

STATE OF MICHIGAN DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS STATE BOUNDARY COMMISSION

NOV 22 2019

Office of Land Survey & Remonumentation

In the matter of:

Petition Number 19-AR-3

The proposed annexa	tion of land in the	Township of Sci	io to the City of ι	Ann Arbor, W	/ashtenaw
County					

Agency:

Bureau of Construction Codes

Case Type:

Annexation

Issued and entered

This 18 day of November, 2019

By Orlene Hawks, Director

Department of Licensing and Regulatory Affairs

FINAL DECISION AND ORDER

IT IS ORDERED THAT the proposed annexation of territory in the Township of Scio to the City of Ann Arbor is **APPROVED** for the descriptions listed in Exhibit A.

IT IS FURTHER ORDERED THAT the Order shall be effective on the date signed below by the Director of the Department of Licensing and Regulatory Affairs (LARA).

IT IS FURTHER ORDERED THAT the State Boundary Commission shall transmit a copy of this Order with the Summary of Proceedings, Findings and Conclusions to the clerks of the Township of Scio, the City of Ann Arbor, the County of Washtenaw, and the Secretary of State.

Pursuant to MCL 117.9 (12), IT IS FURTHER ORDERED THAT the State Boundary Commission shall mail a copy of this Order to each property owner the commission is required to provide notice in MCL 117.9 (2).

Orlene Hawks, Director

Michigan Department of Licensing and Regulatory Affairs

11.18.19

Date

Exhibit A - Description of Subject Area

Petition 1: Vacant

Lot 51, Westover Hills Subdivision, as recorded in Liber 5 of Plats, Page 32, Washtenaw County Records.

Petition 2: Vacant

Lots 55 & 57, Westover Hills Subdivision, as recorded in Liber 5 of Plats, Page 32, Washtenaw County Records

Petition 3: Vacant

Lot 41 except the North 2 feet in width thereof, and Lot 38, Westover Hills Subdivision, as recorded in Liber 5 of Plats, Page 32, Washtenaw County Records.

Petition 4: Vacant

Lots 64 & 68, Westover Hills Subdivision, as recorded in Liber 5 of Plats, Page 32, Washtenaw County Records.

Petition 5: Vacant

Lots 70 & 72, Westover Hills Subdivision, as recorded in Liber 5 of Plats, Page 32, Washtenaw County Records.

Petition 6: Vacant

Lot 75 except the North 5 feet thereof, Westover Hills Subdivision, as recorded in Liber 5 of Plats, Page 32, Washtenaw County Records.

Petition 7: Vacant

Lot 87, Westover Hills Subdivision, as recorded in Liber 5 of Plats, Page 32, Washtenaw County Records.

Petition 8: Vacant

Lots 108, 109 and 110, Westover Hills Subdivision, as recorded in Liber 5 of Plats, Page 32, Washtenaw County Records.

Petition 9: Vacant

Lots 250, 251 and 252, Scioto Hills Number One as recorded in Liber 8 of Plats, Page 30, Washtenaw County Records.

Petition 10: Vacant

Lots 242 and 243, Scioto Hills Number One as recorded in Liber 8 of Plats, Page 30, Washtenaw County Records.

Petition 11: Vacant

Lots 121 and 123, The Evergreens, as recorded in Liber 7 of Plats, Page 42, Washtenaw County Records.

Petition 12: Vacant

Lot 65, The Evergreens, as recorded in Liber 7 of Plats, Page 42, Washtenaw County Records. Also, the Easterly 30 feet of Parkwood Drive, bound by the extension of the South and North line of Lot 65 to the centerline of Parkwood Drive.

Petition 13: Vacant

The West half of Lot 49, Scioto Hills Subdivision as recorded in Liber 7 of Plats, Page 8, Washtenaw County Records.

Petition 14: Vacant – 2575 Valley Drive

Lot 43, Scioto Hills Subdivision as recorded in Liber 7 of Plats, Page 8, Washtenaw County Records.

STATE OF MICHIGAN

DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS

STATE BOUNDARY COMMISSION

In the matter of:

State Boundary Commission Petition #19-AR-3

The proposed annexation of land in Township of Scio to the City of Ann Arbor, Washtenaw County.

SUMMARY OF PROCEEDINGS, FINDINGS & CONCLUSIONS

SUMMARY OF PROCEEDINGS

- 1. On March 10, 2019, a petition requesting the annexation of land areas in the Township of Scio to the City of Ann Arbor was filed with the State Boundary Commission (SBC) by the City of Ann Arbor under Section 9(7)(a) of the Home Rule City Act 1909, PA 279, MCL 117.1 to 117.38. MCL 117.9(7)(a). The map and legal description for the area proposed for annexation are included as **Attachment A**. The following contacts were identified:
 - a. City Planner and Petitioner Jeff Kahan
 - i. 301 East Huron Drive, Ann Arbor, MI 48107
 - ii. Phone: 734-794-6000 x42614
 - iii. Email: jkahan@a2gov.org
 - b. City of Ann Arbor Jacqeline Beaudry, City Clerk
 - i. 301 East Huron Drive, Ann Arbor, MI 48107
 - ii. Phone: 734-794-6140
 - iii. Email: jbeaudry@a2gov.org
 - c. Township of Scio Nancy Hedberg, Township Clerk
 - i. 827 North Zeeb Road, Ann Arbor, MI 48103
 - ii. Phone: 734-369-9400
 - iii. Email: nhedberg@ScioTownship.org
 - d. Washtenaw County Clerk Lawrence Kestenbaum
 - i. 200 North Main, PO Box 8645, Ann Arbor, MI 48104
 - ii. Phone: 734-222-6700
 - iii. Email: kestenbauml@washtenaw.org
- 2. A Notice of Filing was sent via email to the clerks and Mr. Kahan on March 12, 2019. The letter provided a link to the questionnaires. The City of Ann Arbor returned the

