



APPROVED MINUTES OF THE REGULAR SESSION OF THE HISTORIC DISTRICT COMMISSION OF THE CITY OF ANN ARBOR Thursday, March 13, 2008.

Commissioners Present: Diane Giannola, Michael Bruner, Ellen Ramsburgh, Robert White, Jim Henrichs and Kristina Glusac **(6)**:

Commissioners Absent: Sarah Shotwell (1)

Staff Present: Jill Thacher, HDC Coordinator/Planner II, Kristine Kidorf, Kidorf Preservation Consulting and Brenda Acquaviva, Administrative Support Specialist V, Planning and Development Services (3)

CALL TO ORDER: Commissioner White called the meeting to order at 7:00 p.m.

ROLL CALL: Quorum satisfied.

Intro 1 - Commissioner White welcomed new Commissioner Ramsburgh to the Commission.

APPROVAL OF THE AGENDA:

Coordinator Thacher asked to add item number C-1 under new business – Awards Recommendations for 2007.

The Agenda as Amended was approved without objection.

A - HEARINGS

A-1 <u>448 SOUTH FIRST STREET - OWSHD</u>

BACKGROUND: In March of 2003 the HDC issued a Certificate of Appropriateness (CoA) to demolish a house at 448 South First Street that was built prior to 1872. On April 10, 2003, the HDC issued a CoA for the construction of the current house, a new two-story single-family residence, which was built that same year.

LOCATION: The property is located on the west side of South First Street, two lots north of West Jefferson Street.

 APPLICATION: The applicant requests HDC approval to make the following changes to the front elevation: 1) swap the locations of the front door and the south window, and move the front porch steps and rails accordingly, using all existing materials; and 2) increase the depth of the front porch by one foot using matching materials.

STAFF FINDINGS:

 1. This structure is new (2003) and is therefore considered noncontributing in the Old West Side Historic District because it was built outside of the period of significance. As required by state law and local ordinance, work proposed on the exterior of noncontributing structures is reviewed to protect the integrity of the site, neighborhood and district.

2. Regarding moving the door, window, and stair, the work will be done using existing materials, so only the arrangement of the front façade features will change.

3. Increasing the depth of the front porch by one foot will result in a functional porch while impacting the relationships between neighboring structures very little. If approved by the HDC, the applicant intends to seek a variance from the Zoning Board of Appeals allowing the front setback to decrease by one foot. This would need to be obtained before a building permit for this portion of the work could be issued. If desired the applicant could phase the work so the door and window swap occurs separately from the porch extension while variances are being sought.

4. The work as proposed will not negatively impact the site, neighborhood, or historic district.

Owner/ Applicant/Address: Timothy & Teresa Rhodes, 448 S First Street, Ann Arbor MI 48103

Review Committee: Commissioners Ramsburgh and White visited the site.

Commissioner Ramsburgh – Agrees with the staff report, and feels that the changes are appropriate. The staff report is complete and covered the application well.

Commissioner White - Concurs with Commissioner Ramsburgh.

Applicant Presentation: Mr. Timothy Rhoades was present to speak on behalf of the appeal.

Questions of the Applicant by the Commission: None.

Audience Participation: None.

Discussion by the Commission:

MOTION

Moved by Commissioner Ramsburgh, Seconded by Commissioner Giannola, "that the Commission issue a Certificate of Appropriateness for the application at 448 South First Street to: swap the locations of the front door and the window immediately south of that door, and move the front porch steps and rails to align with the new door location, using all existing materials; and to increase the depth of the front porch by one foot using matching materials, all per the submitted drawings. The work as proposed is generally compatible in exterior design, arrangement, texture, material and relationship to the rest of the building and the surrounding area and meets *The Secretary of the Interior's Standards for Rehabilitation* standard 2."

On a Voice Vote - MOTION PASSED - UNANIMOUS (Application Approved)

A-2 338 MULHOLLAND STREET - OWSHD

BACKGROUND: This house was built in 1916, Elmer and Edith Fritz were the first owners. Elmer was a driver, first for Washington Bakery and then for the Schumann-Hotzel Bakery. They lived in the house until 1924 when G. Earl and Pauline Washington moved into the house. He was an insurance agent. After 1924 there was a regular turnover of residents in the house.

LOCATION: The property is located on the west side of Mulholland north of Liberty.

- 3 -

HDC - February 14, 2008

APPLICATION: The applicant requests HDC approval to demolish an existing garage, construct a new garage, remove a rear addition and deck, construct a new rear addition with small deck and steps, install patio pavers, and replace french doors with windows on the rear.

