PLANNING AND DEVELOPMENT SERVICES STAFF REPORT

For Planning Commission Meeting of May 2, 2017

SUBJECT: Grace Bible Landscape Modification Request (1300 S. Maple Road)

File No. SP17-007

PROPOSED CITY PLANNING COMMISSION MOTION

The Ann Arbor City Planning Commission hereby approves the proposed landscape modifications in order to maintain the previously approved landscape plan according to Chapter 62 (Landscape and Screening Ordinance), Section 5:608(2)(c)(vii).

STAFF RECOMMENDATION

Staff recommends that this petition be **approved** because the modifications are consistent with the intent of the ordinance and are associated with a previously approved site plan.

DESCRIPTION OF PETITION

An Administrative Amendment to the Grace Bible Church Site Plan currently is being reviewed by city staff. The amendment is proposed to allow a one-story, 2,570-square foot addition to an existing building, which is less than 10 percent of the total floor area of the site. An Administrative Amendment requires the project to be brought into compliance with all existing City codes.

Chapter 62 (Landscaping and Screening) provides the Planning Commission (or City Council, whichever is the approving body) may approve a modification to allow landscape elements which are part of a previously approved site plan to be maintained and continued as nonconforming provided no alterations of the existing landscape elements are proposed. Chapter 62 also includes a requirement for at least 50% of the interior landscape island areas to be depressed bio-retention areas used for storm water management as well. The petitioners are requesting a modification to allow all existing landscape islands to remain as previously approved, existing mature landscape buffer to remain along north side, and waive requirement of a landscape island per maximum of 15 parking spaces. With approval of the modification request, staff will be able to approve the administrative amendment under review.

A portion of excess pavement equal to the added impervious surface will be removed from the site, so there will be no net gain in impervious surface. As result, no new modifications to the stormwater management system are required.

STAFF COMMENTS

<u>Systems Planning (Forestry)</u> - Staff has reviewed and supports the proposed landscape modification, as it complies with the previously approved site plan and is consistent with the intent of Chapter 62 (Landscape and Screening).

Grace Bible Church Landscape Modification for City Planning Commission Approval Page 2

