

DRAFT MINUTES OF THE REGULAR SESSION OF THE BUILDING BOARD OF APPEALS OF THE CITY OF ANN ARBOR MARCH 12, 2008 - 1:30 P.M. – SECOND FLOOR – COUNCIL CHAMBERS 100 N. FIFTH AVENUE, ANN ARBOR, MI 48104

MEETING CALLED TO ORDER at 1:32 p.m. by Chair Kenneth Winters

ROLL CALL

Members Present:	(5)	K. Winters, R. Hart, R. Reik, P. Darling and S. Callan
Members Absent:	(0)	
Staff Present:	(4)	A. Savoni, K. Chamberlain, V. Pappas and B. Acquaviva

A - <u>APPROVAL OF AGENDA</u>

A-1 Approved Without Opposition.

B - <u>APPROVAL OF MINUTES</u>

B-1 Draft Minutes of the February 13, 2008 Regular Session – **Approved as Amended.**

Corrections: Line 285 should state Egress stair and not Egress window.

Moved by R. Reik, Seconded by S. Callan, "to approve the minutes of the February 13, 2008 Regular Session."

On a Voice Vote – MOTION PASSED - UNANIMOUS

- C APPEALS & ACTION
 - C-1 <u>2008-B-007 3333 Edgewood Drive</u>

James Amrine and Constance Colthorp, owners of this property are requesting a variance from Sections R305.1, of the 2003 Michigan Residential Code.

Description and Petitioner Presentation

The applicant is requesting a variance from Section R305.1 of the 2003 Michigan Residential Code that requires a 7 foot 0 (zero) inch ceiling height in a basement with habitable space, and allows beams/girders not less than 4 feet on center to project below, a maximum of 6 inches. Exception 4 states: "Bathrooms shall have a minimum ceiling height of 6 feet 8 inches (2036 mm) over the fixture and at the front clearance area for fixtures."

Petitioner is repairing an existing damaged bathroom in a basement. The ceiling height in the bathroom and over the fixtures is too low. This ceiling height in the bathroom and over the fixtures ranges from 6 feet 2-1/2" to 6 foot 3 inches to the finished ceiling.

James Amrine, owner, was present to speak on behalf of the appeal. He stated that they are updating a pre-existing basement bathroom and we expect the finished ceiling height to be 6'2 //2 inches at its lowest point (assuming a 1/2 in. ceiling and a 1/2 in. floor.) The bare floor to the joists above is 6'3 1/2 inches at its lowest. There was some water damage, so we have removed some walls, paneling and the shower and lavatory. We would like to return the room back to a usable condition.

58

59 **Recommendation:**

60

A. Savoni – Staff is not supportive of the ceiling height request as the ceiling is too low. We would suggest that if the Board is supportive of granting any variance, a fully automatic, building wide smoke detection system be a condition of the variance.

64

K. Chamberlain – The Fire Department concurs with the Building Department. We would also
 request that if the appeal is granted, that building wide, interconnected smoke detectors be a
 condition of the variance.

68

69 **Comments and Questions from the Board** 70

R. Reik (To Petitioner) – What is located above the bathroom? (There is a dining room that
projects off the main footprint of the house.)

P. Darling – Do you know why the floor is raised in that room? Is it due to the plumbing? (I
would assume so.) Was the house built in the 40's or 50's? (1942 and we are the second
owners of the home.)

(The Board discussed the possible pre-existing conditions. The Building Official stated that
ceiling height code is 6'8" and bathroom headroom is 7'.)

K. Winters – You're proposing to put in ceramic tile? (Petitioner – Yes.) What if you were to just
leave the ceiling open and paint it? (The ceiling is currently bare joists and one option we
considered would be to put some sort of paneling 'between' the joists and leave the bottom of
the joists exposed.) Six foot 2 inches is very low. We have previously allowed 6'4", but I don't
think you'll be able to achieve that, so we're trying to get alternative ideas.

