone buying this and having this problem in place is a practical difficulty to change what is in place. I think that someone having to undergo the cost of removing it is a substantial injustice. We know that people are staying in their homes more and more and trying to make them livable, so I think this is quite a challenge in this neighborhood of small homes.

D. Gregorka – Mentioned that due to the fact that the Board does not have a full compliment of members this evening, that the petitioner will need five affirmative votes out of six to pass the variance. In the past, we have offered the option to the applicant to table this until the next meeting when there may be additional members present.

D. Tope – Stated that she is interested in the comments made by Sabra Briere – substantial justice - did others get variances for the same type of thing in the past? Also, this is a corner lot, and this is what corner lot rules do to small houses on small lots – they restrict the ability to do exactly what Jean talked about – make your home livable.

W. Carman – So I'm troubled by the thought that we would say that a small house on a corner lot deserves variances by virtue of the zoning itself -- that is exactly what we're not supposed

to do. We are supposed to look at the lot and say 'there is something about this property that makes it unusable.' That isn't true. If they had come to us without this being built, we wouldn't have approved it. I'd like to explore giving them a permission to alter a non-conforming structure rather than a variance.

C. Kuhnke – And this would put them into virtually the same place as most of the city – that the property becomes non-conforming. (Further Discussion by the Board regarding this issue).

MOTION

Moved W. Carman, Seconded by D. Gregorka, "In the case of ZBA10-005, 1020 Westaire Way, that the Zoning Board of Appeals grants Permission To Alter a Non-Conforming Structure in that the alteration complies as nearly as practicable with the requirements of the Zoning Chapter and the following finding of facts:

1. The additions are minimal in total size, and due to the original setback, the additions encroach a maximum of 2 $\frac{1}{2}$ feet into the front setback;

2. The alteration will not have a detrimental effect on neighboring property;

3. The structure will be consistent with some of the houses in the neighborhood and although the addition extends 79 feet into the front setback, the addition provides architectural detail to the house and has been supported by nineteen neighbors, per attached plans)

On a Voice Vote – MOTION TO APPROVE – PASSED – UNANIMOUS Permission to Alter a Non-Conforming Structure - Approved.

C-2 ZBA10-006 - 509 North Ashley Street

David C. Crouse is requesting one variance from **Chapter 55 Section 5:28** (R1C Single-Family) of 2 feet 6 inches from the side setback of 5 feet to permit construction of a carport addition 2 feet 6 inches from the rear property line. (** This petition was dismissed in March 2010 due to no petitioner being present at the meeting. Per the Rules of the Zoning Board of Appeals, the petition was dismissed and could not be re-heard for 4 months.)

Description and Discussion

The petitioner is proposing to construct a 336 square foot unenclosed carport with roof deck above. The roof deck will not be enclosed and will be accessed through a proposed door on the second floor. The carport will be eight feet tall attached to the house on one side and supported by 4 posts on the other side. The carport will also provide cover to the side door of the house. According to Chapter 55, 5:59, a carport is an accessory building and is not permitted in the required side open space. The proposed carport will extend 14 feet from the house and will result in a two foot 6 inch side setback, requiring a variance of two feet six inches from the site setback requirement of 5 feet. There is 16 feet 6 inches in between the house and the side property line.

The requested variance is minimal in area and will have a minimal impact in the required side yard. In addition, Chapter 55, Section 5:54(c) does permit certain architectural features such as eaves to project two feet into the required open space. The petitioner is requesting 2 feet 6 inch variance from the five foot side setback requirement in order to allow placement of the posts within the required setback.

Questions to Staff by the Board

D. Gregorka – If petitioner so chose, he could build a detached garage up to the property line? (No, it would have to be 3 feet from the property line). So if the carport weren't attached, he would need a 6" clearance? (Yes).

Presentation by the Petitioner

Mr. David Crouse was present to speak on behalf of the petition and explained the need for the carport and the hardships associated with the property.

Questions to the Petitioner by the Board

D. Gregorka – Have you spoken to any of your neighbors about this? (Yes, and all are in support with the exception of the home next door which is condemned and we could not contact the owner).

The chair once again notified this petitioner that there are only five board members present, and a unanimous vote would have to take place in order to approve the request. The petitioner had no objection to finishing the hearing. Chair read 4 letters of support.

Public Comment - None.

Discussion by the Board

D. Gregorka - Felt that the structure was a bit larger than it needs to be. (Petitioner stated that there are window wells that stick out two feet from the home, and the posts to the structure have to be positioned this way.)

W. Carman – I understand he would like to have this, but I don't see the hardships, nor does it meet the standards and I don't think it is even the minimum request.

S. Briere – Stated that due to the drive configuration (angular) is the reason for the request. Is there a way to economically address that issue? (M. Kowalski – with the basement window wells being there, there is no shortcut for what he needs). (Additional discussion).

MOTION

Moved D. Gregorka, Seconded by D. Tope, "In the case of ZBA10-006, 509 North Ashley Street, the Board grants a variance of 2' 6" from the required side setback of 5', per Chapter 55, Section 5:28. The alteration complies as nearly as practicable with the requirements of the Zoning Chapter and the following finding of facts and the attached plans:

- 1. The alleged hardships are not peculiar to the property and result from conditions which do not generally exist throughout the city;
- 2. The alleged hardships or practical difficulties or both, which would result from a failure to grant a variance do not include substantially more than a mere inconvenience or inability to gain a financial return;
- 3. The variance does not significantly affect neighboring properties, supported by letters from neighbors;
- 4. The circumstances of this particular request are self-imposed;

264	5. The variance request is not the minimum request possible to achieve use of
265	the structure.
266267	On a Voice Vote - MOTION TO APPROVE - FAILED - UNANIMOUS
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272 273 274 275	C. Kuhnke – At our Organizational meeting last month we amended our rules, and the rules state that a majority vote of the members must vote after a period of thirty days, but we don't have those rules in front of us.
276 277	D. Tope – Why are the amended rules not here?
278 279	M. Kowalski – They are in the attorney's office for review.
280 281 282	C. Kuhnke – Why does the attorney get to review our rules? (M. Kowalski – It's standard procedure. They have to make certain that they don't violate any law, etc.)
282 283 284	E. <u>NEW BUSINESS</u> - Open discussion regarding past variances.
285 286 287	W. Carman – Regarding the Zoro Project, we did meet and there is a public meeting on August $4^{\rm th}$. Anyone can attend that meeting and make comments.
288 289	F. REPORTS & COMMUNICATIONS - None.
290 291	AUDIENCE PARTICIPATION - GENERAL - None.
292 293	<u>ADJOURNMENT</u>
294 295	Moved by D. Gregorka, Seconded by D. Tope "that the meeting be adjourned."
296 297	On a Voice Vote – MOTION TO ADJOURN - PASSED - UNANIMOUS
298 299 300 301	Adjournment – 7:07 p.m. (Submitted by: Brenda Acquaviva, Administrative Support Specialist V – Zoning Board of Appeals)
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304	Carol Kuhnke, Chairperson Dated ZBA Minutes