STAFF FINDINGS: STAFF FINDINGS:

1. The existing garage is approximately 10' x 15' with a shed roof hidden behind a parapet wall with wood siding, wood swinging doors, and a two-over-one windows on the rear and side. The garage does not appear to be original to the house, it is not shown in the 1916 Sanborn map, but was probably constructed soon after, appearing in the 1925 Sanborn. It is not large enough to house a car.

2. The garage is not a character-defining feature of the property or the district, it does not carry-over any of the house's architectural features, it is a utility building.

3. The proposed new garage is 14' x 20' and is one-and-a half stories high. It will sit in about the same location as the existing garage, meet setback requirements, and have a gable-front, cementitious composite siding and trim, and asphalt roof shingles. The doors will be wood panel with windows and exposed hinges. Two swing-out wood panel attic doors will be located in the gable end. It will be compatible in size, massing, architectural features and location with the house and the district, and maintains the house and garage spacing that characterizes the district.

4. The existing rear addition (6' x 4'), deck, and French doors are not original to the house. The addition is sided with vertical siding, has a small window and a hipped roof.

5. The proposed rear addition and small deck will be 10' x 12' and located in the same place as the existing addition. The small deck will extend from the rear. Patio pavers will be installed at ground level in the location of the existing deck.

6. The new addition will have cedar siding and trim to match the house, a gable roof, a wood paneled rear door, and small awning type windows on the sides.

7. The new deck will be 7' x 3', will be constructed of wood, and will have stairs, railings, and lattice to match the front of the house.

8. The non-original French doors will be replaced with three single-hung windows with transoms above. The new overall opening will be slightly wider than the existing doors. Matching siding will be infilled below the new windows.

9. The new rear addition, small deck, patio pavers and door to window conversion will be compatible with the historic character of the house.

Owner/ Address: Connie & Rob Pulcipher, 338 Mulholland Street, Ann Arbor MI 48103

Applicant: George Kachadoorian, 304 ½ S. State Street, Ann Arbor, MI 48104

Review Committee: Commissioners Ramsburgh and White visited the site.

153 Commissioner Ramsburgh – The neighborhood has one or two older flat-roofed garages, but 154 most have already been changed to newer garages. This is in keeping with what has already HDC – February 14, 2008

been done in the neighborhood. The addition does not overwhelm the home and is appropriate.

The front window with the transom over it would be much more in keeping than the French doors.

158 Commissioner White – Concurs with Commissioner Ramsburgh.

Applicant Presentation: Rob Pulcipher, owner and Architect, George Kachadoorian, architect, was present speak on behalf of the application.

Questions of the Applicant by the Commission: None.

Audience Participation: None.

Discussion by the Commission:

Commissioner Bruner - Stated that the petitioners have the support of their neighbors and feels the application is worthy of approval.

MOTION

 Moved by Commissioner Giannola, Seconded by Commissioner Glusac, "that the Commission issue a Certificate of Appropriateness for the application at 338 Mulholland to demolish the existing garage, construct a new garage, remove a rear deck and addition, construct a new rear addition with a small deck and steps, install patio pavers and replace rear French doors with a window as proposed. The work as proposed is generally compatible in exterior design, arrangement, texture, material and relationship to the rest of the building and the surrounding area and meets *The Secretary of the Interior's Standards for Rehabilitation* standards 2, 9, and 10."

On a Voice Vote - MOTION PASSED - UNANIMOUS (Application Approved)

A-3 <u>545 SECOND STREET - OWSHD</u>

 BACKGROUND: This two-story frame house appears in the 1894 Polk directory as 45 Second Street but its construction date is unknown and it may be older. Various groceries were operated out of the house from around 1920 (Jedele Grocery) through 1930 (Durain Grocery) to at least 1940 (Dean's Grocery). The one-story side-wing addition is shown on the 1925 Sanborn map (as 543 South Second), but earlier Sanborns do not include this address in their study areas.

LOCATION: The property is located on the east side of Second Street between West Jefferson and West Madison Streets.

APPLICATION: The applicant requests HDC approval to replace a second floor, double-hung, original window on the north elevation with a casement egress window that is required by code because of proposed interior work. The proposed egress window would fit the same opening as the existing window. A false muntin bar would be installed on the exterior of the window to mimic the meeting rails of the existing window.