- questionnaire on March 14, 2019, and the Township of Scio questionnaire was returned on March 18, 2019. The responses to the questions are included in Attachment B.
- 3. The Office of Land Survey and Remonumentation (OLSR) computed the window of possible public hearing dates to be any time between June 23 and October 16, 2019. Time-frames are addressed in MCL 117.9 (2) and MCL 123.1008 (3).
- 4. The Ann Arbor City Clerk arranged for possible dates for a public hearing. This petition is similar in nature to petitions 19-AR-1 and 19-AR-2. To provide enough dates, we requested dates in which all three petitions could be heard on the same day, and individual dates for each specific petition. The dates for all petitions to be heard were June 24, 25 or 28. The dates for individual meetings were June 24, 25 or 28, July 8, 11, 16, 18, 29 or 30. All of them would be in the City Council Chambers at the Ann Arbor City Hall.
- 5. The SBC state-appointed commissioners reviewed the petition at the April 24, 2019 meeting and found it to be legally sufficient. The date for the Public Hearing was set for June 24, 2019. No alternate date was picked. The public comment period was opened at the conclusion of the meeting.
- 6. The OLSR received names and addresses of property owners within the described area and any owner of property within 300 feet from the City of Ann Arbor on May 14, 2019. Since the parcels in question are surrounded by property already existing in the City, no information was returned from the Township.
- 7. OLSR contacted Washtenaw County Probate Judge Darlene O'Brien on April 29, 2019. The names of two qualifying commissioners and two alternates were provided on May 15, 2019.
- 8. A letter was sent to each owner by certified mail on May 14, 2019, and an announcement was placed in the Ann Arbor News on June 9, 2019.
- 9. OLSR was notified on June 17, 2019 that the West half of Lot 49, Scio to Hills Subdivision, shown as Petition 13 of this petition, was accepted by the State of Michigan Office of the Great Seal on June 12, 2019 by mutual agreement between the property owner, township and city.
- 10. Written and public comments were compiled and forwarded to the cities and petitioners for final comments on July 12, 2019.
- 11. The Recommendations meeting scheduled for August 28, 2019 was cancelled due to a scheduling conflict with the chair.
- 12. The Recommendations meeting was held on October 16, 2019. Two state Commissioners and two local Commissioners were present. One state Commissioner position is unfilled. A motion was made to approve the petition.

