The August 1, 2012 Resolution of the Washtenaw County Board of Commissioners (Res. No. 12-0117) required that prior to and as a prerequisite to the filing of the Articles of Incorporation for the new Act 196 Authority by the County that AATA publish details of the service and funding plan in newspapers of general circulation in Washtenaw County and that letters of notice be sent to each city, village and township elected official in the County alerting them to the County's intention to file the Articles of Incorporation on a certain date.

On September 28, 2012, AATA sent the City Clerk and members of the City Council official notice of the County's intent to file the Articles of Incorporation on October 3, 2012. This letter satisfied the notice prerequisite established by the County, and after confirmation that the publication prerequisite had also been satisfied, the County filed the Articles.

Pursuant to the Articles, 30-days after their filing, the Act 196 Authority becomes operative. On or about November 4, a new notice will be sent by or on behalf of the Authority to each city, village and township elected official giving formal notice of their right to opt-out of the Authority.



Ann Arbor Transportation Authority 2700 South Industrial Highway Ann Arbor, Michigan 48104 734.973.6500 734.973.6338 F theride.org

John Hieftje, Mayor City of Ann Arbor 100 N. Fifth Ave. Ann Arbor, MI 48104

Subject: Transit in Washtenaw County: Service Proposal and the next steps to create a New Transit Authority

Dear Mayor Hieftje;

In 2010 and 2011, the Ann Arbor Transportation Authority (AATA), in collaboration with the public and local government officials from throughout Washtenaw County, developed a long range 30 year transit vision. As a result of that plan, AATA continued to work with communities and recently issued a 5 year proposal for transit improvements throughout the Washtenaw region.

Transit is a key amenity that works best when planned comprehensively across a region. Our communities have a growing need to connect housing and employment, a rapidly rising population of seniors, as well as increasing congestion and fuel costs. Below, you will find information on the transit proposals for the communities in Washtenaw County and the next steps on creating a new transit authority to manage new transit services. It is a detailed and important process—if you have any questions or concerns; do not hesitate to contact us!

Transit Proposal for Washtenaw County Communities:

This past Tuesday, September 5, AATA released a Five Year Transit Program. I have included a copy of the Executive Summary and a summary of the transit improvements proposed for the Ann Arbor District.

The full plan may be found at <u>www.Movingyouforward.org</u>. I would encourage you and your board to examine this larger document carefully and to make it available to your residents. Details can be found on:

- Transit services starting on page 32
- Steps to create a new authority starting on page 110
- Funding starting on page 124

Your representation

The Ann Arbor District is represented by the AATA board. They have been meeting with representatives from throughout Washtenaw County since October 2011 as an "unincorporated" 196 board.

Jesse Bernstein, AATA Chair is leading a District Advisory Committee this month with people from around the district from various sectors including business, education, health care, and seniors. You and your board, residents and all members of the public are encouraged to attend. The meeting date and contact information for your representative can be found below.

Next Steps: Creating a new transit authority

Concurrent with the development of the Five Year Transit Program, AATA also developed a process to transition from a "city" transit authority controlled by (and with the majority of local funds coming from) Ann Arbor to a "regional" authority with governance and funding provided by participating Washtenaw County communities. A regional authority allows communities to jointly develop, fund, operate, and govern transit services in all communities in Washtenaw County **who chose to participate**. If this transition is completed, the existing AATA assets and millage funding from Ann Arbor and Ypsilanti will be transferred to the new regional authority to maintain existing services in the expanded system.

This regional-type of authority is enabled under Michigan law Act 196 of 1986. Act 196 allows flexible membership with an option for communities to choose to participate at incorporation and/or in the future. Articles of Incorporation, the founding document of a new 196 authority, have been created and specify board structure, board governance, and the powers/limitations of the new transit authority.