STAFF FINDINGS:

1. The applicant is remodeling the second floor of this house in a way that triggers a building

- 5 -

HDC - February 14, 2008

code requirement for an egress window. She has identified a wood casement window (Weathershield C11-2444) that meets egress requirements and would fit in the opening of the existing window. The applicant also intends to install a false wood rail across the middle of the exterior of the window in the dimensions of the existing meeting rail. This would help the window imitate a one-over-one double hung like the others on this elevation. The existing exterior trim would be re-used, and the original window would be removed intact and stored in the house.

2. The Secretary of the Interior's Guidelines for Rehabilitating Historic Buildings are very clear about the need to preserve character-defining features when complying with health and safety codes. This window is very visible from the street and a character-defining feature.

3. The applicant has tried to make this egress window as inconspicuous as possible by using the existing opening size and imitating a double-hung window with the false meeting rail.

* (Coordinator Thacher stated that the homeowner is currently out of the country, working in Japan, and she's trying to do some work on the house while she is gone. We've spent a couple of months trying to pull together enough information to present this application to the HDC. She and her friends are doing the work themselves, so there is no contractor involved. She was able to identify the wood casement window which wouldn't require the opening to be enlarged, and the false wooden rail across the middle would be made in the dimensions of the existing meeting rail. A new windows worksheet was provided to the HDC with this information.)

Owner/ Applicant/Address: Lisa Brown, 545 Second St., Ann Arbor MI 48103

Review Committee: Commissioners Ramsburgh and White visited the site.

Commissioner Ramsburgh – When we did the site visit, we weren't sure we had all the information (window measurements). It is a very prominently visible window with character defining features. She asked for consultation with other Commissioners on replacing a 'character defining original feature' of this house. From the visitation, you can see it is an exposed elevation of the house and very prominent.

Commissioner White — Stated he approves of the egress window as long as it closely matches what is there. He stated he would err on the side of safety, and install the egress window for escape in case of fire.

(Administrative Note: Planning & Development records indicate on 12/6/07, a code complaint was filed and inspector Rick Whiting visited the site. The follow are inspector Whitings results:

Site visited - notice left. No one found working at time of visit, but work appears to be in process.

Permits are required for work described above.

P

Persons found working, not under permit are subject to fine and court appearance.

Building to have address visible from street.

Contact Ann Arbor building inspection division at 994-2674 to obtain permits.

Contrary to the Applicants claim that they acquired permits and then found they needed code compliant egress windows is untrue. The owner, Lisa Brown did NOT APPLY for a permit for this work until after it had been discovered that illegal work had already commenced. Ms. Brown's permit for any work is dated 12/11/08, after the inspector posting at the home.)

- 6 -

HDC - February 14, 2008

Applicant Presentation: Joe Lambert was present to speak on behalf of the appeal. He stated that the upper floor of this home has not been habitable space for at least twenty years. There

were raccoons living in the space, no electricity and drywall is falling down. Most of the home

had to be gutted and rewired. We obtained permits for all the work.

The city building inspectors stated that because those were now bedrooms, they had to be egress compliant. Mr. Lambert stated that they were previously bedrooms, but because they did *new* construction, it had to be code compliant – each bedroom has to have an egress window. The owner then combined the two for a master bedroom with one egress window.

Questions of the Applicant by the Commission:

Commissioner Bruner – (Clarified how many bedrooms and egress windows are in the home.) (2 bedrooms in the main portion of the house on the second floor.) (Discussion on the window in question. The window is repairable, but does not meet egress code.)

Audience Participation: None.

Discussion by the Commission:

Commissioner Bruner – Stated he would support this as it is required by code for egress. My preference would be a double hung window with a lower sill – this would be more in keeping with the house. He stated he would err on the side of safety.

Coordinator Thacher – Noted that the staff report is worded not in support as the Secretary of Interior's Standards make it very clear that building code requirements are not necessarily a reason to approve replacement of original materials. We have to work on this as a group – Building, Historic, Inspection - as we are getting more and more of these types of applications.

(Discussion by the Commission as to 'character defining features' and work that 'must' be okayed before undertaking work – Which the owner did NOT do, since they started the work <u>BEFORE</u> permits were applied for and only found by an inspector who happened to notice them working illegally.) The Chair allowed the petitioner to speak to answer additional questions.

Commissioner Bruner – Did you consider using a double-hung window with larger dimensions in either width or height to satisfy the egress requirements? (Petitioner representative – You can't go taller – per the building code. There is a minimum height from the bottom of the sill to the floor (44"), and the window opening is limited. It's timber frame up to about halfway through the second story, then they stretched it with other material. There is a beam very close to that. The 5'7" is clear space, and has to be in one pane.) HDC consensus is not to approve the window as there are other alternatives like a double hung larger window.