R. Hart – The dining area appears fairly small. The underside of the floor is 7 feet above the
basement? (Yes - The joists are around 9 inches.) Is there any possibility to 'reframe' the floor
of the dining room? (There is some plumbing and electrical running through there, but we may
be able to change the joists to 2 x 6.)

91

K. Winters – If you went to LVL's you could go 5 ¼ in. deep and gain several inches there. (The
Building Official stated the petitioner would need a sign-off from an accredited architect or
engineer for those changes.) (*The Board discussed possible changes at length.*)

96 <u>MOTION #1</u>

Moved by R. Hart, Seconded by R. Reik, "In the case of Appeal Number 2008-B-007, 3333
Edgewood Drive, to Table the issue until the petitioner can determine if other means of
obtaining code are possible. The issue will be heard no later than one year from today, at
the March 2009 Regular Session."

102

103 On a Voice Vote – MOTION PASSED – UNANIMOUS (TABLED).

- 104
- 105

C-2 <u>2008-B-008 – 1595 Meadowside Drive</u>

106 107

Craig Nader, contractor for this property, is requesting a variance from Section R310.1 of the 2003 Michigan Residential Code.

110

111 Description and Petitioner Presentation112

113 The applicant is requesting a variance from Section R310.1 that states: "Basements with 114 habitable space shall have at least one openable emergency escape and rescue opening. 115 Where emergency escape and rescue openings are required, they shall have a sill height of not 116 more than 44 inches above the floor."

117

Petitioner is finishing a portion of the basement creating habitable space. The finished space consists of a bedroom, bathroom, recreation room and office. In the bedroom, the sill height of the existing egress window is 54 inches above the finished floor. The required minimum height is 44 inches. The Petitioner proposes to install an 8 inch high step/platform at the window that will be 3 feet wide by 3 feet deep. Petitioner states that the step will be permanently installed.

123

124 **Recommendation:**

125

A. Savoni - Staff would not be supportive of this request. The code specifically states that the bottom of the opening must be a maximum of 44 inches from the finished floor and does not allow for any provisions or exceptions for a step located at the window. We would suggest that if the Board is supportive of granting any variance, a fully automatic, building wide smoke detection system and a permanently installed sign stated the step is part of the emergency egress system and cannot be removed, be a condition of the variance.

132

133 <u>NOTE:</u> Petitioner was not present to speak on behalf of the appeal.
134

135 <u>MOTION</u> 136

Moved by S. Callan, Seconded by R. Reik, "in the matter of 2008-B-008,
138 1595 Meadowside Drive, to table the issue until the April 9, 2008 Regular Session."

140 On a Voice Vote – MOTION PASSED – UNANIMOUS (TABLED until the APRIL 2008 141 Regular Session.)

- 142
- 143 144

145

C-3 <u>2008-B-009 – 309 South Main Street</u>

Jay Walden, tenant for this property, is requesting a variance from Section 507 of the
 2003 Michigan Mechanical Code.

149 **Description and Petitioner Presentation**

151 The applicant is requesting a variance from Section 507 of the 2003 Michigan Mechanical Code 152 requiring commercial kitchen hoods. The code states:

153

150

154 Section 507.1 "Commercial kitchen exhaust hoods shall comply with the requirements of this 155 section and NFPA 96-2001, as listed in chapter 16. Hoods shall be type I or type II and shall be 156 designed to capture and confine cooking vapors and residues."

157

158 Section 507.2 "A Type I or Type II hood shall be installed at or above all commercial cooking 159 appliances in accordance with Sections 507.2.1 and 507.2.2. 160 Where any cooking appliance under a single hood requires a Type I hood, a Type I hood shall 161 be installed. Where a Type II hood is required, a Type I or Type II hood shall be installed."

162

163 Section 507.2.1 "Type I hoods shall be installed where cooking appliances produce grease or 164 smoke, such as occurs with griddles, fryers, broilers, ovens, ranges and wok ranges."

165

166 Section 507.2.2 "Type II hoods shall be installed where cooking or dishwashing appliances 167 produce heat or steam and do not produce grease or smoke, such as steamers, kettles, pasta 168 cookers, dishwashing machines, and ovens."

