ANN ARBOR HISTORIC DISTRICT COMMISSION

Staff Report

ADDRESS: 204 W Jefferson Street, Application Number HDC21-022

DISTRICT: Main Street Historic District

REPORT DATE: March 11, 2021

REPORT PREPARED BY: Jill Thacher, Historic Preservation Coordinator

REVIEW COMMITTEE DATE: March 8, 2021

	OWNER	APPLICANT
Name: Address:	Phil Wiedman 204 W Jefferson	Stuart Collins 361 Carriageway
Phone:	Ann Arbor, MI 48103 (734) 757-4030	Ypsilanti, MI 48197 (734) 323-0776

BACKGROUND: This two and a half story brick gable-fronter was built in 1899 per the Polk City Directory. The first occupant was Agnes Binder, a widow. It features a stone foundation and arch-topped single-sash windows in the front gable and on the west elevation. The house has predominantly one-over-one windows, a full-width front porch, and a brick bump out on the first floor of the east elevation.

LOCATION: The site is located on the north side of West Jefferson between South First Street and South Ashley Street.

APPLICATION: The applicant seeks after-the-fact HDC approval to reshingle a roof and infill an arch-topped stair window with glass block.

APPLICABLE REGULATIONS

Ann Arbor City Code Chapter 103 § 8:421(3)

When work has been done upon a resource without a permit, and the commission finds that the work does not qualify for a certificate of appropriateness, the commission may require an owner to restore the resource to the condition the resource was in before the inappropriate work or to modify the work so that it qualifies for a certificate of appropriateness. If the owner does not comply with the restoration or modification requirement within a reasonable time, the commission may request for the city to seek an order from the circuit court to require the owner to restore the resource to its former condition or to modify the work so that it qualifies for a certificate of appropriateness. If the owner does not comply or cannot comply with the order of the court, the commission may request for the city to enter the property and conduct work necessary to restore the resource to its former condition or modify the work so that it qualifies for a certificate of appropriateness in accordance with the court's order. The costs of the work shall be charged to the owner and may be levied by the city as a special assessment against the property. When acting pursuant to an order of the circuit court, the city may enter a property for purposes of this section.

From the Secretary of the Interior's Standards for Rehabilitation:

- (2) The historic character of a property will be retained and preserved. The removal of distinctive materials or alteration of features, spaces, and spatial relationships that characterize a property will be avoided.
- (5) Distinctive materials, features, finishes, and construction techniques or examples of craftsmanship that characterize a property will be preserved.
- (6) Deteriorated historic features will be repaired rather than replaced. Where the severity of deterioration requires replacement of a distinctive feature, the new feature will match the old in design, color, texture, and, where possible, materials. Replacement of missing features will be substantiated by documentary and physical evidence.
- (9) New additions, exterior alterations, or related new construction shall not destroy historic materials that characterize the property. The new work shall be differentiated from the old and shall be compatible with the massing, size, scale, and architectural features to protect the historic integrity of the property and its environment.

From the Secretary of the Interior's Guidelines for Rehabilitating Historic Buildings (other SOI Guidelines may also apply):

Windows

Recommended: Designing and installing new windows when the historic windows (frames, sash and glazing) are completely missing. The replacement windows may be an accurate restoration using historical, pictorial, and physical documentation; or be a new design that is compatible with the window openings and the historic character of the building.

Not Recommended: Changing the number, location, size, or glazing pattern of windows, through cutting new openings, blocking-in windows, and installing replacement sash which does not fit the historic window opening.

Removing a character-defining window that is unrepairable and blocking it in; or replacing it with a new window that does not convey the same visual appearance.

Removing or radically changing windows which are important in defining the historic character of the building so that, as a result, the character is diminished.

Changing the historic appearance of windows through the use of inappropriate designs, materials, finishes, or colors which noticeably change the sash, depth of reveal, and muntin configuration; the reflectivity and color of the glazing, or the appearance of the frame.

Replacing windows solely because of peeling paint, broken glass, stuck sash, and high air infiltration. These conditions in themselves, are no indication that windows are beyond repair.

Failing to undertake adequate measures to assure the protection of historic windows.

From the Ann Arbor Historic District Design Guidelines (other Ann Arbor guidelines may also apply):

Windows

Appropriate: If a window is completely missing, replacing it with a new window based on accurate documentation of the original or a new design compatible with the original opening and the historic character of the building. Materials other than wood will be reviewed by the Commission on a case-by-case basis.

Not Appropriate: Removing or radically changing a window that is important in defining the overall historic character of the property.

Using glass block to fill in openings.

Changing the number, location, and size or glazing pattern of windows by cutting new openings, blocking-in, or installing replacement sash that does not fit the historic opening.