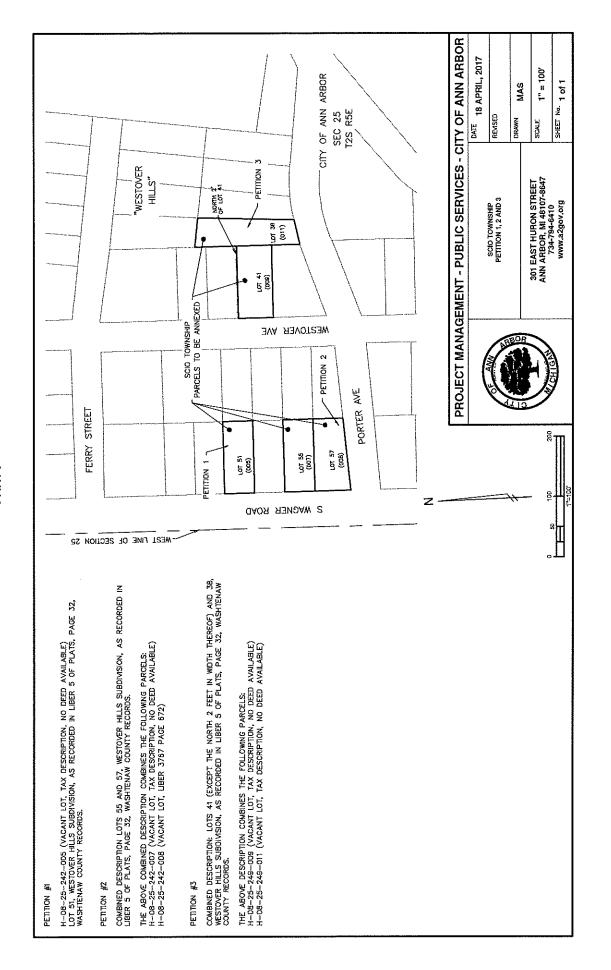
FINDINGS

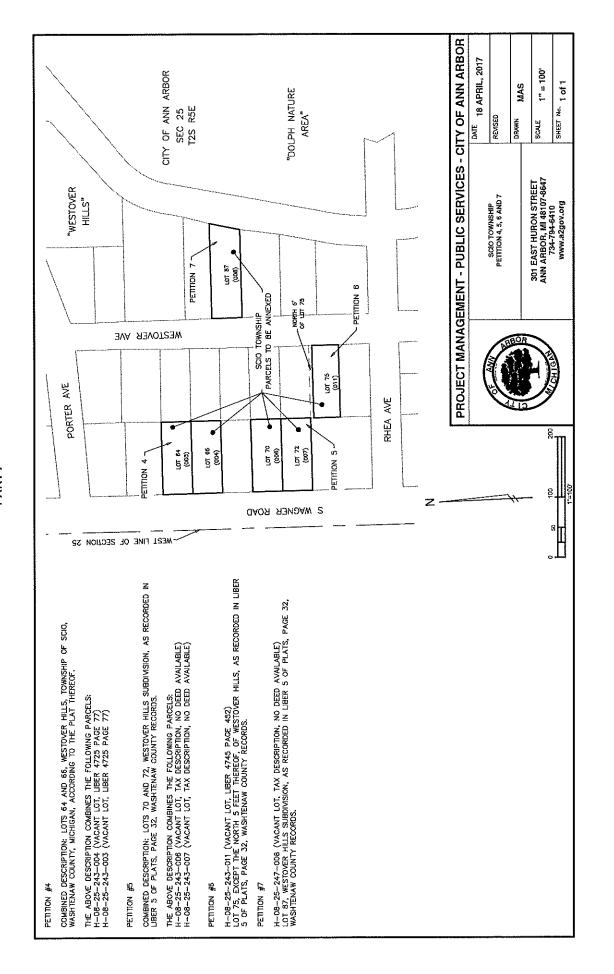
- 1. Assessed values would increase for parcels brought into the City of Ann Arbor.
- 2. The parcels listed were all vacant and not required to connect to public water and sewer until construction of a new home.

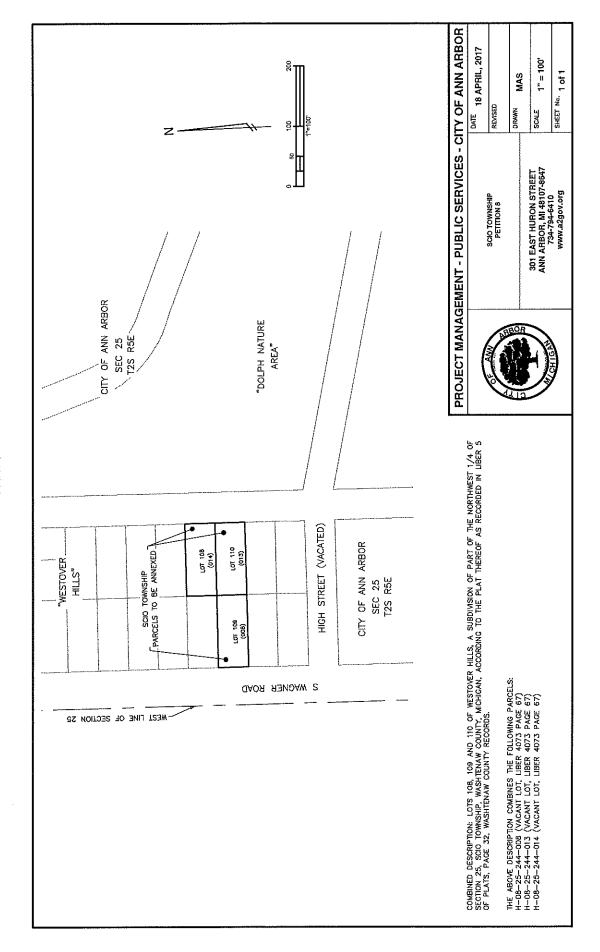
COMMISSION CONCLUSIONS

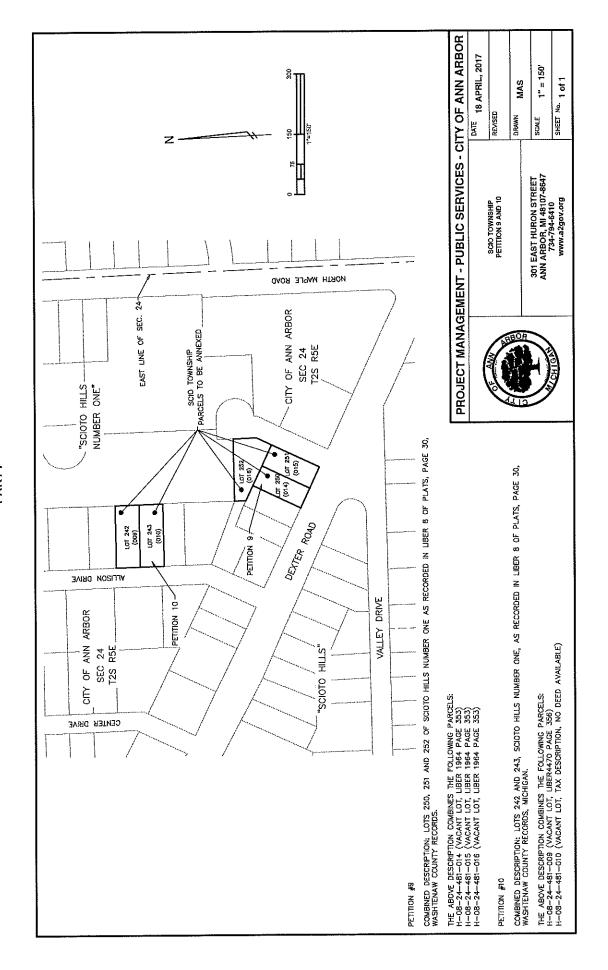
- 1. The State Boundary Commission has considered the requirements in Section 9 of 1968 PA 191, MCL 123.1009 and has come to the conclusion that these criteria support the majority vote of the Commission. The Commission recommends that in the case of Petition #19-AR-3, Petition for Annexation of land in the Township of Scio to the City of Ann Arbor, Washtenaw County, be approved by the Director of the Department of Licensing and Regulatory Affairs.
- 2. Pursuant to Executive Reorganization Order 1996-2, this approval is contingent on the concurrence of the Director of the Department of Licensing and Regulatory Affairs.