- It is anticipated that the AATA will start the transition to a regional authority this fall. The process begins when the AATA requests the Washtenaw County Clerk to file Articles of Incorporation, creating a new 196 transit authority.
- At the time of filing the Articles, AATA must notify all "political subdivisions" (local governments) in Washtenaw County of this incorporation by certified letter.
- Per state law:
- If your community would like to participate in the new transit authority, no action is necessary from your board.
- If your community does NOT want to participate, state law provides your board 30 days from the receipt of notification to respond if they would like to "opt out" their entire municipality or specific precincts. Political subdivisions and precincts that opt out will not be subject to a voter referendum, voter-approved funding, or receive service from the new transit authority.

These letters will detail the 196 process, the choice to participate, and instructions on how to respond appropriately. A return letter form will be included to ensure clear and accurate communication from each political subdivision. Political subdivisions that have already indicated that they would not like to participate may include a previous resolution (non-participation in Act 7 interlocal agreement, etc).

In addition the certified letter, AATA staff will be in contact with you to answer questions, confirm receipt of the letter, and to ensure your board responds if desired.

Next Steps after creating a new transit authority

Upon the end of the 30 day incorporation period, the new 196 transit authority will be established, but will not have assets or operate transit services until local funding is obtained. If the plan or board structure needs adjustment because of changes to the service area, they are determined at this time by the 196 board. When appropriate, the 196 board will request funding from voters in the participating communities to operate new transit services. If the majority of voters approve funding for the new authority, then the transition will complete and the regional 196 authority will operate new and existing and services in participating communities.

Thank you for your consideration and time. Please do not be hesitant to contact your representative or my staff if you have any questions!

Best regards,

Michael Ford

Michael Ford CEO Ann Arbor Transportation Authority

CC: Steve Powers, Jacqueline Beaudry

Important Contact information and dates

Your Ann Arbor District representative: the AATA board AA

Ann Arbor District Advisory Committee Meeting [Public encouraged to attend] will be held: Monday, Sept. 24 6:30 – 8:30 p.m. Mallets Creek Library 3090 E. Eisenhower

Questions on services or funding: Michael Benham, AATA <u>mbenham@theride.org</u> 734,794,1851

Questions on Transit Authority incorporation: Sarah Pressprich Gryniewicz (until Sept 28) spressprich@theride.org 734.794.1816

Deb Freer dfreer@theride.org 734.794.1881

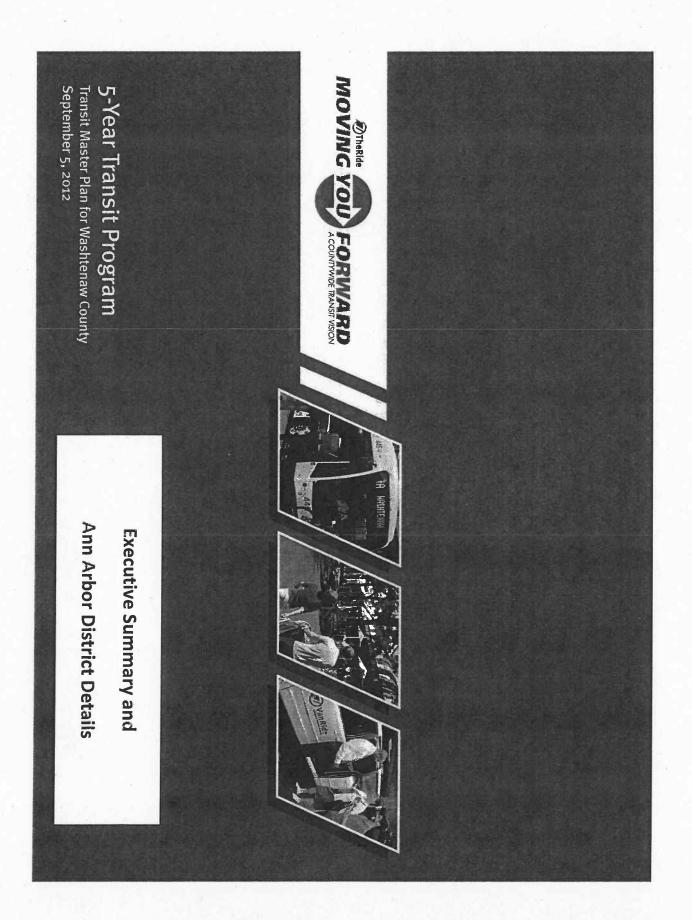
When is AATA/u196 publishes a final service and funding plan **Incorporation?** AND the AATA/u196 requests the County Clerk to file the Articles Can a community opt Yes. out? AT FORMATION OF AUTHORITY Return the form selecting the opt out option and include a resolution (new or from when the board indicated it would not participate in the Act 7 agreement/196 etc). AT EXPIRATION OF LOCAL TAX Act 196, paragraph 124.458.5 (half way through the section) specifies the opt out option before new funding. "In addition, a political subdivision or other entity that is part of a public authority under this act may withdraw from the public authority in any year in which a tax authorized to be levied under this act expires, without meeting the conditions listed in subsection (1) or (2), if the political subdivision or entity makes the determination to withdraw by a vote of its legislative body held in January of that year." Can a community opt Yes. Act 196 allows a political subdivision to opt in/out individual precincts. in and opt out portions of its area? Will an opt-out No. Opting out means opting out of funding and transit service. community have to pay a transit millage? What ensures that Ann Ann Arbor and Ypsilanti both have charter (perpetual) millages that are Arbor and Ypsilanti will designated to fund transit. continue to contribute From the 4-Party Public Transportation Agreement: existing millages to the After all of the Section 8 contingencies to Closing are satisfied, Ann operational 196 3a. Arbor agrees to designate the New TA, as successor to AATA, as the authority? contracting agency for use of the 2.5 mills tax levy under Section 8.18 of the Ann Arbor City Charter and allocated the tax levy in its entirely to AATA at the 2012 millage rate or as adjusted by State of Michigan statute less a municipal service charge of one percent (1%) of the annual millage at the time of the collection of taxes. 3b. After all of the Section 8 contingencies to Closing are satisfied, Ypsilanti agrees to transfer its full respective transportation millages at the 2012 millage rate or as adjusted by State of Michigan statute to the New TA