169 170 Jay Walden, owner, was present to speak on behalf of the appeal. He stated that he is the CEO 171 of construction and design for "The Melting Pot" restaurant chain. He explained that they have 172 130 restaurants across the country and the concept is fondue. The question is whether or not 173 'hoods' would be required over each table for the cooking process. He stated that this was not 174 an uncommon question for them and they have addressed it elsewhere many times. He stated 175 that they had provided analytical air quality studies which show that they are below the threshold 176 that would trigger the need for those hoods in NFPA 96 (4.11.2), which is 5 milligrams per cubic 177 meter. Anything below that does not require a hood. Their average in the analytical data is 4.1 178 milligrams per cubic meter.

179

180 **Recommendation:**

181

A. Savoni - The City has a letter on file that The Melting Pot has agreed not to use the oil
 method of cooking at this facility. Therefore, the attached information regarding air quality is not
 applicable. We are addressing this Appeal on a steam and heat only basis which is covered in
 Section 507.2.2, MMC 2003.

186

187 The applicant is proposing to provide two cooking pots at each table. These pots will contain 188 broth and water which will be used by the patrons to cook their meat and/or vegetables. The 189 code requires a Type II hood be installed at each table. There are no exceptions in the code 190 which would eliminate this requirement.

191192 **Discussion:**

193

Mr. Vern Pappas - Mechanical Inspector for the city of Ann Arbor was present to speak regarding the appeal. He stated that he has previously spoken to the petitioner on a number of occasions regarding this project. The standard that the petitioner is using (NFPA 96 – 4.11.2) – that section didn't come into effect until the 2004 'version' was presented for use, and this is a <u>'tentative interim amendment</u>;' which means that the entire committee has not yet voted on this and that it can be repealed once the committee conducts that vote at the end of 2008.

200

201 The code that we are currently under is the approved 2003 Mechanical Code. This is what the 202 project was reviewed on and the section he quotes does not apply. It is not included in the 203 current code for use. The NFPA Mechanical Code states that anything that is in 'conflict' with 204 the Michigan Mechanical Code – the Michigan Mechanical Code will apply. In this case, there is 205 a conflict. I also asked the petitioner to contact the State of Michigan to get approval for the 206 product. I also spoke with the State of Michigan, Mechanical Division, and the petitioner 207 submitted the same information to them. I spoke to the Director at the state this morning, and 208 he said "based on the information provided, he could not accept it or grant him a variance, 209 unless they go for a 'product approval." The Code states that "any cooking operation (including 210 the preparation of food), must be exhausted to the outdoors through a Type 1 or Type 2 hood, 211 depending on grease vapor or heat/steam."

214 We could possibly accept an alternate method for removal of the heat and steam if we could be 215 satisfied that there is no grease vapor from the broth (since they're still 'cooking' the meat, i.e., 216 steak, chicken, pork and fish) you're still producing grease vapor in that steam. The state is still 217 undecided on this as well. If it were only steam, and they had a method to extract that effluent 218 so as not to create any problems with the structure, (moisture in buildings creates habitat for 219 mold growth and can deteriorate the structure itself.) This is not a single-story building, and can 220 affect others as well. We have not been presented with any alternate method of extracting that 221 heat and steam without the use of a hood. We recommend that at a minimum, they install a 222 Type 2 hood over each table to eliminate vapor. If there are grease vapors in the cooking 223 process, at least the Type 2 hood could be cleaned to eliminate that. I did recently visit one of 224 their other restaurants. You can't actually see if there is residue on their ceilings, as that is 225 painted black and we visited the restaurant at night.

226

It's also evident that the 'air quality study' they submitted does not address long term effects (this is a 39 hour study). They have given us a letter that they will not use oil and only the broth method of cooking. If they can present a way to exhaust/remove the heat and moisture that would satisfy the Mechanical Code, we would be happy to look at that. At this time, the Code only gives us one option.

