ORDINANCE NO. ORD-16-26

First Reading: November 10, 2016 Approved: Public Hearing: November 21, 2016 Published: Effective:

TRANSPORTATION COMMISSION ORDINANCE

AN ORDINANCE TO REPEAL SECTION 1:207 (TAXICAB BOARD) AND REPLACE WITH A NEW SECTION 1:207 (TRANSPORTATION COMMISSION) OF CHAPTER 8 OF TITLE I AND TO AMEND CHAPTER 85 (TAXICABS) OF TITLE VII OF THE CODE OF THE CITY OF ANN ARBOR

The City of Ann Arbor ordains:

<u>Section 1</u>. That the current Section 1:207 (Taxicab Board) of Title I of the Code of the City of Ann Arbor is repealed and replaced with a new Section 1:207 which shall read as follows:

1:207. – Transportation Commission.

- (1) The Transportation Commission is established to foster excellence in the planning, design, construction, and maintenance of a sustainable and resilient multimodal transportation network for the City of Ann Arbor. The Transportation Commission will serve as an advisory body to the City Council and the City Administrator on transportation policy with a focus on accessibility, mobility, equity, and safety for all citizens.
- (2) The Transportation Commission shall consist of 11 voting members. Appointments should be of individuals who, insofar as is possible, have an interest in the various forms and modes of transportation needs of the community. Members shall be appointed by the Mayor and approved by the City Council unless otherwise stated.
 - (a) To support a holistic evaluation of the community's concerns, the voting members of the Transportation Commission shall be as follows:
 - 1. Six members of the public.
 - 2. One owner or operator of a transportation business operating in Ann Arbor.
 - 3. One member of the Planning Commission, appointed by the Planning Commission.
 - 4. One member of the Commission on Disability Issues, appointed by the Commission on Disability Issues.
 - 5. One individual appointed by the board of the Ann Arbor Area Transportation Authority.
 - 6. One member of the City Council.
 - (b) The City Administrator, a City Traffic Engineer, a representative of the City Systems Planning Unit, and the Chief of Police shall be nonvoting members of the Transportation Commission. The City Administrator shall designate staffing to support the Transportation Commission.

- (c) The Regional Transit Authority of Southeast Michigan, the University of Michigan, and the Ann Arbor Public Schools may each appoint one nonvoting member to the Transportation Commission.
- (d) Unless otherwise stated in this subsection, voting members of the Transportation Commission shall be appointed to three-year terms, which shall be staggered so that approximately one third of the terms expire each year. Initial terms may be for less than three years so that the terms are staggered. The City Council member shall be appointed for a one-year term in the same manner as for City Council committee appointments. Members appointed by other City boards or commissions shall continue to serve until they are no longer members of the appointing board or commission or until the appointing board or commission appoints a different member. The member appointed by the board of the Ann Arbor Area Transportation Authority shall continue to serve until the board appoints a different member.
- (3) The Transportation Commission shall have the following powers and duties:
 - (a) Advise the City Council and City Administrator on:
 - 1. Transportation grants.
 - 2. Streets and highways.
 - 3. The use of, restrictions on, and upkeep of public rights-of-way.
 - 4. Bus and rail service.
 - 5. Pedestrian and bikeway programs and projects.
 - 6. Safety-related programs and projects.
 - 7. Regulation of vehicles for hire, including taxicabs, transportation network and ride-sharing entities, pedicabs, and other transportation vehicles; and all related matters including permits, annual permits, franchise permits, transportation franchise requests, renewals, rate adjustments, and hours of operation.
 - (b) Provide comments to the Planning Commission, City Council, Downtown Development Authority, and the Ann Arbor Area Transportation Authority on transportation policy, and the impact of proposed projects to the same.
 - (c) Recommend to the City Council and the City Administrator priorities and budget allocations related to transportation.
 - (d) Provide recommendations on the City's transportation master plans including the City Transportation Plan and Non-Motorized Transportation Plan.
 - (e) Report annually to the City Council and the City Administrator regarding the effectiveness of the City's transportation strategy process and make recommendations for any changes thereto.
 - (f) Make proposals and recommendations to achieve and maintain a holistic and inclusive transportation ecosystem that meets the mobility needs of all people, including the mobility-impaired.
 - (g) Have the powers and duties set forth in Chapter 85 of this Code.
 - (h) Form special purpose task forces and subcommittees to carry out the business of the commission.