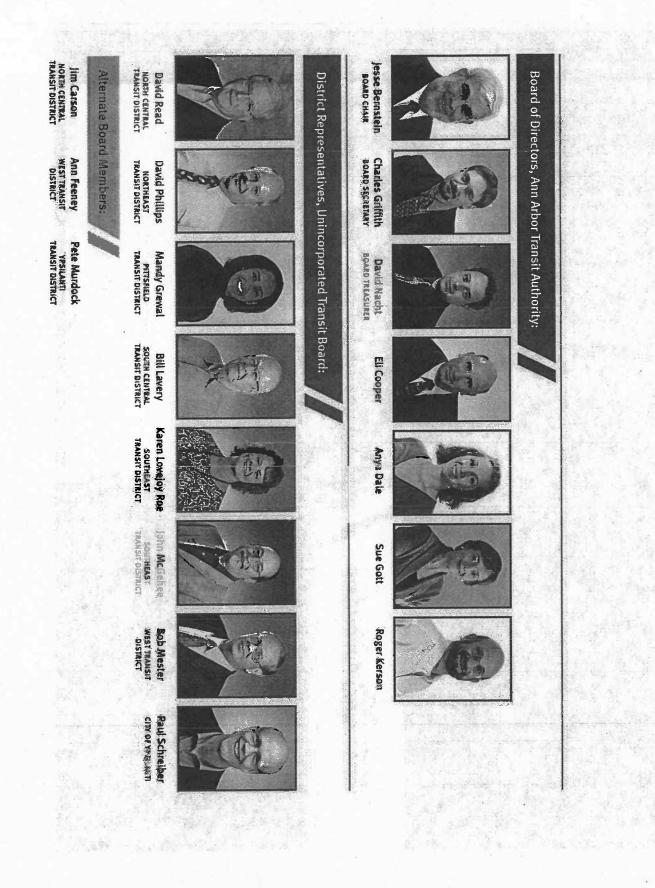
Recently Asked Questions: Creating a new authority

effective when the New TA succeeds to AATA's public transportation services.