232

233 K. Chamberlain – The Fire Department concurs with the Building Department.

234

235 <u>Comments and Questions from the Board</u>236

S. Callan – (to V. Pappas) – Which restaurant did you visit, the location in Novi, MI? (Yes.)
What did they have for hoods? (Nothing.)

240 K. Winters – They use the oil method? (Yes, they use oil and the broth. I arrived at 6:00 p.m. 241 and in Novi, it's a single building, with windows all the way around. We happened to be sitting in 242 a corner where there were numerous windows that had shades. The windows were clean and 243 clear when we got there. Your cooking experience in this restaurant lasts for over three hours. 244 You're actually doing all the preparing of the food at the table in the fondue pot. By 7:30, the 245 windows were all full of condensation. By 9:00 p.m., condensation was 'rolling' down the 246 windows. This could have been just a function of their HVAC system or whatever system they 247 have there – not working? But this is what we saw.)

248

249 S. Callan (to Petitioner) – You have three facilities currently in Michigan? (Yes.) Do any of 250 those have hoods over the tables? (No. None of the 130 locations currently operating are 251 required to have hoods, and we've never had an incident related to the cooking process in any 252 of those restaurants in thirty years. I spoke to Mr. Pappas after his visit, and I went to the 253 franchisee and asked what could be the problem. He indicated that it happens occasionally 254 and that he didn't know exactly what caused it and has some people looking at why (from what 255 he described) this happened. From what he described, it was something that certainly needed 256 to be addressed, but not a common occurrence in our restaurants. We own four ourselves in 257 Tampa, FL and have glass windows. Sometimes condensation takes place with heat on the 258 inside and cold on the outside, but I don't yet have a response from the franchisee as to what 259 that situation was. I'll point out as well that the entrée process – which is actually under review 260 - is about 20 or 30 minutes. Two or three hours would be a very long dining experience. Our 261 average is about 2 hours.

262

S. Callan – Your fondue pots are pre-warmed in the kitchen and brought out and placed on a
ceramic hot surface? (Yes. It's a cook top (magna-wave induction wave cooking – the surface
doesn't actually heat up in that one.) The broth comes out hot from being in 212 degree water
out of a dispenser, and the customer cooks bite-size pieces of protein.

V. Pappas – Stated that the broth comes out 'warm' – not 'hot' – the cooking temperature buildup occurs at the table itself. The thermostat at the table allows you to turn it up to the point where the broth will actually boil. When you don't have product in the broth or the oil, it boils at the table. You can see the plume rising from every table. They were packed with customers, and I'll assume we'll have the same factors in Ann Arbor. This is where my concern comes in.

274 R. Hart – The building is not in use for this restaurant yet, correct? (No, under construction for 275 the interior.) What is the actual mechanical system. Is it a 'ducted/return' system? (V. Pappas 276 - There isn't any. Other than the regular heating and cooling system for the people who visit. 277 there is none.) Within the space, the air system is delivering 'fresh air' or tempered air. Does it 278 return by a plenum or anything? (V. Pappas – It is a return duct system. They do have an ERV, 279 which will help with recovery ventilation, but it's prohibited to use an ERV under a Type 1 or 280 Type 2 cooking condition in the Mechanical Code, as there is a recirculation of the unit itself - it 281 re-circulates and uses a desiccant reel and mixes it with the outside air (which saves energy, 282 which is great), but that desiccant wheel will load up with moisture within two weeks and will 283 create a maintenance nightmare.)

284

285 R. Hart – For the sake of argument, any restaurant condition where something is brought out – 286 let's say it's even oil based, and it's kicking up steam - brought out on a hot skillet - it's grease 287 laden fumes. That may be only for a few minutes versus two or three hours, how do you see 288 the difference between that and the fondue restaurant? (V. Pappas – In a normal restaurant 289 condition, your food is prepared in the kitchen. The majority of the grease vapor or whatever 290 we're cooking is captured by the hood in the kitchen and exhausted to the outside and filtered: 291 in this case, there is no 'exhaust' to the outside; including heat or steam. The only exception to 292 this is electric ovens that reheat pre-cooked food. This and under the counter dishwashers are 293 the only things that don't require hoods.

