APPROVED MINUTES OF THE REGULAR MEETING OF THE ZONING BOARD OF APPEALS OF THE CITY OF ANN ARBOR SEPTEMBER 24, 2008

The Regular Session of the Zoning Board of Appeals was held on Wednesday, September 24, 2008 at 6:09 p.m. in City Council Chambers, 100 N. Fifth Avenue, Ann Arbor, Michigan.

The meeting was called to order at 6:09 p.m. by Chairperson Carol Kuhnke

ROLL CALL

Members Present: (5) C. Briere, D. Gregorka, C. Kuhnke, W. Carman (arr.

@ 6:04 p.m.) and D. Tope (arr. @ 6:13 p.m.)

Members Absent: (4) C. Carver, K. Loomis, R. Suarez and One Vacancy

Staff Present: (2) M. Kowalski and B. Acquaviva

C. Kuhnke – (Offered the Petitioners a chance to Table their appeal until there is a larger quorum of members than the current five present. She informed the petitioners that they would need five affirmative votes (according to the ZBA by-laws) to approve any variance, (Neither petitioner was interested in tabling their appeal).

A – APPROVAL OF AGENDA

A-1 The Agenda was approved as presented without objection.

B - APPROVAL OF MINUTES

B-1 Approval of Draft Minutes of the June 25, 2008 Regular Session.

CHANGES – Line 272 "discrete" not "discreet"; Line 557 – curb cuts (plural), not curb cut (singular).

Moved by D. Gregorka, Seconded by W. Carman, "that the minutes of the June 25th, 2008 Regular Session be Approved as Amended

C - APPEALS & ACTION

C-1 <u>512, 516 & 522 N. Maple Road & 2330, 2340, 2344, 2350 & 2390</u> <u>Dexter Road – ZBA08 – 004</u>

Chelsea Land Company requesting two variances from Chapter 47 Section 4:20 (Curb Cuts and Driveway Approaches):

- 1. A variance of 20 feet in order to permit a turning radius of 35 feet, 15 feet is required.
- 2. A variance of 16 feet in order to permit a curb cut of 76 feet, 60 feet is maximum permitted.

Description and Discussion

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The subject site is 2.6 acres in total size and is on the Northeast corner of North Maple and Dexter Road. The site is currently zoned C3 (Fringe Commercial District), C1B (Community 54 Convenience Center) and P (Parking District). The parcel is proposed to be rezoned to a C1B (Community Convenience Center) to allow construction of 2 new commercial buildings on the site and 90 parking spaces. The proposed plan received a recommendation of approval for the site plan and zoning from City Planning Commission on June 3rd, 2008 (PC minutes and staff report attached). If the ZBA approves the variance requests, the plan will

proceed to City Council for final approval of the site plan and zoning.

The two new commercial buildings will contain a total of 25,219 square feet. On the east side of the site, a 17,469-square foot grocery store1 is proposed. On the west side of the site a, 7,750-square foot general retail building is proposed. This general retail building could contain up to four businesses. The grocery store entrance is proposed at the southwest corner of the building, to be equally accessible from the central parking lot and the Dexter Avenue sidewalk. All existing buildings on site will be demolished and all seven existing curb cuts will be closed. Two new access drives will be created, one at the northwest corner to North Maple Road and one at the southeast corner to Dexter Avenue. The driveway to Dexter Road requires two variances, one for curb cut width and one for turning radius, as detailed above. The subject driveway leads to the parking lot for both buildings and will be used for all delivery trucks to the proposed grocery store. Engineering staff have examined the variance application and have no objection to the proposed variance.

Questions to Staff by the Board

(The Board had questions regarding the traffic and turning lanes. It was discussed to ask the petitioner about this).

Petitioner Presentation

Kathy Keeneth of Perimeter Engineering was present to speak on behalf of Chelsea Land Company. She stated that staff has covered the request. She pointed out the curb cuts and explained the lane questions that the Board had, as well as a descriptive narrative of the request. It is intended to have the truck traffic enter and exit just one drive.

Questions of the Petitioner by the Board

D. Tope - Asked about the shaded area in the drawing. (Petitioner explained the legend of the drawing and discussed it with the Board to their satisfaction).