8d. In exchange for the mayor's nomination with council confirmation, of seven directors of New TA's board, annual submission to Ann Arbor of the AATA's proposed budget and yearly audit and the New TA's agreement to apprise Ann Arbor City Council and solicit Council's advice prior to making major long-term policy actions concerning mass transportation services and at a minimum, the continued level of services provided by its predecessor-ininterest AATA, Ann Arbor agrees (i) take such necessary actions by its governing body to terminate its operational agreement with AATA effective at closing; (ii) take such necessary actions by its governing body to authorize the execution and delivery of this Agreement and all documents and instruments contemplated by this Agreement, and the performance by Ann Arbor of the obligations to be performed by it hereunder; and (iii) designate the New TA, as successor to AATA, as the contracting agency for use of the 2.5 mills tax levy under Section 8.18 of the Ann Arbor City Charter and allocated the tax levy in its entirely to AATA at the 2012 millage rate or as adjusted by State of Michigan statute less a municipal service charge of one percent (1%) of the annual millage at the time of the collection of taxes upon transfer from an Act 55 to an Act 196 authority.

8e. In exchange for the City of Ypsilanti mayor's nomination with council confirmation, of one director of New TA's board, the new TA agreement to apprise and solicit the Ypsilanti City Council's advice prior to making major long-term policy actions concerning mass transportation, and at a minimum, the continued level of services provided by its predecessor-in-interest, AATA the City of Ypsilanti agrees to pay its charter transportation millage at the 2012 millage rate or as adjusted by State Statute to the New TA upon transfer from an Act 55 to an Act 196 authority.





Dear Community Members



and conditions arise and will continue through the years as new needs Outreach has been a cornerstone of this process to present the Five Year Transit Program. reviewing with many local officials, we are pleased Advisory Committees throughout the county, and After receiving your input, consulting with District

communities to the broader network. their community combined with services that link these regional transportation needs—services for those travelling within This document reflects a holistic approach to meeting local and

whether to save for college or buy a third car, workers saving stress, time, and money on their daily commute, or seniors staying active walks of life: from youth traveling to their first job, parents deciding The Five Year Transit Program provides options for people in all We believe that our region needs to connect to prosper and thrive.

Sincerely

Michael G. Ford, Chief Executive Officer

ANN ARBOR TRANSPORTATION AUTHORITY BOARD OF DIRECTORS

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and infrastructure challenges in the future Ignoring these critical needs merely enhances our transportation in their downtown or traveling to the regional medical center.

to participate is ultimately local. transportation works best as a comprehensive system, the decision determine if they will unite as a region to create a comprehensive It is now up to local communities to receive this document and transit network for their residents, employees, and visitors. While

future—our transportation network is better when it connects us communities are not yet ready, we will leave the door open in the that their voters have the opportunity to support it. If some this initial "incorporation" of a new transportation authority and We hope that the Washtenaw County communities join together in

BOARD DISTRICT REPRESENTATIVES, UNINCORPORATED NEW AUTHORITY

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EXECUTIVE SUMMARY

use patterns. designed to serve the transit needs of residents and businesses of Washtenaw County while promoting economic development and sound land a variety of services appropriate to the needs and conditions in local communities. The program embodies a set of interconnected services The Five Year Transit Program proposes a dynamic transit system allowing anyone in Washtenaw County to travel anywhere in the county using

preserving rural landscapes and attracting and retaining young talent in our communities school students to jobs and activities, reducing traffic congestion and air pollution, providing affordable, safe, reliable transportation to jobs, Improved public transit helps everyone by saving money on commuting, helping senior citizens remain independent longer, delivering high

consumers and employees to job and educational opportunities, creating attractive accessible urban areas, recreation (sporting events, parks, Improved public transit helps our economy and stimulates economic development by supporting the local economy through connecting leisure activities), shopping (neighborhood business districts, malls, grocery stores), and entertainment (movies, museums, restaurants).