(i) Perform other duties as directed by City Council.

<u>Section 2</u>. That Chapter 85 of Title VII of the Code of the City of Ann Arbor is amended as follows:

CHAPTER 85 TAXICABS

7:151. - Definitions.

- (1) Administrator: The City Administrator or a designee.
- (2) Approved special event: A public event that is specially organized by a recognized group or body of organizers and that is formally approved for purposes of this chapter by Council resolution.
- (1) (3) Reciprocity: A mutual or cooperative interchange between the City of Ann Arbor and 1 or more other municipalities of taxicab licensing requirements and the privileges afforded under the respective municipalities' taxicab Taxicab ordinances. Reciprocity exempts from the licensing requirements under this chapter only taxicab Taxicab vehicles and drivers who are licensed by another municipality with which the eCity is cooperating.
- (2) (4)—Special eEvent: A significant occurrence or happening, activity, contest or sports program that is arranged, conducted in, or appropriated for a particular occasion or purpose, for a specified time, that increases public transportation needs in the eCity or in 1 or more other municipalities such that reciprocityReciprocity is reasonably necessary to respond to the increased public demand. Such events may be, but are not limited to: a football playoff game such as a Super Bowl, a baseball playoff game such as the World Series, a soccer playoff game such as World Cup Soccer, or any event approved by City Council resolution as a special event requiring taxicab reciprocityReciprocity.
- (3)(5) Taxicab: Any commercial vehicle that is equipped with a taximeter and operates on the streets of the eCity, accepting passengers for hire as directed by the passenger. The term "taxicabTaxicab" does not refer to the following: vehicles owned and operating over fixed routes, vehicles owned and operated by governmental agencies, school buses, chartered buses, vehicles while in use for funerals, weddings, christenings and similar events; or vehicles providing individual or group transportation while operated pursuant to an agreement with the Ann Arbor Area Transportation Authority.
- (6) Board: The Taxicab Board as specified in section 1:207 of Chapter 8 of this Code.

7:152. - Required Licenses and Fees.

- (1) Except as otherwise provided in this section, no Person shall operate or allow the operation of a taxicab_Taxicab in the City of Ann Arbor unless the company, the vehicle, and the driver are currently licensed under this chapter.
- (2) The fee for each type of license shall be as determined by City Council resolution.
- (3) As specified in this subsection, the City Council may by resolution grant reciprocity for a special eventSpecial Event to owners and operators of taxicab Taxicab and drivers licensed under other local jurisdictions but not licensed under this chapter in order to allow

their operation in the <u>city_City</u> in the same manner as permitted for <u>taxicab_Taxicab</u> owners and drivers who are licensed under this chapter. Such a resolution may be passed under the following circumstances:

- (a) The organizers of a special eventSpecial Event have made a written request to the city City requesting taxicab reciprocity Reciprocity.
- (b) The resolution specifies that reciprocity Reciprocity will be in effect only during the specific time period requested by the organizers of the special event Special Event.
- (c) The event organizer issues uniform non-transferable insignia for all taxicab_Taxicab vehicles licensed in the City of Ann Arbor as of the date of the resolution and to those taxicab_Taxicabs operating in the other local jurisdictions to whom City_City_is enjoying reciprocity.
- (d) The resolution specifies that the special eventSpecial Event is approved for taxicabTaxicab reciprocityReciprocity and sets forth any other conditions and standards reasonably needed to implement the period of reciprocityReciprocity, including but not limited to a fee for distribution of the insignia of the special eventSpecial Event.
- (e) The resolution shall specify the terms under which reciprocity Reciprocity will be recognized, such as conditioning the ecity's grant toof reciprocity Reciprocity on the other jurisdictions(s) having approved a similar resolution that would allow taxicab Taxicabs and drivers licensed in the City of Ann Arbor to operate in the other jurisdiction for the special eventSpecial Event, a deadline for receiving the other jurisdiction's grant toof reciprocity Reciprocity, and other similar terms for the purpose of establishing that there is reciprocity Reciprocity.

7:153. - Taxicab company License.