294

Petitioner – Stated that there are pending proposals to include other cooking equipment (such as jacketed steam kettles) to not be required to have a hood.

297

298 (The petitioner and staff then discussed positive and negative air pressure involving the HVAC 299 systems in the building. Positive pressure does not allow the air to escape properly. Mr.

Pappas pointed out that the petitioner is excessively exceeding the positive air pressure
 allowable. He suggested that the petitioner enlist the services of a design professional that
 could solve this problem.) The petitioner stated that he did not know that they were exceeding
 the positive air pressure and would research the problem.

304

K. Winters – Stated that the Board can approve variances if the applicant provides evidence that
 something above and beyond the code requirements has been undertaken by the applicant. I
 don't see any evidence of anything to that effect. I don't see that we can provide a variance
 based on that and the information provided to us by staff.

309

Petitioner – I respectfully disagree with Mr. Pappas in that this is necessary. I certainly agree that if our air is in a positive state (as opposed to a negative one which would allow a better outside air exchange), this needs to be corrected, and I will look into this. Our position is that hoods are not required due to the minimal amounts of grease laden vapors that might be emitted when guests do use canola oil (which is about 13% of the time.) I would like to clarify that we could move forward with using the bullion method (broth) as a means of cooking so that we can put the restaurant into service and open as we go.

317

R. Hart – This is not what I'm getting. The oil was not the biggest issue, but the fact that there is a cooking 'process' that is generating steam and other vapors, which would require the Type 2 hood. This is the issue. In consideration of that, it also sounds that if you're looking to avoid having to put a 'drop' at every table and actually create a Type 2 hood, and you have an

- engineering way of showing that you can handle those vapors and positively exhaust them and
 do it in a way that is equivalent to the spirit or intention of the Mechanical Code, that would be
 something we as a Board could consider.
- K. Winters We have two options; we can put this appeal up for a vote, or we can table this,
 allowing you to redesign to see if the Mechanical Inspector will approve it, or if you still need to
 come back for a variance, dependant upon the method you come up with. If tabled, this would
 save you the cost of filing a second appeal.

331 **MOTION**

332

338

330

Moved by P. Darling, Seconded by S. Callan, "In the matter of Appeal Number 2008-B-009, 334 **309 South Main Street to allow the use of this piece of cooking equipment without the** 335 **need of an exhaust hood.** "

336
337 On a Voice Vote – MOTION FAILED – UNANIMOUS (Variance Denied)

NOTE: IF the state disapproves his appeal for product approval, the Board would consider revaluation of the system at the April or May 2008 Regular Session without an additional fee to the petitioner.

K. Chamberlain – Asked to add the following for clarification: The NFPA and the Michigan
 Mechanical Code are two separate bodies. The NFPA may have a different opinion on the
 subject.

- 346
- C-4 2007-B-010 1127 Clair Circle

Robert Martin, contractor for this property is requesting a variance from Section R305.1,
 of the 2003 Michigan Residential Code.

352 **Description and Petitioner Presentation**

The applicant is requesting a variance from Section R305.1 of the 2003 Michigan Residential Code that requires a 7 foot 0 (zero) inch ceiling height in a basement with habitable space, and allows beams/girders not less than 4 feet on center to project below a maximum of 6 inches.

Petitioner is finishing a basement creating a recreation room. The finished ceiling will be 7 foot 0 (zero) inches. Within the space there is a beam and adjacent ductwork. The clear height under this area is 6 foot 4 inches. Contractor proposes to leave the beam and ducts exposed.

- Mr. Robert Martin, building contractor for this project, was present to speak on behalf of the appeal. This is a single-family ranch style home built in the 1950's. The basement is approximately 25 ft. x 50 ft., and they've cut it essentially down the middle. You're left with two 25 ft. x 25ft. rooms. We are refinishing one of the rooms. Their intention is to move their home office to the basement and free up the upstairs room it is currently in.
- 367

He stated that the beam hangs down 8 inches and the code states that you can only hang down by 6 inches. They've also run some duct work alongside of the beam.