and education (public and private schools, colleges, universities, libraries). entering the workforce) affordable, reliable transportation options and access to employment (manufacturing, retail, health care), job training Public transit helps create jobs by supporting workforce development and education giving residents (including young people and people re-

religious school); increases access to social activities (senior centers, support groups, community events), ensures all residents are mobile and access to health care (doctors, hospital, pharmacies); increases access to worship and faith-based activities (places of worship, prayer groups, reduces traffic congestion and improves air quality; creates affordable transportation options; supports vibrant downtown areas; increases Public transit improves our quality of life and the environment for all residents (particularly seniors and people with disabilities). Transit independent.

transportation for all people regardless of age, income or ability Public transit promotes equality and social justice by providing equal opportunities, access and mobility through affordable, safe, reliable

citizens and local community leaders in both the public and private sectors. Background on the planning process, public involvement, and This program reflects an unprecedented public involvement process and includings thousands of requests and recommendations made by

Chapter III. In order to implement, deliver, and manage new transit services, a new regional governance structure is outlined in Chapter VII. Washtenaw County demographics can be found in Chapter II. Information on existing transit services in Washtenaw County can be found in

chapters for more details! In the next few pages, this report provides summary of proposed services, costs, funding needed and existing funding. Please see individual

A. PROPOSED SERVICES

each Washtenaw County "district" can be found in Chapter IX. service for those without access to the fixed routes. Details on all services can be found in Chapter IV. A summary of the transit improvements in The Five Year Transit Program calls for a wide variety of improvements in urban services, connections to job centers, community circulators, and

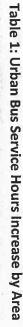
Highlights of proposed services include

congestion and air pollution. A robust urban system drives economic and workforce development. Improvements include: would result in shorter wait periods at bus stops and decreased travel time. Convenient service attracts more riders, which eases traffic 54%. This would benefit all residents, particularly seniors, people with disabilities, low-income families, teens and non-drivers. Enhancements Urban Bus Service Enhancements: Increased levels of fixed route bus service within Ann Arbor and Ypsilanti that increases service hours by over

- Extending operating hours earlier in the morning and later in the evening
- Creating more direct routes
- Increasing frequency of bus services
- Expanding Saturday and Sunday services

Table 1 and Figure 1 offer details on the level of service changes planned

			Percent
	Base	FYTP	increase
West Ann Arbor	21,879	48,180	120%
Key Corridors	83,593	121,913	46%
Ypsilanti	25,537	64,179	151%
Other Existing Routes	46,824	50,577	8%
Total	184,430	284,849	54%



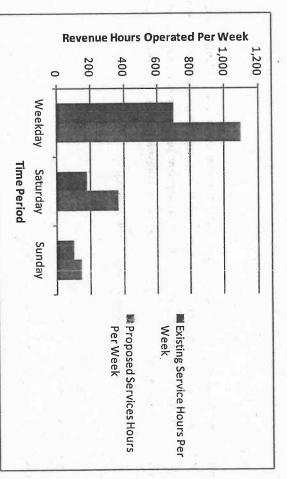


Figure 1: Urban Bus Service Revenue Hours Operated per Week

additional parking structures and roads, and helping maintain the open spaces of many communities. Improvements include: benefit all businesses and employers by enlarging the pool of workers and consumers, reducing the need and cost of building and maintaining Express Ride Expansion – Express Ride services connect people in outlying areas of the county to the 'urban core' at peak commuting periods. These tend to be longer distance trips and buses make few or no stops between their starting point and downtown Ann Arbor. This would

- Enhancing of existing services between Ann Arbor and Chelsea and between Ann Arbor and Canton Township
- Creating new services to Ann Arbor from Dexter, Saline, and Whitmore Lake,
- In addition, if the Authority obtains out-of-county funding, creating new services to Brighton, Belleville and Plymouth.

them using small buses, vans or taxis. fixed route bus services typically used in the denser parts of the region. Users request these services as needed and the Authority are provideds Expanded Dial-a-Ride / Dial-a-Ride PLUS - Countywide services designed to serve people's transit needs that cannot be efficiently served by the

alternative. Improvements include: attracting businesses to the area, reducing traffic congestion, improving air quality and ensuring all citizens access to an affordable commuting access to the transit network (e.g. if their car breaks down, cannot afford gas, or unable to drive). This provides access to a reliable workforce Plus provides service to all residents who are picked up and taken to the nearest bus stop, benefiting those not near a bus line but want or need Dial-a-Ride serves seniors and people with disabilities ensuring they stay independent and participate in social and civic activities. Dial-a-Ride