- (1) Application. An application for a taxicab Taxicab company license shall be made pursuant to regulations adopted by the board Transportation Commission and on forms approved by the Taxicab Board Transportation Commission.
- (2) Issuance of taxicab company license. A taxicab company license will be issued by the City Administrator after the following conditions are met:
 - (a) The company has submitted a complete application as defined by this chapter and the regulations and has paid the applicable fee.
 - (b) The applicant satisfies the requirements in the regulations that demonstrate sufficient experience and resources to provide <u>taxicab Taxicab</u> services to residents of the City of Ann Arbor.
 - (c) The Taxicab Board Transportation Commission has approved the application.
- (3) Expiration of taxicab Taxicab company license. A taxicab Taxicab company license is valid for 10 years from the date of approval as recorded in the minutes of the Taxicab Board the Transportation Commission.
- (4) Change in ownership. If there is a change in the ownership or primary contact for a company, the <u>city City</u> shall be notified of the change within 30 days.
- (5) Suspension/Revocation.
 - (a) If a licensed taxicab Taxicab company discontinues services within the City of Ann Arbor for 45 consecutive days, the Taxicab City Administrator may request the

- board Transportation Commission revoke the company license at its next regularly scheduled meeting. A company with a revoked license may re-apply for a new company license after 1 year from date of the revocation.
- (b) In the event a company has a driver or drivers with recurring issues related to threatening or unprofessional behavior and the beardTransportation determines that the company is either unwilling or unable to address the issues, the beardTransportation Commission may suspend or revoke the company license.

7:154. - Taxicab <u>V</u>ehicle <u>License</u>.

- (1) Application. An application for a taxicab vehicle license shall be made pursuant to regulations adopted by the beardTransportation Commission and on forms approved by the Taxicab BoardTransportation Commission.
- (2) Issuance of a taxicab Taxicab vehicle license. A taxicab Taxicab vehicle license will be issued by the City Administrator after the following conditions are met:
 - (a) The vehicle owner has submitted a complete application as defined by this chapter and the regulations and has paid the applicable fee.
 - (b) The vehicle is currently registered in the State of Michigan as a commercial vehicle as shown on a photocopy of the vehicle registration accompanying the application.
 - (c) The applicant indicates on the application the rates that will be charged for passengers and baggage.
 - (d) The application is accompanied by a certificate from an automobile master mechanic licensed in the State of Michigan that indicates that the vehicle has been thoroughly inspected and has been found to comply with all the requirements of the Michigan Vehicle Code. The certificate shall be on a form approved by the beard Transportation Commission and must have been issued within 60 days before the date of application.
 - (e) The application is accompanied by proof of insurance in the types and amount specified by Chapter 77. The proof of insurance shall specifically state that the insurance obtained covers a taxicabTaxicab.
 - (f) It appears from the mechanic's certificate that the vehicle is in full compliance with the Michigan Vehicle Code.
 - (g) A city City inspection of the vehicle indicates that it is clean, safe, and in full compliance with all applicable City of Ann Arbor ordinances and regulations.
 - (h) The Police Department has determined the accuracy of the taximeter and sealed the taximeter based on the rates indicated in the application.
 - (i) The age of the vehicle shall be no greater than the maximum age established by regulations adopted pursuant to this chapter. Enforcement of this provision will begin with vehicle licenses issued for periods beginning June 1, 2008, and beyond.
- (3) Transfer of a taxicab vehicle license. A taxicab vehicle license may be transferred to another vehicle owned by the vehicle license holder after proof is submitted to the city that all requirements for issuance of a new vehicle license are met, and payment is made of the taxicab vehicle license transfer fee, as established by City Council resolution.

- (4) Expiration of taxicab vehicle license. All taxicab vehicle licenses expire on the next May 31 immediately following the date the vehicle license was issued.
- (5) Revocation of a taxicab vehicle license. A taxicab vehicle license shall be revoked by the City Administrator upon any of the following circumstances:
 - (a) The vehicle is found to be in a condition that does not comply with the maintenance requirements of this chapter and the regulations.
 - (b) A Pperson is found driving the vehicle for taxicab purposes who does not have a current valid taxicab driver license or chauffeur's license. However, if the pperson was properly licensed at the time he commenced driving for the taxicab company, this section will only be applicable if the company has been notified that the driver does not have a valid license.
 - (c) The required vehicle insurance is not maintained.
- (6) Change of rates. After a taxicab vehicle license is issued the rates may be changed 1 time during the license year pursuant to an application for rate change. Only 1 rate change application will be accepted during the license year regardless of whether the vehicle license application indicated only a single rate to be charged or different rates to be charged at different times during the day. A rate change will take effect only upon re-sealing of the taximeter by the Police Department within 30 days after the date the application for rate change is submitted.