Prepared by Matt Kowalski Reviewed by Brett Lenart mg/4/28/2017

Attachments: Zoning/Aerial Maps

Landscape Plan

Application and Memo for Chapter 62 Landscape Modification

c: Owner: Grace Bible Church

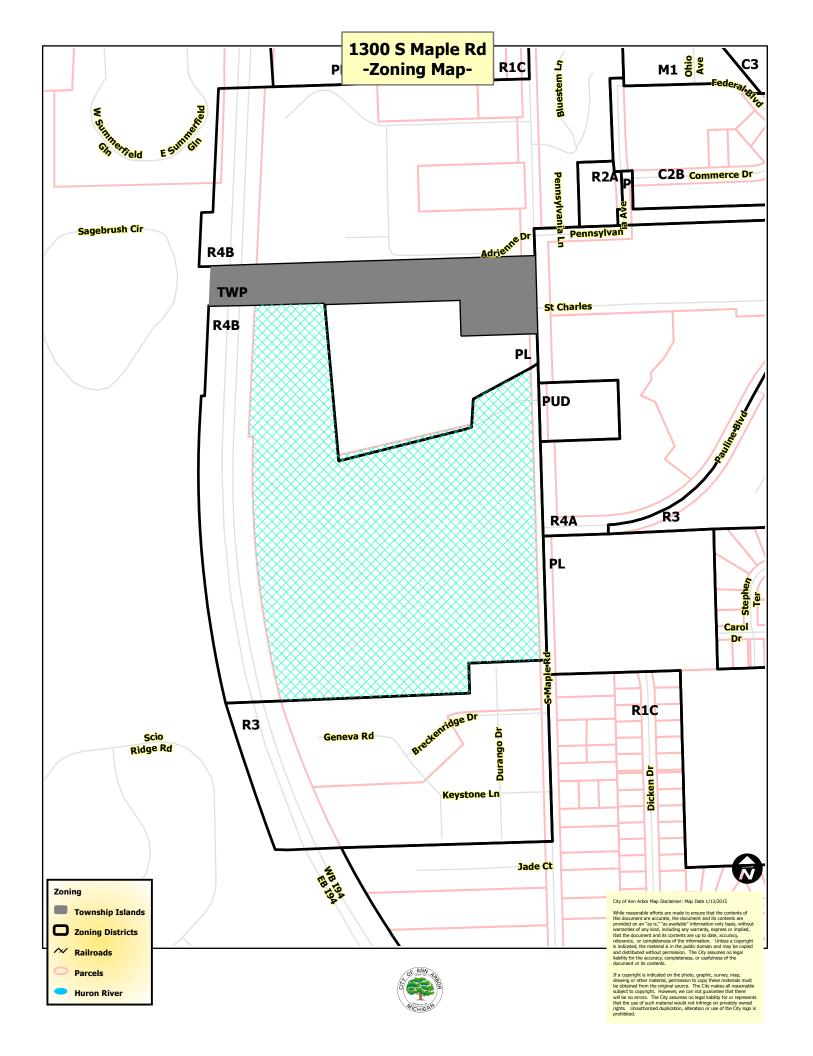
1300 S. Maple Road Ann Arbor, MI 48103

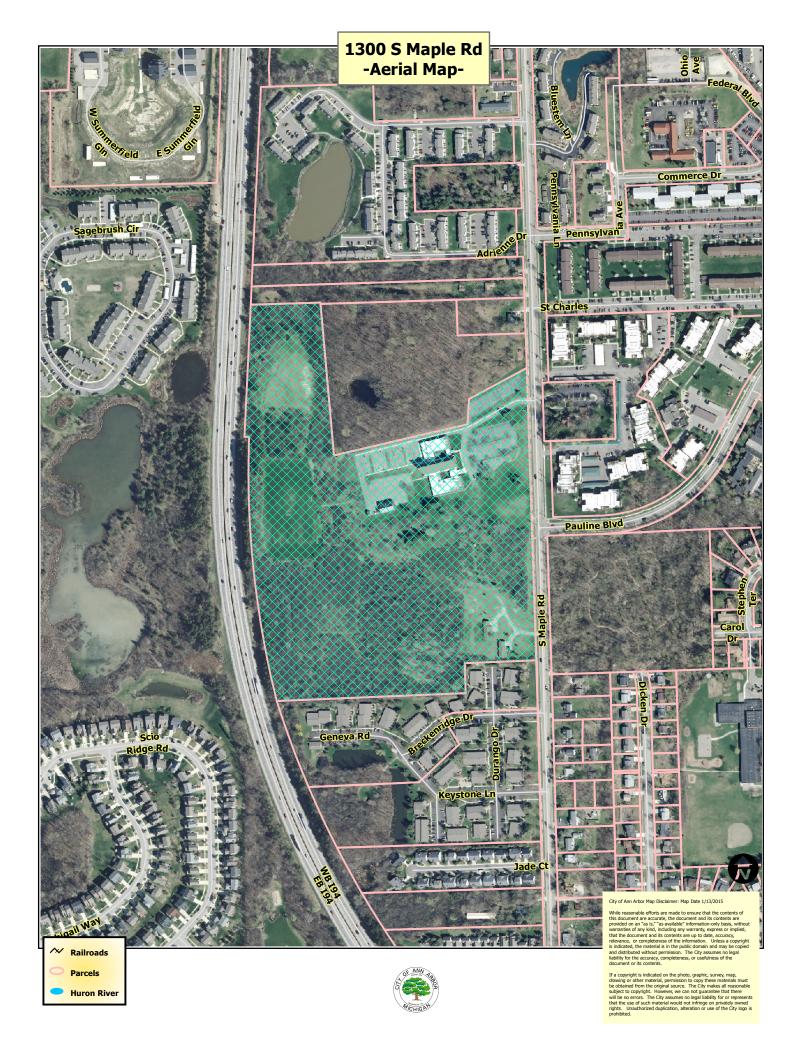
Petitioner: Robert C. Wagner

Midwestern Consulting, Inc.