- disabilities and others in urban and rural areas. Providing additional demand responsive services curb-to-curb (or door-to-door) for unmet needs among seniors, persons with
- Expanding the service hours of urban dial-a-ride commensurate with extended fixed route service hours on weekday evenings and weekends.
- Creating new Countywide Dial-a-Ride Plus (feeder) services providing residents with access from their home to County's fixed route network

operation. These services may deviate from their route to pick up and drop off passengers who are located some distance from the route. This helps maintain open spaces between communities. Improvements include: would benefit all residents, especially youth, by reducing the cost of travel, reducing the need of building and maintaining additional roads and corridors, connecting areas of the county with higher population density, where there is high enough travel volume to justify a semi-fixed-route Community Connectors - Community Connectors serve people traveling between the major communities in the region. These operate in rural

- Enhancing the WAVE Interurban Connector between Chelsea, Dexter and Ann Arbor
- Providing new connections between Milan and Pittsfield Township, Saline and Ann Arbor, and between Manchester and Chelsea

small urban places. Improvements include: workers, youth, and residents by promoting economic vitality in local communities while alleviating traffic congestion and growth pressures in Community Circulators – These serve people travelling within a community, and generally use smaller buses. These services benefit businesses,

- Enhancing the Community Ride in Chelsea
- Providing new local Circulator services in Saline, Milan and Dexter.

providing efficient and affordable worker transportation, and reducing the pressure to expand the road network. Improvements include: the urban fixed route services to complete their journey benefitting urban residents and businesses by alleviating traffic and parking congestion, Expanding Park & Ride Options-Park and Ride lots offer people the ability to drive to the periphery of the fixed route transit system and use

- Creating 5 new Park and Ride Lots near outside the City of Ann Arbor.
- Developing several smaller Park and Ride lots in the urban area
- Enhancing or expanding existing lots as appropriate

cost of commuting to work and traffic congestion travel together in a van, they use less gas, parking and other resources then if they travelled separately. Sharing a ride helps combat the rising Expanding VanRide Options -- Van Ride services are used by small groups of people travelling to and from the same place. When 5-7 commuters

Support Services and Activities. Improvements include:

- Creating more and improving bus stops and amenities
- Coordinating efforts with local communities and the State of Michigan to improve pedestrian and cycling amenities along transit routes
- Enhancing route and schedule information systems
- Bus Priority measures and advanced dispatching and bus tracking

several years not included in this Five Year Transit Program—see the list in Chapter VI for more details. Implementation of these projects and Ann Arbor, Washtenaw County, and Southeastern Michigan are all anticipating many more transit and transportation improvements in the next those in the Five Year Transit Program will be up to citizens, local leaders, and ultimately, voters.

county. Figure 2 depicts all proposed services in the Five Year Transit Program; note that Dial-a-Ride Plus and VanRide will be available throughout the