7:155. - Taxicab dDriver's License.

- (1) Application. An application for a <u>taxicab_Taxicab</u> driver's license shall be made pursuant to regulations adopted by the <u>board_Transportation Commission</u> and on forms approved by the <u>Taxicab_Board_Transportation Commission</u>.
- (2) Issuance of taxicab Taxicab driver's license will be issued by the City Administrator after the following conditions are met:
 - (a) The applicant has submitted a complete application as defined by this chapter and the regulations and has paid the applicable fee.
 - (b) The applicant has a current valid Michigan chauffeur's license.
 - (c) The applicant is able to read, write and speak the English language.
 - (d) The applicant has no more than 6 current points for moving violations in accordance with the Michigan Vehicle Code, MCL 257.1 et seq.

 - (f) Within the past 5 years, the applicant has not been convicted of a felony involving force or violence or of criminal sexual conduct, for which the maximum penalty is 2 years or more.
 - (g) The applicant does not have any outstanding warrants.
 - (h) The applicant does not have a physical or mental impairment which would make it unsafe to operate as a taxicab Taxicab driver.

- (i) The applicant has not been convicted of violating any provision of this chapter within the last 2 years.
- (j) The applicant has an acceptable driving record. An acceptable driving record is defined as:
 - 1. i.A driving record on which there are no more than 6 points displayed at any given point in time.
 - 4.2. ii. A driving record on which the average number of points displayed over the most recent 3-year period is no more than 7. For purposes of this requirement, the average is calculated as the total points reported on the official driving record during the last 3 years divided by 3. An applicant who cannot meet this requirement shall not be issued either a full or a temporary license until the 3-year average of points falls to 7 points or below.
- (3) Suspension or revocation of a taxicab driver's license. A <a href="mailto:t
 - (a) The driver is no longer able to comply with the requirements for the issuance of a taxicab driver's license.
 - (b) The driver is found to have falsified any information in the application.
 - (c) The <u>City</u> Administrator reasonably believes that the driver poses a danger to himself, passengers, or others, or has acted in an unprofessional, harassing or threatening manner to passengers, or others.
 - (d) The driver violates any provision of this chapter.
- (4) A driver whose taxicab Taxicab driver's license or chauffeur's license is suspended or revoked shall notify the taxicab Taxicab company management of the suspension or revocation within 10 business days after the service of notice of suspension or revocation on the driver. For purposes of a taxicab Taxicab driver's license, the date of service is the date printed on the written notice of suspension or revocation from the cityCity. For purposes of a chauffeur's license, the date of service is the date on which the Secretary of State provided notice of the suspension or revocation in the manner provided for under the Michigan Vehicle Code.
- (5) A driver who has more than 6 points on his or her driving record and who is charged with another moving violation shall report the fact of the new charge to the City Administrator within 10 business days after the new charge was issued.
- (6) Expiration of taxicab driver's license. All taxicab driver licenses expire on the next May 31 immediately following the date the taxicab driver's license was issued. Licenses issued in April or May will be valid for the following year.

7:156. - License dDisplay.

- (1) No <u>P</u>person shall operate or permit the operation of a <u>taxicabTaxicab</u> that does not have a current vehicle license issued by the <u>city City</u> affixed to the vehicle and displayed at all times in compliance with this chapter and regulations.
- (2) No Person shall operate or permit the operation of a taxicab Taxicab that does not have the driver's taxicab Taxicab driver's license conspicuously displayed inside the taxicab Taxicab at all times.

7:157. - Maintenance of the Vehicle.

No <u>P</u>person shall permit the operation of a <u>taxicab Taxicab</u> or drive a <u>taxicab Taxicab</u> that is not maintained at all times in compliance with this chapter and the regulations.

7:158. - Driver aAppearance.

The driver of a taxicab Taxicab shall be clean in dress and person at all times while operating a taxicab Taxicab.

7:159. - Taxicab **r**Rates.