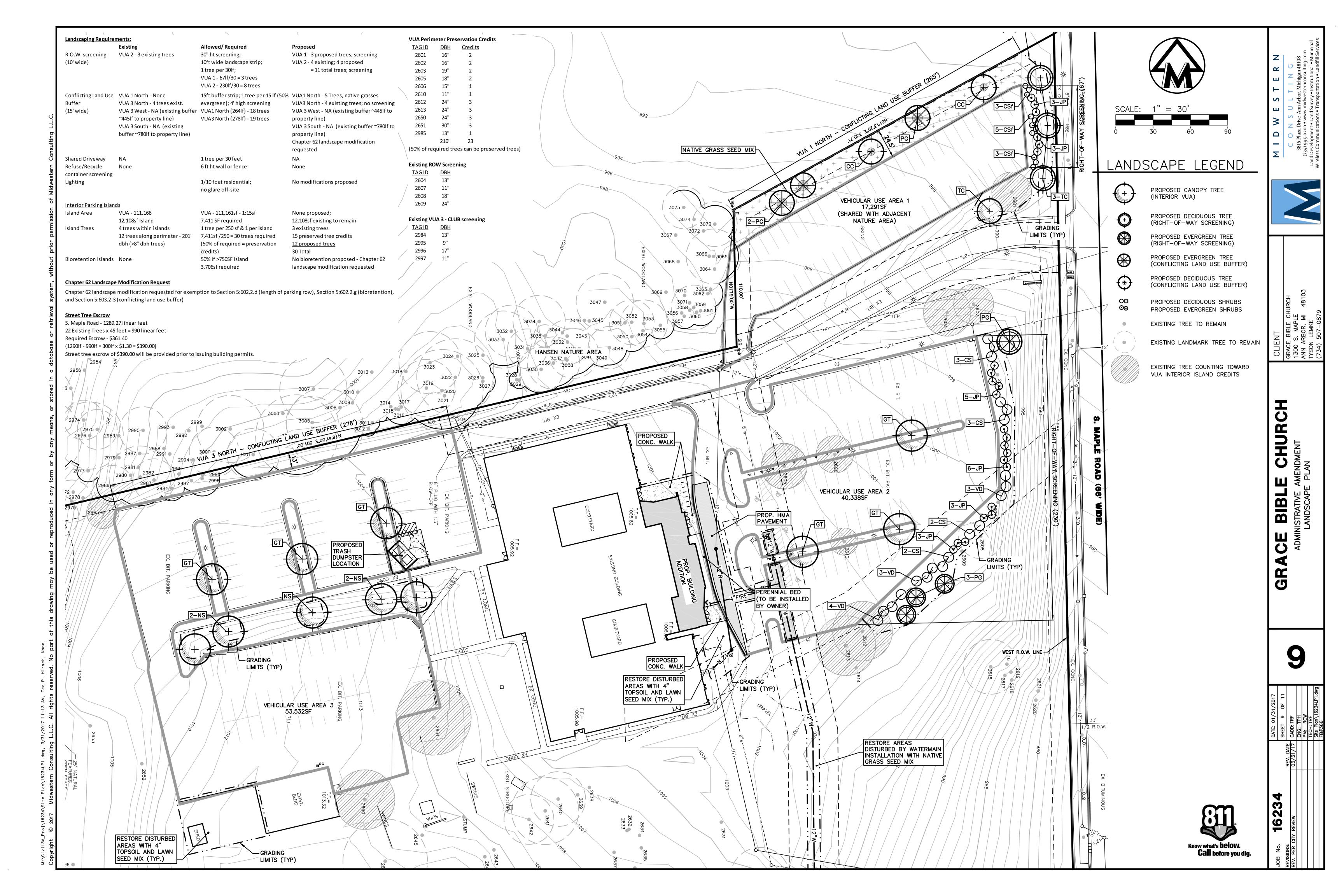
3815 Plaza Drive Ann Arbor, MI 48108

City Attorney Systems Planning File No. SP17-007











City of Ann Arbor

PLANNING & DEVELOPMENT SERVICES — PLANNING DIVISION

301 East Huron Street | P.O. Box 8647 | Ann Arbor, Michigan 48107-8647 p. 734.794.6265 | f. 734.994.8312 | planning@a2gov.org

APPLICATION FOR MODIFICATIONS FROM CHAPTER 62 (LANDSCAPE AND SCREENING)

See www.a2gov.org/planning for submittal requirements.