STAFF FINDINGS

- 1. On December 8, 2020 a complaint was filed through the building department for a number of issues. The ones concerning the HDC include a boarded window, a window replaced with glass block, and roofing activities. The boarded window has since been unboarded by the property owner.
- 2. The owner is replacing the asphalt roof by adding a layer of similar asphalt shingles. This work is appropriate. It would normally be staff approved but was included here for the sake of not requiring two applications.
- 3. The date that the window on the west elevation of the house was replaced with glass block is not provided in the application. Google Street View photos in June 2011 show the window as boarded (Figure 1). The September 2014 Google Street View shows the window with the glass blocks.
- 4. This work clearly does not meet the Secretary of the Interior's Standards for Rehabilitation, in particular Standard 2, nor does it meet the SOI Guidelines for windows or the Ann Arbor Historic District Design Guidelines for windows. The owner has said, via his applicant, that he will replace the glass block with a window in the spring.
- 5. Installing a new asphalt roof over an existing asphalt roof is appropriate and staff believes should be approved.

6. There are several suggested motions below. The first is for only the roof. The second is to approve the glass block window. If it fails, the third is to order the glass block to be replaced with a wood sash with clear glass.

POSSIBLE MOTIONS: (Note that the motion supports staff findings and is only a suggestion. The Review Committee, consisting of staff and at least two Commissioners, will meet with the applicant on site and then make a recommendation at the meeting.)

New Roof:

I move that the Commission issue a certificate of appropriateness for the portion of the application at 204 W Jefferson Street, a contributing property in the Old West Side Historic District, to install an asphalt roof over the existing asphalt roof, as proposed. The work is compatible in exterior design, arrangement, texture, material and relationship to the surrounding resources and meets the *Ann Arbor Historic District Design Guidelines* and *The Secretary of the Interior's Standards for Rehabilitation,* in particular standards 2 and 9, and the guidelines for roofs.

Glass Block Window:

I move that the Commission issue a certificate of appropriateness for the portion of the application at 204 W Jefferson Street, a contributing property in the Old West Side Historic District, for the prior installation of glass blocks in an arch-topped window opening on the west elevation, as proposed. The work is compatible in exterior design, arrangement, texture, material and relationship to the surrounding resources and meets the *Ann Arbor Historic District Design Guidelines* for windows and *The Secretary of the Interior's Standards for Rehabilitation,* in particular standards 2, 5, 6 and 9, and the guidelines for windows.

If the motion fails:

I move that the Commission finds that installing glass blocks in an original window opening does not qualify for a certificate of appropriateness, and that the property owner is ordered to restore the window to its former condition by installing an arch-topped wood sash with clear glass within 60 days. Before installation, the owner must apply for and receive a building permit that includes window specifications. Staff will examine the window specifications for compatibility during the building permit review and will sign off on the building permit only if the window specifications meet the *Ann Arbor Historic District Design Guidelines*.

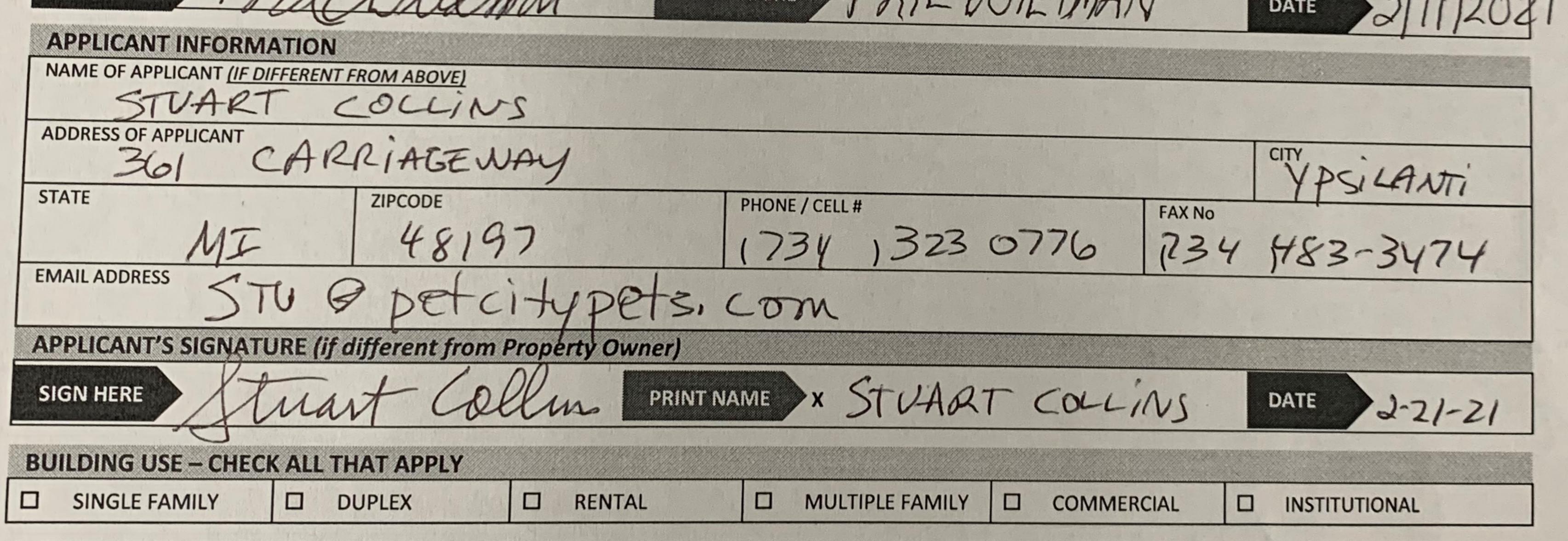
ATTACHMENTS: application, city enforcement photo.