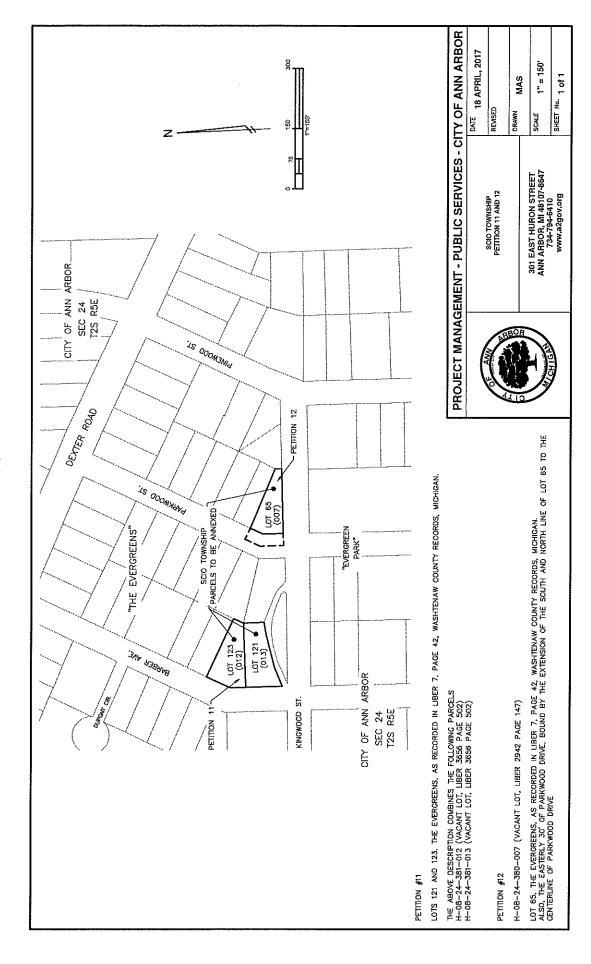
Attachment A – Legal Descriptions & Maps