TO: Ann Arbor City Planning Commission

We, the undersigned, respectfully petition the City Planning Commission or City Council to approve these modifications from the landscape and/or screening requirements of Sections 5:602, 5:603, 5:604 or 5:606 of Chapter 62, as they relate to the property hereinafter described.

A. Project Information				
(Give name of site plan project and tax code number of property)				
Grace Bible Church Administrative Amendment (Tax ID 09-08-36-100-003)				
B. Petitioner Information				
The petitioner(s) requesting the modifications are: (List petitioners' name; address; telephone number; and interest in the land; i.e., owner, land contract, option to purchase, etc.)				
Grace Bible Church (Owner) Attn: Tyson Lemke				
1300 S. Maple Road, Ann Arbor, Michigan 48103				
Phone: 734 507-0879				
Also interested in the petition are: (List others with legal or equitable interest)				
Not Applicable				

<1>

C. Modification Request

	petitioner requests approval to modify the above landscape and/or screening requirements in the following ways cessary, attach additional page):
Secti	on <u>5:602</u> , Paragraph <u>2d, 2g</u> (Vehicular use area parking row length, bioretention)
Se	e attached memo.
Secti	on <u>5:603</u> , Paragraph <u>1-3</u> (conflicting land use buffer width, trees, screening)
Se	e attached memo.
D. S	tandards for Approval
The appro	bility in the application of the landscape and screening regulations may be allowed if certain standards are met. modifications must be consistent with the intent of Chapter 62; be included on a site plan and in a motion oved by the City Planning Commission or City Council; and be associated with specific site conditions as listed action 5:608(2)(c).
	What are the specific site conditions that necessitate this request and how do they warrant the modifications of Chapter 62 requirements? (See Section 5:608(2)(c)) List relevant subsection and explain how and to what extent the modifications are justified.
	Relevant sub-sections include (ii)-loss in parking spaces, (iv)-required landscaping detrimental to existing landscaping, (vii)-landscape elements from previously approved site plans to be maintained. See attached memo.
2.	How does the proposal meet the spirit and intent of Chapter 62? (See Section 5:600)
	Meets the intent to (a) improve appearance of off-street vehicular use areas abutting
	public rights-of-way, (d) reducing stormwater runoff by reducing impervious surface
	area, (f) preserve appearance, character, and value of surrounding neighborhood and
	parks, (g) promote preservation of existing significant vegetation. See attached memo.

< 2 > 4/22/11

The undersigned states he/she is interested in the property as aforesaid and that the foregoing statements are true and correct to the best of his/her knowledge and belief.

Dated: 2-7-17		
	Signature:	e:
		Tyson Lenke
		1300 S. Maple
		(Print name and address of petitioner)
STATE OF MICHIGAN)		
COUNTY OF WASHTENAW) ss:		
On thisday of, being duly sworn, say that they have read and that the same is true of their knowled belief, and as to those matters they believe	ine except	fore me personally appeared the above named petitioner(s), wh bing petition and by them signed, and know the contents thereo t as to the matter therein stated to be upon their information an ue.
•	Signature:	Cal S. Bugen
	::	(Print name of Notary Public)
	ſ	My Commission Expires: 4-11-2018
		Carol S Burgener Notary Public of Michigan Washtenaw County Expires 04/11/2018 Acting in the County of



Land Development • Land Surveying • Municipal • Wireless Communications • Institutional • Transportation • Landfill Services

January 31, 2017

Grace Bible Church 1300 S. Maple Road Ann Arbor, MI 48103

Attn: Senior Pastor Tyson Lemke

Re: Grace Bible Church Administrative Amendment

Chapter 62 Landscape Modification

Midwestern File No.: 16234A

Dear Pastor Lemke:

The administrative site plan amendment for the proposed building expansion to the Grace Bible Church includes an application for a Chapter 62 Landscape Modification. Below is a summary of the modifications requested and detailed information for the application.