204 W Jefferson Street (September 2014 courtesy Google Street View)



FAX TRANSMISSION ______ DATE: 2-24-24 ME: TO: JILL THACHER # PAGES: FROM: 204 W. JEFFERSN LOCATION: STU FOR PHIL LOCATION: FAX#:____ MESSAGE: **HIJIUNIL DIJINILI LUIVIIVIIJUUU** *************** PLANNING AND DEVELOPMENT SERVICES Permit Number HDC# City Hall: 301 E. Huron St. Ann Arbor, MI 48104-6120 BLDG# Mailing: P.O. Box 8647 A

CHIGPS	Phone: 734.794.6265 ext. 42608 Fax: 734.994.8460	rbor, MI 48107-8647 <u>ithacher@a2gov.org</u>		DATE STAMP
APPLIC	ATION MUST BE FILLEE	OUT COMPLETELY		
PROPERTY LOCAT	ION/OWNER INFORMATION			
THE OF PROPERTY OV	WNER WIEDMAN		HISTORIC DISTRICT	
204 U ZIPCODE 48103	N. JEFEERSON DAYTIME PHONE NUMBER 724, 757-400	EMAIL ADDRESS		CITY ANN ARBOR
PROPERTY OWNER'S ADD	DRESS (IF DIFFERENT FROM ABOVE)	none	CITY	STATE, ZIP
SIGN HERE		PRINT NAME DL:11	TIE TMANT	



PROPOSED WORK

Describe in detail each proposed exterior alteration, improvement and/or repair (use additional paper, if necessary).

DESCRIBE CONDITIONS THAT JUSTIFY THE PROPOSED CHANGES: 10 00 For Further Assistance With Required Attachments, please visit <u>www.a2gov.org/hdc</u> **APPLICATION CONTINUED ON OTHER SIDE** G:\Community Services\CSA Shared\Planning & Development\Permit Application Forms



HISTORIC DISTRICT COMMISSION APPLICATION

FEE CHART				
DESCRIPTION				
STAFF REVIEW FEES	FEE			
Application for Staff Approval	\$35.00			
Work started without approvals	Additional \$50.00			
HISTORIC DISTRICT COMMISSION FEES				
All other proposed work not listed below	\$100.00			
Work started without approvals	Additional \$250.00			
RESIDENTIAL – Single and 2-story Structure				
Addition: single story	\$300.00			
Addition: taller than single story	\$550.00			
New Structure - Accessory	\$100.00			
New Structure – Principal	\$850.00			
Replacement of single and 2-family window(s)	\$100 + \$25/window			
COMMERCIAL – includes multi-family (3 or more unit) structures				
Additions	\$700.00			
Replacement of multi-family and commercial window (s)	\$100 + \$50/window			
Replacement of commercial storefront	\$250.00			
DEMOLITION and RELOCATION				
Demolition of a contributing structure	\$1000.0			
Demolition of a non-contributing structure	\$250.00			
Relocation of a contributing structure	\$750.00			
Relocation of a non-contributing structure	\$250.00			

FOR COMMISSION REVIEWS:

- Application withdrawals made before public notice is published will qualify for a 50% refund of the application fee.
- Application withdrawals made after public notice is sent but before the public hearing will qualify for a 25% refund of the application fee.

INSTRUCTIONS FOR SUBMITTING APPLICATIONS

All HDC applications must be signed by the property owner and the applicant, if different, with the exception of staff approvals, which may be signed by only the applicant.

All completed HDC applications and their attachments may be submitted to Planning and Development Services by mail, in person (paper or digital), faxed, or via email to <u>building@a2gov.org</u>.

We accept CASH, CHECK, and all major credit cards. Checks should be made payable to "City of Ann Arbor"

HDC applications that are incomplete or not submitted with the required documentation or payment will not be processed or approved.

APPLICATION EXPIRATION

HDC applications expire three (3) years after the date of approval.

OFFICE USE ONLY				
Date of Hearing:				
Action	□ HDC COA	□ HDC Denial		
Action	□ HDC NTP	□ Staff COA		
Staff Signature				
Comments				
Fee:	\$			
Payment Type	 Check: # Cash Credit Card 			