MOTION

Moved by Commissioner Glusac, Seconded by Commissioner Henrich, "that the Commission deny the application at 545 Second Street to replace an original window with a casement window because the work as proposed is not generally compatible in exterior design, arrangement, texture, material and relationship to the rest of the building and the surrounding area and does not meet *The Secretary of the Interior's Standards for Rehabilitation* standards 2 and 9."

A-4 512 EAST HURON STREET - OFWHD

BACKGROUND: The 1880 First Baptist Church has several additions: a two-story red brick education wing (by Colvin Robinson in 1950), a 1962 stucco and stone addition to that, a stone entrance on the south from the parking lot, and a wing on the north connecting all that to the Silas Douglass House at 502 East Huron next door (which was part of the 1993 Preservation Project of the Year). The church is a contributing structure in the Old Fourth Ward Historic District.

On May 10, 2007 a portion of an application was approved for the replacement of windows and installation of a 4' high metal fence around a lawn play area.

In August, 2007 the HDC approved an application to add an exterior stairway to the south elevation of the education wing.

In November, 2007 the HDC approved an application to build a wood pavilion parallel to the west property line near the southwest corner of the site.

LOCATION: The property is on the south side of East Huron Street, one lot west of State Street.

APPLICATION: The applicant requests HDC approval to cut a new door opening in the east elevation of the 1962 portion of the building that runs between the historic church and the Silas Douglass house. The door is needed for an interior open stair that is being converted to an enclosed egress stair. The new door would be a 3 foot by 7 foot hollow metal door that would be painted. In addition, a new sidewalk from the door to a retaining wall would be added, and 5 feet of the retaining wall would be removed and steps installed.

The drawings submitted also suggest that the glazing on an adjacent window would be replaced, probably to meet code for an egress stair. This is not a part of the application, and could be approved at the staff level with the correct documentation.

STAFF FINDINGS:

An additional fire-rated stairwell is necessary to operate a nursery school from the church.
The previously approved application for an exterior stair on the south side of the education
building turned out to be cost prohibitive. The Ann Arbor Nursery is therefore seeking to
convert an existing interior open stair to a fire-rated egress stair. That stair would require
an egress door.

 The proposed exterior doorway is on a very unobtrusive part of the building that was constructed in 1962. It is near a secondary entrance to the building from the courtyard (the primary entrances being directly into the 1880 church from Huron Street or into the office area from Washington Street).

3. The proposed door is on a non-character-defining elevation of the building, and would not harm any character-defining features of the site or historic main church.

4. The additional concrete sidewalk and alterations to the existing low wall are minimal, located in an unobtrusive part of the site, and do not negatively impact the overall site.

Owner/ Address: First Baptist Church 512 East Huron Street Ann Arbor MI 48104

- 8 -

HDC - February 14, 2008

Applicant: H Scott Diels, 1414 Iroquois, Ann Arbor, MI 48104

364 365

363

366

367 368

369

370 371

372 373 374

375 376

377 378

379 380

381 382

383 384

385

386 387

388 389

390 391

392 393 394

395 396

397 398 399

400 401 402

403 404

410 411 412

413 414 **Review Committee:** Commissioners Ramsburgh and White visited the site.

Commissioner Ramsburgh – From the front of the building you really can't see where the new door cut would be. The old portion of the church comes out far enough to hide that.

Commissioner White – Concurs with the staff report.

Applicant Presentation: Mr. H. Scott Diels was present speak on behalf of the application. The nursery school requires two egress routes for the children. Looking at all possibilities, this was the least intrusive into the fabric of the building.

Questions of the Applicant by the Commission:

Commissioner Bruner – This is in lieu of the stair approved last year by the HDC? (S. Diels – That is correct. This would be in place of the outdoor stair.)

Commissioner Henrichs – What is the construction of the wall? (Masonry and stone, patched with stone on the outside, concrete block on the inside.) Will this also be used as an entrance? (Probably not. In case of emergency exit.) Are there any other hollow metal doors in this building? (Yes, the 1960's portion, which is what this building is – on the far east side is a hollow metal door. I saw no need to put glass in there.)

Commissioner Bruner – The play area will still be on the Washington street side? (Not sure, they're talking about possibly on the Huron street side.)

Commissioner Glusac – Regarding the window that is facing Huron street (marked option 1 on the plan) - 'replace glazing with tempered or laminated insulating glass, etc. Would this be lowered? (No, it will be the same – new windows that were approved in 2001-02 will match that. This is clear glass facing north. The option is dependent on cost.)