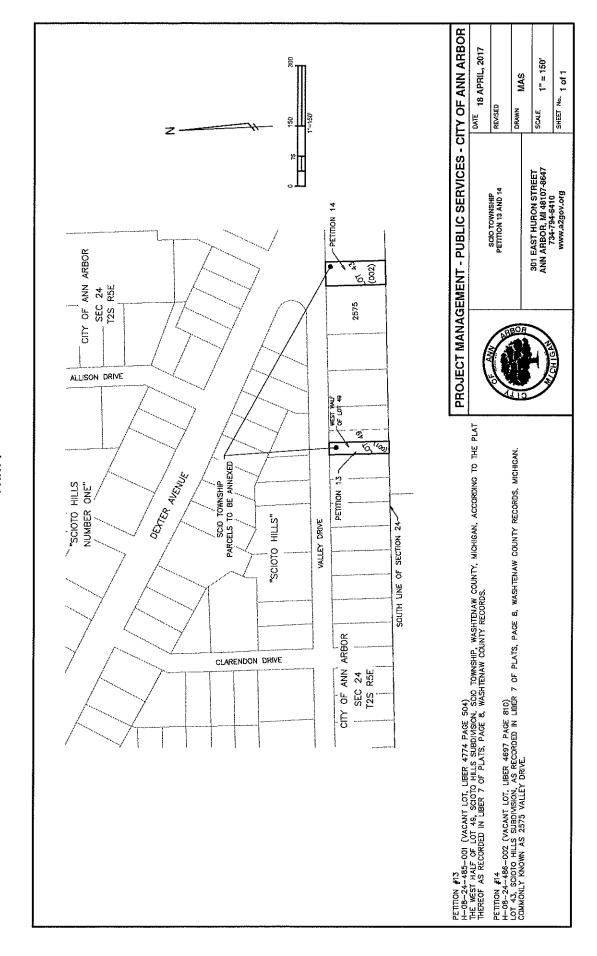


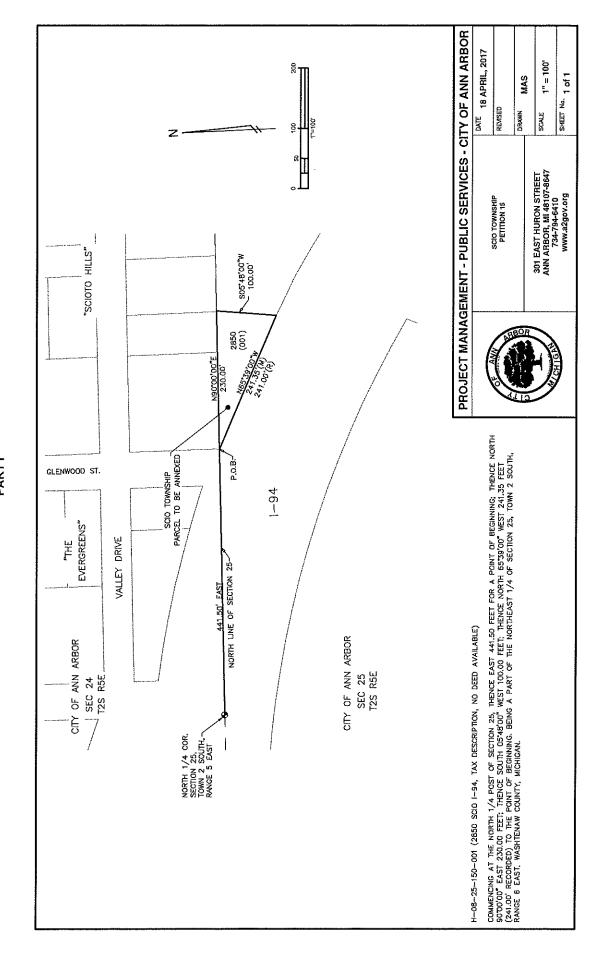


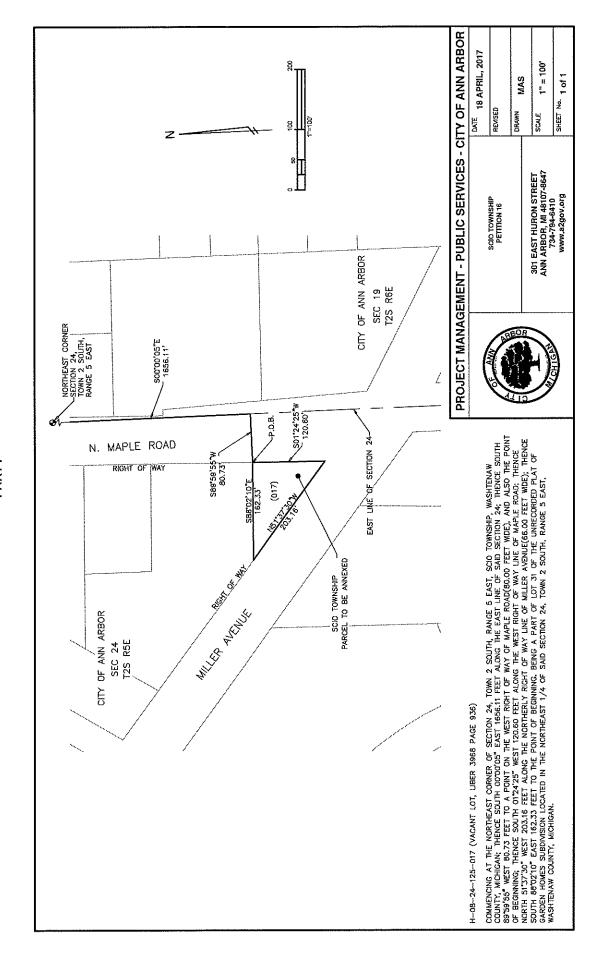


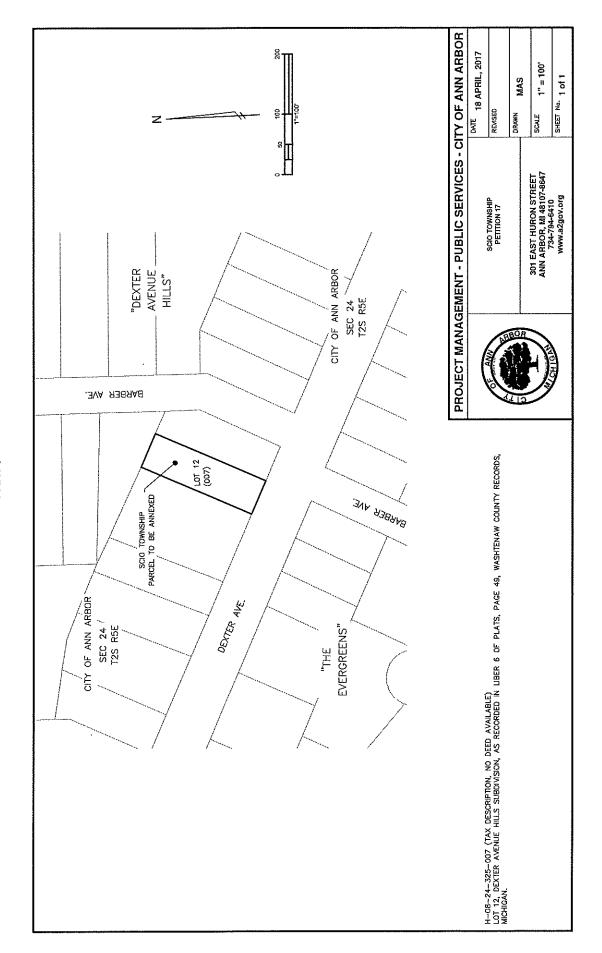














State Boundary Commission Department of Licensing and Regulatory Affairs **Bureau of Construction Codes** Office of Land Survey & Remonumentation