- (1) The maximum lawful rates that a taxicab Taxicab owner or operator may charge for the transportation of passengers and carrying of baggage or parcels shall be determined by resolution of the City Council. It is at the sole discretion of City Council whether to set 1 basic maximum rate that applies at all times or to set different maximum rates that apply at different times during the day or in different geographic regions.
- (2) The rates for the transportation of passengers and carrying of baggage or parcels, which shall be no more than the maximum rates set by <u>City</u> Council resolution, shall be determined by the <u>taxicabTaxicab</u> owner or operator as indicated in his or her most recent application for a <u>taxicabTaxicab</u> vehicle license or subsequent application for rate change during the license year. Such rates take effect only after the Police Department has determined the accuracy of the taximeter and sealed the taximeter based on the rates indicated in the application or application for rate change.
- (3) A taxicab Taxicab owner or operator shall not charge more than the maximum rates as set by City Council resolution.

7:159A. - Taxicab rRate Information.

A Pperson who owns or operates a taxicab shall comply with all of the following:

- (1) The rates to be charged for passengers and baggage shall be clearly indicated on a rate card in letters and numbers not less than 1 inch in height, which shall be posted in the vehicle in plain view of passengers and in accordance with regulations established as provided for in this chapter.
- (2) All advertising shall indicate the rates to be charged for passengers and baggage.

7:160. - Baggage and pParcels.

This chapter does not regulate delivery of baggage and parcels not in connection with the transportation of passengers.

7:161. - Hours of eoperation.

It shall be a violation of this chapter for the owner of a <u>taxicab Taxicab</u> not to have a <u>taxicab Taxicab</u> in service or available for service on a 24-hour, 7-day a week basis unless the following conditions are met:

- (1) Three months before any change of hours, the owner files with the <u>City</u> Administrator a schedule showing the hours when a <u>taxicab</u>Taxicab will not be available for service.
- (2) All advertising, including Yellow Pages advertising, indicates the hours of operation.
- (3) Telephone calls to the telephone number(s) advertised are not answered by anyone.

7:162. - Enhanced mMonitoring.

7:163. - Deception of pPassengers.

No driver shall deceive or attempt to deceive any passenger as to that passenger's destination or rate of fare. No driver shall convey any passenger to a place other than directed by the passenger or employ any longer route to a destination than necessary unless agreed to by the passenger.

7:164. - Smoking pProhibited.

No taxicab Taxicab driver or any passenger shall smoke while inside the taxicab Taxicab.

7:165. - Seating <u>c</u>apacity.

No driver shall permit a taxicab to be occupied by more Persons over the age of 2 than the number specified as the seating capacity as reflected by the number of functioning seatbelts in the vehicle.

7:166. - Taxicab sStands.

Pursuant to the procedures of Chapter 126, taxicab_Taxicab stands may be established by traffic control orders. The traffic control orders may specify restrictions on the number of taxicab_Taxicab which may use the stands at 1 time, the use of stands for parking other vehicles, and the hours of any restrictions. The restrictions shall be indicated by traffic control devices at the taxicab_Taxicab stands. No taxicab_Taxicab stands. Only licensed taxicab_Taxicab stands.

7:167. - Solicitation of PPassengers.

- (1) No <u>taxicab_Taxicab</u> driver shall solicit passengers at a location where a temporary or permanent <u>taxicab_Taxicab</u> stand is designated.
- (2) No taxicab Taxicab driver shall solicit passengers at a location where the driver has reason to know the services of another taxicab Taxicab company or driver have been requested.
- (3) No taxicab Taxicab driver shall solicit passengers at a location marked as a temporary or permanent bus, train, or other mass transit stand.
- (4) No taxicab Taxicab driver shall solicit any passenger who is entering or is inside another taxicab Taxicab.
- (5) No Person shall operate a motor vehicle and solicit or accept passengers who have not previously arranged to be transported in the motor vehicle without first obtaining the driver's license and vehicle license provided for in this chapter.

7:168. - Meter **s**Seal.

No <u>P</u>person shall operate a <u>taxicabTaxicab</u> or permit the operation of a <u>taxicabTaxicab</u> with a meter that has a broken seal or no seal.

7:169. - Defrauding a taxicab Taxicab dDriver.