Audience Participation: None.

Discussion by the Commission:

Commissioner Ramsburgh – The five feet of concrete will not be needed. Does that matter? (No.)

<u>MOTION</u>

Moved by Commissioner Bruner, Seconded by Commissioner Henrichs, "that the Commission issue a Certificate of Appropriateness for the application at 512 East Huron Street to insert a new door opening and steel door into the east elevation of the vestibule wall, to install a new concrete sidewalk from the door to an existing retaining wall and to remove 5 feet of the retaining wall and install concrete steps, per the submitted drawings. The work as proposed is generally compatible in exterior design, arrangement, texture, material and relationship to the rest of the building and the surrounding area and meets *The Secretary* of the Interior's Standards for Rehabilitation standards 2 and 9."

On a Voice Vote – MOTION PASSED – UNANIMOUS (Application Approved)

HDC	- Febr	ruary 14, 2008 - 9 -
В-	OLD	BUSINESS – None.
C -	NEW	BUSINESS –
	C-1	Annual Report – Coordinator Thacher discussed the annual report as is required
	U -1	by the by-laws.
	-	commissioner Ramsburgh, Seconded by Commissioner Giannola, "that the Annual he HDC for the 2007 year be accepted as amended."
		Vote – MOTION PASSED – UNANIMOUS (The report will be passed on to City review).
	invita be a	Awards Recommendations – These are the draft of the awards featured this year are asking the Commission to endorse this list so that we can proceed and send out ations. This year's ceremony will be at the Michigan Theatre (in the lobby.) There will running Powerpoint presentation there as well as to City Council at their May 5 th , meeting.
	•	commissioner Bruner, Seconded by Commissioner Giannola, "that the awards dations be approved."
On a	Voice	Vote – MOTION PASSED – UNANIMOUS
AUD	IENCE	PARTICIPATION – GENERAL – None.
D -	APP	ROVAL OF MINUTES –
	D-1	Draft Minutes of the January 10, 2008 Regular Session. (Approved as Presented without objection.)
	D-2	Draft Minutes of the February 14, 2008 Regular Session. (Commissioner Ramsburgh – not Ramsburg – Line 69 "Commissioners White and Glusac", not Henrichs and Glusac - (Approved as amended.)
E-	REP	ORTS FROM COMMISSIONERS
		ner White thanked J. Thacher and K. Kidorf for the food and educational material the Commission's annual retreat.
F-	ASSIGNMENTS -	
<u>Moni</u>	itor:	
		449 C First Street Commissioner Bruner
	F-1	448 S. First Street - Commissioner Bruner

Commissioner Henrichs

Commissioner Glusac

338 Mulholland Street - 512 E. Huron Street -

465

466

HDC - February 14, 2008

- 10 -

468

469

467 F-2 Review Committee – For the April 7, 2008 Regular Session – Commissioner's Henrichs and Giannola will meet Coordinator J. Thacher on Monday, April 10, 2008, tentatively at 500 p.m.

470 471

STAFF ACTIVITIES REPORT **G** –

472 473

474

G-1 **Staff Activities Report** – There were seven applications in February of 2008. Six were reviewed by staff and one by the Commission, for a one hundred percent approval rate.

475 476 477

G-2 Revised By-Laws – K. Kidorf passed out the draft by-laws for the Commission review. She stated that this issue would be brought forth on the April Agenda after the commission has time to look at them and finalize any possible changes.

479 480 481

478

H -**CONCERNS OF COMMISSIONERS**

482 483

484

485

Commissioner Bruner – Stated that although he did not object to the approval of the minutes from January or February, as he was not present at either meeting and could not speak to their accuracy. He stated that his comments are no reflection on staff and what they do to keep use prepared for each meeting, as we know that staff has multiple assignments.

486 487 488

489

490

491

492

The comments are to be carried forth to Mark Lloyd or whomever is in charge of the departments. The minutes have been consistently late, and I place this blame on inadequate man power. Consistently in the last several years, the line of attention that comes to be paid for the requirements of the HDC performing it's job, except that management has not placed enough person power toward getting these jobs done. While I'd like to see minutes given to us in a more timely fashion for review.

493 494

J -**COMMUNICATIONS** – None.

495 496 497

The Meeting was adjourned at 8:53 p.m. without objection.

498 499

500

SUBMITTED BY: Brenda Acquaviva, Administrative Service Specialist V, Planning and Development Services.