P.O. Box 30254, Lansing, MI 48909

Criteria Questionnaire for Annexation - Township Petition No. 19-AR-3

Proposed Annexation of Land Township to the City of Ann Arbor From Scio Township

In accordance with 1968 PA 191, MCL 123,1009, please provide answers to the following questions for consideration by the State Boundary Commission. If additional space is needed, include lettered Attachments to provide information. This questionnaire should be completed and returned to the Bureau of Construction Codes, Office of Land Survey and Remonumentation, P.O. Box 30254, Lansing, MI 48909 by the deadline stated in your Notice of Filing.

POPULATION, POPULATION DENSITY, LAND AREA AND TOPOGRAPHY

- 1. What is the basic topography of the affected area? Flat to gently rolling (1% to 6% grade)
- 2. Are there any natural boundaries or drainage basins in the affected area?

None

LAND USE

1. What is the land area and the current land uses in the affected area?

Current land use is vacant surrounded by Single Family Residential.

2. What is the relationship of the proposed action to any established city, township, county or regional land use plan?

Annexation will honor Future Land Use Plan since the parcels are recommended for Single Family Residential.

PAST AND PROBABLY FUTURE GROWTH AND DEVELOPMENT

- 1. What is the past and probable future urban growth including population increase and business, commercial and industrial development in the area if annexation is not allowed? The proposed parcels to annexed must be served by City water if built upon due to groundwater contamination with 1,4 dioxane.
- 2. What is the general effect on the entire community of the proposed action?

Annexation will end duplication of services by the City and the Township.

Criteria Questionnaire for Annexation - Township Page 2

PUBLIC SERVICES

1. What is the need for organized community services, such as sheriff, fire, maintenance, water and sewer?

The need exists for municipal water due to contamination. Currently a duplication of of fire and police services, trash hauling, and road maintenance by both the City, Township, and County.

2. What is the present cost and adequacy of governmental services in the area to be incorporated?

Very modest costs, if any. Government services are adequate.

3. What is the probable effect of the proposed incorporation and of alternative courses of action on the cost and adequacy of services in the area to be incorporated and on the remaining portion of the unit from which the area will be detached?

The Township will be relieved of serving twenty severn parcels that cannot be build or developed without City water & sewer. Impact on the remaining unit will be minimal.

ASSESSED VALUATION

What is the assessed valuation of the land in the affected area?

For 2019: \$288,200

ADDITIONAL INFORMATION

Please provide any additional information the State Boundary Commission should consider.

State Boundary Commission Department of Licensing and Regulatory Affairs Bureau of Construction Codes Office of Land Survey & Remonumentation

P.O. Box 30254, Lansing, MI 48909

Criteria Questionnaire for Anneyation - City

	Petition No.	
	Proposed Annexation of Land	
From Scio	Township to the City of Ann Arbor	

In accordance with 1968 PA 191, MCL 123.1009, please provide answers to the following questions for consideration by the State Boundary Commission. If additional space is needed, include lettered Attachments to provide information. This questionnaire should be completed and returned to the Bureau of Construction Codes, Office of Land Survey and Remonumentation, P.O. Box 30254, Lansing, MI 48909 by the deadline stated in your Notice of Filing.

POPULATION, POPULATION DENSITY, LAND AREA AND TOPOGRAPHY

1. What is the population of the city?	Approx 116,000
2. What is the population of the affected area?	All parcels proposed for appexation are vacant
3. What is the population density of the affected area?	Approx 4 dwelling units/acre

LAND USE

1. What is the land area and the future land uses of the affected area?

Most of the affected parcels consist of vacant single-family home parcels. One parcels has a billboard. The future land uses and zoning will be consistent with existing uses.

2. What is the relationship of the proposed action to any established city, township, county or regional land use plan?

The existing land uses are consistent with the <u>City of Ann Arbor Master Plan: Land Use</u> Element.

PAST AND PROBABLY FUTURE GROWTH AND DEVELOPMENT

1. What is the probable future urban growth including population increase and business, commercial and industrial development in the area?

Most of the parcels consist of vacant single-family home parcels in single-family neighborhoods. Anticipated population increases will result when property owners build new homes on the vacant lots.

2. What is the general effect upon the entire community of the proposed action? Rev. 04/26/2018

Criteria Questionnaire for Annexation - City Page 2

The proposed annexation of township islands will result in the more efficient provision of government services since one government (City of Ann Arbor) will provide services to each neighborhood instead of two governments.