C. Modification Request

Section 5:602, Paragraphs 2d, 2g – Vehicular Use Area island size, parking row length, and bio-retention The proposed site plan amendment includes expansion of the entrance to the church with minor modifications to the primary access aisle of the existing vehicular use area at the front of the building. With the exception of removal of impervious surface to result in no net increase in impervious surface, there are no additional modifications to the vehicular use area proposed. A modification to the Chapter 62 requirements is requested for the following circumstances in the existing vehicular use area:

- 1. Parking row length (Section 5:602.2d). There are currently 6 rows of parking that exceed the maximum 15 spaces without an island.
- 2. 50% Bio-retention (Section 5:602.2g). There is no bio-retention proposed in the existing vehicular use area islands.

Section 5:603, Paragraphs 1-3 – Conflicting Land Use Buffer width, tree requirements, screening
The property is adjacent to Hansen Natural Area to the north, which is zoned Public Land (PL). Section 5:603 (A) requires
that a conflicting land use buffer be provided when a vehicular use area is adjacent to a public park or land principally used or
zoned for residential purposes. A modification to the Chapter 62 requirements is requested for the following circumstances
related to the conflicting land use buffer to Hansen Natural Area:

- 1. Landscape buffer strip at least 15 feet wide (Section 5:603(1)). If there is an existing building of vehicular use area located within the required 15-foot landscape buffer strip, the landscape buffer strip may have an average of 15 feet in width over the entire length of the required buffer area, with no specific location along the buffer strip being less than 8 feet in width.
 - The existing landscape buffer strip between the western parking lot (rear of building) and the property line is 13 feet.
- 2. One tree for each 15 feet of abutting land...(Section 5:603(2)). The Hansen Natural Area has naturalized woods that abut the property line. No additional trees are proposed adjacent to Vehicle Use Area 3. Five trees are proposed adjacent to Vehicle Use Area 1.
- 3. A hedge, landform berm, wall, fence, or combination thereof forming a continuous screen at least 4 feet high (section 5:603(3)). The Hansen Natural Area has naturalized woods that abut the property line. No additional screening is proposed.

D1. Standards for Approval – relevant sub-sections of 5:608(2)(c)

ii – Strict application of this chapter will result in a loss of existing parking spaces required by Chapter 59 where the parking does not abut residential uses.

With respect to the vehicular use area landscape requirements, the necessary modifications to the existing parking lot to meet current landscape requirements would be a significant investment for the minor nature of the proposed site modifications. The entire lot is currently used on Sundays for church services and parking is in high demand. Current efforts to meet current parking demand for church services include an agreement with Amerinet to use their parking lot on Sundays. Additional parking is not available along Maple Road. Existing vegetation and topography adjacent to the vehicular use areas limits the opportunity for expansion of the parking lot to compensate for the loss of parking spaces for conversion to islands. The loss of approximately seven parking spaces for the installation of islands will be a burden during church services.

Additionally, there are agreements in place to allow for the use of the parking lots by City residents. Vehicular Use Area 1 is utilized by Hansen Nature Area users for access to the park and Vehicular Use Area 3 is currently used for access to the soccer fields.





Vehicle Use area 1 – During Sunday Service

Vehicle Use area 2 – During Sunday Service



Vehicle Use Area 3 – During Sunday Service

Grace Bible Church – Chapter 62 Landscape Modification January 31, 2017 Page 3

iv – Existing vegetation and landscaping are located or spaced in such a manner that the addition of required landscaping would be detrimental to the plant material or create undesirable conditions.

With respect to the vehicular use area landscape requirements, the ability to convert the existing islands to bio-retention is limited due to the linear nature of the existing islands and the topography of the site. The existing width of the linear islands in the northwestern parking lot is 10 feet and the existing width of the linear islands in the eastern parking lot is approximately 6.7 feet. Assuming an elevation change of 18" at a maximum slope of 1:3 for bio-retention storage, the minimum width of the island for just the side slopes is 9 feet, creating minimal space for bio-retention along the center of the islands. Given the utility work and grading necessary to install these areas, the impact on the potential building expansion project would be significant. Additionally, the topographic change between parking areas in the western parking lot ranges from five to six feet at an existing slope of approximately 20% (1:5 slopes). Modifying this area to detain stormwater runoff would be difficult.