W/ Carman - Stated that she supports what the petitioner is doing, but doesn't understand why there isn't a 'deceleration' lane for people coming into the site. (Petitioner stated that the 'taper' will function slightly as a deceleration lane and the road is scheduled to be reconstructed and resurfaced within the next two or three years by the city, so they will have to continue to work together and coordinate traffic solutions). (Discussion with staff and W. Carman on Capitol Improvements charges related to this in the future).

99 (Mr. David Kapazanski of Aldi Corporation was also present to speak on behalf of the 100 appeal).

Mr. Kapazanski (Aldi, Inc.) – At Aldi we have our own warehouse and bring all of our products from our warehouse, so we can control our truck traffic. There will be a milk delivery truck, and we can't guarantee which direction they will be coming from, but they tend to service full-service grocery stores with larger trucks and would more likely come in the same entrance. Those trucks are not rated (for the road) to come in any other way

<u>Public Comment</u> – One phone communication from a neighboring business (in support) was read into the record.

Discussion by the Board

D. Tope – Stated that this is a perfect example of a unique "Practical Difficulty" and a hardship that is more than just a mere inconvenience, which directly impacts the public health, safety and welfare, especially at such a busy intersection, so I fully support this.

MOTION

Moved by D. Gregorka, Seconded by D. Tope, "In the case of Appeal Number ZBA08-004, 512 North Maple Road, based on the following findings of fact and in accordance with the established standards for approval, Chapter 47 (Streets), Section 4:20, the Zoning Board of Appeals hereby grants:

1. A variance of 20 feet from the required 15 foot maximum turning radius for a driveway onto Dexter Road in order to permit a turning radius of 35 feet; and

2. A variance of 16 feet from the required 60 foot maximum curb cut width for a curb cut 76 feet wide, per attached plans.

Findings of fact:

a. The number of curb cuts is reduced from 7 to 2;

b. This change in radius and curb cut size will allow large delivery vehicles from infringing on eastbound lanes from leaving the site; and

 c. A standard curb cut at this location would represent an unnecessary hardship with no public benefit."

On a Voice Vote - MOTION PASSED - UNANIMOUS (Variances Granted)

C-2 <u>1123 South Forest Avenue – ZBA08-005</u>

Rueter Associates is a requesting a rehearing in order to permit alteration to a non-conforming structure as described in **Chapter 55**, (**Zoning**), **Section 5:87**, (**Structure Nonconformance**).

Description and Discussion

The petitioner is proposing to construct a two-story addition with a single-car attached garage to the house containing 272 square feet on the first floor and 206 square feet on the second

for a total of 478 square feet.

The proposed additions will be constructed on the rear of the house. However, because the house is located on a corner lot, the area of the addition is considered a front yard due to the frontage along Minerva. After construction of the addition, the house will be 1,974 square feet, not including the single-car attached garage. The proposed addition will contain a family room and the attached garage on the first floor, closet space and a master bath on the second floor and attached deck in the rear yard. The second story addition will extend over the front half of the garage only, the addition will not extend over the first floor family room addition. The house is non-conforming for the front setback along Minerva Road The existing rear, side and Forest Avenue front setbacks will not be impacted by this proposal. The Minerva Road required front setback, resulting from averaging, is 13 feet 3 inches. The existing structure is 7 feet 6 inches at its closest point to the front property line; the new addition will be 8 feet 4 inches at its closest point.

C. Kuhnke – (Offered the Petitioner another chance to Table their appeal until there is a larger quorum of members than the current five present. She informed the petitioners that they would need five affirmative votes (according to the ZBA by-laws) to approve any variance, (The petitioners were not interested in tabling their appeal).

Questions to Staff by the Board - None.

Petitioner Presentation

Barbara Luke, owner of the home was present to speak on behalf of the appeal, as well as her architect, Mr. Marc Rueter. Ms. Luke stated that she has totally renovated this home and has preserved the original 'Arts and Crafts" style of architecture in the process. There was a garage in the far left corner of the yard that was 'sinking,' so she had it demolished. Petitioner is interested in building an attached garage due to the weather conditions in Michigan.