PUBLIC SERVICES

1. When adding the area to the city, what will be the need for organized community services, such as police, fire, maintenance, water and sewer?

The City of Ann Arbor is prepared to provide all municipal services to the parcels including, among others: police, fire, solid waste, street maintenance, parks, voting, and public utilities.

2. What will be the probable future needs for services and the practicability of supplying such services in the area to be incorporated?

The probable future needs will include things like voting, police, fire, solid waste, street maintenance, parks, and public utilities as well as other City services. The City of Ann Arbor can provide municipal services to each parcel proposed for annexation.

3. What is the probable effect of the proposed incorporation and of alternative courses of action on the cost and adequacy of services in the area to be incorporated and on the remaining portion of the unit from which the area will be detached?

The proposed annexation is not anticipated to have any negative impacts to the City of Ann Arbor. The primary intent of annexation is to provide municipal services more efficiently.

ASSESSED VALUATION

1. What is the probable increase in taxes in the area to be incorporated in relation to the benefits expected to accrue from incorporation?

Approximately \$5,000 per year

2. What is the financial ability of the city to maintain urban type services in the area?

The City of Ann Arbor is fully able to provide a wide range of urban services to each parcel proposed for annexation.

ADDITIONAL INFORMATION

Please provide any additional information the State Boundary Commission should consider.

The City of Ann Arbor entered into an agreement with Scio Township in 1979 with regard to the ultimate City Service Area (ultimate City boundary). The parcels proposed for annexation are all within the City's ultimate services area.

PROMULGATION OF ANNEXATION POLICY

(City of Ann Arbor - Scio Township)

To:CPC From:MWO

Add this one to your packet of Agreements

WITNESSETH:

The City and the Township, for the purpose of furthering their common welfare, do hereby promulgate, as their mutual policy, and declare their intentions to abide by the same in their exercise of overnmental authority insofar as practiced and not in conflict with law, as follows:

- the Township will be: Beginning at the intersection of I-94 and Scio Church Road; thence northerly along I-94 to the centerline hiberty Road; thence westerly to the centerline of Wagner Road; thence northerly to the centerline of M-14; thence northeasterly to an ending point at the intersection of M-14 and Maple Road.
- (2) Upon the execution of this agreement, the City and the Township will stipulate to dismiss Washtenaw County Circuit Court case number 78-16253-CZ.

Nothing contained herein is intended to affect the (3) right of an individual property owner to object to the annexation of his or her land to the City.

Approved as to Substance:

Vester Murray City Administrator

Approved as to Form;

Bruce Laidlaw

City Attorney

CITY OF ANN ARBOR, a Michigan municipal corporation

Louis D. Belcher Its Mayor.

Its City Clerk

TOWNSHIP OF SCIO, a Michigan municipal corporation

Its

Its

Attachment C – Final Meeting Minutes



GRETCHEN WHITMER
GOVERNOR

DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS LANSING

ORLENE HAWKS DIRECTOR

STATE BOUNDARY COMMISSION

Ottawa Building, Upper Level Conference Room #4
611 West Ottawa Street
Lansing, MI 48933

MINUTES

October 16, 2019 10:00 a.m.

MEMBERS PRESENT

Ms. Robin Beltramini

Mr. Richard Datema

Ma Stafani Cartan Washton

Ms. Stefani Carter, Washtenaw County

Mr. Francis Grohnert, Washtenaw County

Ms. Lynn Marine-Adams, Wayne County

Mr. Clyde Goodwin, Jr., Wayne County

DEPARTMENT PERSONNEL ATTENDING

Mr. Keith Lambert, Director, Administration, BCC

Mr. Mike Barger, Director, Office of Land Survey and Remonumentation, BCC

Ms. Janelle Campbell, Department Tech., Office of Land Survey and Remonumentation, BCC

Vacant State Member Appointment

Ms. Sara Leiby, Secretary, Administrative Services Division, BCC

Ms. Tracie Pack, Department Analyst, Administrative Services Division, BCC

Mr. Patrick Fitzgerald, Assistant Attorney General, Office of the Attorney General

1. CALL TO ORDER AND DETERMINATION OF QUORUM

Chairperson Beltramini called the meeting to order at 10:20 a.m. A quorum was present at that time.

2. APPROVAL OF AGENDA

A MOTION was made by Commissioner Datema and SECONDED by Chairperson Beltramini to approve the agenda with amendment to place the review of Petition No. 18-AP-2 before the other petitions on the agenda as Commissioner Carter was running late. MOTION CARRIED.

3. APPROVAL OF MINUTES

A. June 4, 2019

A MOTION was made by Commissioner Datema and SECONDED by Chairperson Beltramini to approve the minutes of the June 4, 2019 meeting. MOTION CARRIED.

4. PETITIONS - RECOMMENDATION REVIEW

Chairperson Beltramini informed the County Commissioners that they can only comment and decide on the petitions in their respective counties.

Chairperson Beltramini dismissed the Washtenaw County Commissioner present during the Recommendation Review of the Wayne County petition.

A. Petition No. 18-AP-2

The Commission reviewed Petition No. 18-AP-2 for annexation of land area in the City of Gross Pointe Woods to the City of Gross Pointe Farms in accordance with MCL 123.1009.