With respect to the conflicting land use buffer along the nature area, Vehicular Use Area 1 is adjacent to naturalized woods with landmark trees and a public playground. The wooded nature of the public land suggests that additional plantings are not necessary to provide screening of the vehicular use area. The parking lot is currently used to access both of these areas. Installation of the conflicting land use buffer would discourage use of the parking lot for these shared uses. Additionally Vehicular Use Area 3 is adjacent to many large landmark trees in the nature area with an existing landscape buffer strip with minimal width and steep slopes. Installing trees and shrubs within this existing buffer would impact the root zone to the existing trees and potentially shade out the understory to the woodland.



Existing Conflicting Land Use Buffer Adjacent to Vehicle Use Area 3

vii – Landscape elements which are a part of a previously approved site plan may be maintained and continued as nonconforming provided no alterations of the existing landscape elements are proposed.

The limited nature of the project preserves the existing trees and shrubs adjacent to the church and associated parking.

D2. - How does the proposal meet the spirit and intent of Chapter 62?

a. Improve the appearance of off-street vehicular use areas, property abutting public rights-of-way, private streets, and certain shared driveways within easements, thereby reducing conditions which lead to urban blight.

The project includes installation of trees and shrubs along the eastern edge of the parking lot that provides screening of the church from Maple Road. An additional 11 trees are proposed within the vehicular use island, which will provide visual breaks and shading within the payement of the parking lot. Five trees are proposed adjacent to Vehicle Use Area 1.

Grace Bible Church – Chapter 62 Landscape Modification January 31, 2017 Page 4

b. Require buffering between conflicting land uses and conflicting zoning districts.

The wooded nature of the public land north of the property provides the buffer between the church and use of the nature area. Additionally, the church and associated parking is located approximately 445 feet from the western property boundary and 780 feet from the southern property boundary, where portions of the site have existing woodland and wetland vegetation screening the church from view. The conflicting land use buffer adjacent to Vehicle Use Area 1 is to be naturalized with native grasses to promote more of a transition to the existing woodland. Five trees are proposed to break up the expanse of grass while preserving the ability to access the Nature Area and the playground.

c. Promote the public health, safety and general welfare by reducing noise and air pollution, light glare, soil erosion, and thermal heating of the environment.

The project includes installation of trees and shrubs along the eastern edge of the parking lot that provides screening of the church from Maple Road. An additional 11 trees are proposed within the vehicular use island. These plantings will provide shading of portions of the impervious surfaces and reducing glare from the parking lot lights. The additional shrubs will reduce noise pollution and provide soil stabilization.

d. Reduce the negative impacts of stormwater runoff by reducing impervious surface area and retaining greater amounts of stormwater on site.

A portion of the existing vehicular use area equivalent to the proposed addition will be removed to result in no net increase in impervious surface and therefore, no increase in stormwater runoff.

- f. Protect and preserve the appearance, character and value of the surrounding neighborhoods and parks.

 The existing landscaping on the site will not be impacted by the proposed building addition. Additional landscaping as proposed responds to the existing configuration of the vehicular use areas and site topography preserving the appearance and character of the adjacent properties.
- g. Promote preservation of existing significant vegetation, the use of non-invasive plant species and the selection of plant species based on site conditions including soil type, light exposure, presence of utilities, and salt tolerance. The existing landscaping on the site will not be impacted by the proposed building addition. Additional landscaping as proposed responds to the existing configuration of the vehicular use areas and site topography preserving the appearance and character of the adjacent properties. The installation of native grasses in the conflicting land use buffer adjacent to Vehicle Use Area 1 provides additional erosion control and a transition to the woodland in the Nature Area.

Should you have any further concerns or have further questions, please feel free to contact Tina Fix by phone at 734-995-0200, or email at trf@midwesternconsulting.com. We look forward to your feedback.

Sincerely,

MIDWESTERN CONSULTING

Tina R. Fix, RLA Landscape Architect