Marc Rueter – Stated that one of the difficult problems with this site is trying to do a fairly minimum sized garage (13' 8" on the inside), which allows for a car and a bicycle or garbage cans; too much smaller than that and you can't swing the doors open to get out. We also looked at the floor plan and the family room that is to the right of the garage is approximately 15 wide, with an exit to the rear yard and deck. That exit takes up about 3 feet for circulation and leaves a 12' x 12' family room which we feel is minimal. The laundry room (although it sticks out a bit) replaces the existing porch. This is set back so to add a 'hyphen' to link the new addition to the old, preserving the nice bracket detail on the house.

He stated that the areas would be screened by hedges that are already on site.

Questions of the Petitioner by the Board – None.

Public Comment

1. Mr. James L. Ferguson, 1310 Minerva, A2, MI - He asked what the setback was supposed to be at the front of the home. He stated that he wasn't clear as to what the petitioner was asking for and what the setbacks were supposed to be. (Staff explained that this is 'averaged'). He stated that he doesn't understand why an existing non-conforming structure such as this should be allowed to add additional structures onto it making it more non-conforming. He stated that he would like to preserve the aesthetics of Minerva Street, as it's very narrow with postage stamp sized front lawns.

W. Carman – Informed the Board, petitioner and public what the surrounding averaged setbacks were.

(The Board discussed the issue of setbacks and the variance request with Mr. Ferguson and the petitioner, and the laws that are taken into account when potentially granting permission to alter a non-conforming structure).

2. <u>Email Communication</u> — Mary Durfee, a neighbor, who stated she had no objection to a garage on the lot, but would object to a bedroom or apartment addition if that would increase the number of individuals who could occupy the structure.

Discussion by the Board

D. Tope (To M. Kowalski) – Can you address the email concern? Does this increase the amount of persons who can occupy this space? (From the proposed floor plans, no, but no matter how many bedrooms you have, the code specifies that this dwelling can't have any greater than four unrelated persons, so the request wouldn't affect the occupancy at all).

W. Carman – Is there any addition over the garage? (M. Rueter – The master bedroom and bathroom proposed would be about half over the garage). If you had turned the family room perpendicular, could you have moved the garage over? (The main objective on this design is to get as much light into the kitchen as possible. If we were to move the garage over, we still have to have the circulation path there, so it's not a matter of actual square feet, but circulation within the house).

K. Kuhnke – If you turned the family room and then moved the garage over, you would lose any access into the family room from the hall? (M. Rueter – Yes. We would have to open up a new space from the kitchen to the family room, and this room has beautiful granite counters and new cabinetry that are existing that they don't want to remove).

D. Tope – I'm hearing possibilities, and I'll explore that. (Reiterated former information). I'm looking at the proposal and thinking that if you move that exterior wall (the north wall pointing west) over past the door, there is your area for bikes, garbage cans, etc. Move it over so that the garage space for the car is minimal, and you've gained your footage off the sidewalk and you've gained your storage space. You would have to also add a door.

D. Gregorka – I don't have a big concern with the plan other than the fact that the next door neighbor that isn't in support of this. Apparently there hasn't been any discussion between the petitioner and the neighbors. (Suggested tabling until next month so that neighbors and the petitioner can discuss possible solutions).

D. Tope – Agrees. We would be allowing a two story façade the entire length of your addition. On a small street like Minerva, that is a big presence. That speaks against this particular plan. We should find a way to avoid that.

MOTION

Moved by D. Gregorka, Seconded by W. Carman, "to table the issue until the October 22, 2008 Regular Session."

On a Voice Vote - MOTION TO TABLE - PASSED - UNANIMOUS

259	D.	OLD BUSINESS - None.			
260 261	E.	NEW BUSINESS - None.			
262263	F.	REPORTS & COMMUNICA	ATIONS - Included unde	er each appeal.	
264 265	G.	G. <u>AUDIENCE PARTICIPATION – GENERAL</u> – None.			
266 267		ADJOURNMENT			
268 269	Moved by D. Gregorka, Seconded by W. Carman that the meeting be adjourned.				
270 271				•	
272		Vote – MOTION TO ADJOU		WOUS	
273 274	Chairperson Carol Kuhnke adjourned the meeting at 7:09 p.m.				
275 276	(Submitted by: Brenda Acquaviva, Administrative Support Specialist V – Zoning Board of Appeals)				
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280	Kathryn Loo	mis, Acting Chairperson	Dated	ZBA Minutes	