Mr. William Fahey, legal counsel for the petitioners, Mr. Charles Berschback, legal counsel for Grosse Pointe Woods, Assistant Attorney General (AAG) Fitzgerald, and Director Barger provided testimony regarding the legal finding on whether the parcels are part of a subdivision or private claim for the review.

Chairperson Beltramini noted that the adequacy and efficiency of the community services, such as emergency response time, were better pursued by Gross Pointe Farms. Commissioner Goodwin agreed the most compelling reason for him is the emergency response benefits gained. Commissioner Marine-Adams added that from a practical/logistics standpoint, it just makes sense.

Following discussion, a **MOTION** was made by Commissioner Datema and **SECONDED** by Chairperson Beltramini to recommend approval of Petition No. 18-AP-2 by the Director of the Department of Licensing and Regulatory Affairs based on discussions with Director Barger and AAG Fitzgerald. Pursuant to Executive Reorganization Order 1996-2, this approval is contingent on the concurrence of the Director of the Department of Licensing and Regulatory Affairs. **MOTION CARRIED**.

Chairperson Beltramini dismissed the Wayne County Commissioners.

With arrival of Commissioner Carter at 10:38 a.m., the Chairperson reconvened the Washtenaw County Commissioners for Recommendation Review of their county petitions.

B. Petition No. 19-AR-1

The Commission reviewed Petition No. 19-AR-1 for annexation of land area in the Township of Ann Arbor to the City of Ann Arbor in accordance with MCL 123.1009.

Mr. Jeffrey Kahan, Ann Arbor City Planner, Mr. Thomas Wieder, Ann Arbor Township resident of property to be annexed, and AAG Fitzgerald provided testimony for the review.

Chairperson Beltramini expressed that homeowners should not have to abandon investments for wells and septic systems due to the amended City Utility Code. Commissioner Carter added that this would be a large expense for something the homeowners don't need. Commissioners Grohnert and Datema concurred.

Following discussion, a **MOTION** was made by Commissioner Grohnert and **SECONDED** by Commissioner Carter to recommend denial of Petition No. 19-AR-1, excluding Ann Arbor Township Petition 5 for the property located at 2705 Newport Road, by the Director of the Department of Licensing and Regulatory Affairs. Pursuant to Executive Reorganization Order 1996-2, this denial is contingent on the concurrence of the Director of the Department of Licensing and Regulatory Affairs. **MOTION CARRIED**.

In addition, a MOTION was made by Commissioner Carter and SECONDED by Commissioner Grohnert to recommend approval of Ann Arbor Township Petition 5 for the property located at 2705 Newport Road by the Director of the Department of Licensing and Regulatory Affairs. Pursuant to Executive Reorganization Order 1996-2, this approval is contingent on the concurrence of the Director of the Department of Licensing and Regulatory Affairs. MOTION CARRIED.

C. Petition No. 19-AR-2

The Commission reviewed Petition No. 19-AR-2 for annexation of land area in Pittsfield Charter Township to the City of Ann Arbor in accordance with MCL 123.1009.

Following discussion, a MOTION was made by Commissioner Datema and SECONDED by Commissioner Grohnert to recommend denial of Petition No. 19-AR-2 by the Director of the Department of Licensing and Regulatory Affairs based on financial considerations stated under item 4.B. Petition No. 19-AR-1. Pursuant to Executive Reorganization Order 1996-2, this denial is contingent on the concurrence of the Director of the Department of Licensing and Regulatory Affairs. MOTION CARRIED.

D. Petition No. 19-AR-3

The Commission reviewed Petition No. 19-AR-3 for annexation of land area in the Township of Scio to the City of Ann Arbor in accordance with MCL 123.1009.

Following discussion, a MOTION was made by Commissioner Datema and SECONDED by Commissioner Carter to recommend approval of Petition No.

19-AR-3 by the Director of the Department of Licensing and Regulatory Affairs. Pursuant to Executive Reorganization Order 1996-2, this approval is contingent on the concurrence of the Director of the Department of Licensing and Regulatory Affairs. **MOTION CARRIED.**

5. <u>UNFINISHED BUSINESS</u>

Commissioner Carter apologized for her late arrival.

6. <u>NEW BUSINESS</u>

A. Bureau Quarterly Report

Director Lambert reported that the Department is pursuing board and commission training for all new and existing members with legal counsel from the Office of the Attorney General. The training will also include a breakout session with the specific disciplines for each board.

Director Lambert also reminded the Board, pursuant to Executive Directive 2019-5, that Governor appointees are prohibited from using personal devices to conduct State business.

B. AAG Fitzgerald introduced himself and provided contact information to the Commission.

7. PUBLIC COMMENT

None.

8. NEXT MEETING DATE - DECEMBER 4, 2019

The Commission is scheduled to meet next at 1:30 p.m. at 611 West Ottawa Street, Lansing, MI 48933 in Upper Level Conference Room #4 on December 4, 2019.

9. ADJOURNMENT

A MOTION was made by Commissioner Datema and SECONDED by Commissioner Carter to adjourn the meeting at 11:23 a.m. MOTION CARRIED.