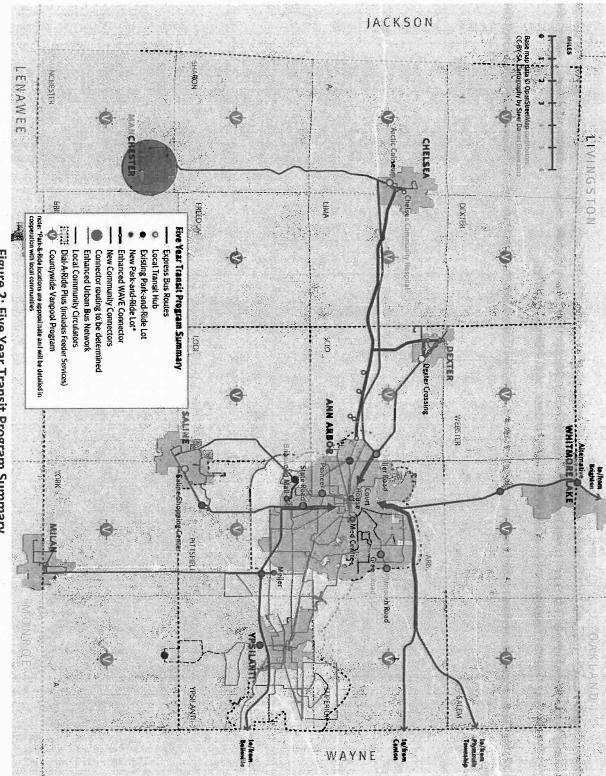


Figure 2: Five Year Transit Program Summary

COST, REVENUES AND FUNDING

would use the funds to increase the transit system's efficiency, attractiveness to new users, and provide more travel choices for people communities willing to invest in transit would receive the benefit of the state and federal matching funds. throughout the county. Communities willing to invest in public transportation can leverage additional state and federal funds. However, only The proposed improvements to the transit system require additional local investment from both urban and rural communities. The Authority

		Table 2: Funding Summary		
	5 Year Capital	5 Year Operating	5 Year Op	5 Year Operating and Capital
			Combined	
Expense		\$59 M	\$164 M	\$223 M
Estimated Revenues		\$44 M	\$140 M	\$184 M
Difference		\$15 M	\$24 M	\$39 M
Millage Equivalent		.228	.356	.584

estimates suggest that a 0.58 levy countywide would provide the needed funding. millage would be the best currently-available source of funding to provide the balance of funding needed to implement the Program. Current business and civic leaders, as well as local elected officials, and particularly the legislature and the Governor's office, it was decided that a local A comparison of Program costs and revenues reveals a gap of approximately \$39 M over the five year period. After close consultation with

amount of funding equivalent to the new funding needed for the FYTP. A sales tax in Washtenaw county of 2/10 of 1% has also been estimated the Michigan legislature during 2012, but has not been enacted into law. It is estimated that a fee of \$38 per vehicle per year would yield an the state constitution. to yield the funding needed for the FYTP, but to date there has been little movement to enact such a tax, which would require an amendment to An increase in automobile registration fees as a source of funding was considered for this plan. Such a funding source was being considered by

these sources are available at this time. For that reason, the millage described above appears to be the best current option for funding the FYTP. It is believed that either a motor vehicle registration fee or a sales tax would be preferable as a source of funding for the FYTP, but neither of It should be noted that a .58 mils assessment would cost the owner of a \$200,000 home about \$58 per year, about the same as a tank of gas.

¹ TheRide figure is for entire network.				Ministry High	Trankit Dependiancy Index. Inside the Urban Service Area Low	SUC-			5733		Washtenaw County	Ann Arbor District Five Year Program for	II. ANN ARBOR DISTRICT SUMMARY
AirRide	Night/Holiday Ride	Good-As-Gold	A-Ride	TheRide Fixed Route Network	Transit Today	Residents who travel to Ann Arbor for Work	Low Income or with limited car availability	Persons with disabilities	Seniors	Youth	Population	District Demographics	MARY
Hourly fixed-route bus shuttle	Late-night, door-to-door which operates when fix service.	Curb-to-curb (door-to-door) sharec for individuals with senior ID cards.	Dial-A-Ride service availa eligible residents.	Fixed route bus network in and around Ypsilanti and Ann Arbor.	Service provided	travel to Ann 40,148	with limited 16,948	sabilities 12,281	9,017	19,109	114,024	raphics 2000	
huttle between Ann Arbor	Late-night, door-to-door, shared-ride taxi service which operates when fixed-route buses are not in service.	oor) shared-ride service or ID cards.	Dial-A-Ride service available to ADA and non-ADA eligible residents.	< in and around Ypsilanti					10,612 25,159 +	16,382 18,232 -2	113,934 115,218 -9	2010 2035 C	
r Commenced service	20,400	24,000	105,710 ²	6,200,000 ¹	Annual Trips				+1,595 +14,547	-2,727 +2,850	-90 +1,284	Change Change 2000-10 2010-35	