370

371 **Recommendation:**

372

A. Savoni - Staff is supportive of the ceiling height request. We would suggest that if the Board is supportive of granting any variance, a fully automatic, building wide smoke detection system be a condition of the variance.

K. Chamberlain – The finished living area is the area that will be occupied? (Petitioner – they go through the utility room to get to the finished area.) My concern is that with that beam coming across, it is in the direct path of anyone in the finished living room area trying to get to the stairwell to get out. If there is an emergency, the finished area seems the most likely place for them to be, and to get out they would have to make their way past the beam which would be the low level to get to the stairwell for egress. (Petitioner stated that there are two ways out and explained the other egress.)

R. Reik – How wide would the soffit have to be? (Petitioner – It varies. One side of the beam,
 approximately 20 inches, then it narrows to about 12 inches, but runs the entire length of the
 finished area.)

387

383

(*The Board discussed the depth and width of the soffit.*) The petitioner stated that they would be
 leaving the ductwork and beam exposed.

391 <u>MOTION</u>

392

Moved by R. Reik, Seconded by R. Hart, "In the matter of 2008-B-010, 1127 Clair Circle, that a variance be granted from Section R305.1 of the 2003 Michigan Residential Code, to allow a minimum soffit headroom height of 6'4" and an unfinished soffit width of up to 5' wide, provided that a second means of egress is left unencumbered and that a fully automatic, building wide smoke detection system is installed to the satisfaction of the Fire Marshal. We find this to be equivalent to what the code requires."

400 On a Voice Vote – MOTION PASSED – UNANIMOUS

401 402

403

D - OLD BUSINESS

404
405 A. Savoni – As is evident, Mr. Lewis is not present. This morning we received the certified mail
406 return receipt back, stating that he never picked up this notice ("Undeliverable – Unclaimed"). I
407 called the City Attorney (Kristen Larcom) and she has not yet responded. We will have to put
408 the matter on hold until we receive further direction.

409 410

411

D-1 <u>2007-DBSC-001 – 800 North Main Street</u> (Final Show-Cause Hearing)

412 Rev. Melvin Lewis, owner of the property, was directed by the Board to clean up the site and 413 secure the building within 30 days of the December meeting. Rev. Lewis was also directed by 414 the Board to present a site plan prepared by a design professional within 60 days of the 415 December meeting. Staff has not been contacted by Rev. Lewis regarding the condition of the 416 building. (Referred to the City Attorney's office for further direction)

- 417
- 418
- 419 420

D-2 2007-DBSC-002 – 309 North Seventh Street

A. Savoni - We did send the owner, Mr. Edward Green, a copy of the letter requesting that the city building inspectors be allowed access to the property to satisfy the requirement set forth by the Board in December of 2007, that the home be inspected to insure habitability. All four trades inspectors were there. They did not discover any 'life-safety' issues; the house is determined to be habitable. There were no major problems, but a few code violations that must be addressed. One of those is a foundation item that was on the open permit. We've requested that he fix those.

- 429 We've also requested that he obtain a mechanical permit for the new furnace that was installed without permits and to have that furnace inspected and finaled out by March 31, 2008. If this is 430 431 not done by March 31, 2008, we will begin to issue tickets. If these things are completed, it will no longer be an issue for the Board at this time. 432 433
- 434 E – **NEW BUSINESS** – None.
- 435 436 F -**REPORTS & COMMUNICATIONS** (Covered under Old Business).
- 437 F. 438 **AUDIENCE PARTICIPATION – GENERAL** – None.
- 439 440

441

ADJOURNMENT

Moved by S. Callan, R. Reik, "that the meeting be adjourned." The meeting was adjourned 442 443 without opposition at 2:48 p.m.

444

Minutes prepared by B. Acquaviva, Administrative Support Specialist V 445