No <u>P</u>person shall request <u>taxicab_Taxicab</u> services for the purpose of defrauding the owner or driver of the <u>taxicab_Taxicab</u> or defraud the owner or driver after having been rendered <u>taxicab_Taxicab</u> services. The conduct prohibited by this section includes, but is not limited to, the following:

- (1) Refusal to pay the lawful rate for the taxicab Taxicab services;
- (2) Absconding without paying the lawful rate for the taxicab Taxicab services.
- (3) Requesting taxicab Taxicab services for a Pperson or a location where such services are not desired.
- (4) Refusal to pay for taxicab Taxicab services with other than a bill greater than \$20.00 over the fare.

7:170. - Appeals.

Any Person aggrieved by the decision of the City Administrator to deny, suspend, or revoke a taxicab Taxicab company, vehicle or taxicab Taxicab driver's license may appeal that decision to the Taxicab Board Transportation Commission. The Taxicab Board Transportation Commission shall consider appeals according to due process procedures adopted by the board Transportation Commission. The Taxicab Board Transportation Commission may deviate from the strict requirements of this chapter if justice so requires. In making its decision, the Taxicab Board Transportation Commission may consider the following criteria:

- (1) The seriousness of an offense, if that is a basis for the denial, suspension, or revocation.
- (2) The length of time before points will be removed from the driver's driving record, if that is a basis for the denial, suspension or revocation.
- (3) Any matter the board Transportation Commission reasonably finds necessary to insure the health, safety, and welfare of passengers and the general public.

7:171. - Regulations.

The <u>Taxicab Board Transportation Commission</u> may adopt regulations to facilitate the administration of this chapter. The regulations shall take effect after the City Attorney approves their form and they are filed with the City Clerk.

7:172. - Prohibited <u>Conduct.</u>

In addition to other prohibited conduct specified in this chapter, no person shall:

- (1) Operate or permit the operation of a taxicab Taxicab that is held out to the public as a limousine.
- (2) Operate or permit the operation of a vehicle as a taxicab if a certificate of authority has been issued under the Limousine Transportation Act, MCL 257.1901 et seq. for the vehicle.
- (3) Operate or permit the operation of a taxicab and charge a fare more than the amount calculated by the taximeter installed in the taxicab Taxicab.
- (4) Operate a vehicle held out to the public as a "taxicab," "cab," or "taxi" by way of advertising, "for hire" lights on the roof of the vehicle, or any other means, without obtaining appropriate licenses under this chapter.

7:173. - Business Identification.

A <u>pP</u>erson operating a <u>taxicabTaxicab</u> or allowing the operation of a <u>taxicabTaxicab</u> shall <u>do all</u> of the following:

- (1) Maintain the distinctive color or color scheme on the Person's or company's taxicab Taxicab, unique from other taxicab soperating in the <a href="cutoticalcolor: blue cutoticalcolor: blue cuto
- (2) Have information identifying the name of the taxicab business painted or permanently attached on each side of the vehicle in letters of not less than 3 inches in height, not lower than the bottom edge of the door. This information shall be in sharp contrast to the background and use the word "taxicab," "cab" or "taxi" and not the word "limousine."
- (3) Each company must assign and display a unique 2 or more digit number to each vehicle on the rear and on both sides of the vehicle. The number should be permanently applied and be not less than 3 inches in height and not lower than the bottom edge of the door.

7:174. - Full service taxicab Taxicab cecompany.

Any licensed taxicab company in the City of Ann Arbor which licenses 10 or more taxicab for use in the city_city_city_city_city_city_shall be required to be a full service taxicab company. A full service taxicab Taxicab company must provide, at a minimum, the following services:

(1) Taxicab service to the general public 24 hour a day, 7 days a week (may not be excepted under the 3 provisions in section 7:161).

- (2) Identify and adopt a reasonable process for handling lost and found items, which includes a location within 5 miles of the city limits where items can be claimed.
- (3) Establish a process for accepting and responding to customer complaints, which includes having a local manager available during normal office hours (9:00 a.m. to 5:00 p.m., Monday through Friday) who will investigate and respond to the complaining party with 5 days.

<u>Section 3</u>. This ordinance shall take effect ten days after publication or after appointment of a quorum of new Transportation Commission members, whichever occurs later.

As Amended by Ann Arbor City Council at First Reading on November 10, 2016 and Second Reading on November 21, 2016