5

² A-Ride figure is for entire network.

and Detroit Metropolitan Airport

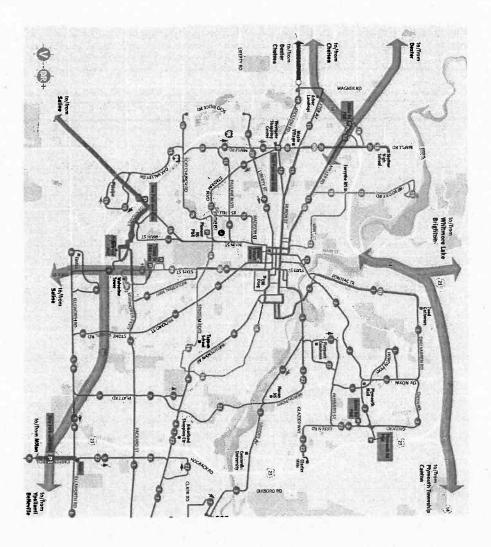
in April, 2012

Five Year Transit	Service provided	Add'l Trips	Add'l Annual
Program		per Year	Fare Revenue
Urban Bus Network	A package of improvements including new services, coverage enhancements, increased	2,710.468 ³	\$1,853,610
Enhancements	frequencies on key corridors, increased operating hours and more services at weekends. Routes on the west side of Ann Arbor have been reconfigured to improved travel times and		44
	make more direct connections. Certain Key Corridor routes (#4, 5, 6) have extended hours (#4, 5, 6, 7) and increased frequency		
	(#4, 5, 6)		
	Total revenue hours operated to increase by 33% on weekdays and over 100% on Saturdays		
	and Sundays		
Bus Stop Upgrades	Over 100 stops will be refurbished, with access improvements across the fixed route network.		
	30 stops will be fitted with new, modern shelters, bus s pads and facilities		
Super stops on	Eight high quality stops will be created on both sides of Washtenaw Avenue, providing		
Washtenaw Avenue	improved boarding environments and preparing the corridor for higher capacity transit		
Corridor	solutions in the future. These are being coordinated with plans for new development along the corridor.		
Park and Ride intercept	An additional 800 park-and-ride spaces will be created outside and on the edge of the urban	199,680 ⁴	\$107,827
Lots	service area. These sites will be linked to downtown with high frequency bus routes. This will		
	reduce continuter trainic, congestion and downtown parking demand		
Bus Priority Measures	Bus priority measures, including traffic signal prioritization and queue-jumping, will be implemented improvements will be focused on improving bus reliability and journey times		
New Vehicles	High quality, low -floor/wheelchair accessible vehicles using new technologies to reduce		
	emissions will be continue to be provided		
ExpressRide services to	Selected proposed ExpressRide services will operate in the 'reverse commute' direction,		
Chelsea, Canton, Saline,	providing service to Ann Arbor residents commuting to employment destinations outside of		
Dexter, and other areas	Ann Arbor.		
Dial-A-Ride Plus Feeder	These services connect to the edge of the fixed route bus network and can be used by all	*	
Services	District residents to access areas outside of the 'urban core'.		

Table 3: Summary of Ann Arbor District Services

³ Urban Bus Network Enhancement figures are totals for entire network.

⁴ Park and Ride figures are countywide totals.



Ann Arbor District Five Year Transit Program for Washtenaw County

BENEFITS
Enhanced bus services in Western Ann Arbor
Higher peak frequencies and improved evening and weekend services
Improved connections with Ypsilanti

New downtown connector loop (similar to The Link service)

 New park and ride lots and commuter services to help stem growing congestion and parking problems in and around the City

 Faster journey times through the implementation of bus priority measures

Improved facilities at stops and improved access to stops

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Vanpool	Dial-A-Ride Plus (includes feeder Services)	Enhanced Urban Bus Network	New Community Connectors	Enhanced WAVE Connector	New Park-and-Ride Intercept Lot*	Existing Park-and-Ride Intercept Lot	Express Bus Routes

(note: "Park-&-Ride locations are approximate and will be detailed in cooperation with local communities)